
Health Care & Wellness Committee

HB 1432

Brief Description: Concerning foundational public health services.

Sponsors: Representatives Robinson, Harris, Jinkins, Pollet, Kilduff, Slatter and Cody; by request of Department of Health.

Brief Summary of Bill

- Requires the Department of Health (Department) and local health jurisdictions to undertake a shared services project for epidemiology assessment and communicable disease monitoring and response.
- Requires the Department to develop a governmental public health improvement plan.
- Modifies definitions related to public health programs and services.

Hearing Date: 2/7/17

Staff: Alexa Silver (786-7190).

Background:

Structure of the Public Health System.

"Public health" is defined by statute as the activities that society does collectively to assure the conditions in which people can be healthy. The public health system in Washington includes the Department of Health (Department), the State Board of Health (Board), 35 local health jurisdictions, and tribal governments.

- The Department is charged with: performing duties related to vital statistics; studying factors related to health improvement, the causes of morbidity and mortality, and the effects of the environment on public health; investigating and advising local health officers; performing health inspections; regulating public water systems; and maintaining a public health laboratory.
- The 10-member Board provides a public forum for the development of public health policy. Rules adopted by the Board cover issues such as newborn screening, childhood

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immunizations, disease prevention and control, cleanliness of facilities, drinking water quality, food service, and vital statistics.

- Local health jurisdictions (county health departments, multi-county health districts, and city-county health departments) enforce public health statutes, as well as rules adopted by the Board and the Department, and local governments. Local health jurisdictions are governed by a board of health.
- The state, tribes, and urban Indian health clinics address public health issues through a government-to-government relationship.

Protecting the public's health across the state is recognized in statute as a fundamental responsibility of the state. Distributions to local health jurisdictions must deliver certain outcomes, such as a reduction in vaccine preventable diseases and creation of a disease response system capable of responding at all times.

Public Health Services Improvement Plan.

The Department is required to submit a biennial public health services improvement plan developed in coordination with the Board, local health jurisdictions, and others. The plan addresses minimum standards for public health protection, strategies and a schedule for improving public health programs throughout the state, and a recommended level of dedicated funding.

Core Public Health Functions of Statewide Significance.

In 2008 the Department was required to develop a prioritized list of activities and services performed by local health jurisdictions that qualify as "core public health functions of statewide significance" and to adopt performance measures. The Department and local health jurisdictions must abide by the list and performance measures. The Department provides local jurisdictions with financial incentives to encourage local investments in core public health functions. Local jurisdictions may not supplant existing local funding with those state resources. "Core public health functions of statewide significance" are health services that: (1) promote uniformity in public health activities, increase the system's strength, or apply to broad public health efforts; (2) if inadequately addressed, are likely to have a significant adverse impact beyond the borders of the local health jurisdiction; and (3) address communicable diseases, public health emergencies, chronic diseases and disabilities, promotion of healthy families and the development of children, environmental health concerns, and assessment of local health risks and trends.

2016 Operating Budget.

The 2016 supplemental operating budget directed the Department and local health jurisdictions to provide a proposal outlining a plan for implementing foundational public health services statewide to modernize, streamline, and fund a 21st century public health system.

Summary of Bill:

Governmental Public Health Improvement Plan and Shared Services.

Protecting the public's health is recognized as a fundamental responsibility of the state that is accomplished in collaboration with local health jurisdictions and sovereign tribal nations. Within funds appropriated, local health jurisdictions and the Department of Health (Department) must expand delivery of shared services to modernize and streamline the governmental public health

system. The expansion must begin with a shared services project for epidemiology assessment and communicable disease monitoring and response.

By October 1, 2018, the Department shall develop a governmental public health improvement plan. At a minimum, the plan must include:

- activities and services that qualify as foundational public health services;
- an assessment of current capacity, unmet needs, and service delivery models to provide foundational public health services;
- statewide models for shared services and a plan for further implementation;
- a comprehensive accountability structure, including performance measures;
- the cost of providing foundational public health services statewide, including the cost of improved service delivery models;
- a funding allocation model to ensure services are provided across the state; and
- recommended schedules for periodic updates, evaluations, assessments, and reporting progress.

The Department must develop the improvement plan in consultation with: local health jurisdictions; the State Board of Health (Board); the Washington State Association of Local Public Health Officials; individuals or entities with expertise in the development of performance measures, accountability, and systems management, and experts in the development of evidence-based public health or medical practice guidelines; and those who will be impacted by such performance measures.

The performance measures must meet certain goals and be developed to ensure foundational public health services are available statewide. The measures must: reflect best scientific evidence, national standards of performance, and innovations in governmental public health; establish the levels of performance needed to achieve core public health services delivery for each local health jurisdiction and the Department; and describe the resources necessary to meet the performance levels.

The current law requiring development of a public health services improvement plan is repealed.

Definitions.

"Core or foundational public health services" are defined as essential capabilities and core programs that must be present in every community through the governmental public health system to effectively and efficiently protect and promote healthy individuals, families, and communities throughout the state and:

- are population-based prevention services or individual interventions that have significant population health implications;
- require a consistent and uniform level of services throughout all communities to protect the population;
- have governmental public health as the only or primary service provider; or
- provide the necessary organizational capabilities to support program services.

"Core programs" are public health programs needed in every community to protect people's health, including: control of communicable disease and other notifiable conditions; chronic disease and injury prevention; environmental public health; maternal, child, and family health; access to and linkage with medical, oral, and behavioral health care services; and vital records.

"Essential capabilities" means the knowledge, skill, ability, and systems infrastructure necessary to support effective and efficient governmental public health services, including: assessing the health of populations through surveillance and epidemiology; public health emergency planning; communication; policy development and support; community partnership development; and business competencies. "Governmental public health system" means the Department, the Board, local public health agencies and boards, and sovereign tribal nations. "Shared services" means a systematic sharing of resources and functions among state and local governmental public health entities and sovereign tribal nations to increase capacity and improve efficiency and effectiveness.

Core Public Health Services Account.

Receipts from moneys appropriated for foundational public health services must be deposited into the Core Public Health Services Account, which is created in the State Treasury. The Department shall make distributions under allocation plans mutually agreed to by the Department and local health jurisdictions.

Appropriation: None.

Fiscal Note: Available.

Effective Date: The bill takes effect 90 days after adjournment of the session in which the bill is passed.