## ESSB 6574 - H COMM AMD By Committee on Environment & Energy

## ADOPTED 03/06/2020

1 Strike everything after the enacting clause and insert the 2 following:

3 "Sec. 1. RCW 36.70A.250 and 2010 c 211 s 4 are each amended to 4 read as follows:

(1) ((A)) (a) There is hereby created within the environmental 5 6 and land use hearings office established by RCW 43.21B.005 a growth 7 management hearings board for the state of Washington ((is created)). The board shall consist of ((seven)) five members qualified by 8 experience or training in pertinent matters pertaining to land use 9 law or land use planning and who have experience in the practical 10 11 application of those matters. All ((seven)) five board members shall 12 be appointed by the governor((, two each residing respectively in the 13 central Puget Sound, eastern Washington, and western Washington regions, plus one board member residing within the state of 14 Washington)). At least three members of the board shall be admitted 15 to practice law in this state, one each residing respectively in the 16 17 central Puget Sound, eastern Washington, and western Washington 18 regions. At least ((three)) two members of the board shall have been a city or county elected official, one each residing respectively in 19 20  $((the central Puget Sound_T))$  eastern Washington((T)) and western 21 Washington ((regions)). ((After expiration of the terms of board 22 members on the previously existing three growth management hearings 23 boards, no)) No more than ((four)) three members of the ((seven-24 member)) five-member board may be members of the same major political 25 party. No more than two members at the time of their appointment or 26 during their term may reside in the same county. Board members shall 27 operate on a full-time basis, shall receive an annual salary to be 28 determined by the governor pursuant to RCW 43.03.040, shall receive 29 reimbursement for travel expenses incurred in the discharge of their 30 duties in accordance with RCW 43.03.050 and 43.03.060, and shall be considered employees of the state of Washington subject to chapter 31 32 42.52 RCW.

- (2) Each member of the board shall be appointed for a term of six years, and until their successors are appointed. A vacancy shall be filled by appointment by the governor for the unexpired portion of the term in which the vacancy occurs. ((Members of the previously existing three growth management hearings boards appointed before July 1, 2010, shall complete their staggered, six-year terms as members of the growth management hearings board created under subsection (1) of this section. The reduction from nine board members on the previously existing three growth management hearings boards to seven total members on the growth management hearings board shall be made through attrition, voluntary resignation, or retirement.))
- **Sec. 2.** RCW 36.70A.252 and 2010 c 210 s 15 are each amended to 13 read as follows:
  - ((<del>(1)</del>)) On July 1, 2011, the growth management hearings board is administratively consolidated into the environmental and land use hearings office created in RCW 43.21B.005. The chair of the growth management hearings board shall continue to exercise duties and responsibilities pursuant to RCW 36.70A.270(11). The environmental and land use hearings office shall be responsible for all other administrative functions pertaining to the growth management hearings board.
  - (((2) Not later than July 1, 2012, the growth management hearings board consists of seven members qualified by experience or training in matters pertaining to land use law or land use planning, except that the governor may reduce the board to six members if warranted by the board's caseload. All board members must be appointed by the governor, two each residing respectively in the central Puget Sound, eastern Washington, and western Washington regions and shall continue to meet the qualifications set out in RCW 36.70A.260. The reduction from seven board members to six board members must be made through attrition, voluntary resignation, or retirement.))
- **Sec. 3.** RCW 36.70A.260 and 2010 c 211 s 5 are each amended to 33 read as follows:
  - (1) Each petition for review that is filed with the growth management hearings board shall be heard and decided by a regional panel of growth management hearings board members. Regional panels shall be constituted as follows:

- 1 (a) Central Puget Sound region. A three-member central Puget
  2 Sound panel shall be selected to hear matters pertaining to cities
  3 and counties located within the region comprised of King, Pierce,
  4 Snohomish, and Kitsap counties.
  - (b) Eastern Washington region. A three-member eastern Washington panel shall be selected to hear matters pertaining to cities and counties that are required or choose to plan under RCW 36.70A.040 and are located east of the crest of the Cascade mountains.
  - (c) Western Washington region. A three-member western Washington panel shall be selected to hear matters pertaining to cities and counties that are required or choose to plan under RCW 36.70A.040, are located west of the crest of the Cascade mountains, and are not included in the central Puget Sound region. Skamania county, if it is required or chooses to plan under RCW 36.70A.040, may elect to be included within either the western Washington region or the eastern Washington region.
  - (2)(a) Each regional panel selected to hear and decide cases shall consist of three board members, at least a majority of whom shall reside within the region in which the case arose, unless such members cannot sit on a particular case because of recusal or disqualification, or unless the board ((administrative officer)) chair determines ((that there is an emergency including, but not limited to,)) otherwise due to caseload management determinations or the unavailability of a board member due to illness, absence, or vacancy((, or significant workload imbalance)). The presiding officer of each case shall reside within the region in which the case arose, unless the board ((administrative officer)) chair determines that there is an emergency.
  - (b) Except as provided otherwise in this subsection (2)(b), each regional panel must: (i) Include one member admitted to practice law in this state; (ii) include one member who has been a city or county elected official; and (iii) reflect the political composition of the board. The requirements of this subsection (2)(b) may be waived by the board ((administrative officer)) chair due to member unavailability, significant workload imbalances, or other reasons.
- **Sec. 4.** RCW 36.70A.270 and 2019 c 452 s 2 are each amended to read as follows:
- The growth management hearings board shall be governed by the following rules on conduct and procedure:

Any board member may be removed for inefficiency, malfeasance, and misfeasance in office, under specific written charges filed by the governor. The governor shall transmit such written charges to the member accused and the chief justice of the supreme court. The chief justice shall thereupon designate a tribunal composed of three judges of the superior court to hear and adjudicate the charges. Removal of any member of the board by the tribunal shall disqualify such member for reappointment.

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- (2) ((Each board member shall receive reimbursement for travel expenses incurred in the discharge of his or her duties in accordance with RCW 43.03.050 and 43.03.060. Each member shall receive an annual salary to be determined by the governor pursuant to RCW 43.03.040.)) The principal office of the board shall be located in ((Olympia)) Thurston county, but it may hold hearings at any other place in the state.
- (3) Each board member shall not: (a) Be a candidate for or hold any other public office or trust; (b) engage in any occupation or business interfering with or inconsistent with his or her duty as a board member; and (c) for a period of one year after the termination of his or her board membership, act in a representative capacity before the board on any matter.
- (4) A majority of the board shall constitute a quorum for adopting rules necessary for the conduct of its powers and duties or transacting other official business, and may act even though one position of the board is vacant. One or more members may hold hearings and take testimony to be reported for action by the board when authorized by rule or order of the board. The board shall perform all the powers and duties specified in this chapter or as otherwise provided by law.
- (5) The board may use one or more hearing examiners to assist the board in its hearing function, to make conclusions of law and findings of fact and, if requested by the board, to make recommendations to the board for decisions in cases before the board. Such hearing examiners must have demonstrated knowledge of land use planning and law. The board shall specify in its rules of practice and procedure, as required by subsection (7) of this section, the procedure and criteria to be employed for designating hearing examiners as a presiding officer. Hearing examiners used by the board shall meet the requirements of subsection (3) of this section. The findings and conclusions of the hearing examiner shall not become

- 1 final until they have been formally approved by the board. This authorization to use hearing examiners does not waive the requirement of RCW 36.70A.300 that final orders be issued within one hundred eighty days of board receipt of a petition.
  - (6) The board shall make findings of fact and prepare a written decision in each case decided by it, and such findings and decision shall be effective upon being signed by two or more members of the regional panel deciding the particular case and upon being filed at the board's principal office, and shall be open for public inspection at all reasonable times.
  - (7) All proceedings before the board, any of its members, or a hearing examiner appointed by the board shall be conducted in accordance with such administrative rules of practice and procedure as the board prescribes. The board shall develop and adopt rules of practice and procedure, including rules regarding expeditious and summary disposition of appeals and the assignment of cases to regional panels. The board shall publish such rules it renders and arrange for the reasonable distribution of the rules. Except as it conflicts with specific provisions of this chapter, the administrative procedure act, chapter 34.05 RCW, and specifically including the provisions of RCW 34.05.455 governing ex parte communications, shall govern the practice and procedure of the board.
  - (8) The board must ensure all rulings, decisions, and orders are available to the public through the environmental and land use hearings office's web sites as described in RCW 43.21B.005. To ensure uniformity and usability of searchable databases and web sites, the board shall coordinate with the environmental and land use hearings office, the department of commerce, and other interested stakeholders to develop and maintain a rational system of categorizing its decisions and orders.
  - (9) A board member or hearing examiner is subject disqualification under chapter 34.05 RCW. The rules of practice of the board shall establish procedures by which a party to a hearing conducted before the board may file with the board a motion to disqualify, with supporting affidavit, against a board member or hearing examiner assigned to preside at the hearing.
- (10) All members of the board shall meet on at least an annual 37 basis with the objective of sharing information that promotes the 38 39 goals and purposes of this chapter.

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- (11) The board shall annually elect one of its <u>attorney</u> members to be the board ((administrative officer)) chair. The duties and responsibilities of the ((administrative officer)) chair include ((handling day-to-day administrative, budget, and personnel matters on behalf of the board, together with making case assignments to board members in accordance with the board's rules of procedure in order to achieve a fair and balanced workload among all board members. The administrative officer of the board may carry a reduced caseload to allow time for performing the administrative work functions)) developing board procedures, making case assignments to board members in accordance with the board's rules of procedure in order to achieve a fair and balanced workload among all board members, and managing board meetings.
- **Sec. 5.** RCW 43.21B.005 and 2019 c 452 s 1 are each amended to 15 read as follows:
  - (1) There is created an environmental and land use hearings office of the state of Washington. The environmental and land use hearings office consists of the pollution control hearings board created in RCW 43.21B.010, the shorelines hearings board created in RCW 90.58.170, and the growth management hearings board created in RCW 36.70A.250. The governor shall ((designate one of the members of the pollution control hearings board or growth management hearings board to be the)) appoint a director of the environmental and land use hearings office during the term of the governor. Membership, powers, functions, and duties of the pollution control hearings board, the shorelines hearings board, and the growth management hearings board shall be as provided by law.
  - (2) The director of the environmental and land use hearings office may appoint one or more administrative appeals judges in cases before the environmental boards and, ((with the consent of the chair of the growth management hearings board,)) one or more hearing examiners in cases before the land use board comprising the office. The administrative appeals judges shall possess the powers and duties conferred by the administrative procedure act, chapter 34.05 RCW, have a demonstrated knowledge of environmental law, and shall be admitted to the practice of law in the state of Washington. The hearing examiners possess the powers and duties provided for in RCW 36.70A.270.

- (3) Administrative appeals judges are not subject to chapter 41.06 RCW. The administrative appeals judges appointed under subsection (2) of this section are subject to discipline and termination, for cause, by the director of the environmental and land use hearings office. Upon written request by the person so disciplined or terminated, the director of the environmental and land use hearings office shall state the reasons for such action in writing. The person affected has a right of review by the superior court of Thurston county on petition for reinstatement or other remedy filed within thirty days of receipt of such written reasons.
- (4) The director of the environmental and land use hearings office may appoint, discharge, and fix the compensation of such administrative or clerical staff as may be necessary.
- (5) The director of the environmental and land use hearings office may also contract for required services.
- (6) The director of the environmental and land use hearings office must ensure that timely and accurate ((growth management hearings)) board rulings, decisions, and orders are made available to the public through searchable databases accessible through the environmental and land use hearings office web sites. To ensure uniformity and usability of searchable databases and web sites, the director must coordinate with the ((growth management hearings board)) relevant boards, the department of commerce, and other interested stakeholders to develop and maintain a rational system of categorizing ((growth management hearings)) board rulings, decisions, and orders. The environmental and land use hearings office web sites must allow a user to search growth management hearings board decisions and orders by topic, party, and geographic location or by natural language. All rulings, decisions, and orders issued before January 1, 2019, must be published by June 30, 2021."

31 Correct the title.

EFFECT: Provides that the chair of the Growth Management Hearings Board (Board), rather than the director of the Environmental and Land Use Hearings Office, is responsible for making case assignments to Board members. Provides that the chair of the Board must be an attorney.