E2SSB 5497 - H COMM AMD By Committee on Appropriations

## ADOPTED AS AMENDED 04/12/2019

1 Strike everything after the enacting clause and insert the 2 following:

3 "<u>NEW SECTION.</u> Sec. 1. (1) The legislature finds that Washington 4 state has a thriving economy that spans both east and west, and 5 encompasses agriculture, food processing, timber, construction, 6 health care, technology, and the hospitality industries.

7 (2) The legislature also finds that Washington employers rely on a diverse workforce to ensure the economic vitality of the state. 8 9 Nearly one million Washingtonians are immigrants, which is one out of every seven people in the state. Immigrants make up over sixteen 10 percent of the workforce. In addition, fifteen percent of all 11 12 business owners in the state were born outside the country, and these 13 business owners have a large impact on the economy through innovation and the creation of jobs. Immigrants make a significant contribution 14 to the economic vitality of this state, and it is essential that the 15 state have policies that recognize their importance to Washington's 16 17 economy.

18 (3) In recognition of this significant contribution to the 19 overall prosperity and strength of Washington state, the legislature, 20 therefore, has a substantial and compelling interest in ensuring the 21 state of Washington remains a place where the rights and dignity of 22 all residents are maintained and protected in order to keep 23 Washington working.

24 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 43.17 25 RCW to read as follows:

The definitions in this section apply throughout this section and sections 3 through 9 of this act unless the context clearly requires otherwise.

(1) "Civil immigration warrant" means any warrant for a violation
 of federal civil immigration law issued by a federal immigration
 authority. A "civil immigration warrant" includes, but is not limited

to, administrative warrants issued on forms I-200 or I-203, or their 1 successors, and civil immigration warrants entered in the national 2 3 crime information center database.

(2) "Court order" means a directive issued by a judge or 4 magistrate under the authority of Article III of the United States 5 6 Constitution or Article IV of the Washington Constitution. A "court order" includes but is not limited to warrants and subpoenas. 7

(3) "Federal immigration authority" means any officer, employee, 8 or person otherwise paid by or acting as an agent of the United 9 States department of homeland security including but not limited to 10 11 its subagencies, immigration and customs enforcement and customs and border protection, and any present or future divisions thereof, 12 charged with immigration enforcement. 13

(4) "Health facility" has the same meaning as the term "health 14 care facility" provided in RCW 70.175.020, and includes substance 15 16 abuse treatment facilities.

17 (5) "Hold request" or "immigration detainer request" means a request from a federal immigration authority, without a court order, 18 that a state or local law enforcement agency maintain custody of an 19 individual currently in its custody beyond the time he or she would 20 21 otherwise be eligible for release in order to facilitate transfer to 22 a federal immigration authority. A "hold request" or "immigration 23 detainer request" includes, but is not limited to, department of homeland security form I-247A or prior or subsequent versions of form 24 25 I-247.

26 (6) "Immigration detention agreement" means any contract, 27 agreement, intergovernmental service agreement, or memorandum of understanding that permits a state or local law enforcement agency to 28 29 house or detain individuals for federal civil immigration violations.

(7) "Immigration or citizenship status" means as such status has 30 31 been established to such individual under the immigration and 32 nationality act.

"Language services" includes but is not 33 (8) limited to translation, interpretation, training, or classes. Translation means 34 written communication from one language to another while preserving 35 36 the intent and essential meaning of the original text. Interpretation means transfer of an oral communication from one language to another. 37

38 (9) "Local government" means any governmental entity other than 39 the state, federal agencies, or an operating system established under

chapter 43.52 RCW. It includes, but is not limited to, cities,
 counties, school districts, and special purpose districts.

(10) "Local law enforcement agency" means any agency of a city, 3 county, special district, or other political subdivision of the state 4 that is a general authority Washington law enforcement agency, as 5 6 defined by RCW 10.93.020, or that is authorized to operate jails or to maintain custody of individuals in jails; or to operate juvenile 7 detention facilities or to maintain custody of individuals 8 in juvenile detention facilities; or to monitor compliance with 9 probation or parole conditions. 10

11 (11) "Notification request" means a request from a federal immigration authority that a state or local law enforcement agency 12 inform a federal immigration authority of the release date and time 13 advance of the release of an 14 in individual in its custody. "Notification request" includes, but is not limited to, the 15 department of homeland security's form I-247A, form I-247N, or prior 16 17 or subsequent versions of such forms.

(12) "Physical custody of the department of corrections" means only those individuals detained in a state correctional facility but does not include minors detained pursuant to chapter 13.40 RCW, or individuals in community custody as defined in RCW 9.94A.030.

(13) "Public schools" means all public elementary and secondary schools under the jurisdiction of local governing boards or a charter school board and all institutions of higher education as defined in RCW 28B.10.016.

26 (14) "School resource officer" means a commissioned law enforcement officer in the state of Washington with sworn authority 27 make arrests, deployed in community-oriented policing, and 28 to assigned by the employing police department or sheriff's office to 29 work in schools to address crime and disorder problems, gangs, and 30 31 drug activities affecting or occurring in or around K-12 schools. 32 School resource officers should focus on keeping students out of the criminal justice system when possible and should not be used to 33 attempt to impose criminal sanctions in matters that are more 34 appropriately handled within the educational system. 35

36 (15) "State agency" has the same meaning as provided in RCW 37 42.56.010.

38 (16) "State law enforcement agency" means any agency of the state 39 of Washington that:

(a) Is a general authority Washington law enforcement agency as
 defined by RCW 10.93.020;

3 (b) Is authorized to operate prisons or to maintain custody of 4 individuals in prisons; or

5 (c) Is authorized to operate juvenile detention facilities or to 6 maintain custody of individuals in juvenile detention facilities.

7 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 43.330
8 RCW to read as follows:

9 (1) A keep Washington working statewide work group is established 10 within the department. The work group must:

(a) Develop strategies with private sector businesses, labor, and immigrant advocacy organizations to support current and future industries across the state;

(b) Conduct research on methods to strengthen career pathways for immigrants and create and enhance partnerships with projected growth industries;

(c) Support business and agriculture leadership, civic groups, government, and immigrant advocacy organizations in a statewide effort to provide predictability and stability to the workforce in the agriculture industry; and

(d) Recommend approaches to improve Washington's ability to attract and retain immigrant business owners that provide new business and trade opportunities.

24 (2) The work group must consist of eleven representatives, each 25 serving a term of three years, representing members from geographically diverse immigrant advocacy groups, professional 26 27 associations representing business, labor organizations with a statewide presence, agriculture and immigrant legal interests, faith-28 based community nonprofit organizations, legal advocacy groups 29 30 focusing on immigration and criminal justice, academic institutions, 31 and law enforcement. The terms of the members must be staggered. Members of the work group must select a chair from among the 32 membership. The work group must meet at least four times a year and 33 hold meetings in various locations throughout the state. Following 34 each meeting, the work group must report on its status, including 35 meeting minutes and a meeting summary to the department. 36 The department must provide a report to the legislature annually. 37

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1 (3) In addition to the duties and powers described in RCW 2 43.330.040, it is the director's duty to provide support to the work 3 group.

4 (4) The definitions in section 2 of this act apply to this 5 section.

6 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 43.10 7 RCW to read as follows:

(1) The attorney general, in consultation with appropriate 8 stakeholders, must publish model policies within twelve months after 9 10 the effective date of this section for limiting immigration enforcement to the fullest extent possible consistent with federal 11 and state law at public schools, health facilities operated by the 12 state or a political subdivision of the state, courthouses, and 13 shelters, to ensure they remain safe and accessible to all Washington 14 15 residents, regardless of immigration or citizenship status.

16 (2) All public schools, health facilities either operated by the 17 state or a political subdivision of the state, and courthouses must:

(a) Adopt necessary changes to policies consistent with the modelpolicy; or

20 (b) Notify the attorney general that the agency is not adopting 21 the changes to its policies consistent with the model policy, state 22 the reasons that the agency is not adopting the changes, and provide 23 the attorney general with a copy of the agency's policies.

(3) All other organizations and entities that provide services
 related to physical or mental health and wellness, education, or
 access to justice, are encouraged to adopt the model policy.

(4) Implementation of any policy under this section must be in accordance with state and federal law; policies, grants, waivers, or other requirements necessary to maintain funding; or other agreements related to the operation and functions of the organization, including databases within the organization.

32 (5) The definitions in section 2 of this act apply to this 33 section.

34 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 43.17 35 RCW to read as follows:

(1) Except as provided in subsection (3) of this section, no
 state agency, including law enforcement, may use agency funds,
 facilities, property, equipment, or personnel to investigate,
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enforce, cooperate with, or assist in the investigation or enforcement of any federal registration or surveillance programs or any other laws, rules, or policies that target Washington residents solely on the basis of race, religion, immigration, or citizenship status, or national or ethnic origin. This subsection does not apply to any program with the primary purpose of providing persons with services or benefits, or to RCW 9.94A.685.

8 (2) Except as provided in subsection (3) of this section, the 9 state agencies listed in subsections (5) and (6) of this section 10 shall review their policies and identify and make any changes 11 necessary to ensure that:

(a) Information collected from individuals is limited to theminimum necessary to comply with subsection (3) of this section;

14 (b) Information collected from individuals is not disclosed 15 except as necessary to comply with subsection (3) of this section or 16 as permitted by state or federal law;

17 (c) Agency employees may not condition services or request 18 information or proof regarding a person's immigration status, 19 citizenship status, or place of birth; and

20 (d) Public services are available to, and agency employees shall 21 serve, all Washington residents without regard to immigration or 22 citizenship status.

(3) Nothing in subsection (1) or (2) of this section prohibits
 the collection, use, or disclosure of information that is:

25 (a) Required to comply with state or federal law;

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(b) In response to a lawfully issued court order;

(c) Necessary to perform agency duties, functions, or other business, as permitted by statute or rule, conducted by the agency that is not related to immigration enforcement;

30 (d) Required to comply with policies, grants, waivers, or other 31 requirements necessary to maintain funding; or

32 (e) In the form of deidentified or aggregated data, including33 census data.

(4) Any changes to agency policies required by this section must
 be made as expeditiously as possible, consistent with agency
 procedures. Final policies must be published.

37 (5) The following state agencies shall begin implementation of 38 this section within twelve months after the effective date of this 39 section and demonstrate full compliance by December 1, 2021:

(a) Department of licensing;

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1 (b) Department of labor and industries; 2 (c) Employment security department; 3 (d) Department of revenue; (e) Department of health; 4 (f) Health care authority; 5 6 (g) Department of social and health services; 7 (h) Department of children, youth, and families; (i) Office of the superintendent of public instruction; 8 9 (j) State patrol. (6) The following state agencies may begin implementation of this 10 11 section by December 1, 2021, and must demonstrate full compliance by 12 December 1, 2023: (a) Department of agriculture; 13 14 (b) Department of financial institutions; (c) Department of fish and wildlife; 15 16 (d) Department of natural resources; 17 (e) Department of retirement systems; 18 (f) Department of services for the blind; (g) Department of transportation. 19

20 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 10.93 21 RCW to read as follows:

(1) The definitions contained in section 2 of this act apply tothis section.

24 (2) The legislature finds that it is not the primary purpose of 25 state and local law enforcement agencies or school resource officers to enforce civil federal immigration law. The legislature further 26 27 finds that the immigration status of an individual or an individual's presence in, entry, or reentry to, or employment in the United States 28 alone, is not a matter for police action, and that United States 29 30 federal immigration authority has primary jurisdiction for enforcement of the provisions of Title 8 U.S.C. dealing with illegal 31 32 entry.

33 (3) School resource officers, when acting in their official 34 capacity as a school resource officer, may not:

(a) Inquire into or collect information about an individual's
 immigration or citizenship status, or place of birth; or

(b) Provide information pursuant to notification requests from federal immigration authorities for the purposes of civil immigration enforcement, except as required by law.

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(4) State and local law enforcement agencies may not:

(a) Inquire into or collect information about an individual's
immigration or citizenship status, or place of birth unless there is
a connection between such information and an investigation into a
violation of state or local criminal law; or

6 (b) Provide information pursuant to notification requests from 7 federal immigration authorities for the purposes of civil immigration 8 enforcement, except as required by law.

9 (5) State and local law enforcement agencies may not provide 10 nonpublicly available personal information about an individual, 11 including individuals subject to community custody pursuant to RCW 12 9.94A.701 and 9.94A.702, to federal immigration authorities in a 13 noncriminal matter, except as required by state or federal law.

14 (6) (a) State and local law enforcement agencies may not give 15 federal immigration authorities access to interview individuals about 16 a noncriminal matter while they are in custody, except as required by 17 state or federal law, a court order, or by (b) of this subsection.

(b) Permission may be granted to a federal immigration authority 18 to conduct an interview regarding federal immigration violations with 19 a person who is in the custody of a state or local law enforcement 20 agency if the person consents in writing to be interviewed. In order 21 to obtain consent, agency staff shall provide the person with an oral 22 explanation and a written consent form that explains the purpose of 23 the interview, that the interview is voluntary, and that the person 24 25 may decline to be interviewed or may choose to be interviewed only with the person's attorney present. The form must state explicitly 26 that the person will not be punished or suffer retaliation for 27 declining to be interviewed. The form must be available at least in 28 English and Spanish and explained orally to a person who is unable to 29 read the form, using, when necessary, an interpreter from the 30 31 district communications center "language line" or other district 32 resources.

33 (7) An individual may not be detained solely for the purpose of 34 determining immigration status.

35 (8) An individual must not be taken into custody, or held in 36 custody, solely for the purposes of determining immigration status or 37 based solely on a civil immigration warrant, or an immigration hold 38 request.

39 (9)(a) To ensure compliance with all treaty obligations, 40 including consular notification, and state and federal laws, on the Code Rev/KS:akl 8 H-2878.1/19 1 commitment or detainment of any individual, state and local law 2 enforcement agencies must explain in writing:

3 (i) The individual's right to refuse to disclose their 4 nationality, citizenship, or immigration status; and

5 (ii) That disclosure of their nationality, citizenship, or 6 immigration status may result in civil or criminal immigration 7 enforcement, including removal from the United States.

8 (b) Nothing in this subsection allows for any violation of 9 subsection (4) of this section.

(10) A state and local government or law enforcement agency may 10 not deny services, benefits, privileges, or opportunities to 11 individuals in custody, or under community custody pursuant to RCW 12 9.94A.701 and 9.94A.702, or in probation status, on the basis of the 13 presence of an immigration detainer, hold, notification request, or 14 civil immigration warrant, except as required by law or as necessary 15 16 for classification or placement purposes for individuals in the 17 physical custody of the department of corrections.

(11) No state or local law enforcement officer may enter into any contract, agreement, or arrangement, whether written or oral, that would grant federal civil immigration enforcement authority or powers to state and local law enforcement officers, including but not limited to agreements created under 8 U.S.C. Sec. 1357(g), also known as 287(g) agreements.

(12) (a) No state agency or local government or law enforcement officer may enter into an immigration detention agreement. All immigration detention agreements must be terminated no later than one hundred eighty days after the effective date of this section, except as provided in (b) of this subsection.

(b) Any immigration detention agreement in effect prior to January 1, 2019, and under which a payment was made between July 1, 2017, and December 31, 2018, may remain in effect until the date of completion or December 31, 2021, whichever is earlier.

33 (13) No state or local law enforcement agency or school resource 34 officer may enter into or renew a contract for the provision of 35 language services from federal immigration authorities, nor may any 36 language services be accepted from such for free or otherwise.

(14) The department of corrections may not give federal
 immigration authorities access to interview individuals about federal
 immigration violations while they are in custody, except as required
 by state or federal law or by court order, unless such individuals
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1 consent to be interviewed in writing. Before agreeing to be interviewed, individuals must be advised that they will not 2 be punished or suffer retaliation for declining to be interviewed. 3

(15) Subsections (3) through (6) of this section do not apply to 4 individuals who are in the physical custody of the department of 5 6 corrections.

(16) Nothing in this section prohibits the collection, use, or 7 disclosure of information that is: 8

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(a) Required to comply with state or federal law; or

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(b) In response to a lawfully issued court order.

11 Sec. 7. To ensure state and law enforcement NEW SECTION. agencies are able to foster the community trust necessary to maintain 12 public safety, within twelve months of the effective date of this 13 section, the attorney general must, in consultation with appropriate 14 15 stakeholders, publish model policies, guidance, and training 16 recommendations consistent with this act and state and local law, aimed at ensuring that state and local law enforcement duties are 17 18 carried out in a manner that limits, to the fullest extent practicable and consistent with federal and state law, engagement 19 20 with federal immigration authorities for the purpose of immigration 21 enforcement. All state and local law enforcement agencies must 22 either:

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(1) Adopt policies consistent with that guidance; or

24 (2) Notify the attorney general that the agency is not adopting 25 the guidance and model policies, state the reasons that the agency is not adopting the model policies and guidance, and provide the 26 27 attorney general with a copy of the agency's policies to ensure 28 compliance with this act.

29 NEW SECTION. Sec. 8. No section of this act is intended to limit or prohibit any state or local agency or officer from: 30

31 to, or receiving from, federal immigration (1) Sending authorities the citizenship or immigration status of a person, or 32 maintaining such information, or exchanging the citizenship or 33 immigration status of an individual with any other federal, state, or 34 local government agency, in accordance with 8 U.S.C. Sec. 1373; or 35 36

(2) Complying with any other state or federal law.

1 NEW SECTION. Sec. 9. If any part of this act is found to be in 2 conflict with federal requirements that are a prescribed condition to the allocation of federal funds to the state, the conflicting part of 3 this act is inoperative solely to the extent of the conflict and with 4 respect to the agencies directly affected, and this finding does not 5 6 affect the operation of the remainder of this act in its application 7 to the agencies concerned. Rules adopted under this act must meet federal requirements that are a necessary condition to the receipt of 8 9 federal funds by the state.

10 <u>NEW SECTION.</u> Sec. 10. The following acts or parts of acts are 11 each repealed:

12 (1) RCW 10.70.140 (Aliens committed—Notice to immigration 13 authority) and 1992 c 7 s 29 & 1925 ex.s. c 169 s 1; and

14 (2) RCW 10.70.150 (Aliens committed—Copies of clerk's records)
 15 and 1925 ex.s. c 169 s 2.

16 <u>NEW SECTION.</u> Sec. 11. If specific funding for the purposes of 17 this act, referencing this act by bill or chapter number, is not 18 provided by June 30, 2019, in the omnibus appropriations act, this 19 act is null and void.

20 <u>NEW SECTION.</u> Sec. 12. This act is necessary for the immediate 21 preservation of the public peace, health, or safety, or support of 22 the state government and its existing public institutions, and takes 23 effect immediately."

24 Correct the title.

EFFECT: (1) Extends the time frame in which the Attorney General and certain agencies are required to publish model policies from six months after the effective date of the act to twelve months.

(2) Amends the definition of a school resource officer to provide that a school resource officer is a commissioned law enforcement officer in the state of Washington with sworn authority to make arrests, deployed in community-oriented policing, and assigned by the employing police department or sheriff's office to work in schools to address crime and disorder problems, gangs, and drug activities affecting or occurring in or around K-12 schools.

(3) Adds a null and void clause. The bill is null and void unless funded in the budget.