SUBSTITUTE SENATE BILL 5364

State of Washington 65th Legislature 2017 Regular Session

By Senate Local Government (originally sponsored by Senators Palumbo, Angel, Takko, and Zeiger)

READ FIRST TIME 02/15/17.

AN ACT Relating to removing disincentives to the voluntary 1 2 fire protection service authorities formation of regional 3 establishing parity, equalizing certain provisions with existing laws governing fire protection districts, and clarifying the formation 4 5 process; amending RCW 52.26.220, 52.26.230, 84.55.092, 52.18.050, 52.18.010, 52.26.180, 52.26.030, 84.52.043, 84.52.043, 84.52.125, and 6 7 52.26.070; reenacting and amending RCW 52.26.020, 84.52.010, 8 84.52.010; creating a new section; providing effective dates; providing expiration dates; and declaring an emergency. 9

- 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 11 **Sec. 1.** RCW 52.26.220 and 2006 c 200 s 12 are each amended to 12 read as follows:
- (1) ((Notwithstanding any other provision in this chapter to the 13 14 contrary, any)) (a) The initial imposition of a benefit charge authorized by this chapter ((is not effective unless a proposition to 15 16 impose the benefit charge is approved by a)) must be approved by not 17 less than sixty percent majority of the voters of the regional fire protection service authority voting at a general election or at a 18 special election called by the authority for that purpose((, held 19 20 within the authority)). ((A)) Ballot ((measure that contains)) 21 measures containing an authorization to impose benefit charges

p. 1 SSB 5364

- 1 ((and)) that ((is)) are approved by the voters pursuant to RCW 2 52.26.060 ((meets)) satisfy the proposition approval requirement of this subsection and subsection (2) of this section.
 - (b) An election held ((under this section)) for the initial imposition of a benefit charge must be held not more than twelve months prior to the date on which the first charge is to be assessed.
 - $\underline{\text{(c)}}$ A benefit charge approved at an election expires in six $((\frac{\text{years}}{\text{years}}))$ or fewer $\underline{\text{years}}$ as authorized by the voters, unless subsequently reapproved by the voters.
 - (2) ((The)) Ballot measures calling for the initial imposition of a benefit charge must be submitted so as to enable ((the)) voters favoring the authorization of a ((regional fire protection service authority)) benefit charge to vote "Yes" and those opposed to vote "No." The ballot question is as follows:
 - "Shall the regional fire protection service authority composed of (insert the participating fire protection jurisdictions) be authorized to impose benefit charges each year for . . . (insert number of years not to exceed six) years, not to exceed an amount equal to sixty percent of its operating budget, and be prohibited from imposing an additional property tax under RCW 52.26.140(1)(c)?

23 YES NO

- (3) ((Authorities renewing the benefit charge may elect to use the following alternative ballot:)) (a) The continued imposition of a benefit charge authorized by this chapter may be approved for six consecutive years. A ballot measure calling for the continued imposition of a benefit charge for six consecutive years must be approved by a majority of the voters of the regional fire protection service authority voting at a general election or at a special election called by the authority for that purpose.
- (b) Ballot measures calling for the continued imposition of a benefit charge must be submitted so as to enable voters favoring the continued imposition of the benefit charge to vote "Yes" and those opposed to vote "No." The ballot question must be substantially in the following form:

p. 2 SSB 5364

"Shall the regional fire protection service authority composed of (insert the participating fire protection jurisdictions) be authorized to continue voter-authorized benefit charges each year for $((\cdot, \cdot, \cdot, \cdot))$ consecutive years, not to exceed an amount equal to sixty percent of its operating budget, and be prohibited from imposing an additional property tax under RCW 52.26.140(1)(c)?

10 YES NO 11 □ □"

- **Sec. 2.** RCW 52.26.230 and 2004 c 129 s 29 are each amended to 13 read as follows:
 - (1) Not fewer than ten days nor more than six months before the election at which the proposition to impose the benefit charge is submitted as provided in this chapter, the governing board of the regional fire protection service authority, or the planning committee if the benefit charge is proposed as part of the initial formation of the authority, shall hold a public hearing specifically setting forth its proposal to impose benefit charges for the support of its legally authorized activities that will maintain or improve the services afforded in the authority. A report of the public hearing shall be filed with the county treasurer of each county in which the property is located and be available for public inspection.
 - (2) Prior to November 15th of each year the governing board of the authority shall hold a public hearing to review and establish the regional fire protection service authority benefit charges for the subsequent year.
 - (3) All resolutions imposing or changing the benefit charges must be filed with the county treasurer or treasurers of each county in which the property is located, together with the record of each public hearing, before November 30th immediately preceding the year in which the benefit charges are to be collected on behalf of the authority.
- 35 (4) After the benefit charges have been established, the owners 36 of the property subject to the charge must be notified of the amount 37 of the charge.

p. 3 SSB 5364

Sec. 3. RCW 84.55.092 and 1998 c 16 s 3 are each amended to read 2 as follows:

- (1) The regular property tax levy for each taxing district other than the state may be set at the amount which would be allowed otherwise under this chapter if the regular property tax levy for the district for taxes due in prior years beginning with 1986 had been set at the full amount allowed under this chapter including any levy authorized under RCW 52.16.160 or 52.26.140(1)(c) that would have been imposed but for the limitation in RCW 52.18.065 or 52.26.240, applicable upon imposition of the benefit charge under chapter 52.18 or 52.26 RCW.
- (2) The purpose of this section is to remove the incentive for a taxing district to maintain its tax levy at the maximum level permitted under this chapter, and to protect the future levy capacity of a taxing district that reduces its tax levy below the level that it otherwise could impose under this chapter, by removing the adverse consequences to future levy capacities resulting from such levy reductions.
- **Sec. 4.** RCW 52.18.050 and 2013 c 49 s 1 are each amended to read 20 as follows:
 - (1)(a) The initial imposition of a benefit charge authorized by this chapter must be approved by not less than sixty percent of the voters of the district voting at a general election or at a special election called by the district for that purpose.
 - (b) An election held for the initial imposition of a benefit charge must be held not more than twelve months prior to the date on which the first charge is to be assessed.
 - (c) A benefit charge approved at an election expires in six or fewer years as authorized by the voters unless subsequently reapproved by the voters.
- 31 (2) Ballot measures calling for the initial imposition of a 32 benefit charge must be submitted so as to enable voters favoring the 33 authorization of a benefit charge to vote "Yes" and those opposed to 34 vote "No," and the ballot question must be as follows:
- "Shall county fire protection district

 No. . . . be authorized to impose benefit charges each year

 for . . . (insert number of years not to exceed six) years,

 not to exceed an amount equal to sixty percent of its

p. 4 SSB 5364

1 operating budget, and be prohibited from imposing additional property tax under RCW 52.16.160? 2 3 YES NO □" 4 (3)(a) The continued imposition of a benefit charge authorized by 5 this chapter ((must be approved by a majority of the voters of the 6 7 district voting at a general election or at a special election called by the district for that purpose)) may be approved for six 8 9 consecutive years. 10 (((b) Ballot measures calling for the continued imposition of a 11 benefit charge must be submitted so as to enable voters favoring the continued imposition of the benefit charge to vote "Yes" and those 12 13 opposed to vote "No." The ballot question must be substantially in the following form:)) A ballot measure calling for the continued 14 15 imposition of a benefit charge for six consecutive years must be approved by a majority of the voters of the district voting at a 16 17 general election or at a special election called by the district for 18 that purpose. 19 (b) Ballot measures calling for the continued imposition of a benefit charge must be submitted so as to enable voters favoring the 20 continued imposition of the benefit charge to vote "Yes" and those 21 22 opposed to vote "No." The ballot question must be substantially in the following form: 23 24 "Shall county fire protection district . . . be authorized to continue voter-authorized 25 benefit charges each year for ((....(insert number of 26 years not to exceed six))) six consecutive years, not to 27 28 exceed an amount equal to sixty percent of its operating 29 budget, and be prohibited from imposing an additional 30 property tax under RCW 52.16.160?

31 YES NO 32 "

3536

37

33 **Sec. 5.** RCW 52.18.010 and 1998 c 16 s 1 are each amended to read as follows:

(1) Pursuant to an approved initial or continued benefit charge authorized under RCW 52.18.050, the board of fire commissioners of a fire protection district may by resolution, for fire protection

p. 5 SSB 5364

- district purposes authorized by law, fix and impose a benefit charge on personal property and improvements to real property which are located within the fire protection district on the date specified and which have or will receive the benefits provided by the fire protection district, to be paid by the owners of the properties((÷ PROVIDED, That)).
 - (2) A benefit charge ((shall)) does not apply to:

26

2728

29

- (a) Personal property and improvements to real property owned or 8 used by any recognized religious denomination or 9 organization as, or including, a sanctuary or for purposes related to 10 the bona fide religious ministries of the denomination or religious 11 12 organization, including schools and educational facilities used for kindergarten, primary, or secondary educational purposes or for 13 14 institutions of higher education and all grounds and buildings related thereto, but not including personal property and improvements 15 to real property owned or used by any recognized 16 17 denomination or religious organization for business operations, profit-making enterprises, or activities not including use of a 18 19 sanctuary or related to kindergarten, primary, or secondary educational purposes or for institutions of higher education; and 20
- 21 <u>(b) Any of the following tax-exempt properties, provided such</u>
 22 <u>entity is not required to pay a fire protection charge under</u>
 23 subsection (6) of this section:
- 24 <u>(i) Property of housing authorities that is exempt from property</u> 25 <u>taxes under RCW 35.82.210;</u>
 - (ii) Property of nonprofit entities providing rental housing for very low-income households or providing space for the placement of a mobile home for a very low-income household that is exempt from property taxes under RCW 84.36.560;
- 30 <u>(iii) Property of nonprofit homes for the aging that is exempt</u>
 31 <u>from property taxes under RCW 84.36.041;</u>
- (iv) Property of nonprofit organizations, corporations, or associations providing housing for eligible persons with developmental disabilities that is exempt from property taxes under RCW 84.36.042;
- (v) Property of nonprofit organizations providing emergency or transitional housing for low-income homeless persons or victims of domestic violence who are homeless for personal safety reasons that is exempt from property taxes under RCW 84.36.043;

p. 6 SSB 5364

(vi) Property of the state housing finance commission that is exempt from property taxes under RCW 84.36.135; and

1

2

3

4

5 6

7

8

9

10 11

12

13

14

15 16

17

18

19

2021

22

23

2425

26

27

28

29

30 31

32

33

34

3536

37

3839

40

- (vii) Property of nonprofit corporations operating sheltered workshops for persons with disabilities that is exempt from property taxes under RCW 84.36.350.
- (3) The aggregate amount of such benefit charges in any one year shall not exceed an amount equal to sixty percent of the operating budget for the year in which the benefit charge is to be collected: PROVIDED, That it shall be the duty of the county legislative authority or authorities of the county or counties in which the fire protection district is located to make any necessary adjustments to assure compliance with such limitation and to immediately notify the board of fire commissioners of any changes thereof.
- (4) A benefit charge imposed shall be reasonably proportioned to the measurable benefits to property resulting from the services afforded by the district. It is acceptable to apportion the benefit charge to the values of the properties as found by the county assessor or assessors modified generally in the proportion that fire insurance rates are reduced or entitled to be reduced as the result of providing the services. Any other method that reasonably apportions the benefit charges to the actual benefits resulting from the degree of protection, which may include but is not limited to the distance from regularly maintained fire protection equipment, the level of fire prevention services provided to the properties, or the need of the properties for specialized services, may be specified in the resolution and shall be subject to contest on the ground of unreasonable or capricious action or action in excess of the measurable benefits to the property resulting from services afforded by the district. The board of fire commissioners may determine that certain properties or types or classes of properties are not receiving measurable benefits based on criteria they establish by resolution. A benefit charge authorized by this chapter shall not be applicable to the personal property or improvements to real property of any individual, corporation, partnership, firm, organization, or association maintaining a fire department and whose fire protection and training system has been accepted by a fire insurance underwriter maintaining a fire protection engineering and inspection service authorized by the state insurance commissioner to do business in this state, but such property may be protected by the fire protection district under a contractual agreement.

p. 7

SSB 5364

(5) For administrative purposes, the benefit charge imposed on any individual property may be compiled into a single charge, provided that the district, upon request of the property owner, 3 provide an itemized list of charges for each measurable benefit 4 included in the charge.

1

2

5 6

7

26

27 28

29

- (6)(a) At the annual review of the fire benefit charge mandated by RCW 52.18.060(2), if a fire service agency has identified:
- (i) A tax-exempt property under subsection (2)(b) of this section 8 as having a substantial increase in requested emergency services over 9 the previous year; or 10
- (ii) A new tax-exempt property that is similar in size, 11 12 population, and geographic location as another such tax-exempt property as having an increase in requested emergency services; 13
- then the tax exempt property and the fire service agency must work 14 together, in good faith, to address the problem by implementing 15 community risk reduction efforts. The community risk reduction plan 16 17 may include but is not limited to wellness programs and community action plans. 18
- 19 (b) At the subsequent annual review, if the heightened service requirements have not been reasonably addressed by the joint 20 21 mitigation efforts, and the tax-exempt property owner has not acted 22 in good faith:
- (i) The property is subject to assessment of the fire benefit 23 charge in the subsequent year, subject to approval by the board of 24 25 fire commissioners as outlined in RCW 52.18.060(2); or
 - (ii) The respective tax exempt property shall pay the fire service agency a fire protection charge payment in lieu of a benefit charge. The fire protection charge shall be an amount equivalent to the benefit rates for similarly situated properties for that year.
- (c) All tax exempt properties identified under subsection (2)(b) 30 of this <u>section</u> and all <u>local</u> fire <u>service</u> agencies are encouraged to 31 32 work collaboratively to develop and implement programs to address proper usage of fire service resources for residents of the housing 33 34 properties.
- 35 **Sec. 6.** RCW 52.26.180 and 2004 c 129 s 24 are each amended to read as follows: 36
- (1) The governing board of a regional fire protection service 37 authority may by resolution, as authorized in the plan and approved 38 by the voters, for authority purposes authorized by law, fix and 39

p. 8 SSB 5364

- impose a benefit charge on personal property and improvements to real property which are located within the authority on the date specified and which have received or will receive the benefits provided by the authority, to be paid by the owners of the properties.
 - (2) A benefit charge does not apply to:

2

3

4

5

22

23

2425

26

27

28

29

30 31

32

33

34

35

- 6 (a) Personal property and improvements to real property owned or 7 any recognized religious denomination or used by organization as, or including, a sanctuary or for purposes related to 8 the bona fide religious ministries of the denomination or religious 9 organization, including schools and educational facilities used for 10 11 kindergarten, primary, or secondary educational purposes or for 12 institutions of higher education and all grounds and buildings related thereto. However, a benefit charge does apply to personal 13 property and improvements to real property owned or used by any 14 recognized religious denomination or religious organization for 15 16 business operations, profit-making enterprises, or activities not 17 including use of a sanctuary or related to kindergarten, primary, or 18 secondary educational purposes or for institutions of higher 19 education.
- 20 <u>(b) Property of housing authorities that is exempt from property</u> 21 <u>taxes under RCW 35.82.210;</u>
 - (c) Property of nonprofit entities providing rental housing for very low-income households or providing space for the placement of a mobile home for a very low-income household that is exempt from property taxes under RCW 84.36.560;
 - (d) Property of nonprofit homes for the aging that is exempt from property taxes under RCW 84.36.041;
 - (e) Property of nonprofit organizations, corporations, or associations providing housing for eligible persons with developmental disabilities that is exempt from property taxes under RCW 84.36.042;
 - (f) Property of nonprofit organizations providing emergency or transitional housing for low-income homeless persons or victims of domestic violence who are homeless for personal safety reasons that is exempt from property taxes under RCW 84.36.043;
- 36 (g) Property of the state housing finance commission that is
 37 exempt from property taxes under RCW 84.36.135; and
- 38 (h) Property of nonprofit corporations operating sheltered 39 workshops for persons with disabilities that is exempt from property 40 taxes under RCW 84.36.350.

p. 9 SSB 5364

(3) The aggregate amount of these benefit charges in any one year may not exceed an amount equal to sixty percent of the operating budget for the year in which the benefit charge is to be collected. It is the duty of the county legislative authority or authorities of the county or counties in which the regional fire protection service authority is located to make any necessary adjustments to assure compliance with this limitation and to immediately notify the governing board of an authority of any changes thereof.

1

2

3

4

5

6 7

8

9

10 11

12

13

14

15 16

17

18

19

2021

22

23

2425

26

27

28 29

30

3132

33

3435

36

37

3839

40

(4) A benefit charge imposed must be reasonably proportioned to the measurable benefits to property resulting from the services afforded by the authority. It is acceptable to apportion the benefit charge to the values of the properties as found by the county assessor or assessors modified generally in the proportion that fire insurance rates are reduced or entitled to be reduced as the result of providing the services. Any other method that reasonably apportions the benefit charges to the actual benefits resulting from the degree of protection, which may include but is not limited to the distance from regularly maintained fire protection equipment, the level of fire prevention services provided to the properties, or the need of the properties for specialized services, may be specified in the resolution and is subject to contest on the grounds of unreasonable or capricious action or action in excess of the measurable benefits to the property resulting from services afforded by the authority. The governing board of an authority may determine that certain properties or types or classes of properties are not receiving measurable benefits based on criteria they establish by resolution. A benefit charge authorized by this chapter is not applicable to the personal property or improvements to real property of any individual, corporation, partnership, organization, or association maintaining a fire department and whose fire protection and training system has been accepted by a fire insurance underwriter maintaining a fire protection engineering and inspection service authorized by the state insurance commissioner to do business in this state, but the property may be protected by the authority under a contractual agreement.

 $((\frac{3}{2}))$ (5) For administrative purposes, the benefit charge imposed on any individual property may be compiled into a single charge, provided that the authority, upon request of the property owner, provide an itemized list of charges for each measurable benefit included in the charge.

p. 10 SSB 5364

- 1 ((\(\frac{(4)}{1}\))) (6)(a) At the annual review of the fire benefit charge
 2 mandated by RCW 52.26.230(2), if a fire service agency has
 3 identified:
- 4 (i) A tax-exempt property under subsection (2)(b) of this section
 5 as having a substantial increase in requested emergency services over
 6 the previous year; or
- 7 (ii) A new tax-exempt property that is similar in size, 8 population, and geographic location as another such tax-exempt 9 property as having an increase in requested emergency services;
- then the tax exempt property and the fire service agency must work together, in good faith, to address the problem by implementing community risk reduction efforts. The community risk reduction plan may include but is not limited to wellness programs and community action plans.
- 15 <u>(b) At the subsequent annual review, if the heightened service</u>
 16 <u>requirements have not been reasonably addressed by the joint</u>
 17 <u>mitigation efforts, and the tax-exempt property owner has not acted</u>
 18 in good faith:

2021

22

23

2425

26

2728

29

30

33

3435

- (i) The property is subject to assessment of the fire benefit charge in the subsequent year, subject to approval by the board of fire commissioners as outlined in RCW 52.26.230(2); or
- (ii) The respective tax exempt property shall pay the fire service agency a fire protection charge payment in lieu of a benefit charge. The fire protection charge shall be an amount equivalent to the benefit rates for similarly situated properties for that year.
- (c) All tax exempt properties identified under subsection (2)(b) of this section and all local fire service agencies are encouraged to work collaboratively to develop and implement programs to address proper usage of fire service resources for residents of the housing properties.
- 31 (7) For the purposes of this section and RCW 52.26.190 through 32 52.26.270, the following definitions apply:
 - (a)(i) "Personal property" includes every form of tangible personal property including, but not limited to, all goods, chattels, stock in trade, estates, or crops.
- (ii) "Personal property" does not include any personal property used for farming, field crops, farm equipment, or livestock.
- 38 (b) "Improvements to real property" does not include permanent 39 growing crops, field improvements installed for the purpose of aiding

p. 11 SSB 5364

- the growth of permanent crops, or other field improvements normally not subject to damage by fire.
 - Sec. 7. RCW 52.26.020 and 2011 c 141 s 1 are each reenacted and amended to read as follows:

4

5

б

1516

17

18

19 20

21

22

2324

25

2627

28

2930

31

32

33

3435

3637

- The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 7 (1) "Board" means the governing body of a regional fire 8 protection service authority.
- 9 (2) "Elected official" means an elected official of a 10 participating fire protection jurisdiction or a regional fire 11 protection district commissioner created under RCW 52.26.080.
- 12 (3) "Fire protection jurisdiction" means a fire district, 13 regional fire protection service authority, city, town, port 14 district, municipal airport, or Indian tribe.
 - (4) "Participating fire protection jurisdiction" means a fire protection jurisdiction participating in the formation or operation of a regional fire protection service authority.
 - (5) "Regional fire protection service authority" or "authority" means a municipal corporation, an independent taxing authority within the meaning of Article VII, section 1 of the state Constitution, and a taxing district within the meaning of Article VII, section 2 of the state Constitution, whose boundaries are coextensive with two or more adjacent fire protection jurisdictions and that has been created by a vote of the people under this chapter to implement a regional fire protection service authority plan.
 - (6) "Regional fire protection service authority plan" or "plan" means a plan to develop and finance a <u>regional</u> fire protection service authority project or projects((τ)) including, but not limited to, specific capital projects, fire operations and emergency service operations pursuant to RCW 52.26.040(3)(b), and preservation and maintenance of existing or future facilities.
 - (7) "Regional fire protection service authority planning committee" or "planning committee" means the advisory committee created under RCW 52.26.030 to create and propose to fire protection jurisdictions a regional fire protection service authority plan to design, finance, and develop fire protection and emergency service projects.
- 38 (8) "Regular property taxes" has the same meaning as in RCW 39 84.04.140.

p. 12 SSB 5364

Sec. 8. RCW 52.26.030 and 2004 c 129 s 3 are each amended to 2 read as follows:

Regional fire protection service authority planning committees are advisory entities that are created, convened, and empowered as follows:

- (1) Any two or more adjacent fire protection jurisdictions may create a regional fire protection service authority and convene a regional fire protection service authority planning committee. No fire protection jurisdiction may participate in more than one <u>created</u> authority.
- (2) Each governing body of the fire protection jurisdictions participating in planning under this chapter shall appoint three elected officials to the authority planning committee. Members of the planning committee may receive compensation of seventy dollars per day, or portion thereof, not to exceed seven hundred dollars per year, for attendance at planning committee meetings and for performance of other services in behalf of the authority, and may be reimbursed for travel and incidental expenses at the discretion of their respective governing body.
- (3) A regional fire protection service authority planning committee may receive state funding, as appropriated by the legislature, or county funding provided by the affected counties for start-up funding to pay for salaries, expenses, overhead, supplies, and similar expenses ordinarily and necessarily incurred. Upon creation of a regional fire protection service authority, the authority shall within one year reimburse the state or county for any sums advanced for these start-up costs from the state or county.
- (4) The planning committee shall conduct its affairs and formulate a regional fire protection service authority plan as provided under RCW 52.26.040.
- (5) At its first meeting, a regional fire protection service authority planning committee may elect officers and provide for the adoption of rules and other operating procedures.
- (6) The planning committee may dissolve itself at any time by a majority vote of the total membership of the planning committee. Any participating fire protection jurisdiction may withdraw upon thirty calendar days' written notice to the other jurisdictions.
- **Sec. 9.** RCW 84.52.010 and 2015 3rd sp.s. c 44 s 324 and 2015 3rd sp.s. c 24 s 404 are each reenacted and amended to read as follows:

p. 13 SSB 5364

1 (1) Except as is permitted under RCW 84.55.050, all taxes must be levied or voted in specific amounts.

- (2) The rate percent of all taxes for state and county purposes, and purposes of taxing districts coextensive with the county, must be determined, calculated and fixed by the county assessors of the respective counties, within the limitations provided by law, upon the assessed valuation of the property of the county, as shown by the completed tax rolls of the county, and the rate percent of all taxes levied for purposes of taxing districts within any county must be determined, calculated and fixed by the county assessors of the respective counties, within the limitations provided by law, upon the assessed valuation of the property of the taxing districts respectively.
- (3) When a county assessor finds that the aggregate rate of tax levy on any property, that is subject to the limitations set forth in RCW 84.52.043 or 84.52.050, exceeds the limitations provided in either of these sections, the assessor must recompute and establish a consolidated levy in the following manner:
- (a) The full certified rates of tax levy for state, county, county road district, regional transit authority, and city or town purposes must be extended on the tax rolls in amounts not exceeding the limitations established by law; however any state levy takes precedence over all other levies and may not be reduced for any purpose other than that required by RCW 84.55.010. If, as a result of levies imposed under RCW 36.54.130, 84.34.230, 84.52.069, 84.52.105, the portion of the levy by a metropolitan park district that was protected under RCW 84.52.120, 84.52.125, 84.52.135, 84.52.140, and the protected portion of the levy under RCW 86.15.160 by flood control zone districts in a county with a population of seven hundred seventy-five thousand or more that are coextensive with a county, the combined rate of regular property tax levies that are subject to the one percent limitation exceeds one percent of the true and fair value of any property, then these levies must be reduced as follows:
- (i) The portion of the levy by a metropolitan park district that has a population of less than one hundred fifty thousand and is located in a county with a population of one million five hundred thousand or more that is protected under RCW 84.52.120 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

p. 14 SSB 5364

(ii) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the protected portion of the levy imposed under RCW 86.15.160 by a flood control zone district in a county with a population of seven hundred seventy-five thousand or more that is coextensive with a county must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

- (iii) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a county under RCW 84.52.140 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;
- (iv) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the portion of the levy by a fire protection district or regional fire protection service authority that is protected under RCW 84.52.125 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;
- (v) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a county under RCW 84.52.135 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;
- (vi) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a ferry district under RCW 36.54.130 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;
- (vii) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the portion of the levy by a metropolitan park district with a population of one hundred fifty thousand or more that is protected under RCW 84.52.120 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

p. 15 SSB 5364

(viii) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, then the levies imposed under RCW 84.34.230, 84.52.105, and any portion of the levy imposed under RCW 84.52.069 that is in excess of thirty cents per thousand dollars of assessed value, must be reduced on a pro rata basis until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated; and

- (ix) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, then the thirty cents per thousand dollars of assessed value of tax levy imposed under RCW 84.52.069 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated.
- (b) The certified rates of tax levy subject to these limitations by all junior taxing districts imposing taxes on such property must be reduced or eliminated as follows to bring the consolidated levy of taxes on such property within the provisions of these limitations:
- 20 (i) First, the certified property tax levy authorized under RCW 21 84.52.821 must be reduced on a pro rata basis or eliminated;
 - (ii) Second, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates of those junior taxing districts authorized under RCW 36.68.525, 36.69.145, 35.95A.100, and 67.38.130 must be reduced on a pro rata basis or eliminated;
 - (iii) Third, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates of flood control zone districts other than the portion of a levy protected under RCW 84.52.815 must be reduced on a pro rata basis or eliminated;
 - (iv) Fourth, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates of all other junior taxing districts, other than fire protection districts, regional fire protection service authorities, library districts, the first fifty cent per thousand dollars of assessed valuation levies for metropolitan park districts, and the first fifty cent per thousand dollars of assessed valuation levies for public hospital districts, must be reduced on a pro rata basis or eliminated;

p. 16 SSB 5364

(v) Fifth, if the consolidated tax levy rate still exceeds these limitations, the first fifty cent per thousand dollars of assessed valuation levies for metropolitan park districts created on or after January 1, 2002, must be reduced on a pro rata basis or eliminated;

1

2

3

4

5 6

7

8

9

24

25

26 27

28

29 30

31

32

33 34

35

38

- (vi) Sixth, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates authorized to fire protection districts under RCW 52.16.140 and 52.16.160 and regional fire protection service authorities under RCW 52.26.140(1) (b) and (c) must be reduced on a pro rata basis or eliminated; and
- (vii) Seventh, if the consolidated tax levy rate still exceeds 10 11 these limitations, the certified property tax levy rates authorized 12 for fire protection districts under RCW 52.16.130, regional fire protection service authorities under RCW 52.26.140(1)(a), library 13 districts, metropolitan park districts created before January 1, 14 2002, under their first fifty cent per thousand dollars of assessed 15 16 valuation levy, and public hospital districts under their first fifty 17 cent per thousand dollars of assessed valuation levy, must be reduced 18 on a pro rata basis or eliminated.
- 19 **Sec. 10.** RCW 84.52.010 and 2015 3rd sp.s. c 44 s 325 and 2015 20 3rd sp.s. c 24 s 405 are each reenacted and amended to read as follows: 21
- (1) Except as is permitted under RCW 84.55.050, all taxes must be 22 23 levied or voted in specific amounts.
 - (2) The rate percent of all taxes for state and county purposes, and purposes of taxing districts coextensive with the county, must be determined, calculated and fixed by the county assessors of the respective counties, within the limitations provided by law, upon the assessed valuation of the property of the county, as shown by the completed tax rolls of the county, and the rate percent of all taxes levied for purposes of taxing districts within any county must be determined, calculated and fixed by the county assessors of the respective counties, within the limitations provided by law, upon the assessed valuation of the property of the taxing districts respectively.
- (3) When a county assessor finds that the aggregate rate of tax levy on any property, that is subject to the limitations set forth in 36 RCW 84.52.043 or 84.52.050, exceeds the limitations provided in 37 either of these sections, the assessor must recompute and establish a consolidated levy in the following manner: 39

p. 17 SSB 5364 (a) The full certified rates of tax levy for state, county, county road district, regional transit authority, and city or town purposes must be extended on the tax rolls in amounts not exceeding the limitations established by law; however any state levy takes precedence over all other levies and may not be reduced for any purpose other than that required by RCW 84.55.010. If, as a result of the levies imposed under RCW 36.54.130, 84.34.230, 84.52.069, 84.52.105, the portion of the levy by a metropolitan park district that was protected under RCW 84.52.120, 84.52.125, 84.52.135, and 84.52.140, and the portion of the levy by a flood control zone district that was protected under RCW 84.52.816, the combined rate of regular property tax levies that are subject to the one percent limitation exceeds one percent of the true and fair value of any property, then these levies must be reduced as follows:

- (i) The portion of the levy by a flood control zone district that was protected under RCW 84.52.816 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;
- (ii) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a county under RCW 84.52.140 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;
- (iii) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the portion of the levy by a fire protection district or regional fire protection service authority that is protected under RCW 84.52.125 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;
- (iv) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a county under RCW 84.52.135 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;
- (v) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the levy imposed by a ferry

p. 18 SSB 5364

district under RCW 36.54.130 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;

- (vi) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, the portion of the levy by a metropolitan park district that is protected under RCW 84.52.120 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated;
- (vii) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, then the levies imposed under RCW 84.34.230, 84.52.105, and any portion of the levy imposed under RCW 84.52.069 that is in excess of thirty cents per thousand dollars of assessed value, must be reduced on a pro rata basis until the combined rate no longer exceeds one percent of the true and fair value of any property or must be eliminated; and
- (viii) If the combined rate of regular property tax levies that are subject to the one percent limitation still exceeds one percent of the true and fair value of any property, then the thirty cents per thousand dollars of assessed value of tax levy imposed under RCW 84.52.069 must be reduced until the combined rate no longer exceeds one percent of the true and fair value of any property or eliminated.
- (b) The certified rates of tax levy subject to these limitations by all junior taxing districts imposing taxes on such property must be reduced or eliminated as follows to bring the consolidated levy of taxes on such property within the provisions of these limitations:
- (i) First, the certified property tax levy authorized under RCW 84.52.821 must be reduced on a pro rata basis or eliminated;
- (ii) Second, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates of those junior taxing districts authorized under RCW 36.68.525, 36.69.145, 35.95A.100, and 67.38.130 must be reduced on a pro rata basis or eliminated;
- (iii) Third, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates of flood control zone districts other than the portion of a levy protected under RCW 84.52.816 must be reduced on a pro rata basis or eliminated;

p. 19 SSB 5364

(iv) Fourth, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates of all other junior taxing districts, other than fire protection districts, regional fire protection service authorities, library districts, the first fifty cent per thousand dollars of assessed valuation levies for metropolitan park districts, and the first fifty cent per thousand dollars of assessed valuation levies for public hospital districts, must be reduced on a pro rata basis or eliminated;

- (v) Fifth, if the consolidated tax levy rate still exceeds these limitations, the first fifty cent per thousand dollars of assessed valuation levies for metropolitan park districts created on or after January 1, 2002, must be reduced on a pro rata basis or eliminated;
- (vi) Sixth, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates authorized to fire protection districts under RCW 52.16.140 and 52.16.160 and regional fire protection service authorities under RCW 52.26.140(1) (b) and (c) must be reduced on a pro rata basis or eliminated; and
- (vii) Seventh, if the consolidated tax levy rate still exceeds these limitations, the certified property tax levy rates authorized for fire protection districts under RCW 52.16.130, regional fire protection service authorities under RCW 52.26.140(1)(a), library districts, metropolitan park districts created before January 1, 2002, under their first fifty cent per thousand dollars of assessed valuation levy, and public hospital districts under their first fifty cent per thousand dollars of assessed valuation levy, must be reduced on a pro rata basis or eliminated.
- Sec. 11. RCW 84.52.043 and 2015 3rd sp.s. c 44 s 322 are each amended to read as follows:

Within and subject to the limitations imposed by RCW 84.52.050 as amended, the regular ad valorem tax levies upon real and personal property by the taxing districts hereafter named are as follows:

(1) Levies of the senior taxing districts are as follows: (a) The levy by the state may not exceed three dollars and sixty cents per thousand dollars of assessed value adjusted to the state equalized value in accordance with the indicated ratio fixed by the state department of revenue to be used exclusively for the support of the common schools; (b) the levy by any county may not exceed one dollar and eighty cents per thousand dollars of assessed value; (c) the levy by any road district may not exceed two dollars and twenty-five cents

p. 20 SSB 5364

per thousand dollars of assessed value; and (d) the levy by any city or town may not exceed three dollars and thirty-seven and one-half cents per thousand dollars of assessed value. However any county is hereby authorized to increase its levy from one dollar and eighty cents to a rate not to exceed two dollars and forty-seven and one-half cents per thousand dollars of assessed value for general county purposes if the total levies for both the county and any road district within the county do not exceed four dollars and five cents per thousand dollars of assessed value, and no other taxing district has its levy reduced as a result of the increased county levy.

1

2

3

4

5

7

8

9

10 11

12

13

14

15 16

17

18 19

2021

22

2324

25

26

27

2829

30 31

32

33

34

35

(2) The aggregate levies of junior taxing districts and senior taxing districts, other than the state, may not exceed five dollars and ninety cents per thousand dollars of assessed valuation. The term "junior taxing districts" includes all taxing districts other than the state, counties, road districts, cities, towns, port districts, and public utility districts. The limitations provided in this subsection do not apply to: (a) Levies at the rates provided by existing law by or for any port or public utility district; (b) excess property tax levies authorized in Article VII, section 2 of the state Constitution; (c) levies for acquiring conservation futures as authorized under RCW 84.34.230; (d) levies for emergency medical care or emergency medical services imposed under RCW 84.52.069; (e) levies to finance affordable housing for very low-income housing imposed under RCW 84.52.105; (f) the portions of metropolitan park districts that are protected under RCW 84.52.120; (q) levies imposed by ferry districts under RCW 36.54.130; (h) levies for criminal justice purposes under RCW 84.52.135; (i) the portions of levies by fire protection districts and regional fire protection service authorities that are protected under RCW 84.52.125; (j) levies by counties for transit-related purposes under RCW 84.52.140; (k) the protected portion of the levies imposed under RCW 86.15.160 by flood control zone districts in a county with a population of seven hundred seventy-five thousand or more that are coextensive with a county; and (1) levies imposed by a regional transit authority under RCW 81.104.175.

36 **Sec. 12.** RCW 84.52.043 and 2015 3rd sp.s. c 44 s 323 are each 37 amended to read as follows:

p. 21 SSB 5364

Within and subject to the limitations imposed by RCW 84.52.050 as amended, the regular ad valorem tax levies upon real and personal property by the taxing districts hereafter named are as follows:

1

2

4

5

7

8

9

10 11

12

13

14

1516

17

18 19

2021

22

23

2425

26

2728

29

30 31

32

33

34

35

36

37

3839

40

- (1) Levies of the senior taxing districts are as follows: (a) The levy by the state may not exceed three dollars and sixty cents per thousand dollars of assessed value adjusted to the state equalized value in accordance with the indicated ratio fixed by the state department of revenue to be used exclusively for the support of the common schools; (b) the levy by any county may not exceed one dollar and eighty cents per thousand dollars of assessed value; (c) the levy by any road district may not exceed two dollars and twenty-five cents per thousand dollars of assessed value; and (d) the levy by any city or town may not exceed three dollars and thirty-seven and one-half cents per thousand dollars of assessed value. However any county is hereby authorized to increase its levy from one dollar and eighty cents to a rate not to exceed two dollars and forty-seven and onehalf cents per thousand dollars of assessed value for general county purposes if the total levies for both the county and any road district within the county do not exceed four dollars and five cents per thousand dollars of assessed value, and no other taxing district has its levy reduced as a result of the increased county levy.
- (2) The aggregate levies of junior taxing districts and senior taxing districts, other than the state, may not exceed five dollars and ninety cents per thousand dollars of assessed valuation. The term "junior taxing districts" includes all taxing districts other than the state, counties, road districts, cities, towns, port districts, and public utility districts. The limitations provided in this subsection do not apply to: (a) Levies at the rates provided by existing law by or for any port or public utility district; (b) excess property tax levies authorized in Article VII, section 2 of the state Constitution; (c) levies for acquiring conservation futures as authorized under RCW 84.34.230; (d) levies for emergency medical care or emergency medical services imposed under RCW 84.52.069; (e) levies to finance affordable housing for very low-income housing imposed under RCW 84.52.105; (f) the portions of levies metropolitan park districts that are protected under RCW 84.52.120; (g) levies imposed by ferry districts under RCW 36.54.130; (h) levies for criminal justice purposes under RCW 84.52.135; (i) the portions of levies by fire protection districts and regional fire protection service authorities that are protected under RCW 84.52.125; (j)

p. 22 SSB 5364

- 1 levies by counties for transit-related purposes under RCW 84.52.140;
- 2 (k) the portion of the levy by flood control zone districts that are
- 3 protected under RCW 84.52.816; and (1) levies imposed by a regional
- 4 transit authority under RCW 81.104.175.

20

2122

2324

25

26

27

2829

30

31

32

5 **Sec. 13.** RCW 84.52.125 and 2005 c 122 s 1 are each amended to 6 read as follows:

A fire protection district or regional fire protection service 7 authority may protect the district's or authority's tax levy from 8 prorationing under RCW $84.52.010((\frac{(2)}{2}))$ (3)(b) by imposing up to a 9 10 total of twenty-five cents per thousand dollars of assessed value of the tax levies authorized under RCW 52.16.140 and 52.16.160, or 11 52.26.140(1) (b) and (c) outside of the five dollars and ninety cents 12 per thousand dollars of assessed valuation limitation established 13 under RCW 84.52.043(2), if those taxes otherwise would be prorated 14 15 under RCW 84.52.010($(\frac{(2)(e)}{(e)})$) (3)(b)(vi).

16 **Sec. 14.** RCW 52.26.070 and 2006 c 200 s 5 are each amended to 17 read as follows:

If the voters approve the plan, including creation of a regional fire protection service authority and imposition of taxes and benefit charges, if any, the authority is formed on the effective date as set forth in the plan or the next January 1st or July 1st, whichever occurs first. The appropriate county election officials shall, within fifteen days of the final certification of the election results, publish a notice in a newspaper or newspapers of general circulation in the authority declaring the authority formed. A party challenging the procedure or the formation of a voter-approved authority must file the challenge in writing by serving the prosecuting attorney of each county within, or partially within, the regional fire protection service authority and the attorney general within thirty days after the final certification of the election. Failure to challenge within that time forever bars further challenge of the authority's valid formation.

- 33 <u>NEW SECTION.</u> **Sec. 15.** Sections 5 and 6 of this act apply to 34 benefit charges approved after the effective date of this section.
- NEW SECTION. Sec. 16. Section 9 of this act expires January 1, 2018.

p. 23 SSB 5364

- 1 NEW SECTION. Sec. 17. Section 10 of this act takes effect
- 2 January 1, 2018.
- 3 <u>NEW SECTION.</u> **Sec. 18.** Sections 9 through 13 of this act apply
- 4 to property taxes levied for collection in 2018 and thereafter.
- 5 <u>NEW SECTION.</u> **Sec. 19.** Section 11 of this act expires January 1,
- 6 2018.
- 7 NEW SECTION. Sec. 20. Section 12 of this act takes effect
- 8 January 1, 2018.
- 9 <u>NEW SECTION.</u> **Sec. 21.** Except for sections 10 and 12 of this
- 10 act, this act is necessary for the immediate preservation of the
- 11 public peace, health, or safety, or support of the state government
- 12 and its existing public institutions, and takes effect immediately.

--- END ---

p. 24 SSB 5364