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SENATE BILL 6469

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State of Washington

65th Legislature

2018 Regular Session

By Senators Palumbo, Frockt, Keiser, Nelson, Billig, and Saldaña

Read first time 01/18/18. Referred to Committee on Health & Long Term Care.

1 AN ACT Relating to opioid overdose medication at kindergarten  
2 through twelfth grade schools and higher education institutions;  
3 amending RCW 28A.210.260 and 28A.210.270; adding new sections to  
4 chapter 28A.210 RCW; adding a new section to chapter 28B.10 RCW;  
5 adding a new section to chapter 43.70 RCW; and creating a new  
6 section.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

8 NEW SECTION. **Sec. 1.** (1) The legislature finds that:

9 (a) According to the centers for disease control and prevention,  
10 the United States is in the midst of an opioid overdose epidemic;

11 (b) In 2015, opioids, including prescription opioids, heroin, and  
12 fentanyl, killed more than thirty-three thousand people in the United  
13 States. In 2016, opioids killed six hundred ninety-four people in  
14 Washington and caused over one thousand four hundred hospitalizations  
15 for opioid overdose;

16 (c) One way to prevent opioid overdose deaths is to expand access  
17 to and use of nonaddictive, opioid overdose medications, such as  
18 naloxone, that can reverse the effects of an opioid overdose when  
19 administered in time;

20 (d) The centers for disease control and prevention indicates that  
21 access to naloxone can be expanded through: Standing orders at

1 pharmacies; distribution through local, community-based  
2 organizations; access to and use by law enforcement officials; and  
3 training for basic emergency medical service staff on how to  
4 administer the drug;

5 (e) In 2016, syringe service programs in Washington distributed  
6 three thousand six hundred forty naloxone kits and reported six  
7 hundred ninety overdose reversals; and

8 (f) It is unknown: How many opioid overdose incidents occur on  
9 the property of kindergarten through twelfth grade schools and higher  
10 education institutions each year; whether these schools and  
11 institutions maintain opioid overdose medication through a standing  
12 order for the purpose of assisting a person at risk of experiencing  
13 an opioid-related overdose; or whether these schools and institutions  
14 train staff to administer opioid overdose medication.

15 (2) The legislature recognizes that it has taken steps to respond  
16 to the opioid overdose epidemic, including: (a) Permitting health  
17 care practitioners to administer, prescribe, and dispense opioid  
18 overdose medication to any person who may be present at an overdose;  
19 (b) permitting people who may be present at an opioid overdose to  
20 possess and administer opioid overdose medication prescribed by an  
21 authorized health care practitioner; (c) limiting the liability of  
22 practitioners, pharmacists, and other people who possess and  
23 administer naloxone; and (d) limiting the liability of people  
24 experiencing a drug-related overdose who are in need of medical  
25 assistance and people acting in good faith to seek medical assistance  
26 for someone experiencing a drug-related overdose.

27 (3) Using its general police power to prescribe laws tending to  
28 promote the health and welfare of the people of the state, the  
29 legislature intends to:

30 (a) Increase access to opioid overdose medication at kindergarten  
31 through twelfth grade schools and higher education institutions; and

32 (b) Strengthen public health surveillance by requiring collection  
33 and reporting of certain opioid overdose-related data.

34 NEW SECTION. **Sec. 2.** A new section is added to chapter 28A.210  
35 RCW to read as follows:

36 (1) For the purposes of this section:

37 (a) "Opioid overdose medication" has the meaning provided in RCW  
38 69.41.095;

1 (b) "Opioid-related overdose" has the meaning provided in RCW  
2 69.41.095;

3 (c) "School" means a public school, school district, or  
4 educational service district with any of grades kindergarten through  
5 twelve; and

6 (d) "Standing order" has the meaning provided in RCW 69.41.095.

7 (2)(a)(i) For the purpose of assisting a person at risk of  
8 experiencing an opioid-related overdose, a school may obtain and  
9 maintain opioid overdose medication through a standing order  
10 prescribed and dispensed in accordance with RCW 69.41.095.

11 (ii) Each high school is encouraged to obtain and maintain at  
12 least one set of opioid overdose medication doses.

13 (b) Opioid overdose medication may be obtained from donation  
14 sources, but must be maintained and administered in a manner  
15 consistent with a standing order issued in accordance with RCW  
16 69.41.095.

17 (3)(a) The following personnel may distribute or administer the  
18 school-owned opioid overdose medication to respond to symptoms of an  
19 opioid-related overdose pursuant to a prescription or a standing  
20 order issued in accordance with RCW 69.41.095: (i) A school nurse;  
21 (ii) a health care professional or trained staff person located at a  
22 health care clinic on public school property or under contract with  
23 the school district; or (iii) designated trained school personnel.

24 (b) Opioid overdose medication may be used on school property,  
25 including the school building, playground, and school bus, as well as  
26 during field trips or sanctioned excursions away from school  
27 property. A school nurse or designated trained school personnel may  
28 carry an appropriate supply of school-owned opioid overdose  
29 medication on field trips or sanctioned excursions.

30 (4) Training for school personnel who have been designated to  
31 distribute or administer opioid overdose medication under this  
32 section must meet the requirements for training described in section  
33 3 of this act and any rules or guidelines for such training adopted  
34 by the office of the superintendent of public instruction. Each high  
35 school is encouraged to designate and train at least one school  
36 personnel to distribute and administer opioid overdose medication if  
37 the high school does not have a full-time school nurse or trained  
38 health care clinic staff.

39 (5) Annually, beginning September 1, 2019, schools must report  
40 the information required by section 8 of this act.

1 (6) The liability of a person or entity who complies with this  
2 section and RCW 69.41.095 is limited as described in RCW 69.41.095.

3 NEW SECTION. **Sec. 3.** A new section is added to chapter 28A.210  
4 RCW to read as follows:

5 (1) For the purposes of this section:

6 (a) "Opioid overdose medication" has the meaning provided in RCW  
7 69.41.095; and

8 (b) "Opioid-related overdose" has the meaning provided in RCW  
9 69.41.095.

10 (2)(a) To prevent opioid-related overdoses and respond to medical  
11 emergencies resulting from overdoses, by the 2018-19 school year, the  
12 office of the superintendent of public instruction, in consultation  
13 with the department of health, shall develop opioid-related overdose  
14 policy guidelines and training requirements for public schools and  
15 school districts.

16 (b)(i) The opioid-related overdose policy guidelines and training  
17 requirements must include information about: The identification of  
18 opioid-related overdose symptoms; how to obtain and maintain opioid  
19 overdose medication on school property issued through a standing  
20 order in accordance with section 2 of this act; the distribution and  
21 administration of opioid overdose medication by designated trained  
22 school personnel; and sample standing orders for opioid overdose  
23 medication.

24 (ii) The opioid-related overdose policy guidelines may: Include  
25 recommendations for the storage and labeling of opioid overdose  
26 medications that are based on input from relevant health agencies or  
27 experts; and allow for opioid-related overdose medications to be  
28 obtained, maintained, distributed, and administered by health care  
29 professionals and trained staff located at a health care clinic on  
30 public school property or under contract with the school district.

31 (c) In addition to being offered by the school, training on the  
32 distribution or administration of opioid overdose medication that  
33 meets the requirements of this subsection (2) may be offered by  
34 nonprofit organizations, higher education institutions, and local  
35 public health organizations.

36 (3) Beginning January 1, 2019, the following school districts  
37 must adopt a policy that meets the requirements of subsection (2) of  
38 this section: (a) School districts with a school that obtains,  
39 maintains, distributes, or administers opioid overdose medication

1 under section 2 of this act; and (b) school districts with two  
2 thousand or more students.

3 (4) Subject to the availability of amounts appropriated for this  
4 specific purpose, the office of the superintendent of public  
5 instruction shall develop and administer a grant program to provide  
6 funding to public schools with any of grades kindergarten through  
7 twelve and public higher education institutions to train personnel on  
8 the administration of opioid overdose medication to respond to  
9 symptoms of an opioid-related overdose. The office must publish on  
10 its web site a list of annual grant recipients, including award  
11 amounts.

12 NEW SECTION. **Sec. 4.** A new section is added to chapter 28A.210  
13 RCW to read as follows:

14 Annually, beginning November 1, 2019, the office of the  
15 superintendent of public instruction must coordinate with the  
16 department of health to prepare and publish the summaries of opioid-  
17 related overdose information required by section 8 of this act.

18 **Sec. 5.** RCW 28A.210.260 and 2017 c 186 s 2 are each amended to  
19 read as follows:

20 (1) Public school districts and private schools which conduct any  
21 of grades kindergarten through the twelfth grade may provide for the  
22 administration of oral medication, topical medication, eye drops, ear  
23 drops, or nasal spray, of any nature to students who are in the  
24 custody of the school district or school at the time of  
25 administration, but are not required to do so by this section,  
26 subject to the following conditions:

27 ~~((1))~~ (a) The board of directors of the public school district  
28 or the governing board of the private school or, if none, the chief  
29 administrator of the private school shall adopt policies which  
30 address the designation of employees who may administer oral  
31 medications, topical medications, eye drops, ear drops, or nasal  
32 spray to students, the acquisition of parent requests and  
33 instructions, and the acquisition of requests from licensed health  
34 professionals prescribing within the scope of their prescriptive  
35 authority and instructions regarding students who require medication  
36 for more than fifteen consecutive school days, the identification of  
37 the medication to be administered, the means of safekeeping  
38 medications with special attention given to the safeguarding of

1 legend drugs as defined in chapter 69.41 RCW, and the means of  
2 maintaining a record of the administration of such medication;

3 ~~((2))~~ (b) The board of directors shall seek advice from one or  
4 more licensed physicians or nurses in the course of developing the  
5 foregoing policies;

6 ~~((3))~~ (c) The public school district or private school is in  
7 receipt of a written, current and unexpired request from a parent, or  
8 a legal guardian, or other person having legal control over the  
9 student to administer the medication to the student;

10 ~~((4))~~ (d) The public school district or the private school is  
11 in receipt of ~~((a))~~: (i) A written, current and unexpired request  
12 from a licensed health professional prescribing within the scope of  
13 his or her prescriptive authority for administration of the  
14 medication, as there exists a valid health reason which makes  
15 administration of such medication advisable during the hours when  
16 school is in session or the hours in which the student is under the  
17 supervision of school officials~~((7))~~; and ~~((b))~~ (ii) written,  
18 current and unexpired instructions from such licensed health  
19 professional prescribing within the scope of his or her prescriptive  
20 authority regarding the administration of prescribed medication to  
21 students who require medication for more than fifteen consecutive  
22 workdays;

23 ~~((5))~~ (e) The medication is administered by an employee  
24 designated by or pursuant to the policies adopted pursuant to (a) of  
25 this subsection ~~((1) of this section)~~ and in substantial compliance  
26 with the prescription of a licensed health professional prescribing  
27 within the scope of his or her prescriptive authority or the written  
28 instructions provided pursuant to (d) of this subsection ~~((4) of~~  
29 ~~this section)~~. If a school nurse is on the premises, a nasal spray  
30 that is a legend drug or a controlled substance must be administered  
31 by the school nurse. If no school nurse is on the premises, a nasal  
32 spray that is a legend drug or a controlled substance may be  
33 administered by a trained school employee or parent-designated adult  
34 who is not a school nurse. The board of directors shall allow school  
35 personnel, who have received appropriate training and volunteered for  
36 such training, to administer a nasal spray that is a legend drug or a  
37 controlled substance. After a school employee who is not a school  
38 nurse administers a nasal spray that is a legend drug or a controlled  
39 substance, the employee shall summon emergency medical assistance as  
40 soon as practicable;

1       ~~((6))~~ (f) The medication is first examined by the employee  
2 administering the same to determine in his or her judgment that it  
3 appears to be in the original container and to be properly labeled;  
4 and

5       ~~((7))~~ (g) The board of directors shall designate a professional  
6 person licensed pursuant to chapter 18.71 RCW or chapter 18.79 RCW as  
7 it applies to registered nurses and advanced registered nurse  
8 practitioners, to delegate to, train, and supervise the designated  
9 school district personnel in proper medication procedures;

10       ~~((8)(a))~~ ~~For the purposes of this section, "parent-designated~~  
11 ~~adult" means a volunteer, who may be a school district employee, who~~  
12 ~~receives additional training from a health care professional or~~  
13 ~~expert in epileptic seizure care selected by the parents, and who~~  
14 ~~provides care for the child consistent with the individual health~~  
15 ~~plan.~~

16       ~~(b))~~ (h) To be eligible to be a parent-designated adult, a  
17 school district employee not licensed under chapter 18.79 RCW must  
18 file, without coercion by the employer, a voluntary written, current,  
19 and unexpired letter of intent stating the employee's willingness to  
20 be a parent-designated adult. If a school employee who is not  
21 licensed under chapter 18.79 RCW chooses not to file a letter under  
22 this section, the employee shall not be subject to any employer  
23 reprisal or disciplinary action for refusing to file a letter;

24       ~~((9))~~ (i) The board of directors shall designate a professional  
25 person licensed under chapter 18.71, 18.57, or 18.79 RCW as it  
26 applies to registered nurses and advanced registered nurse  
27 practitioners, to consult and coordinate with the student's parents  
28 and health care provider, and train and supervise the appropriate  
29 school district personnel in proper procedures for care for students  
30 with epilepsy to ensure a safe, therapeutic learning environment.  
31 Training may also be provided by an epilepsy educator who is  
32 nationally certified. Parent-designated adults who are school  
33 employees are required to receive the training provided under this  
34 subsection. Parent-designated adults who are not school employees  
35 must show evidence of comparable training. The parent-designated  
36 adult must also receive additional training as established in  
37 subsection ~~((8)(a))~~ (2) of this section for the additional care the  
38 parents have authorized the parent-designated adult to provide. The  
39 professional person designated under this subsection is not

1 responsible for the supervision of the parent-designated adult for  
2 those procedures that are authorized by the parents;

3 ~~((+10))~~ (j) This section does not apply to topical sunscreen  
4 products regulated by the United States food and drug administration  
5 for over-the-counter use. Provisions related to possession and  
6 application of topical sunscreen products are in RCW 28A.210.278; and

7 (k) This section does not apply to opioid overdose medication.  
8 Provisions related to maintenance and administration of opioid  
9 overdose medication are in section 2 of this act.

10 (2) For the purposes of this section, "parent-designated adult"  
11 means a volunteer, who may be a school district employee, who  
12 receives additional training from a health care professional or  
13 expert in epileptic seizure care selected by the parents, and who  
14 provides care for the child consistent with the individual health  
15 plan.

16 **Sec. 6.** RCW 28A.210.270 and 2013 c 180 s 2 are each amended to  
17 read as follows:

18 (1) In the event a school employee administers oral medication,  
19 topical medication, eye drops, ear drops, or nasal spray to a student  
20 pursuant to RCW 28A.210.260 in substantial compliance with the  
21 prescription of the student's licensed health professional  
22 prescribing within the scope of the professional's prescriptive  
23 authority or the written instructions provided pursuant to RCW  
24 28A.210.260~~((+4))~~ (1)(d), and the other conditions set forth in RCW  
25 28A.210.260 have been substantially complied with, then the employee,  
26 the employee's school district or school of employment, and the  
27 members of the governing board and chief administrator thereof shall  
28 not be liable in any criminal action or for civil damages in their  
29 individual or marital or governmental or corporate or other  
30 capacities as a result of the administration of the medication.

31 (2) The administration of oral medication, topical medication,  
32 eye drops, ear drops, or nasal spray to any student pursuant to RCW  
33 28A.210.260 may be discontinued by a public school district or  
34 private school and the school district or school, its employees, its  
35 chief administrator, and members of its governing board shall not be  
36 liable in any criminal action or for civil damages in their  
37 governmental or corporate or individual or marital or other  
38 capacities as a result of the discontinuance of such administration:  
39 PROVIDED, That the chief administrator of the public school district



1 or private school, or his or her designee, has first provided actual  
2 notice orally or in writing in advance of the date of discontinuance  
3 to a parent or legal guardian of the student or other person having  
4 legal control over the student.

5 NEW SECTION. **Sec. 7.** A new section is added to chapter 28B.10  
6 RCW to read as follows:

7 (1) For the purposes of this section:

8 (a) "Opioid overdose medication" has the meaning provided in RCW  
9 69.41.095; and

10 (b) "Opioid-related overdose" has the meaning provided in RCW  
11 69.41.095.

12 (2) By the beginning of the 2018-19 academic year, a public  
13 institution of higher education with a residence hall housing at  
14 least one hundred students must develop a plan: (a) For the  
15 maintenance and administration of opioid overdose medication in and  
16 around the residence hall; and (b) for the training of designated  
17 personnel to administer opioid overdose medication to respond to  
18 symptoms of an opioid-related overdose. The plan may identify: The  
19 ratio of residents to opioid overdose medication doses; the  
20 designated trained personnel, who may include residence hall  
21 advisers; and whether the designated trained personnel covers more  
22 than one residence hall.

23 (3) Annually, beginning September 1, 2019, public institutions of  
24 higher education must report the information required by section 8 of  
25 this act.

26 NEW SECTION. **Sec. 8.** A new section is added to chapter 43.70  
27 RCW to read as follows:

28 (1) Annually, beginning September 1, 2019, as required by  
29 sections 2 and 7 of this act, public schools with any of grades  
30 kindergarten through twelve and public institutions of higher  
31 education must report to the office of the superintendent of public  
32 instruction, the department of health, and their local health  
33 department the following information:

34 (a) The number and categories of designated personnel trained to  
35 administer opioid overdose medication to respond to symptoms of an  
36 opioid-related overdose in the prior year and cumulatively since  
37 September 1, 2018;

1 (b) The doses of opioid overdose medication obtained in the prior  
2 year;

3 (c) The doses of opioid overdose medication distributed or  
4 administered in the prior year; and

5 (d) The number of overdose incidents in the prior year and  
6 whether emergency responders other than designated trained personnel  
7 responded to the incident.

8 (2) Annually, beginning November 1, 2019, the department of  
9 health must coordinate with the office of the superintendent of  
10 public instruction to prepare summaries of the opioid-related  
11 overdose information described in subsection (1) of this section. The  
12 summaries must be published on the web sites of the department and  
13 office in a format that is easy to understand by members of the  
14 public.

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