

SENATE BILL REPORT

SHB 2338

As Reported by Senate Committee On:
Health & Long Term Care, February 28, 2020

Title: An act relating to prohibiting discrimination in health care coverage.

Brief Description: Prohibiting discrimination in health care coverage.

Sponsors: House Committee on Health Care & Wellness (originally sponsored by Representatives Macri, Thai, Wylie, Doglio, Cody and Pollet).

Brief History: Passed House: 2/17/20, 93-5.

Committee Activity: Health & Long Term Care: 2/26/20, 2/28/20 [DP, w/oRec, DNP].

Brief Summary of Bill

- Expands health coverage mental health parity requirements.
- Applies health insurance nondiscrimination provisions to all non-grandfathered, short-term limited purpose or duration, and student-only health plans.

SENATE COMMITTEE ON HEALTH & LONG TERM CARE

Majority Report: Do pass.

Signed by Senators Cleveland, Chair; Randall, Vice Chair; Conway, Dhingra, Frockt, Keiser and Van De Wege.

Minority Report: That it be referred without recommendation.

Signed by Senator Muzzall.

Minority Report: Do not pass.

Signed by Senators O'Ban, Ranking Member; Becker and Rivers.

Staff: Evan Klein (786-7483)

Background: Mental Health Parity. State and federal law require health insurers to provide coverage for mental health services on the same terms that medical and surgical benefits are covered. Federal mental health parity requirements apply to the Medicaid program and

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almost all health insurers. State mental health parity requirements apply to state regulated health carriers, health coverage provided to public employees, and health coverage offered by the Washington State Health Insurance Pool.

State law excludes several categories of services from the definition of "mental health services," including, "life transition problems," substance use disorders, skilled nursing facility services, home health care, residential treatment, custodial care, and court-ordered treatment that is not medically necessary.

Health plans deemed by the Insurance Commissioner to have a limited purpose or duration and student-only plans offered to students of institutions of higher education are exempt from some state insurance mandates, including mental health parity requirements.

Health Insurance Nondiscrimination. *Federal Law.* Section 1557 of the federal Patient Protection and Affordable Care Act (ACA) prohibits discrimination on the basis of race, color, national origin, sex, age, or disabilities in health programs receiving federal funding, health programs administered directly by the federal government, and qualified health plans offered on health benefit exchanges. Federal rules implementing this requirement prohibit discrimination in: (1) the issuance of health plans, (2) the denial or limitation of coverage, and (3) marketing practices. The rules also prohibit discrimination against transgender individuals and prohibit insurers from categorically excluding gender transition services.

In 2016 a federal district court issued a nationwide injunction enjoining the enforcement of the federal rules prohibiting discrimination on the basis of gender identity or termination of pregnancy. *Franciscan Alliance, Inc. v. Burwell*, 227 F.Supp. 3d 660, (2016). The court subsequently stayed its ruling and in 2019 the United States Department of Health and Human Services (HHS) proposed rules clarifying the scope of the ACA's nondiscrimination provisions. These rules have not yet been adopted. In the meantime, the HHS is enforcing its rules consistent with the court's decision in *Burwell*.

State Law. State law prohibits discrimination in insurance transactions based on sex, marital status, sexual orientation, race, creed, color, national origin, or the presence of any sensory, mental, or physical disability or the use of a trained dog guide or service animal. Health care service contractors are prohibited from discriminating on the basis of race, religion, national origin, or the presence of any sensory, mental, or physical handicap. Health maintenance organizations are prohibited from discriminating on the basis of any sensory, mental, or physical handicap. Health care service contractors and health maintenance organizations are not prohibited from limiting or denying coverage when a person does not meet essential eligibility requirements because of a medical condition.

In addition, state law prohibits a health carrier offering a non-grandfathered health plan in the individual or small group market from discriminating against individuals because of age, expected length of life, present or predicted disability, degree of medical dependency, quality of life, or other health conditions. Such a health carrier may not, with respect to the health plan, discriminate on the basis of race, color, national origin, disability, age, sex, gender identity, or sexual orientation. A health carrier is not prohibited from appropriately using reasonable medical management techniques.

Diagnostic and Statistical Manual of Mental Disorders. The Diagnostic and Statistical Manual of Mental Disorders is a manual that provides a classification system for clinicians, insurance providers, researchers, and policymakers to use in matters related to the diagnosis, research, and treatment of mental disorders, including substance use.

Summary of Bill: Mental Health Parity. For health plans issued or renewed on or after January 1, 2021, the following exemptions from the definition of "mental health treatment" are eliminated: "life transition problems," substance use disorders, skilled nursing facility services, home health care, residential treatment, custodial care, and court-ordered treatment. For such coverage, mental health treatment includes medically necessary outpatient and inpatient services provided to treat mental disorders covered by the diagnostic categories listed in the most current version of the Diagnostic and Statistical Manual of Mental Health and Substance Use Disorders.

Short-term limited purpose or duration health plans are made subject to the mental health parity requirements applicable to disability insurers, health care service contractors, and health maintenance organizations. Student-only health plans offered to students in institutions of higher education are made subject to the mental health parity requirements applicable to disability contractors.

Health Insurance Nondiscrimination. The discrimination prohibitions applicable to non-grandfathered health plans in the individual and small group markets are made applicable to:

- all non-grandfathered health plans—for example, health plans in the large group, small group, and individual markets;
- short-term limited purpose or duration health plans; and
- student-only health plans offered to students in institutions of higher education.

Appropriation: None.

Fiscal Note: Available.

Creates Committee/Commission/Task Force that includes Legislative members: No.

Effective Date: Ninety days after adjournment of session in which bill is passed.

Staff Summary of Public Testimony: PRO: Congress and Washington have both passed mental health parity acts, but the federal legislation went further than Washington's provisions. It is time that Washington expand its provisions to align with federal protections. Federal protections supersede Washington State's but it is important to have these protections in state law. This mirrors work done in 2019 to align state law with other provisions of the Affordable Care Act. This bill will provide protections to all types of health insurance that are regulated by the OIC. Inconsistencies in protections have real world implications for people in Washington State, including those in the LGBTQ community. This bill does away with exclusions for transgender individuals in the state's mental health parity act. This is a good technical clean-up bill.

Persons Testifying: PRO: Representative Nicole Macri, Prime Sponsor; Lonnie Johns-Brown, Office of the Insurance Commissioner.

Persons Signed In To Testify But Not Testifying: No one.