CERTIFICATION OF ENROLLMENT

SUBSTITUTE SENATE BILL 6211

Chapter 217, Laws of 2016

64th Legislature 2016 Regular Session

NONPROFIT HOMEOWNERSHIP DEVELOPMENT--PROPERTY TAX EXEMPTION

EFFECTIVE DATE: 6/9/2016

Passed by the Senate March 8, 2016 Yeas 47 Nays 1

BRAD OWEN

President of the Senate

Passed by the House March 3, 2016 Yeas 83 Nays 14

FRANK CHOPP

Speaker of the House of Representatives

Approved April 1, 2016 4:47 PM

CERTIFICATE

I, Hunter G. Goodman, Secretary of the Senate of the State of Washington, do hereby certify that the attached is **SUBSTITUTE SENATE BILL 6211** as passed by Senate and the House of Representatives on the dates hereon set forth.

HUNTER G. GOODMAN

Secretary

FILED

April 4, 2016

JAY INSLEE

Governor of the State of Washington

Secretary of State State of Washington

SUBSTITUTE SENATE BILL 6211

AS AMENDED BY THE HOUSE

Passed Legislature - 2016 Regular Session

State of Washington 64th Legislature 2016 Regular Session

By Senate Ways & Means (originally sponsored by Senators Dammeier, Rolfes, Fraser, Conway, McCoy, O'Ban, Litzow, Fain, Rivers, Becker, Darneille, McAuliffe, Habib, Chase, and Benton)

READ FIRST TIME 02/04/16.

AN ACT Relating to the exemption of property taxes for nonprofit homeownership development; amending RCW 84.36.805, 84.36.815, 84.36.820, 84.36.840, 84.36.845, and 84.36.855; adding a new section to chapter 84.36 RCW; and creating new sections.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 <u>NEW SECTION.</u> Sec. 1. (1) This section is the tax preference 7 performance statement for the tax preference contained in this act. 8 This performance statement is only intended to be used for subsequent 9 evaluation of the tax preference. It is not intended to create a 10 private right of action by any party or be used to determine 11 eligibility for preferential tax treatment.

(2) The legislature categorizes this tax preference as one
intended to provide tax relief for certain businesses or individuals,
as indicated in RCW 82.32.808(2)(e).

(3) It is the legislature's specific public policy objective to encourage and expand the ability of nonprofit low-income housing developers to provide homeownership opportunities for low-income households. It is the legislature's intent to exempt from taxation real property owned by a nonprofit entity for the purpose of building residences to be sold to low-income households in order to enhance the ability of nonprofit low-income housing developers to purchase
 and hold land for future affordable housing development.

To measure the effectiveness of the tax preference 3 (4)(a) provided in section 2 of this act in achieving the specific public 4 policy objectives described in subsection (3) of this section, the 5 б joint legislative audit and review committee must evaluate, two years prior to the expiration of the tax preference: (i) The annual growth 7 in the percentage of revenues dedicated to the development of 8 affordable housing, for each nonprofit claiming the preference, for 9 the period that the preference has been claimed; and (ii) the annual 10 changes in both the total number of parcels qualifying for the 11 12 exemption and the total number of parcels for which owner occupancy notifications have been submitted to the department of revenue, from 13 the effective date of this section through the most recent year of 14 available data prior to the committee's review. 15

16 (b) If the review by the joint legislative audit and review 17 committee finds that for most of the nonprofits claiming the 18 exemption, program spending, program expenses, or another ratio 19 representing the percentage of the nonprofit entity's revenues dedicated to the development of affordable housing has increased for 20 21 the period during which the exemption was claimed, then the 22 legislature intends to extend the expiration date of the tax 23 preference.

(5) In order to obtain the data necessary to perform the review in subsection (4) of this section, the joint legislative audit and review committee may refer to:

(a) Initial applications for the preference as approved by thedepartment of revenue under RCW 84.36.815;

(b) Owner occupancy notices reported to the department of revenue under section 2 of this act;

31 (c) Annual financial statements for a nonprofit entity claiming 32 this tax preference, as defined in section 2 of this act, and 33 provided by nonprofit entities claiming this preference; and

34 (d) Any other data necessary for the evaluation under subsection35 (4) of this section.

36 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 84.36 37 RCW to read as follows:

(1) All real property owned by a nonprofit entity for the purposeof developing or redeveloping on the real property one or more

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1 residences to be sold to low-income households is exempt from state 2 and local property taxes.

3 (2) The exemption provided in this section expires on or at the 4 earlier of:

5 (a) The date on which the nonprofit entity transfers title to the 6 real property;

7 (b) The end of the seventh consecutive property tax year for 8 which the property is granted an exemption under this section or, if 9 the nonprofit entity has claimed an extension under subsection (3) of 10 this section, the end of the tenth consecutive property tax year for 11 which the property is granted an exemption under this section; or

12 (c) The property is no longer held for the purpose for which the 13 exemption was granted.

14 (3) If the nonprofit entity believes that title to the real 15 property will not be transferred by the end of the sixth consecutive 16 property tax year, the nonprofit entity may claim a three-year 17 extension of the exemption period by:

(a) Filing a notice of extension with the department on or beforeMarch 31st of the sixth consecutive property tax year; and

(b) Providing a filing fee equal to the greater of two hundred dollars or one-tenth of one percent of the real market value of the property as of the most recent assessment date with the notice of extension. The filing fee must be deposited into the state general fund.

(4)(a) If the nonprofit entity has not transferred title to the real property to a low-income household within the applicable period described in subsection (2) of this section, or if the nonprofit entity has converted the property to a purpose other than the purpose for which the exemption was granted, the property is disqualified from the exemption.

(b) Upon disqualification, the county treasurer must collect an additional tax equal to all taxes that would have been paid on the property but for the existence of the exemption, plus interest at the same rate and computed in the same way as that upon delinquent property taxes.

36 (c) The additional tax must be distributed by the county 37 treasurer in the same manner in which current property taxes 38 applicable to the subject property are distributed. The additional 39 taxes and interest are due in full thirty days following the date on 40 which the treasurer's statement of additional tax due is issued.

1 (d) The additional tax and interest is a lien on the property. The lien for additional tax and interest has priority to and must be 2 fully paid and satisfied before any recognizance, mortgage, judgment, 3 debt, obligation, or responsibility to or with which the property may 4 become charged or liable. If a nonprofit entity sells or transfers 5 6 real property subject to a lien for additional taxes under this 7 subsection, such unpaid additional taxes must be paid by the nonprofit entity at the time of sale or transfer. The county auditor 8 may not accept an instrument of conveyance unless the additional tax 9 has been paid. The nonprofit entity or the new owner may appeal the 10 11 assessed values upon which the additional tax is based to the county 12 board of equalization in accordance with the provisions of RCW 84.40.038. 13

14 (5) Nonprofit entities receiving an exemption under this section must immediately notify the department when the exempt real property 15 becomes occupied. The notice of occupancy made to the department must 16 17 include a certification by the nonprofit entity that the occupants are a low-income household and a date when the title to the real 18 property was or is anticipated to be transferred. The department of 19 revenue must make the notices of occupancy available to the joint 20 21 legislative audit and review committee, upon request by the committee, in order for the committee to complete its review of the 22 tax preference in this section. 23

24 (6) Upon cessation of the exemption, the value of new 25 construction and improvements to the property, not previously considered 26 considered as new construction, must be as new construction for purposes of calculating levies under chapter 84.55 27 RCW. The assessed value of the property as it was valued prior to the 28 29 beginning of the exemption may not be considered as new construction upon cessation of the exemption. 30

(7) Nonprofit entities receiving an exemption under this section must provide annual financial statements to the joint legislative audit and review committee, upon request by the committee, for the years that the exemption has been claimed. The nonprofit entity must identify the line or lines on the financial statements that comprise the percentage of revenues dedicated to the development of affordable housing.

(8) The definitions in this subsection apply throughout thissection unless the context clearly requires otherwise.

(a) "Financial statements" means an audited annual financial
 statement and a completed United States treasury internal revenue
 service return form 990 for organizations exempt from income tax.

4 (b) "Low-income household" means a single person, family, or 5 unrelated persons living together whose adjusted income is less than 6 eighty percent of the median family income, adjusted for family size 7 as most recently determined by the federal department of housing and 8 urban development for the county in which the property is located.

9 (c) "Nonprofit entity" means a nonprofit as defined in RCW 10 84.36.800 that is exempt from federal income taxation under 26 U.S.C. 11 Sec. 501(c)(3) of the federal internal revenue code of 1986, as 12 amended.

13 (d) "Residence" means a single-family dwelling unit whether such 14 unit be separate or part of a multiunit dwelling, including the land 15 on which such dwelling stands.

16 **Sec. 3.** RCW 84.36.805 and 2014 c 99 s 13 are each amended to 17 read as follows:

18 (1) In order to qualify for an exemption under this chapter, the 19 nonprofit organizations, associations, or corporations must satisfy 20 the conditions in this section.

(2) The property must be used exclusively for the actual operation of the activity for which exemption is granted, unless otherwise provided, and does not exceed an amount reasonably necessary for that purpose. Notwithstanding anything to the contrary in this section:

26 (a) The loan or rental of the property does not subject the 27 property to tax if:

(i) The rents and donations received for the use of the portion of the property are reasonable and do not exceed the maintenance and operation expenses attributable to the portion of the property loaned or rented; and

(ii) Except for the exemptions under RCW 84.36.030(4), 84.36.037, 84.36.050, and 84.36.060(1) (a) and (b), the property would be exempt from tax if owned by the organization to which it is loaned or rented;

36 (b) The use of the property for fund-raising events does not 37 subject the property to tax if the fund-raising events are consistent 38 with the purposes for which the exemption is granted or are conducted 39 by a nonprofit organization. If the property is loaned or rented to

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1 conduct a fund-raising event, the requirements of (a) of this
2 subsection (2) apply;

3 (c) An inadvertent use of the property in a manner inconsistent 4 with the purpose for which exemption is granted does not subject the 5 property to tax, if the inadvertent use is not part of a pattern of 6 use. A pattern of use is presumed when an inadvertent use is repeated 7 in the same assessment year or in two or more successive assessment 8 years.

9 (3) The facilities and services must be available to all 10 regardless of race, color, national origin or ancestry.

11 (4) The organization, association, or corporation must be duly 12 licensed or certified where such licensing or certification is 13 required by law or regulation.

14 (5) Property sold to organizations, associations, or corporations 15 with an option to be repurchased by the seller does not qualify for 16 exempt status. This subsection does not apply to property sold to a 17 nonprofit entity, as defined in RCW 84.36.560(7), by:

18 (a) A nonprofit as defined in RCW 84.36.800 that is exempt from 19 income tax under 26 U.S.C. Sec. 501(c) of the federal internal 20 revenue code;

21 (b) A governmental entity established under RCW 35.21.660, 22 35.21.670, or 35.21.730;

(c) A housing authority created under RCW 35.82.030;

24 (d) A housing authority meeting the definition in RCW 25 35.82.210(2)(a); or

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(e) A housing authority established under RCW 35.82.300.

(6) The department must have access to its books in order to
 determine whether the nonprofit organization, association, or
 corporation is exempt from taxes under this chapter.

30 (7) This section does not apply to exemptions granted under RCW 31 84.36.020, 84.36.032, 84.36.250, <u>section 2 of this act</u>, and 32 84.36.480(2).

(8)(a) The use of property exempt under this chapter, other than 33 as specifically authorized by this chapter, nullifies the exemption 34 35 otherwise available for the property for the assessment year. 36 However, the exemption is not nullified by the use of the property by 37 any individual, group, or entity, where such use is not otherwise authorized by this chapter, for not more than fifty days in each 38 39 calendar year, and the property is not used for pecuniary gain or to 40 promote business activities for more than fifteen of the fifty days in each calendar year. The fifty and fifteen-day limitations provided in this subsection (8)(a) do not include days during which setup and takedown activities take place immediately preceding or following a meeting or other event by an individual, group, or entity using the property as provided in this subsection (8)(a).

6 (b) If uses of the exempt property exceed the fifty and fifteen-7 day limitations provided in (a) of this subsection (8) during an 8 assessment year, the exemption is removed for the affected portion of 9 the property for that assessment year.

10 **Sec. 4.** RCW 84.36.815 and 2007 c 111 s 301 are each amended to 11 read as follows:

(1) In order to qualify for exempt status for any real or 12 13 personal property under this chapter except personal property under 84.36.600, all foreign national governments; cemeteries; 14 RCW 15 nongovernmental nonprofit corporations, organizations, and 16 associations; hospitals owned and operated by a public hospital 17 district for purposes of exemption under RCW 84.36.040(2); and soil 18 and water conservation districts ((shall)) must file an initial application on or before March 31st with the state department of 19 revenue. However, the initial application deadline for the exemption 20 provided in section 2 of this act is July 1st for 2016 and March 31st 21 for 2017 and thereafter. All applications ((shall)) must be filed on 22 23 forms prescribed by the department and ((shall)) must be signed by an 24 authorized agent of the applicant.

25 (2) In order to requalify for exempt status, all applicants except nonprofit cemeteries ((shall)) and nonprofits receiving the 26 27 exemption under section 2 of this act must file an annual renewal 28 declaration on or before March 31st each year. The renewal declaration ((shall)) must be on forms prescribed by the department 29 30 of revenue and ((shall)) <u>must</u> contain a statement certifying the exempt status of the real or personal property owned by the exempt 31 This renewal declaration 32 organization. mav be submitted electronically in a format provided or approved by the department. 33 Information may also be required with the renewal declaration to 34 assist the department in determining whether the property tax 35 exemption should continue. 36

37 (3) When an organization acquires real property qualified for 38 exemption or converts real property to exempt status, the 39 organization ((shall)) <u>must</u> file an initial application for the

property within sixty days following the acquisition or conversion in accordance with all applicable provisions of subsection (1) of this section. If the application is filed after the expiration of the sixty-day period, a late filing penalty ((shall be)) is imposed under RCW 84.36.825.

б (4) When organizations acquire real property qualified for 7 exemption or convert real property to an exempt use, the property, upon approval of the application for exemption, is entitled to a 8 9 property tax exemption for property taxes due and payable the following year. If the owner has paid taxes for the year following 10 11 the year the property qualified for exemption, the owner is entitled 12 to a refund of the amount paid on the property so acquired or 13 converted.

14 (5) The department must share approved initial applications for 15 the tax preference provided in section 2 of this act with the joint 16 legislative audit and review committee, upon request by the 17 committee, in order for the committee to complete its review of the 18 tax preference provided in section 2 of this act.

19 Sec. 5. RCW 84.36.820 and 2007 c 111 s 302 are each amended to 20 read as follows:

21 On or before January 1st of each year, the department of revenue ((shall)) <u>must</u> notify the owners of record of property exempted from 22 property taxation at their last known address about the obligation to 23 24 file an annual renewal declaration for continued exemption. When a 25 continued exemption is not approved, the department ((shall)) must notify the assessor of the county in which the property is located 26 27 who, in turn, ((shall)) must remove the tax exemption from the property. The failure to file an annual renewal declaration for 28 continued exemption and subsequent removal of the exemption ((shall)) 29 30 is not ((be)) subject to review as provided in RCW 84.36.850. The department of revenue ((shall)) <u>must</u> review applications received 31 after the ((March 31st)) due date required under RCW 84.36.815, but 32 these applications ((shall be)) are subject to late filing penalties 33 provided in RCW 84.36.825. 34

35 **Sec. 6.** RCW 84.36.840 and 2007 c 111 s 305 are each amended to 36 read as follows:

37 (1) In order to determine whether organizations, associations,
 38 corporations, or institutions, except those exempted under RCW

1 84.36.020, section 2 of this act, and 84.36.030, are exempt from property taxes, and before the exemption ((shall be)) is allowed for 2 any year, the superintendent or manager or other proper officer of 3 the organization, association, corporation, or institution claiming 4 exemption from taxation ((shall)) must file with the department of 5 б revenue a statement certifying that the income and the receipts 7 thereof, including donations to it, have been applied to the actual expenses of operating and maintaining it, or for its capital 8 expenditures, and to no other purpose. This report ((shall)) must 9 also include a statement of the receipts and disbursements of the 10 exempt organization, association, corporation, or institution. 11

12 (2) Educational institutions claiming exemption under RCW 84.36.050 ((shall)) must also file a list of all property claimed to 13 14 be exempt, the purpose for which it is used, the revenue derived from it for the preceding year, the use to which the revenue was applied, 15 16 the number of students who attended the school or college, the total 17 revenues of the institution with the source from which they were 18 derived, and the purposes to which the revenues were applied, listing 19 the items of such revenues and expenditures in detail.

20 (3) The reports required under subsections (1) and (2) of this 21 section may be submitted electronically, in a format provided or approved by the department, or mailed to the department. The reports 22 ((shall)) must be submitted on or before March 31st of each year. The 23 24 department ((shall)) must remove the tax exemption from the property 25 of any organization, association, corporation, or institution that 26 does not file the required report with the department on or before 27 the due date. However, the department ((shall)) must allow a reasonable extension of time for filing upon receipt of a written 28 29 request on or before the required filing date and for good cause 30 shown therein.

31 **Sec. 7.** RCW 84.36.845 and 1973 2nd ex.s. c 40 s 15 are each 32 amended to read as follows:

If subsequent to the time that the exemption of any property is initially approved or renewed, it ((shall be)) is determined that such exemption was approved or renewed as the result of inaccurate information provided by the authorized agent of the applicant, the exemption ((shall)) <u>must</u> be revoked and taxes ((shall)) <u>must</u> be levied against such property pursuant to the provisions of RCW

84.36.810 or section 2(4) of this act for exemptions granted under
 section 2 of this act.

3 **Sec. 8.** RCW 84.36.855 and 1973 2nd ex.s. c 40 s 17 are each 4 amended to read as follows:

5 <u>Except as otherwise provided by law, property ((which)) that</u> 6 changes from exempt to taxable status ((shall be)) is subject to the 7 provisions of RCW 84.36.810 and 84.40.350 through 84.40.390, and the 8 assessor ((shall)) <u>must</u> also place the property on the assessment 9 roll for taxes due and payable in the following year.

10 <u>NEW SECTION.</u> Sec. 9. This act applies to taxes levied in 2016 11 for collection in 2017 and thereafter.

> Passed by the Senate March 8, 2016. Passed by the House March 3, 2016. Approved by the Governor April 1, 2016. Filed in Office of Secretary of State April 4, 2016.