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## Education Committee

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### E2SHB 1660

**Brief Description:** Concerning the participation of students who are low income in extracurricular activities.

**Sponsors:** House Committee on Appropriations (originally sponsored by Representatives Bergquist, Harris, Hudgins, Young, Tarleton, Ybarra, Slatter, Santos, Jinkins, Doglio, Fey, Leavitt, Ormsby and Valdez).

#### Brief Summary of Bill

- Defines certain goals for high schools related to the opportunity gap in student possession of associated student body (ASB) cards and the opportunity gap in student participation in athletic programs.
- Requires that school districts with high schools that do not meet or exceed one or more of these goals develop, submit, and implement an extracurricular activities opportunity gap reduction plan.
- Creates the Promoting Lively Activities for Youth Grant Program to subsidize school districts impacted by discounted ASB card fees charged to high school students who are low income.
- Requires that the process for charging and collecting fees from high school students who are low income be identical to the process for charging and collecting fees from other students.
- Requires school boards to discount extracurricular activity participation fees for students who are low income.
- Requires that school districts with high schools collect and publish certain data related to student possession of ASB cards and student participation in athletic programs.
- Directs the Office of the Superintendent of Public Instruction to select four school districts to pilot the collection, publishing, and reporting of data related to student participation in school clubs, and to distribute a compilation of best practice guidance on this topic.

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not a part of the legislation nor does it constitute a statement of legislative intent.*

**Hearing Date:** 1/13/20

**Staff:** Megan Wargacki (786-7194).

**Background:**

Extracurricular Activities and Fees. Each school district board of directors has statutory authority to control, supervise, and regulate the conduct of interscholastic athletic and extracurricular activities for students of the district. Each school district board of directors also has statutory authority to establish and collect attendance fees for optional noncredit cultural, social, recreational, or athletic nature events. However, school districts are required to waive or reduce these fees for students whose families would have difficulty paying the entire amount of the fee. The school board may also establish and collect an optional comprehensive fee for attendance at one or more events.

Associated Student Body. An associated student body (ASB) is a formal student organization at a school. An ASB is approved of and regulated by the school board. Some ASBs allow their members to purchase an ASB card, which identifies the student as a member of the school. At some schools student possession of an ASB card is required for participation in some school-sponsored activities. An ASB card can often be used by a student to receive discounts, such as, on admission to home athletic games or dances, or the purchase of a year book.

School districts with one or more ASB programs must publish certain information about each ASB fund on the school or school district website each year.

Related Publication Requirements. The 2019-21 operating budget directed the Office of the Superintendent of Public Instruction (OSPI) to do three things. First, the OSPI must publish, by December 30, 2020, a list of schools and districts that are not: (a) publishing certain ASB information on school district websites; or (b) waiving or reducing fees for optional noncredit extracurricular events for students whose families would have difficulty paying the entire amount of the fee.

Second, the OSPI must collaborate with ASB executive boards statewide regarding district policies to reduce the extracurricular opportunity gap.

And third, the OSPI must require that school districts publish on their websites school-level data related to ASB card fees, athletic program participation fees, number of high school students who possess an ASB card, and number of high school students participating in an athletic program, among other data. Data for the 2018-19 school year must be published by January 15, 2020, data for the 2019-20 school year must be published by April 15, 2020, and data for the 2020-21 school year must be published by April 15, 2021.

Free and Reduced-Price Meals. In order for students to qualify for free school meals, their family's income must be at or below 130 percent of the federal poverty level. Students whose families have an income between 130 percent and 185 percent of the federal poverty level are eligible for reduced-price meals.

The Community Eligibility Provision of the federal Healthy, Hunger-Free Kids Act provides an alternative to household applications for free or reduced priced meals (FRPM) by allowing schools with high numbers of low-income students to serve free meals to all enrolled students.

Grants to Reduce Associated Student Body Fees. The 2019-21 operating budget provides \$250,000 in fiscal year 2021 to the OSPI to create and administer a grant program for school districts to reduce ASB fees for students who are eligible to participate in the FRPM program. The OSPI must distribute grants for the 2020-21 school to school districts by August 10, 2020. Grants of \$5,000 per high school per year must be prioritized in the following order: (1) high schools implementing the Community Eligibility Provision; (2) high schools with the highest percentage of students eligible to participate in the FRPM program; and (3) high schools located in school districts enrolling 5,000 or fewer students. The OSPI may award additional funding if the appropriations provided are greater than the total amount of funding requested at the end of the application cycle and an applicant shows a demonstrated need for additional support.

College Bound Scholarship Program. The College Bound Scholarship (CBS) program provides guaranteed four-year tuition to students from low-income families. Eligible students for the CBS include those who: (a) qualify for FRPM in grade 7; (b) are dependent on the state for care and are either in grades 7 through 12 or are between the ages of 18 and 21 years and have not graduated from high school; or (c) are dependent and were adopted between the ages of 14 and 18 with an adoption agreement that continues eligibility for the CBS program. There are additional requirements for receiving the CBS.

### **Summary of Bill:**

Definitions. The following terms are defined:

- "Associated student body executive board" means the student leadership group responsible for decision-making related to the associated student body (ASB) at a public school.
- "Extracurricular activities" means school-based athletic programs. It may also include optional noncredit school clubs.
- "High school student" means a public school student enrolled in any of grades 9 through 12.
- "Students who are low income" means students who are eligible to participate in the Free and Reduced-Price Meals Program (FRPM) or, if this data is unavailable, the College Bound Scholarship Program.

Data Collection, Reporting, and Publishing. Beginning April 1, 2020, and by April 1 annually thereafter, school districts with high schools must collect and report to the ASB executive board data related to students in possession of ASB cards and student participation in school-based athletic programs as described below. School districts with more than one high school must provide each high school's ASB executive board only the data from each board's respective high school. Beginning August 31, 2020, and by August 31 annually thereafter, school districts with high schools must collect and publish the data on their ASB website.

The data elements required to be collected, reported, and published are specified, examples include:

- the purchase amount of an ASB card for high school students and the discounted purchase amount for students who are low income;
- athletic program participation fees for high school students and any discounted fees for students who are low income;
- the number of high school students who possess an ASB card and the number participating in an athletic program;
- the opportunity gaps calculated as described below, and whether the school district has met the opportunity gap goals described below; and
- if required, the school district's extracurricular activity opportunity gap reduction plan.

Upon request from the Office of the Superintendent of Public Instruction (OSPI), school districts must provide a summary report of the collected data.

The OSPI must select four school districts that volunteer to pilot the collection, publishing, and reporting of data related to student participation in school clubs during the 2019-20 and 2020-21 school years. By January 15, 2021, the OSPI, and the selected school districts, must collaborate to compile best practice guidance on this topic and the OSPI must disseminate this best practice guidance.

Calculation of Opportunity Gaps in Possession of an Associated Student Body Card and Participation in Athletic Programs. A school district must calculate the opportunity gap for student possession of an ASB card as the difference between the percentage of high school students who are low income and who possess an ASB card, and the percentage of high school students who are not low income and who possess an ASB card.

A school district must calculate the opportunity gap in athletic program participation as the difference between the percentage of high school students who are low income and who participated in an athletic program, and the percentage of high school students who are not low income and who participated in an athletic program. Although the calculation is not required to use data on student participation in school clubs, high schools may include school club data at their discretion.

School districts may elect to exclude the number of students who are low income and who are participating in the Running Start Program (a program where high school students take classes on college campuses for dual credit) when calculating opportunity gaps.

Opportunity Gap Reduction Goals. High schools must meet specified goals for student possession of ASB cards and student participation in athletic activities, such as:

- for a high school that requires an ASB card only for participation in school clubs, the goal is that 50 percent of high school students possess an ASB card each school year;
- for a high school that requires an ASB card for participation in school clubs and school-based athletics, the goal is that 70 percent of high school students possess an ASB card each school year;
- for high schools that require an ASB card for participation in any extracurricular activities or to receive any student discounts, the goal for the opportunity gap for student possession of an ASB card reduces from 20 percentage points in the 2020-21 school year to 5 percentage points beginning in the 2024-25 school year; and

- for all high schools, the goal for the opportunity gap in extracurricular activity participation reduces from 20 percentage points in the 2010-21 school year to 5 percentage points beginning in the 2024-25 school year.

Extracurricular Activity Opportunity Gap Reduction Plan. Beginning June 1, 2021, and by June 1 annually thereafter, a school district with a high school that does not meet or exceed one or more of the opportunity gap reduction goals described above must develop, submit, and implement an extracurricular activity opportunity gap reduction plan.

When developing the plan, the school district must review recommendations from the ASB executive board. The plan must include at least one element from a list of policies and practices designed to reduce the opportunity gap, such as a school district-developed policy or practice, discounting the ASB card fee for high school students who are low income, or promoting ASB card possession and extracurricular activity participation for high school students, among others. School districts must add an additional element from the list for each year that a high school in the school district does not meet one or more of the opportunity gap reduction goals.

The plan must be published on the high school's ASB website. The OSPI may review the plans and provide feedback and technical assistance to help school districts meet these requirements.

Promoting Lively Activities for Youth Grant Program. The Promoting Lively Activities for Youth (PLAY) Grant Program must be administered by the OSPI. Subject to state funding, and beginning in fiscal year 2021, the OSPI must allocate grants to high schools impacted by discounts on ASB card fees charged to high school students who are low income and that either: (1) are implementing the Community Eligibility Provision (CEP); or (2) have greater than 25 percent of high school students eligible to participate in the FRPM program. Application deadlines and criteria are specified.

The maximum PLAY grant award is \$5,000 per high school per year. Grant awards must be prioritized in the following order: (1) beginning in the 2021-22 school year, high schools that previously received a PLAY grant award; (2) high schools implementing the CEP; (3) high schools with the highest percentage of students eligible to participate in the FRPM program; and (4) high schools located in school districts enrolling 5,000 or fewer students.

By November 1, 2020, and by each November 1 thereafter, the OSPI must report to the Legislature with the following data: the number of PLAY grant applications; a summary of the information submitted with the applications; and the number and amount of grants awarded.

Streamlining Fee Collection. The process for charging and collecting ASB card fees, school-based extracurricular activities fees, and other fees from high school students who are low income must be identical to the process for charging and collecting fees from other students.

Fee Waivers. In addition to attendance fees, a school board may establish and collect participation fees for any optional noncredit extracurricular event of the district. For both attendance and participation fees, the school board must waive and reduce the fees for students who are eligible to participate in the FRPM program (rather than in cases of students whose families, by reason of their low income, would have difficulty paying the entire amount of the fee).

A list of optional noncredit extracurricular event attendance and participation fees and the school district policy for waiving or reducing these fees must be published on the ASB website.

**Appropriation:** None.

**Fiscal Note:** Available.

**Effective Date:** This bill takes effect 90 days after adjournment of the session in which the bill is passed, except for section 8, relating to the PLAY Grant Program, which takes effect September 1, 2019.