
Public Safety Committee

HB 1754

Brief Description: Prioritizing sex offender treatment based on the offender's risk to reoffend.

Sponsors: Representatives Klippert and Hayes; by request of Department of Corrections.

<p style="text-align: center;">Brief Summary of Bill</p> <ul style="list-style-type: none">• Requires the Department of Corrections to prioritize access to sex offender treatment based on an offender's risk to reoffend, rather than provide access to treatment for all offenders serving determinate-plus sentences.
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Hearing Date: 2/6/17

Staff: Omeara Harrington (786-7136).

Background:

Prison-Based Sex Offender Treatment.

The Department of Corrections (DOC) operates prison-based sex offender treatment and assessment programs for male and female sex offenders. Participation in a sex offender treatment program is voluntary. The DOC maintains a waiting list for treatment, and access to treatment may depend on various factors including risk of re-offense, sentence structure, court ordered treatment, and release date. The program is approximately nine to 12 months in duration and typically occurs in the last 12-18 months of the participant's incarceration.

In order to be admitted to a sex offender treatment program, the offender must:

- be currently incarcerated for a sex offense, or have been convicted of a sex offense for a previous term of incarceration;
- be eligible for release at some future date;
- acknowledge or recall having committed at least one sex offense; and
- agree to attend treatment and follow treatment rules and expectations.

This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.

Participants in sex offender treatment programs receive both intensive group therapy and individual counseling. Offenders meet individually with a therapist on a monthly basis. Therapy groups of 12-14 members meet six hours each week to address specific goals such as gaining insight, preventing relapse, and adopting pro-social attitudes and behaviors. Additional psycho-educational and skill building groups that address sexual deviancy, self-regulation, sex education, community transition, and other topics may also be available.

Determinate-Plus Sentencing.

Felony offenses are generally sentenced according to a determinate sentencing scheme under the Sentencing Reform Act (SRA). Under determinate sentencing, an offender is given a sentence within a prescribed sentencing range that falls within the statutory maximum penalty for the offense.

Certain sex offenders are sentenced under a "determinate-plus" sentencing scheme, as opposed to the determinate sentencing scheme. The offenders who are sentenced to determinate-plus sentences are those who do not qualify as "persistent offenders" subject to two strike or three strike laws, but are either convicted of a two strike offense, or are convicted of a sex offense and have a prior conviction for a two strike offense. Two strike offenses include Rape in the first or second degree, Rape of a Child in the first or second degree, Child Molestation in the first degree, Indecent Liberties by Forcible Compulsion, and certain offenses accompanied by a finding of sexual motivation.

A determinate-plus sentence must contain a minimum term of confinement that falls within the standard SRA range, based on the seriousness level of the offense and the individual offender's offender score. In addition, the sentence must contain a maximum sentence that is equal to the statutory maximum sentence for the offense.

Offenders serving determinate-plus sentences are overseen by the Indeterminate Sentence Review Board (ISRB) through the maximum term of the sentence. After the offender serves the minimum term, the ISRB determines whether the offender will be released from prison. If the ISRB decides against release, a new minimum term is set. If the offender is released, he or she is placed on community custody.

The DOC must provide offenders sentenced to determinate-plus sentences with the opportunity for sex offender treatment.

Summary of Bill:

Rather than requiring the DOC to provide an opportunity for sex offender treatment to all offenders sentenced to determinate-plus sentences, the DOC must prioritize placement for sex offender treatment by assessing an offender's risk for sexual re-offense. High-risk offenders must be given priority for treatment, regardless of whether or not they are serving a determinate-plus sentence.

Offenders must be offered sex offender treatment during incarceration in the following descending priority:

- offenders who are assessed as high risk;

- offenders sentenced under the determinate-plus scheme who are assessed as moderate risk;
- offenders sentenced outside of the determinate-plus scheme who are assessed as moderate risk; and
- offenders sentenced under the determinate-plus scheme who are assessed as low risk for sexual re-offense but whose potential release will require participation in sex offender treatment, as determined by the ISRB.

As capacity allows, offenders who were sentenced outside of the determinate-plus scheme, and who are assessed as low risk for sexual re-offense, may be offered the opportunity for sex offender treatment during incarceration.

Appropriation: None.

Fiscal Note: Available.

Effective Date: The bill takes effect 90 days after adjournment of the session in which the bill is passed.