SENATE BILL 5516

State of Washington 64th Legislature 2015 Regular Session

By Senators Braun, Baumgartner, Rivers, Sheldon, Schoesler, Bailey, and Honeyford

Read first time 01/22/15. Referred to Committee on Commerce & Labor.

AN ACT Relating to compensation for injured workers; amending RCW 51.32.090; adding new sections to chapter 51.04 RCW; creating a new section; and repealing RCW 51.04.063, 51.04.065, and 51.04.069.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 <u>NEW SECTION.</u> Sec. 1. A new section is added to chapter 51.04 6 RCW to read as follows:

7 (1)(a) Notwithstanding RCW 51.04.060 or any other provision of 8 this title, beginning September 1, 2015, the parties to an allowed 9 claim for benefits may enter into a voluntary settlement agreement as 10 provided in this section with respect to one or more allowed claims 11 for benefits under this title. All voluntary settlement agreements 12 must be approved by the board of industrial insurance appeals. The 13 voluntary settlement agreement may:

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(i) Resolve a claim for all benefits other than medical;

15 (ii) Not subject any employer who is not a signatory to the 16 agreement to any responsibility or burden under any claim; and

(iii) Not be initiated until at least one hundred eighty days have passed since the claim was received by the department or selfinsurer and the order allowing the claim is final and binding.

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- (b) For purposes of this section, "parties" means:
- 21 (i) For a self-insured claim, the worker and the employer; and

1 (ii) For a state fund claim, the worker, the employer, and the 2 department.

(c) For state fund claims, the department must negotiate the 3 settlement with the worker. Any voluntary settlement 4 agreement entered into under this section must be signed by the parties or 5 6 their representatives and must clearly state that the parties 7 understand and agree to the terms of the voluntary settlement agreement. Unless one of the parties revokes consent to the 8 agreement, as provided in subsection (3) of this section, the 9 voluntary settlement agreement becomes final and binding thirty days 10 11 after approval of the agreement by the board of industrial insurance 12 appeals.

(d) A voluntary settlement agreement that has become final and binding as provided in this section is binding on the department and on all parties to the agreement as to its terms and the injuries and occupational diseases to which the voluntary settlement applies. A voluntary settlement agreement that has become final and binding is not subject to appeal.

19 (2)(a) If a worker is not represented by an attorney at the time of signing a voluntary settlement agreement, the parties must forward 20 21 a copy of the signed settlement agreement to the board with a request for a conference with a settlement officer. Unless one of the parties 22 requests a later date, the settlement officer must convene a 23 conference within fourteen days after receipt of the request for the 24 25 limited purpose of receiving the voluntary settlement agreement of 26 the parties, explaining to the worker the benefits generally available under this title, and explaining that a 27 voluntary settlement agreement may alter the benefits payable on a claim. In no 28 29 event may a settlement officer render legal advice to any party.

30 (b) Before approving the settlement agreement, the settlement 31 officer must ensure that the worker has an adequate understanding of 32 the settlement proposal and its consequences to the worker.

33 (c)(i) The settlement officer may approve a settlement agreement 34 only if the officer finds that the settlement is in the best interest 35 of the worker. When determining whether the settlement is in the best 36 interest of the worker, the settlement officer must consider the 37 following factors, taken as a whole, with no individual factor being 38 determinative:

39 (A) The nature and extent of the injuries and disabilities of the 40 worker; 1

(B) The age and life expectancy of the injured worker;

2 (C) Whether the injured worker has any health, disability, or
3 related insurance;

4 (D) Any other benefits the injured worker is receiving or is 5 entitled to receive and the effect a settlement agreement might have 6 on those benefits;

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(E) The marital status of the injured worker; and

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(F) The number of dependents of the injured worker.

9 (ii) Within seven days after the conference, the settlement 10 officer must issue an order allowing or rejecting the voluntary 11 settlement agreement. There is no appeal from the settlement 12 officer's decision.

13 (d) If the settlement officer issues an order allowing the 14 voluntary settlement agreement, the order must be submitted to the 15 board.

16 (3) If a worker is represented by an attorney at the time of 17 signing a voluntary settlement agreement, the parties may submit the 18 agreement directly to the board without the conference described in 19 this section.

(4) Upon receiving the voluntary settlement agreement, the board must approve the agreement within thirty working days of receipt unless it finds that the parties have not entered into the agreement knowingly and willingly. If the board approves the agreement, it must provide notice to the department of the binding terms of the agreement and provide for placement of the agreement in the applicable claim files.

(5) A party may revoke consent to the voluntary settlement agreement by providing written notice to the other parties and the board within thirty days after the date the agreement is approved by the board.

31 (6) To the extent the worker is found to be entitled to temporary 32 total disability or permanent total disability benefits while a 33 voluntary settlement agreement is being negotiated, or during the 34 revocation period of an agreement, the benefits must be paid until 35 the agreement becomes final.

36 (7) A claim closed pursuant to a voluntary settlement agreement 37 can be reopened only upon a showing of worsening of the related 38 medical conditions under RCW 51.32.160 for medical treatment only. 39 Further temporary total, temporary partial, permanent partial, or 1 permanent total benefits are not payable under the same claim for 2 which a voluntary settlement has been approved by the board.

3 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 51.04
4 RCW to read as follows:

5 (1) In calendar years 2018, 2023, and 2028, the department must contract for an independent study of voluntary settlement agreements б approved by the board under this section. The study must be performed 7 by a researcher that has experience in workers' compensation systems. 8 When selecting the independent researcher, the department 9 must 10 consult with the workers' compensation advisory committee. The study 11 must evaluate the quality and effectiveness of settlement agreements of state fund and self-insured claims, provide information on the 12 13 impact of settlement agreements to the state fund and to self-insured employers, and evaluate the outcomes of workers who have settled 14 15 their claims. The study must be submitted to the appropriate 16 committees of the legislature.

(2) The department must contract for an independent study of the 17 18 return to work provisions under RCW 51.32.090. The study must be a researcher that 19 performed by has experience in workers' 20 compensation systems. When selecting the independent researcher, the department must consult with the workers' compensation advisory 21 committee. The study must evaluate the quality and effectiveness of 22 the return to work program and whether the program is being utilized 23 24 by employers, and evaluate the outcomes of workers participating in 25 the program. The study must be submitted to the appropriate committees of the legislature by December 2018. 26

27 <u>NEW SECTION.</u> **Sec. 3.** A new section is added to chapter 51.04 28 RCW to read as follows:

29 The department must maintain copies of all voluntary settlement 30 agreements entered into between the parties and develop processes 31 under RCW 51.28.070 to furnish copies of such agreements to any party contemplating any subsequent voluntary settlement agreement with the 32 33 worker on any claim. The department must also furnish claims 34 histories that include all prior permanent disability awards received by the worker on any claims by body part and category or percentage 35 rating, as applicable. Copies of such agreements and claims histories 36 37 must be furnished within ten working days of a written request. An 38 employer may not consider a prior settlement agreement or claims

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history when making a decision about hiring or the terms or
 conditions of employment.

3 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 51.04 4 RCW to read as follows:

5 If a worker has received a prior award of, or entered into a voluntary settlement for, total or partial permanent disability 6 benefits, it is conclusively presumed that the medical condition 7 causing the prior permanent disability exists and is disabling at the 8 time of any subsequent industrial injury or occupational disease. 9 10 Except in the case of total permanent disability, the accumulation of 11 all permanent disability awards issued with respect to any one part of the body in favor of the worker may not exceed one hundred percent 12 13 over the worker's lifetime. When entering into a voluntary settlement agreement under this chapter, the department or self-insured employer 14 15 may exclude amounts paid to settle claims for prior portions of a 16 worker's permanent total or partial disability.

17 Sec. 5. RCW 51.32.090 and 2011 1st sp.s. c 37 s 101 are each 18 amended to read as follows:

(1) When the total disability is only temporary, the schedule of payments contained in RCW 51.32.060 (1) and (2) ((shall apply)) applies, so long as the total disability continues.

(2) Any compensation payable under this section for children not
in the custody of the injured worker as of the date of injury ((shall
be)) is payable only to such person as actually is providing the
support for such child or children pursuant to the order of a court
of record providing for support of such child or children.

(3)(a) As soon as recovery is so complete that the present earning power of the worker, at any kind of work, is restored to that existing at the time of the occurrence of the injury, the payments ((shall)) <u>must</u> cease. If and so long as the present earning power is only partially restored, the payments ((shall)) <u>must</u>:

(i) For claims for injuries that occurred before May 7, 1993,
 continue in the proportion ((which)) that the new earning power
 ((shall)) bears to the old; or

(ii) For claims for injuries occurring on or after May 7, 1993, equal eighty percent of the actual difference between the worker's present wages and earning power at the time of injury, but: (A) The total of these payments and the worker's present wages may not exceed

one hundred fifty percent of the average monthly wage in the state as computed under RCW 51.08.018; (B) the payments may not exceed one hundred percent of the entitlement as computed under subsection (1) of this section; and (C) the payments may not be less than the worker would have received if (a)(i) of this subsection had been applicable to the worker's claim.

7 (b) No compensation ((shall)) may be payable under this 8 subsection (3) unless the loss of earning power ((shall)) exceeds 9 five percent.

10 (c) The prior closure of the claim or the receipt of permanent 11 partial disability benefits ((shall)) <u>does</u> not affect the rate at 12 which loss of earning power benefits are calculated upon reopening 13 the claim.

14 (4)(a) The legislature finds that long-term disability and the 15 cost of injuries is significantly reduced when injured workers remain 16 at work following their injury. To encourage employers at the time of 17 injury to provide light duty or transitional work for their workers, 18 wage subsidies and other incentives are made available to employers 19 insured with the department.

(b) ((Whenever)) The employer of injury ((requests that)) may 20 21 provide light duty or transitional work to a worker who is entitled 22 to temporary total disability under this chapter ((be certified by a physician or licensed advanced registered nurse practitioner as able 23 24 to perform available work other than his or her usual work,)). The 25 employer or the department must obtain from the physician or licensed advanced registered nurse practitioner a statement confirming the 26 light duty or transitional work is consistent with the worker's 27 28 medical restrictions related to the injury. This statement should be obtained before the start of the light duty or transitional work 29 unless the worker has already returned to work with the employer of 30 31 injury in which case the statement may be obtained following the start date of the job. The employer ((shall)) must furnish to the 32 physician or licensed advanced registered nurse practitioner, with a 33 copy to the worker, a statement describing the work ((available)) 34 with the employer of injury in terms that will enable the physician 35 36 or licensed advanced registered nurse practitioner to relate the physical activities of the job to the worker's disability. 37 The physician or licensed advanced registered nurse practitioner ((shall 38 39 then determine)) must confirm whether the worker is physically able 40 to perform the work described. The worker's temporary total

1 disability payments ((shall continue until the worker is released by his or her physician or licensed advanced registered nurse 2 practitioner for the work, and begins the work with the employer of 3 injury. If)) must stop effective the date the light duty or 4 transitional job starts. Temporary total disability payments resume 5 6 if the work thereafter comes to an end before the worker's recovery is sufficient in the judgment of his or her physician or licensed 7 advanced registered nurse practitioner to permit him or her to return 8 to his or her usual job, or to perform other available work offered 9 by the employer of injury((, the worker's temporary total disability 10 payments shall be resumed)). Should the available work described, 11 once undertaken by the worker, impede his or her recovery to the 12 extent that in the judgment of his or her physician or licensed 13 advanced registered nurse practitioner he or she should not continue 14 to work, the worker's temporary total disability payments ((shall)) 15 16 must be resumed when the worker ceases such work at the direction of 17 the physician or licensed advanced registered nurse practitioner.

18 (c) To further encourage employers to maintain the employment of 19 their injured workers, an employer insured with the department and that offers work to a worker pursuant to this subsection (4) ((shall 20 21 be)) is eligible for reimbursement of the injured worker's wages for 22 light duty or transitional work equal to fifty percent of the basic, gross wages paid for that work, for a maximum of sixty-six work days 23 within a consecutive twenty-four month period. In no event may the 24 25 wage subsidies paid to an employer on a claim exceed ten thousand 26 dollars. Wage subsidies ((shall)) must be calculated using the worker's basic hourly wages or basic salary, and no subsidy ((shall)) 27 28 may be paid for any other form of compensation or payment to the worker such as tips, commissions, bonuses, board, housing, fuel, 29 health care, dental care, vision care, per diem, reimbursements for 30 31 work-related expenses, or any other payments. An employer may not, 32 under any circumstances, receive a wage subsidy for a day in which 33 the worker did not actually perform any work, regardless of whether or not the employer paid the worker wages for that day. 34

35 (d) If an employer insured with the department offers a worker 36 work pursuant to this subsection (4) and the worker must be provided 37 with training or instruction to be qualified to perform the offered 38 work, the employer ((shall be)) is eligible for a reimbursement from 39 the department for any tuition, books, fees, and materials required 40 for that training or instruction, up to a maximum of one thousand

1 dollars. Reimbursing an employer for the costs of such training or 2 instruction does not constitute a determination by the department 3 that the worker is eligible for vocational services authorized by RCW 4 51.32.095 and 51.32.099.

(e) If an employer insured with the department offers a worker 5 б work pursuant to this subsection (4), and the employer provides the 7 worker with clothing that is necessary to allow the worker to perform the offered work, the employer ((shall be)) is eligible for 8 reimbursement for such clothing from the department, up to a maximum 9 of four hundred dollars. However, an employer ((shall)) may not 10 11 receive reimbursement for any clothing it provided to the worker that 12 it normally provides to its workers. The clothing purchased for the 13 worker ((shall)) becomes the worker's property once the work comes to 14 an end.

(f) If an employer insured with the department offers a worker 15 16 work pursuant to this subsection (4) and the worker must be provided 17 with tools or equipment to perform the offered work, the employer ((shall be)) is eligible for a reimbursement from the department for 18 such tools and equipment and related costs as determined by 19 department rule, up to a maximum of two thousand five hundred 20 21 dollars. An employer ((shall)) may not be reimbursed for any tools or equipment purchased prior to offering the work to the worker pursuant 22 to this subsection (4). An employer ((shall)) may not be reimbursed 23 24 for any tools or equipment that it normally provides to its workers. 25 The tools and equipment ((shall be)) are the property of the 26 employer.

(g) An employer may offer work to a worker pursuant to this 27 subsection (4) more than once, but in no event may the employer 28 29 receive wage subsidies for more than sixty-six days of work in a consecutive twenty-four month period under one claim. An employer may 30 31 continue to offer work pursuant to this subsection (4) after the 32 worker has performed sixty-six days of work, but the employer ((shall)) may not be eligible to receive wage subsidies for such 33 work. 34

(h) An employer ((shall)) may not receive any wage subsidies or reimbursement of any expenses pursuant to this subsection (4) unless the employer has completed and submitted the reimbursement request on forms developed by the department, along with all related information required by department rules. No wage subsidy or reimbursement ((shall)) may be paid to an employer who fails to submit a form for

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1 such payment within one year of the date the work was performed. In no event ((shall)) may an employer receive wage subsidy payments or 2 reimbursements of any expenses pursuant to this subsection (4) unless 3 worker's physician or licensed advanced registered nurse 4 the practitioner has restricted him or her from performing his or her 5 б usual work and the worker's physician or licensed advanced registered 7 nurse practitioner has released him or her to perform the work offered. 8

9 (i) Payments made under (b) through (g) of this subsection are 10 subject to penalties under RCW 51.32.240(5) in cases where the funds 11 were obtained through willful misrepresentation.

12 (j) Once the worker returns to work under the terms of this subsection (4), he or she ((shall)) may not be assigned by the 13 employer to work other than the available work described without the 14 worker's written consent, or without prior review and approval by the 15 16 worker's physician or licensed advanced registered nurse 17 practitioner. An employer who directs a claimant to perform work other than that approved by the attending physician and without the 18 approval of the worker's physician or licensed advanced registered 19 20 nurse practitioner ((shall)) may not receive any wage subsidy or other reimbursements for such work. 21

(k) If the worker returns to work under this subsection (4), any employee health and welfare benefits that the worker was receiving at the time of injury ((shall)) <u>must</u> continue or be resumed at the level provided at the time of injury. Such benefits ((shall)) <u>may</u> not be continued or resumed if to do so is inconsistent with the terms of the benefit program, or with the terms of the collective bargaining agreement currently in force.

(1) In the event of any dispute as to the validity of the work offered or as to the worker's ability to perform the available work offered by the employer, the department ((shall)) <u>must</u> make the final determination pursuant to an order that contains the notice required by RCW 51.52.060 and that is subject to appeal subject to RCW 51.52.050.

35 (5) An employer's experience rating ((shall)) may not be affected
 36 by the employer's request for or receipt of wage subsidies.

(6) The department ((shall)) <u>must</u> create a Washington stay-atwork account ((which shall be)) <u>that is</u> funded by assessments of employers insured through the state fund for the costs of the payments authorized by subsection (4) of this section and for the

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cost of creating a reserve for anticipated liabilities. Employers may
 collect up to one-half the fund assessment from workers.

(7) No worker ((shall)) may receive compensation for or during 3 the day on which injury was received or the three days following the 4 same, unless his or her disability ((shall)) continues for a period 5 б of fourteen consecutive calendar days from date of injury((+ 7 PROVIDED, That)). However, attempts to return to work in the first fourteen days following the injury ((shall)) may not serve to break 8 the continuity of the period of disability if the disability 9 continues fourteen days after the injury occurs. 10

11 (8) Should a worker suffer a temporary total disability and should his or her employer at the time of the injury continue to pay 12 him or her the wages which he or she was earning at the time of such 13 injury, such injured worker ((shall)) may not receive any payment 14 provided in subsection (1) of this section during the period his or 15 16 her employer ((shall so)) pays such wages((: PROVIDED, That)). 17 However, holiday pay, vacation pay, sick leave, or other similar benefits ((shall)) are not ((be)) deemed to be payments by the 18 employer for the purposes of this subsection. 19

20 (9) In no event ((shall)) may the monthly payments provided in 21 this section:

(a) Exceed the applicable percentage of the average monthly wage
 in the state as computed under the provisions of RCW 51.08.018 as
 follows:

25	AFTER	PERCENTAGE
26		
27	June 30, 1993	105%
28	June 30, 1994	110%
29	June 30, 1995	115%
30	June 30, 1996	120%

31 (b) For dates of injury or disease manifestation after July 1, 32 2008, be less than fifteen percent of the average monthly wage in the 33 state as computed under RCW 51.08.018 plus an additional ten dollars 34 per month if the worker is married and an additional ten dollars per 35 month for each child of the worker up to a maximum of five children. 36 However, if the monthly payment computed under this subsection (9)(b) 37 is greater than one hundred percent of the wages of the worker as determined under RCW 51.08.178, the monthly payment due to the worker ((shall)) <u>must</u> be equal to the greater of the monthly wages of the worker or the minimum benefit set forth in this section on June 30, 2008.

5 (10) If the supervisor of industrial insurance determines that 6 the worker is voluntarily retired and is no longer attached to the 7 workforce, benefits ((shall)) may not be paid under this section.

8 (11) The department ((shall)) <u>must</u> adopt rules as necessary to 9 implement this section.

10 <u>NEW SECTION.</u> Sec. 6. The department of labor and industries may 11 adopt rules to implement this act.

12 <u>NEW SECTION.</u> **Sec. 7.** The following acts or parts of acts are 13 each repealed:

14 (1) RCW 51.04.063 (Injured worker options—Claim resolution 15 structured settlement agreements) and 2014 c 142 s 2, 2013 c 23 s 16 104, & 2011 1st sp.s. c 37 s 302;

17 (2) RCW 51.04.065 (Claim resolution structured settlement 18 agreements—Availability of copies) and 2011 1st sp.s. c 37 s 303; and 19 (3) RCW 51.04.069 (Claim resolution structured settlement 20 agreements—Reports and studies) and 2011 1st sp.s. c 37 s 306.

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