H-1945.1

SUBSTITUTE HOUSE BILL 2044

State of Washington 65th Legislature 2017 Regular Session

By House Community Development, Housing & Tribal Affairs (originally sponsored by Representatives McBride, Peterson, Robinson, Orwall, Chapman, Kloba, Santos, and Pollet)

READ FIRST TIME 02/17/17.

1 AN ACT Relating to the hosting of the homeless by religious 2 organizations; amending RCW 36.01.290, 35.21.915, and 35A.21.360; and 3 creating a new section.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 NEW SECTION. Sec. 1. The legislature finds that residents in 6 temporary encampments hosted by religious organizations are а 7 particularly vulnerable population that do not have access to the same services as citizens with more stable housing. Residents in 8 these encampments can be at increased risk of exploitation, theft, 9 10 unsanitary living conditions, and physical harm. Therefore, it is the 11 intent of the legislature that local municipalities have the 12 authority and discretion to protect the health and safety of 13 residents in temporary encampments hosted by religious organizations. 14 Furthermore, the legislature finds and declares that tent encampments 15 serve as a pathway for individuals experiencing homelessness to 16 achieve financial stability, health, and permanent housing.

17 **Sec. 2.** RCW 36.01.290 and 2010 c 175 s 2 are each amended to 18 read as follows:

(1) A religious organization may host temporary encampments forthe homeless on property owned or controlled by the religious

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organization whether within buildings located on the property or
 elsewhere on the property outside of buildings.

3 (2) A county may not enact an ordinance or regulation or take any4 other action that:

5 (a) Imposes conditions other than those necessary to protect 6 public health and safety and that do not substantially burden the 7 decisions or actions of a religious organization regarding the 8 location of housing or shelter for homeless persons on property owned 9 by the religious organization;

10 (b) Requires a religious organization to obtain insurance 11 pertaining to the liability of a municipality with respect to 12 homeless persons housed on property owned by a religious organization 13 or otherwise requires the religious organization to indemnify the 14 municipality against such liability; ((or))

15 (c) Imposes permit fees in excess of the actual costs associated 16 with the review and approval of the required permit applications<u>;</u>

17 (d) Limits a religious organization's availability to host a 18 rotating, established tent encampment to fewer than eight months 19 during any calendar year. However, a county may enact an ordinance or 20 regulation that requires a three-month separation of time between 21 established tent encampments;

22 (e) Limits a religious organization's hosting term to fewer than 23 four months unless consented to by that religious organization for a 24 specific instance;

25 (f) Limits the number of simultaneous religious organization 26 hostings within the same municipality to one religious organization 27 hosting during any given period of time. Simultaneous hostings by 28 religious organizations may be prohibited if located within one 29 thousand feet of other hosting religious organizations; or

30 (g) Limits a religious organization's availability to host safe 31 parking efforts at its on-site parking lot, including limitations on 32 any other church-sponsored uses and the parking available to support 33 such uses during the hosting, except for limitations that are in 34 accord with the following criteria that would govern if enacted by 35 local ordinance:

36 (i) No less than one space may be devoted to safe parking per
37 twenty on-site parking spaces;

38 (ii) Restroom access must be provided either within the buildings
39 on the property or through use of portable facilities;

(iii) The host religious organization must ensure that the county
 sheriff has completed sex offender checks of all vehicle residents
 and must act as managing agency to inform vehicle residents how to
 comply with laws regarding the legal status of vehicles and drivers,
 and provide a written code of conduct consistent with area standards.

б (3) A county must enact an ordinance or regulation or take any other action that requires a hosting religious organization and the 7 managing agency, when the managing agency is not the hosting 8 religious organization, to enter into a written agreement to protect 9 10 the public health and safety of both the residents of the tent encampments and the residents of the county. At a minimum, the 11 agreement must include information regarding: A tent encampment 12 resident's right to seek public health and safety assistance, ability 13 to access social services on site, ability to directly interact with 14 the hosting religious organization, including the ability to express 15 16 any concerns regarding the managing agency; a written code of conduct 17 agreed to by the managing agency and hosting religious organization, as approved by the local jurisdiction; and the ability for the 18 19 hosting religious organization to interact with residents of the tent 20 encampment.

21 (4) Hosting religious organizations and tent encampment managing 22 agencies are encouraged to work with the county to utilize 23 Washington's homeless client management information system, as 24 provided for in RCW 43.185C.180.

25 (5) For the purposes of this section, <u>the following definitions</u> 26 <u>are used:</u>

27 (a) "Managing agency" means an organization such as a religious 28 organization or other organized entity that has the capacity to 29 organize and manage a homeless encampment. A "managing agency" may be 30 the same entity as the sponsor.

31 <u>(b)</u> "<u>R</u>eligious organization" means the federally protected 32 practice of a recognized religious assembly, school, or institution 33 that owns or controls real property.

34 <u>(c) "Safe parking" means a number of parking spaces, parking</u> 35 <u>area, and parking design approved by a designated traffic engineer or</u> 36 <u>building officer from a county.</u>

37 (((4))) (6) An appointed or elected public official, public 38 employee, or public agency as defined in RCW 4.24.470 is immune from 39 civil liability for (a) damages arising from the permitting decisions 40 for a temporary encampment for the homeless as provided in this 1 section and (b) any conduct or unlawful activity that may occur as a 2 result of the temporary encampment for the homeless as provided in 3 this section.

4 Sec. 3. RCW 35.21.915 and 2010 c 175 s 3 are each amended to 5 read as follows:

6 (1) A religious organization may host temporary encampments for 7 the homeless on property owned or controlled by the religious 8 organization whether within buildings located on the property or 9 elsewhere on the property outside of buildings.

10 (2) A city or town may not enact an ordinance or regulation or 11 take any other action that:

12 (a) Imposes conditions other than those necessary to protect 13 public health and safety and that do not substantially burden the 14 decisions or actions of a religious organization regarding the 15 location of housing or shelter for homeless persons on property owned 16 by the religious organization;

(b) Requires a religious organization to obtain insurance pertaining to the liability of a municipality with respect to homeless persons housed on property owned by a religious organization or otherwise requires the religious organization to indemnify the municipality against such liability; ((or))

(c) Imposes permit fees in excess of the actual costs associated with the review and approval of the required permit applications<u>;</u>

24 (d) Limits a religious organization's availability to host a
25 rotating, established tent encampment to fewer than eight months
26 during any calendar year. However, a city or town may enact an
27 ordinance or regulation that requires a three-month separation of
28 time between established tent encampments;

29 <u>(e) Limits a religious organization's hosting term to fewer than</u> 30 <u>four months unless consented to by that religious organization for a</u> 31 <u>specific instance;</u>

32 (f) Limits the number of simultaneous religious organization 33 hostings within the same municipality to one religious organization 34 hosting during any given period of time. Simultaneous hostings by 35 religious organizations may be prohibited if located within one 36 thousand feet of other hosting religious organizations; or

37 (g) Limits a religious organization's availability to host safe 38 parking efforts at its on-site parking lot, including limitations on 39 any other church-sponsored uses and the parking available to support

accord with the following criteria that would govern if enacted by 2 3 local ordinance: 4 (i) No less than one space may be devoted to safe parking per twenty on-site parking spaces; 5 6 (ii) Restroom access must be provided either within the buildings 7 on the property or through use of portable facilities; (iii) The host religious organization must ensure that the local 8 law enforcement has completed sex offender checks of all vehicle 9 residents and must act as managing agency to inform vehicle residents 10 how to comply with laws regarding the legal status of vehicles and 11 12 drivers, and provide a written code of conduct consistent with area 13 standards. 14 (3) A city or town must enact an ordinance or regulation or take any other action that requires a hosting religious organization and 15 the managing agency, when the managing agency is not the hosting 16 17 religious organization, to enter into a written agreement to protect the public health and safety of both the residents of the tent 18 19 encampments and the residents of the city or town. At a minimum, the agreement must include information regarding: A tent encampment 20 21 resident's right to seek public health and safety assistance, ability to access social services on site, ability to directly interact with 22 the hosting religious organization, including the ability to express 23 any concerns regarding the managing agency; a written code of conduct 24 25 agreed to by the managing agency and hosting religious organization, as approved by the local jurisdiction; and the ability for the 26 hosting religious organization to interact with residents of the tent 27 28 encampment. 29 (4) Hosting religious organizations and tent encampment managing agencies are encouraged to work with the city or town to utilize 30 Washington's homeless client management information system, as 31 32 provided for in RCW 43.185C.180. 33 (5) For the purposes of this section, the following definitions 34 are used: (a) "Managing agency" means an organization such as a religious 35 organization or other organized entity that has the capacity to 36 37 organize and manage a homeless encampment. A "managing agency" may be 38 the same entity as the sponsor.

such uses during the hosting, except for limitations that are in

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(b) "Religious organization" means the federally protected
 practice of a recognized religious assembly, school, or institution
 that owns or controls real property.

4 (c) "Safe parking" means a number of parking spaces, parking
5 area, and parking design approved by a designated traffic engineer or
6 building officer from a city or town.

7 (((4))) (6) An appointed or elected public official, public 8 employee, or public agency as defined in RCW 4.24.470 is immune from 9 civil liability for (a) damages arising from the permitting decisions 10 for a temporary encampment for the homeless as provided in this 11 section and (b) any conduct or unlawful activity that may occur as a 12 result of the temporary encampment for the homeless as provided in 13 this section.

14 **Sec. 4.** RCW 35A.21.360 and 2010 c 175 s 4 are each amended to 15 read as follows:

16 (1) A religious organization may host temporary encampments for 17 the homeless on property owned or controlled by the religious 18 organization whether within buildings located on the property or 19 elsewhere on the property outside of buildings.

20 (2) A code city may not enact an ordinance or regulation or take 21 any other action that:

(a) Imposes conditions other than those necessary to protect public health and safety and that do not substantially burden the decisions or actions of a religious organization regarding the location of housing or shelter for homeless persons on property owned by the religious organization;

(b) Requires a religious organization to obtain insurance pertaining to the liability of a municipality with respect to homeless persons housed on property owned by a religious organization or otherwise requires the religious organization to indemnify the municipality against such liability; ((or))

32 (c) Imposes permit fees in excess of the actual costs associated
 33 with the review and approval of the required permit applications;

34 <u>(d) Limits a religious organization's availability to host a</u> 35 rotating, established tent encampment to fewer than eight months 36 during any calendar year. However, a code city may enact an ordinance 37 or regulation that requires a three-month separation of time between 38 established tent encampments;

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1 (e) Limits a religious organization's hosting term to fewer than
2 four months unless consented to by that religious organization for a
3 specific instance;

4 (f) Limits the number of simultaneous religious organization
5 hostings within the same municipality to one religious organization
6 hosting during any given period of time. Simultaneous hostings by
7 religious organizations may be prohibited if located within one
8 thousand feet of other hosting religious organizations; or

9 (g) Limits a religious organization's availability to host safe 10 parking efforts at its on-site parking lot, including limitations on 11 any other church-sponsored uses and the parking available to support 12 such uses during the hosting, except for limitations that are in 13 accord with the following criteria that would govern if enacted by 14 local ordinance:

15 (i) No less than one space may be devoted to safe parking per
16 twenty on-site parking spaces;

17 (ii) Restroom access must be provided either within the buildings 18 on the property or through use of portable facilities;

19 (iii) The host religious organization must ensure that the local 20 law enforcement has completed sex offender checks of all vehicle 21 residents and must act as managing agency to inform vehicle residents 22 how to comply with laws regarding the legal status of vehicles and 23 drivers, and provide a written code of conduct consistent with area 24 standards.

25 (3) <u>A code city must enact an ordinance or regulation or take any</u> 26 other action that requires a hosting religious organization and the managing agency, when the managing agency is not the hosting 27 28 religious organization, to enter into a written agreement to protect the public health and safety of both the residents of the tent 29 encampments and the residents of the code city. At a minimum, the 30 agreement must include information regarding: A tent encampment 31 32 resident's right to seek public health and safety assistance, ability to access social services on site, ability to directly interact with 33 the hosting religious organization, including the ability to express 34 any concerns regarding the managing agency; a written code of conduct 35 36 agreed to by the managing agency and hosting religious organization, as approved by the local jurisdiction; and the ability for the 37 hosting religious organization to interact with residents of the tent 38 39 encampment.

(4) Hosting religious organizations and tent encampment managing
 agencies are encouraged to work with the code city to utilize
 Washington's homeless client management information system, as
 provided for in RCW 43.185C.180.

5 (5) For the purposes of this section, <u>the following definitions</u>
6 <u>are used:</u>

7 <u>(a) "Managing agency" means an organization such as a religious</u> 8 <u>organization or other organized entity that has the capacity to</u> 9 <u>organize and manage a homeless encampment. A "managing agency" may be</u> 10 <u>the same entity as the sponsor.</u>

11 (b) "<u>R</u>eligious organization" means the federally protected 12 practice of a recognized religious assembly, school, or institution 13 that owns or controls real property.

14 (c) "Safe parking" means a number of parking spaces, parking 15 area, and parking design approved by a designated traffic engineer or 16 building officer from a code city.

17 (((4))) (6) An appointed or elected public official, public 18 employee, or public agency as defined in RCW 4.24.470 is immune from 19 civil liability for (a) damages arising from the permitting decisions 20 for a temporary encampment for the homeless as provided in this 21 section and (b) any conduct or unlawful activity that may occur as a 22 result of the temporary encampment for the homeless as provided in 23 this section.

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