

SENATE BILL REPORT

SHB 1151

As of March 11, 2021

Title: An act relating to bolstering economic recovery by providing public assistance to households in need.

Brief Description: Bolstering economic recovery.

Sponsors: House Committee on Housing, Human Services & Veterans (originally sponsored by Representatives Leavitt, Shewmake, Peterson, Bronoske, Entenman, Stonier, Bateman, Chopp, Frame, Hackney, Callan, Pollet, Gregerson, Senn and Johnson, J.).

Brief History: Passed House: 2/25/21, 82-16.

Committee Activity: Human Services, Reentry & Rehabilitation: 3/12/21.

Brief Summary of Bill

- Allows Consolidated Emergency Assistance to be provided more than once in a 12-month period when directed by the Governor during a state of emergency.
- Provides a one-time cash benefit and transitional food assistance to certain qualifying households.
- Directs the Department of Social and Health Services to update the standards of need for cash assistance programs.

SENATE COMMITTEE ON HUMAN SERVICES, REENTRY & REHABILITATION

Staff: Alison Mendiola (786-7488)

Background: Consolidated Emergency Assistance. The Consolidated Emergency Assistance Program (CEAP) provides emergency cash assistance to qualifying families with children. CEAP benefits are limited to one time within any 12-month period and are intended to alleviate emergent conditions resulting from insufficient income and resources

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to provide food, shelter, clothing, medical care, and other necessary items and services. Families must meet income requirements and be ineligible for other cash assistance programs to receive benefits.

During a state of emergency and pursuant to an order from the Governor, the Department of Social and Health Services (DSHS) may extend CEAP to individuals and households without children. In February 2020, the Governor issued Proclamation 20-05, declaring a statewide emergency in response to COVID-19. Subsequent gubernatorial proclamations, expanded eligibility for CEAP benefits to individuals and families without children. DSHS created the Disaster Cash Assistance Program (DCAP) to expand CEAP for this purpose, and activated DCAP in April 2020. DCAP, and expanded eligibility for households without children, ended in January 2021.

Cash and Food Assistance. The Supplemental Nutrition Assistance Program, also referred to as Basic Food, provides food benefits to eligible low-income households. A household is considered categorically eligible for Basic Food when all members of the household receive, or are authorized to receive, payments or services from certain programs, or the household income is at or below 200 percent of the federal poverty guidelines.

The Temporary Assistance for Needy Families (TANF) Program provides a cash benefit for qualifying low-income households with children. Families receiving TANF are categorically eligible for Basic Food. Most TANF recipients are limited to a lifetime maximum of 60 months of benefits. When a household reaches this 60-month limit, DSHS provides Transitional Food Assistance (TFA) to the family for five months.

Standards of Need. DSHS has established consolidated standards of need for certain cash assistance programs. The standards represent the amount of income required for a household to maintain a minimum and adequate standard of living. The standards are based on household size and include basic requirements for food, clothing, shelter, and other household costs. The standards are based on studies of living costs and are updated annually according to inflation. Cash assistance grant amounts cannot exceed the identified need standard. Today's standards of need are based on a 1991 study of living costs. Current cash grant standards are lower than the standard of need.

DSHS has the authority to adopt a separate standard for shelter provided at no cost. Prior to September 2020, separate need and payment standards were in place for households with shelter provided at no cost. In September 2020, DSHS adopted rules repealing references to the separate standards and no longer issues reduced grants based on shelter being provided at no cost.

Summary of Bill: Consolidated Emergency Assistance. CEAP benefits may be provided more than once within a 12-month period if established in an executive order by the Governor. This provision takes effect immediately upon enactment.

Cash and Food Assistance. Households with children receiving food benefits, and not simultaneously receiving TANF, are eligible to receive a one-time, state-funded cash benefit in the final month of eligibility when the household's food benefits terminate. Termination may be due to exceeding income limits, or if the household voluntarily leaves the program. The amount of the cash benefit is determined by available funds appropriated for this purpose. Households that receive the cash benefit are also eligible to receive five months of TFA.

Standards of Need. By July 1, 2022, DSHS must use an existing, broadly used national standard and revise the study of living costs that the standards of need for cash assistance are based upon. Cell phone, Internet, and out-of-pocket costs for child care and health care are added to the household budget items that must be included in the study of living costs. The statutory authority for DSHS to adopt a separate standard for shelter provided at no cost is removed.

Appropriation: The bill contains a null and void clause requiring specific funding be provided in an omnibus appropriation act.

Fiscal Note: Available.

Creates Committee/Commission/Task Force that includes Legislative members: No.

Effective Date: The bill contains several effective dates. Please refer to the bill.