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#### SENATE BILL 6483

State of Washington 65th Legislature 2018 Regular Session

By Senators Conway, Darneille, Keiser, and Kuderer

Read first time 01/19/18. Referred to Committee on Early Learning & K-12 Education.

- 1 AN ACT Relating to revising education funding reform provisions
- 2 to enhance uniformity, flexibility, and special education funding;
- 3 amending RCW 28A.150.412, 84.52.0531, 28A.500.015, 28A.150.390,
- 4 28A.150.260, and 28A.165.005; and providing an effective date.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

### 6 Regionalization

- 7 **Sec. 1.** RCW 28A.150.412 and 2017 3rd sp.s. c 13 s 104 are each 8 amended to read as follows:
  - (1) Beginning with the 2023 regular legislative session, and every six years thereafter, the legislature shall review and rebase state basic education compensation allocations compared to school district compensation data, regionalization factors, and other economic information. The legislature shall revise the minimum allocations and regionalization factors if necessary to ensure that state basic education allocations continue to provide market-rate salaries and that regionalization adjustments reflect actual economic differences between school districts.
- 18 (2)(a) For school districts with single-family residential values 19 above the statewide median residential value, regionalization factors 20 for school years 2018-19 through school year 2022-23 are as follows:

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1 (i) For school districts in tercile 1, state salary allocations 2 for school district employees are regionalized by six percent;

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- (ii) For school districts in tercile 2, state salary allocations for school district employees are regionalized by twelve percent; and
- 5 (iii) For school districts in tercile 3, state salary allocations 6 for school district employees are regionalized by eighteen percent.
  - (b) Additional school district adjustments are identified in the omnibus appropriations act, and these adjustments are partially reduced or eliminated by the 2022-23 school year as follows:
  - (i) Adjustments that increase the regionalization factor to a value that is greater than the tercile 3 regionalization factor must be reduced by two percentage points each school year beginning with school year 2020-21, through 2022-23.
  - (ii) Adjustments that increase the regionalization factor to a value that is less than or equal to the tercile 3 regionalization factor must be reduced by one percentage point each school year beginning with school year 2020-21, through 2022-23.
- 18 <u>(iii) Notwithstanding (a) of this subsection (2), the following</u>
  19 regionalization factors apply:
- 20 <u>(A) For the Franklin Pierce and Bethel school districts, a</u> 21 <u>regionalization factor of twelve percent; and</u>
- 22 <u>(B) For the Federal Way school district, a regionalization factor</u> 23 of eighteen percent.
  - (3) To aid the legislature in reviewing and rebasing regionalization factors, the department of revenue shall, by November 1, 2022, and by November 1st every six years thereafter, determine the median single-family residential value of each school district as well as the median value of proximate districts within fifteen miles of the boundary of the school district for which the median residential value is being calculated.
- 31 (4) No district may receive less state funding for the minimum 32 state salary allocation as compared to its prior school year salary 33 allocation as a result of adjustments that reflect updated 34 regionalized salaries.
  - (5) The definitions in this subsection apply throughout this section unless the context clearly requires otherwise.
- 37 (a) "Median residential value of each school district" means the 38 median value of all single-family residential parcels included within 39 a school district and any other school district that is proximate to 40 the school district.

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1 (b) "Proximate to the school district" means within fifteen miles 2 of the boundary of the school district for which the median 3 residential value is being calculated.

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- (c) "School district employees" means state-funded certificated instructional staff, certificated administrative staff, and classified staff.
- (d) "School districts in tercile 1" means school districts with median single-family residential values in the first tercile of districts with single-family residential values above the statewide median residential value.
- 11 (e) "School districts in tercile 2" means school districts with 12 median single-family residential values in the second tercile of 13 districts with single-family residential values above the statewide 14 median residential value.
- (f) "School districts in tercile 3" means school districts with median single-family residential values in the third tercile of districts with single-family residential values above the statewide median residential value.
- 19 (g) "Statewide median residential value" means the median value 20 of single-family residential parcels located within all school 21 districts, reduced by five percent.

#### Local Levies and Local Effort Assistance

- Sec. 2. RCW 84.52.0531 and 2017 3rd sp.s. c 13 s 203 are each amended to read as follows:
- (1) Beginning with taxes levied for collection in 2019, the maximum dollar amount which may be levied by or for any school district for enrichment levies under RCW 84.52.053 is equal to the ((lesser)) greater of one dollar and fifty cents per thousand dollars of the assessed value of property in the school district or the maximum per-pupil limit.
- (2) The definitions in this subsection apply to this section unless the context clearly requires otherwise.
  - (a) "Inflation" means inflation as defined in RCW 84.55.005.
- (b) "Maximum per-pupil limit" means two thousand five hundred dollars, multiplied by the number of average annual resident full-time equivalent students enrolled in the school district in the prior school year. Beginning with property taxes levied for collection in 2020, the maximum per-pupil limit shall be increased by inflation.

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1 (c) "Prior school year" means the most recent school year 2 completed prior to the year in which the levies are to be collected.

- (3) Beginning with propositions for enrichment levies for collection in calendar year 2020 and thereafter, a district must receive approval of an enrichment levy expenditure plan under RCW 28A.505.240 before submission of the proposition to the voters.
- (4) The superintendent of public instruction shall develop rules and regulations and inform school districts of the pertinent data necessary to carry out the provisions of this section.
- (5) Beginning with taxes levied for collection in 2020, enrichment levy revenues must be deposited in a separate subfund of the school district's general fund pursuant to RCW 28A.320.330, and are subject to the restrictions of RCW 28A.150.276 and the audit requirements of RCW 43.09.2856.
- 15 (6) Funds collected from transportation vehicle enrichment levies 16 shall not be subject to the levy limitations in this section.
  - Sec. 3. RCW 28A.500.015 and 2017 3rd sp.s. c 13 s 206 are each amended to read as follows:
    - (1) Beginning in calendar year 2019 and each calendar year thereafter, the state must provide state local effort assistance funding to supplement school district enrichment levies as provided in this section.
    - (2) For an eligible school district, annual local effort assistance funding is equal to the school district's maximum local effort assistance multiplied by a fraction equal to the school district's actual enrichment levy divided by the school district's maximum allowable enrichment levy.
    - (3) The state local effort assistance funding provided under this section is not part of the state's program of basic education deemed by the legislature to comply with the requirements of Article IX, section 1 of the state Constitution.
- 32 (4) A district is not eligible for local effort assistance under
  33 this section if the district imposes a property tax rate under RCW
  34 84.52.0531 in excess of one dollar and fifty cents per thousand
  35 dollars of the assessed value of property in the school district.
- 36 <u>(5)</u> The definitions in this subsection apply throughout this section unless the context clearly requires otherwise.
- 38 (a) "Eligible school district" means a school district whose 39 maximum allowable enrichment levy divided by the school district's

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total student enrollment in the prior school year is less than the state local effort assistance threshold.

(b) "Inflation" means inflation as defined in RCW 84.55.005.

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- (c) "Maximum allowable enrichment levy" means the maximum levy permitted by RCW 84.52.0531.
- (d) "Maximum local effort assistance" means the school district's student enrollment in the prior school year multiplied by the difference of the state local effort assistance threshold and a school district's maximum allowable enrichment levy divided by the school district's student enrollment in the prior school year.
- 11 (e) "Prior school year" means the most recent school year 12 completed prior to the year in which the state local effort 13 assistance funding is to be distributed.
- 14 (f) "State local effort assistance threshold" means one thousand 15 five hundred dollars per student, adjusted for inflation beginning in 16 calendar year 2020.
- 17 (g) "Student enrollment" means the average annual resident full-18 time equivalent student enrollment.

## Special Education Funding

- 20 **Sec. 4.** RCW 28A.150.390 and 2017 3rd sp.s. c 13 s 406 are each 21 amended to read as follows:
  - (1) The superintendent of public instruction shall submit to each regular session of the legislature during an odd-numbered year a programmed budget request for special education programs for students with disabilities. Funding for programs operated by local school districts shall be on an excess cost basis from appropriations provided by the legislature for special education programs for students with disabilities and shall take account of state funds accruing through RCW 28A.150.260 (4)(a), (5), (6), and (8).
  - (2) The excess cost allocation to school districts shall be based on the following:
  - (a) A district's annual average headcount enrollment of students ages birth through four and those five year olds not yet enrolled in kindergarten who are eligible for and enrolled in special education, multiplied by the district's base allocation per full-time equivalent student, multiplied by ((1.15)) 2.09; and
- 37 (b) A district's annual average full-time equivalent basic 38 education enrollment, multiplied by the district's funded enrollment

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percent, multiplied by the district's base allocation per full-time equivalent student, multiplied by ((0.9309)) 2.09.

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- (3) ((As used in this section:)) The definitions in this subsection apply throughout this section unless the context clearly requires otherwise.
- 6 (a) "Base allocation" means the total state allocation to all 5 schools in the district generated by the distribution formula under 8 RCW 28A.150.260 (4)(a), (5), (6), and (8), to be divided by the district's full-time equivalent enrollment.
- 10 (b) "Basic education enrollment" means enrollment of resident
  11 students including nonresident students enrolled under RCW
  12 28A.225.225 and students from nonhigh districts enrolled under RCW
  13 28A.225.210 and excluding students residing in another district
  14 enrolled as part of an interdistrict cooperative program under RCW
  15 28A.225.250.
- 16 (c) "Enrollment percent" means the district's resident special 17 education annual average enrollment, excluding students ages birth 18 through four and those five year olds not yet enrolled in 19 kindergarten, as a percent of the district's annual average full-time 20 equivalent basic education enrollment.
- 21 (d) "Funded enrollment percent" means the lesser of the 22 district's actual enrollment percent or thirteen and five-tenths 23 percent.

# Delay K-3 Compliance

25 **Sec. 5.** RCW 28A.150.260 and 2017 3rd sp.s. c 13 s 402 are each 26 amended to read as follows:

The purpose of this section is to provide for the allocation of state funding that the legislature deems necessary to support school districts in offering the minimum instructional program of basic education under RCW 28A.150.220. The allocation shall be determined as follows:

- (1) The governor shall and the superintendent of public instruction may recommend to the legislature a formula for the distribution of a basic education instructional allocation for each common school district.
- (2)(a) The distribution formula under this section shall be for allocation purposes only. Except as may be required under subsections (4)(b) and (c) and (9) of this section, chapter 28A.155, 28A.165,

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1 28A.180, or 28A.185 RCW, or federal laws and regulations, nothing in this section requires school districts to use basic education 2 instructional funds to implement a particular instructional approach 3 4 or service. Nothing in this section requires school districts to maintain a particular classroom teacher-to-student ratio or other 5 6 staff-to-student ratio or to use allocated funds to pay for particular types or classifications of staff. Nothing in this section 7 entitles an individual teacher to a particular teacher planning 8 9 period.

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- (b) To promote transparency in state funding allocations, the superintendent of public instruction must report state per-pupil allocations for each school district for the general apportionment, special education, learning assistance, transitional bilingual, highly capable, and career and technical education programs. The superintendent must also report state general apportionment per-pupil allocations by grade for each school district. The superintendent must report this information in a user-friendly format on the main page of the office's web site and on school district apportionment reports. School districts must include a link to the superintendent's per-pupil allocations report on the main page of the school district's web site. In addition, the budget documents published by the legislature for the enacted omnibus operating appropriations act must report statewide average per-pupil allocations for general apportionment and the categorical programs listed in this subsection.
- (3)(a) To the extent the technical details of the formula have been adopted by the legislature and except when specifically provided as a school district allocation, the distribution formula for the basic education instructional allocation shall be based on minimum staffing and nonstaff costs the legislature deems necessary to support instruction and operations in prototypical schools serving high, middle, and elementary school students as provided in this section. The use of prototypical schools for the distribution formula does not constitute legislative intent that schools should be operated or structured in a similar fashion as the prototypes. Prototypical schools illustrate the level of resources needed to operate a school of a particular size with particular types and grade levels of students using commonly understood terms and inputs, such as class size, hours of instruction, and various categories of school staff. It is the intent that the funding allocations to school districts be adjusted from the school prototypes based on the actual

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number of annual average full-time equivalent students in each grade level at each school in the district and not based on the grade-level configuration of the school to the extent that data is available. The allocations shall be further adjusted from the school prototypes with minimum allocations for small schools and to reflect other factors identified in the omnibus appropriations act.

- (b) For the purposes of this section, prototypical schools are defined as follows:
- 9 (i) A prototypical high school has six hundred average annual 10 full-time equivalent students in grades nine through twelve;
- 11 (ii) A prototypical middle school has four hundred thirty-two 12 average annual full-time equivalent students in grades seven and 13 eight; and
- (iii) A prototypical elementary school has four hundred average annual full-time equivalent students in grades kindergarten through six.
  - (4)(a)(i) The minimum allocation for each level of prototypical school shall be based on the number of full-time equivalent classroom teachers needed to provide instruction over the minimum required annual instructional hours under RCW 28A.150.220 and provide at least one teacher planning period per school day, and based on the following general education average class size of full-time equivalent students per teacher:

24	General edu	cation
25	average clas	s size
26	Grades K-3	17.00
27	Grade 4	27.00
28	Grades 5-6	27.00
29	Grades 7-8	28.53
3.0	Grades 9-12	28.74

(ii) The minimum class size allocation for each prototypical high school shall also provide for enhanced funding for class size reduction for two laboratory science classes within grades nine through twelve per full-time equivalent high school student multiplied by a laboratory science course factor of 0.0833, based on the number of full-time equivalent classroom teachers needed to provide instruction over the minimum required annual instructional hours in RCW 28A.150.220, and providing at least one teacher planning period per school day:

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1	Laboratory science
2	average class size
3	Grades 9-12
4	(b)(i) Beginning September 1, $((2018))$ $2019$ , funding for average
5	K-3 class sizes in this subsection (4) may be provided only to the
6	extent of, and proportionate to, the school district's demonstrated
7	actual class size in grades K-3, up to the funded class sizes.
8	(ii) School districts may include additional staffing types
9	including, but not limited to, the staffing types identified in
10	subsection (5) of this section, in addition to classroom teachers,
11	when calculating average K-3 class size for the purposes of meeting
12	the requirements of (b)(i) of this subsection.
13	(iii) The office of the superintendent of public instruction
14	shall develop rules to implement this subsection (4)(b).
15	(c)(i) The minimum allocation for each prototypical middle and
16	high school shall also provide for full-time equivalent classroom
17	teachers based on the following number of full-time equivalent
18	students per teacher in career and technical education:
19	Career and technical
19	Career and technical
19 20	Career and technical education average
19 20 21	Career and technical education average class size
19 20 21 22	Career and technical education average class size  Approved career and technical education offered at
19 20 21 22 23	Career and technical education average class size  Approved career and technical education offered at the middle school and high school level
19 20 21 22 23 24	Career and technical education average class size  Approved career and technical education offered at the middle school and high school level
19 20 21 22 23 24 25	Career and technical education average class size  Approved career and technical education offered at the middle school and high school level
19 20 21 22 23 24 25 26	Career and technical education average class size  Approved career and technical education offered at the middle school and high school level
19 20 21 22 23 24 25 26	Career and technical education average class size  Approved career and technical education offered at the middle school and high school level
19 20 21 22 23 24 25 26 27	Career and technical education average class size  Approved career and technical education offered at the middle school and high school level
19 20 21 22 23 24 25 26 27 28 29	Career and technical education average class size  Approved career and technical education offered at the middle school and high school level
19 20 21 22 23 24 25 26 27 28 29 30	Career and technical education average class size  Approved career and technical education offered at the middle school and high school level
19 20 21 22 23 24 25 26 27 28 29 30 31	Career and technical education average class size  Approved career and technical education offered at the middle school and high school level
19 20 21 22 23 24 25 26 27 28 29 30 31 32	Career and technical education average class size  Approved career and technical education offered at the middle school and high school level
19 20 21 22 23 24 25 26 27 28 29 30 31 32 33	Career and technical education average class size  Approved career and technical education offered at the middle school and high school level

shall include allocations for the following types of staff in

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addition to classroom teachers:

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1		Elementary	Middle	High
2		School	School	School
3	Principals, assistant principals, and other certificated building-level			
4	administrators.	1.253	1.353	1.880
5	Teacher-librarians, a function that includes information literacy, technology,			
6	and media to support school library media programs	0.663	0.519	0.523
7	Health and social services:			
8	School nurses.	0.076	0.060	0.096
9	Social workers	0.042	0.006	0.015
10	Psychologists	0.017	0.002	0.007
11	Guidance counselors, a function that includes parent outreach and graduation			
12	advising.	0.493	1.216	2.539
13	Teaching assistance, including any aspect of educational instructional services			
14	provided by classified employees.	0.936	0.700	0.652
15	Office support and other noninstructional aides	2.012	2.325	3.269
16	Custodians	1.657	1.942	2.965
17	Classified staff providing student and staff safety	0.079	0.092	0.141
18	Parent involvement coordinators	0.0825	0.00	0.00
19	(6)(a) The minimum staffing allocation	for each	school o	district
20	to provide district-wide support services sh	all be al	llocated	per one
21	thousand annual average full-time equivalent	students	s in grad	des K-12
22	as follows:			
23			Staff p	er 1,000
24			K-12	students

0 25 0.628 26 Facilities, maintenance, and grounds. 1.813 27 Warehouse, laborers, and mechanics. . . .

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- The minimum allocation of staff units for each school district to support certificated and classified staffing of central administration shall be 5.30 percent of the staff units generated under subsections (4)(a) and (5) of this section and (a) of this subsection.
- (7) The distribution formula shall include staffing allocations to school districts for career and technical education and skill

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1	center administrative and other school-level certificated staff, as
2	specified in the omnibus appropriations act.
3	(8)(a) Except as provided in (b) of this subsection, the minimum
4	allocation for each school district shall include allocations per
5	annual average full-time equivalent student for the following
6	materials, supplies, and operating costs as provided in the 2017-18
7	school year, after which the allocations shall be adjusted annually
8	for inflation as specified in the omnibus appropriations act:
9	Per annual average
10	full-time equivalent student
11	in grades K-12
12	Technology
13	Utilities and insurance
14	Curriculum and textbooks
15	Other supplies and library materials
16	Instructional professional development for certificated and
17	classified staff
18	Facilities maintenance
19	Security and central office administration \$121.94
20	(b) In addition to the amounts provided in (a) of this
21	subsection, beginning in the 2014-15 school year, the omnibus
22	appropriations act shall provide the following minimum allocation for
23	each annual average full-time equivalent student in grades nine
24	through twelve for the following materials, supplies, and operating
25	costs, to be adjusted annually for inflation:
26	Per annual average
27	full-time equivalent student
28	in grades 9-12
29	Technology
30	Curriculum and textbooks
31	Other supplies and library materials
32	Instructional professional development for certificated and
33	classified staff
34	(9) In addition to the amounts provided in subsection (8) of this
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ر ر	section and subject to RCW 28A.150.265, the omnibus appropriations

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enrollment in each of the following:

p. 11 SB 6483 1 (a) Exploratory career and technical education courses for 2 students in grades seven through twelve;

- (b) Preparatory career and technical education courses for students in grades nine through twelve offered in a high school; and
- (c) Preparatory career and technical education courses for students in grades eleven and twelve offered through a skill center.
- (10) In addition to the allocations otherwise provided under this section, amounts shall be provided to support the following programs and services:
- (a)(i) To provide supplemental instruction and services for students who are not meeting academic standards through the learning assistance program under RCW 28A.165.005 through 28A.165.065, allocations shall be based on the district percentage of students in grades K-12 who were eligible for free or reduced-price meals in the prior school year. The minimum allocation for the program shall provide for each level of prototypical school resources to provide, on a statewide average, 2.3975 hours per week in extra instruction with a class size of fifteen learning assistance program students per teacher.
- (ii) In addition to funding allocated under (a)(i) of this subsection, to provide supplemental instruction and services for students who are not meeting academic standards in schools where at least fifty percent of students are eligible for free and reduced-price meals. The minimum allocation for this additional high poverty-based allocation must provide for each level of prototypical school resources to provide, on a statewide average, 1.1 hours per week in extra instruction with a class size of fifteen learning assistance program students per teacher, under RCW 28A.165.055, school districts must distribute the high poverty-based allocation to the schools that generated the funding allocation.
- (b)(i) To provide supplemental instruction and services for students whose primary language is other than English, allocations shall be based on the head count number of students in each school who are eligible for and enrolled in the transitional bilingual instruction program under RCW 28A.180.010 through 28A.180.080. The minimum allocation for each level of prototypical school shall provide resources to provide, on a statewide average, 4.7780 hours per week in extra instruction for students in grades kindergarten through six and 6.7780 hours per week in extra instruction for students in grades seven through twelve, with fifteen transitional

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bilingual instruction program students per teacher. Notwithstanding other provisions of this subsection (10), the actual per-student allocation may be scaled to provide a larger allocation for students needing more intensive intervention and a commensurate reduced allocation for students needing less intensive intervention, as detailed in the omnibus appropriations act.

- (ii) To provide supplemental instruction and services for students who have exited the transitional bilingual program, allocations shall be based on the head count number of students in each school who have exited the transitional bilingual program within the previous two years based on their performance on the English proficiency assessment and are eligible for and enrolled in the transitional bilingual instruction program under RCW 28A.180.040(1)(g). The minimum allocation for each prototypical school shall provide resources to provide, on a statewide average, 3.0 hours per week in extra instruction with fifteen exited students per teacher.
- (c) To provide additional allocations to support programs for highly capable students under RCW 28A.185.010 through 28A.185.030, allocations shall be based on 5.0 percent of each school district's full-time equivalent basic education enrollment. The minimum allocation for the programs shall provide resources to provide, on a statewide average, 2.1590 hours per week in extra instruction with fifteen highly capable program students per teacher.
- 25 (11) The allocations under subsections (4)(a), (5), (6), and (8) 26 of this section shall be enhanced as provided under RCW 28A.150.390 27 on an excess cost basis to provide supplemental instructional 28 resources for students with disabilities.
  - (12)(a) For the purposes of allocations for prototypical high schools and middle schools under subsections (4) and (10) of this section that are based on the percent of students in the school who are eligible for free and reduced-price meals, the actual percent of such students in a school shall be adjusted by a factor identified in the omnibus appropriations act to reflect underreporting of free and reduced-price meal eligibility among middle and high school students.
  - (b) Allocations or enhancements provided under subsections (4), (7), and (9) of this section for exploratory and preparatory career and technical education courses shall be provided only for courses approved by the office of the superintendent of public instruction under chapter 28A.700 RCW.

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(13)(a) This formula for distribution of basic education funds shall be reviewed biennially by the superintendent and governor. The recommended formula shall be subject to approval, amendment or rejection by the legislature.

- (b) In the event the legislature rejects the distribution formula recommended by the governor, without adopting a new distribution formula, the distribution formula for the previous school year shall remain in effect.
- (c) The enrollment of any district shall be the annual average number of full-time equivalent students and part-time students as provided in RCW 28A.150.350, enrolled on the first school day of each month, including students who are in attendance pursuant to RCW 28A.335.160 and 28A.225.250 who do not reside within the servicing school district. The definition of full-time equivalent student shall be determined by rules of the superintendent of public instruction and shall be included as part of the superintendent's biennial budget request. The definition shall be based on the minimum instructional hour offerings required under RCW 28A.150.220. Any revision of the present definition shall not take effect until approved by the house ways and means committee and the senate ways and means committee.
- 21 (d) The office of financial management shall make a monthly 22 review of the superintendent's reported full-time equivalent students 23 in the common schools in conjunction with RCW 43.62.050.

### Learning Assistance Program

- Sec. 6. RCW 28A.165.005 and 2017 3rd sp.s. c 13 s 403 are each amended to read as follows:
- $((\frac{1}{1}))$  This chapter is designed to:  $((\frac{1}{1}))$  This chapter is designed to:  $((\frac{1}{1}))$  Promote the use of data when developing programs to assist students who are not meeting academic standards and reduce disruptive behaviors in the classroom; and  $((\frac{1}{1}))$  2 guide school districts in providing the most effective and efficient practices when implementing supplemental instruction and services to assist students who are not meeting academic standards and reduce disruptive behaviors in the classroom.
- (((2) School districts implementing a learning assistance program shall focus first on addressing the needs of students in grades kindergarten through four who are deficient in reading or reading readiness skills to improve reading literacy.))

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- 1 <u>NEW SECTION.</u> **Sec. 7.** Sections 2 and 3 of this act take effect
- 2 January 1, 2019.

--- END ---

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