

# SENATE BILL REPORT

## ESSB 5693

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As Passed Senate, February 25, 2022

**Title:** An act relating to fiscal matters.

**Brief Description:** Making 2021-2023 fiscal biennium supplemental operating appropriations.

**Sponsors:** Senate Committee on Ways & Means (originally sponsored by Senators Rolfes, Wilson, L. and Nguyen; by request of Office of Financial Management).

**Brief History:**

**Committee Activity:** Ways & Means: 1/11/22, 2/21/22, 2/23/22 [DPS, DNP].

**Floor Activity:** Passed Senate: 2/25/22, 29-19.

**Brief Summary of Engrossed First Substitute Bill**

- Makes supplemental operating budget appropriations for the 2021-2023 biennium.

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### SENATE COMMITTEE ON WAYS & MEANS

**Majority Report:** That Substitute Senate Bill No. 5693 be substituted therefor, and the substitute bill do pass.

Signed by Senators Rolfes, Chair; Frockt, Vice Chair, Capital; Robinson, Vice Chair, Operating & Revenue; Billig, Carlyle, Conway, Dhingra, Hasegawa, Hunt, Keiser, Mullet, Pedersen, Van De Wege and Wellman.

**Minority Report:** Do not pass.

Signed by Senators Wilson, L., Ranking Member; Brown, Assistant Ranking Member, Operating; Schoesler, Assistant Ranking Member, Capital; Honeyford, Ranking Minority Member, Capital; Braun, Gildon, Muzzall, Rivers, Wagoner and Warnick.

**Staff:** Julie Murray (786-7711)

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not part of the legislation nor does it constitute a statement of legislative intent.*

**Background:** The operating expenses of state government and its agencies and programs are funded on a biennial basis by an omnibus operating budget adopted by the Legislature in odd-numbered years. In subsequent legislative sessions, a supplemental budget is adopted, making various modifications to agency appropriations. State operating expenses are paid from the state general fund and from various dedicated funds and accounts.

**Summary of Engrossed First Substitute Bill:** The 2021-2023 biennial operating budget appropriations for the various agencies and programs of the state are modified. Budget summary materials can be found in the SCS tab in the committee materials for the public hearing.

Various revisions are made to appropriations. Summary materials can be found at: <http://leap.leg.wa.gov/leap/budget/detail/2022/so2022Supp.asp>

**Appropriation:** The bill modifies appropriations from various accounts.

**Fiscal Note:** Not requested.

**Creates Committee/Commission/Task Force that includes Legislative members:** No.

**Effective Date:** The bill contains an emergency clause and takes effect immediately.

**Staff Summary of Public Testimony on Original Bill (January 11, 2022):** *The committee recommended a different version of the bill than what was heard.* Please refer to the January 11, 2022 recording of the public hearing on the Senate Ways & Means Committee Schedules, Agendas & Documents website at <https://app.leg.wa.gov/committeeschedules/#!/WM/////year>.

**Persons Testifying:** K-12 Public Schools. PRO: T.J. Kelly, Office of Superintendent of Public Instruction; Roberta McFarland, Highline Public Schools-Waskowitz; Chase Buffington, Cispus Learning Center; Susan Enfield, Highline Public Schools; Katharine Weiss, Washington State Nurses Association, School Nurses of Washington; Marissa Rathbone, Roz Thompson, Association of Washington School Principals; Mitch Denning, Alliance of Educational Associations.

OTHER: Bob Cooper, National Association of Social Workers WA Chapter; Larry Delaney, Washington Education Association; Rick Chisa, Public School Employees of Washington; Ramona Hattendorf, the Arc of King County; Charlie Brown, Schools Alliance, other school districts.

Higher Education. PRO: Cherie Berthon, State Board for Community and Technical Colleges; Marty Cavalluzzi, Olympic College; Joe Dacca, University of Washington; Maud Daudon, Career Connect Washington; Steve DuPont, Central Washington University; David Buri, Eastern Washington University; Heather Hudson, Washington Student

Achievement Council; Nora Selander, The Evergreen State College; Bill Line, College Promise Coalition; Becca Kenna-Schenk, Western Washington University; Chris Mulick, Washington State University; Misha Lujan, Economic Alliance Snohomish County; Ashley LeLatour, Futures NW.

Early Learning. PRO: Misha Lujan, Economic Alliance Snohomish County.

OTHER: Maria Vasquez, Child Care Aware of Central Washington; Marcia Wright-Soika, FamilyWorks Food Bank and Family Resource Center.

Employee Compensation. PRO: Kristine Kraig, PERS 1 RPEC Member; Clair Olivers, PERS 1 RPEC Member; Emily Murphy, Retired Public Employees Council; Seamus Petrie, Washington Public Employees Association; Matt Zuvich, Washington Federation of State Employees; Peter Diedrick, WA State School Retirees' Association.

Mental Health. PRO: Darya Farivar, Disability Rights Washington; Karina Wiggins, Washington Coalition for Homeless Youth Advocacy and Friends of Youth; Hector Herrera, ETS REACH; Ron Lehto, Community Integrated Health Services; Bridget Lecheile, WA Association for Infant Mental Health.

OTHER: Thomas Gergen, Current NGRI Patient at WSH; Joan Miller, WA Council for Behavioral Health; Catherine Stanford.

Human Services. PRO: Laurie Lippold, Partners for Our Children; Jill May, Washington Association for Children and Families; Carla Arnold, Washington Association for Children and Families; Jim Teofelis, NorthStar Advocates; Liz Trautman, The Mockingbird Society, WA Coalition for Homeless Youth Advocacy; Hayley Bridwell, The Mockingbird Society; Michele Thomas, Washington Low Income Housing Alliance; Samuel Martin, The Mockingbird Society; Sonya Champion, Champion Advocacy Fund; Joanne Sprague, Kitsap Legal Services; Julie Patino, Demas Nesterenko, SEIU775; Shelly Hughes, nursing home worker; Alyssa Evans, caregiver (in-home care); Erica Hallock, Family Impact Network; Shrounda Selivanoff, Children's Home Society of Washington; Shelly Willis, Family Education Support Services; Diana Stadden, The Arc of WA State; Adrienne Stuart, WA State Developmental Council; Joshua Scal, Washington Low Income Housing Alliance; Katy Warren, WA State Assn of Head Start and ECEAP; Rachael Myers, Year; Dawn Rains, Treehouse; Jake Garcia, Northwest Harvest; Angela Kraemer, Family Time Coalition; Denise Rodriguez, WA Homeownership Resource Center; Aaron Czyzewski, Food Lifeline; Brad Banks, Home Care Coalition; Nick Federici, United Way of King County; Melanie Carter, Washington Low Income Housing Alliance; Jeff Deluca, Washington State Community Action Partnership; Jane Pak, Snohomish County Legal Services; kc chiu; Claire Lane, Anti-Hunger & Nutrition Coalition.

OTHER: Jessie Friedmann, YouthCare; Erin Shea McCann, Legal Counsel for Youth and Children; Heather Navarre, Alliance Nursing & LTC Coalition; Terri Anderson, Action

DD; Jeff Gombosky, Washington Health Care Association; Scott Sigmon, LeadingAge Washington.

Natural Resources. PRO: Michael MORAN, Confederated Tribes of the Colville Reservation; Paul Jewell, Washington State Association of Counties.

OTHER: Chris Herman, Washington Public Ports Association; Amber Carter, Columbia River Steamship Operators Association, Port of Vancouver, and Identity Clark County.

All Other. PRO: Megan Veith, Building Changes; Andrew Dugan, Skagit Legal Aid; Melissa Johnson, District & Municipal Court Judges Association; Christopher Stanley, Administrative Office of the Courts; Wesley Jessup, Eastern Washington State Historical Society; Pat McCarthy, Office of the Washington State Auditor Caroly Brotherton, Economic Opportunity Institute; Joren Clowers, Washington Association of Sewer & Water Districts; John Rothlin, Avista Corporation; Mendy Droke, Seattle City Light; Secretary of State Steve Hobbs, Office of the Secretary of State; Lillian Mirviss, Center for Sustainable Energy; Emily Vyhnanek, Washington State Budget & Policy Center, Working Families Tax Credit Coalition; Andy Nicholas, Washington State Budget & Policy Center; Curt Augustine, Alliance for Automotive Innovation.

OTHER: Tom McBride, American Honda Motor Company; Juliana Roe, Washington State Association of Counties.

**Persons Signed In To Testify But Not Testifying:** No one.

**Staff Summary of Public Testimony on First Substitute (February 21, 2022):** *The committee recommended a different version of the bill than what was heard.* Please refer to the February 21, 2022 recording of the public hearing on the Senate Ways & Means Committee Schedules, Agendas & Documents website at <https://app.leg.wa.gov/committeeschedules/#!/WM/////year>.

**Persons Testifying:** K-12 Public Schools. PRO: Chad Furstenwerth, West Sound Tech (Bremerton); Paul Randall, Tri-Tech Skills Center; Charlie Brown, Tacoma, Puyallup, Franklin Pierce and other Pierce County schools; Patrick Murphy, Olympia School District, Superintendent; Grifan Cayce, Association of Educational Service Districts; Preston Dvoskin; Mitch Denning, Alliance of Educational Associations; Marissa Rathbone; Washington State School Directors' Association; Megan Karch, WOSC/Islandwood; Jenny Plaja, Office of Superintendent of Public Instruction.

CON: Julie Salvi, Washington Education Association; Ruth Ingebrand, WEA/Vancouver Assoc. of Education Professionals; Maya Vergien, WEA; Yolanda Wilke, WEA/Pullman Education Association; Rick Chisa, Public School Employees of Washington.

OTHER: Summer Stinson, Economic Opportunity Institute; Jon Holmen, Superintendent,

Lake Washington School District; Grace Yuan; Katharine Weiss, School Nurse Organization of Washington; Samantha Fogg, Seattle Council PTSA; Caleb Maschmeier, 11th grader at Seattle Public Schools.

Higher Education. PRO: Cherie Berthon, State Board for Community and Technical Colleges; Dr. Marty Cavalluzzi, Olympic College; Becca Kenna-Schenk, Western Washington University; David Buri, Eastern Washington University; Morgan Hickel, University of Washington; Chris Mulick, Washington State University; Nora Selander, The Evergreen State College; Alethia Miller, Central Washington University; Heather Hudson, Washington Student Achievement Council.

CON: Carla Naccarato-Sinclair, Washington Education Association, Association of Higher Education.

OTHER: Katharine Weiss, Washington State Nurses Association.

Employee Compensation. OTHER: Karen Strickland, AFT Washington; Peter Diedrick, WA State School Retirees' Association; Dennis Eagle, WA Federation of State Employees; Seamus Petrie, Washington Public Employees Association.

Mental Health. PRO: Bob Cooper, National Association of Social Workers Washington Chapter; Kate Baber, DESC; Ron Lehto, Community Integrated Health Services; Brad Banks, Behavioral Health Administrative Services Organizations; Ann Christian, Washington Council for Behavioral Health.

OTHER: Melanie Smith, NAMI Washington and others; Liz Flores-Marcus, Wonderland Child and Family Services; Mia Edidin, Perinatal Support Washington; Christina Price, Childhaven; Darya Farivar, Disability Rights Washington; Thomas Gergen, Current NGRI Patient at WSH.

Human Services. PRO: Samuel Martin, Washington Coalition on Homeless Youth Advocacy; Aaron Czyzewski, Food Lifeline; Lauren Frederick, The Mockingbird Society; Julie Patiño, A Way Home Washington; Claire Lane, Anti-Hunger & Nutrition Coalition; Jake Garcia, Northwest Harvest; Elizabeth Jennings, Community Action of Skagit County; Brad Forbes, Alzheimer's Association; Tracy Freckleton, Foster Parent Of Washington State; Marcia Wright-Soika, Family Works; Michele Sells, Legacy Family Time Service LLC; Angela Kraemer, Family Time Coalition; Courtney Williams, Community Employment Alliance; Shelly Hughes, Nursing Home worker; Mary Fischer, Institute for Family Development; Bridget Cannon, Volunteers of America of Eastern WA. & N. Idaho; Toni Sarge, WestSide Baby; Karina Wiggins, 819 S Cloverdale ST; Jill May, WA Association for Children and Families

OTHER: Laurie Lippold, Partners for Our Children; Jim Theofelis, NorthStar Advocates; Shrounda Selivanoff, Children's Home Society of Washington; Erica Hallock, Family

Impact Network; Lianna Kressin, Statewide Poverty Action Network; Kate White Tudor, Washington Association of Area Agencies on Aging, Washington Association for Community Health; Claire Phillips; Jonathan Frochtzvajg, Cascade AIDS Project; Brenda Rodriguez Lopez, Washington Immigrant Solidarity Network; Michael Byun, Asian Counseling & Referral Service; Emily Brice, Northwest Health Law Advocates; Adrienne Stuart, Washington State Developmental Disabilities Council; Jessica Renner, Self Advocates in Leadership; Diana Stadden, The Arc of Washington State; Michele Thomas, Washington Low Income Housing Alliance; Melissa Johnson, Community Residential Services Association; Dawn Rains, Treehouse; Cynthia Stewart, League of Women Voters of WA; Leslie Emerick, Home Care Association of Washington/WA State Hospice & Palliative Care Org; Jacque Julien, C3Coalition; Ann Vining, Northwest Health Law Advocates; Peter J Shapiro; Kahran LaTourette, Innovations HTC; Mary Mitchell; Mindy Woods; Rachael Myers, Wa Low Income Housing Alliance; Scott Sigmon, LeadingAge Washington; Jeff Gombosky, Washington Health Care Association; Shawn Latham, Allies in Advocacy; Megan Veith, Building Changes; Jeff DeLuca, Washington State Community Action Partnership; Penny Lipsou, American Heart Association; Elaine Ishihara, APICAT for Health; Michelle Woodrow, Teamsters 117; Brad Banks, Home Care Coalition; Ramona Hattendorf, The Arc of King County; Steve Gelb, Emerald Cities Collaborative.

Natural Resources. PRO: Justin Allegro, The Nature Conservancy; Liz Hamilton, Northwest Sportfishing Industry Association; Michael Moran, Confederated Tribes of the Colville Reservation; Carl Burke, NW Marine Trade Assoc and NW Sportfishing Assoc; Joshua Rosenau, Mountail Lion Foundation; Nello Picinich, Coastal Conservation Association; Alexei Calambokidis, Trout Unlimited.

CON: Bill Clarke, WA PUD Assoc., Pierce County Water Cooperative.

OTHER: Frank Peggen, Hoh Tribe, Stillaguamish Tribe of Indians, Nez Perce Tribe; Conrad Gowell, Wild Fish Conservancy; Lisa Wilson, Lummi Nation Councilmember; Darcy Nonemacher, Washington Environmental Council.

All Other. PRO: Christopher Stanley, Administrative Office of the Courts; Dawn Marie Rubio, Administrative Office of the Courts; Steve Gonzalez, Washington State Supreme Court; Sam Hatzenbeler, Economic Opportunity Institute; Melissa Johnson, District & Municipal Court Judges Association; Misha Lujan, Economic Alliance Snohomish County; Candice Bock, Association of Washington Cities; Trent House, Washington State Dental Association; Emily Vyhnanek, Working Families Tax Credit Coalition & Washington State Budget & Policy Center; Larry Jefferson, Director, Washington State Office of Public Defense; John Rothlin, Avista; Clark McIsaac.

OTHER: Aneelah Afzali, MAPS-AMEN (American Muslim Empowerment Network); Nicky Smith, International Rescue Committee in Seattle, WA; Chris Franco; Carolyn Brotherton; Karen Hanan, ArtsWA (WA State Arts Commission); Charles Short, District and Municipal Court Judges' Association; Rebecca Robertson, Board for Judicial

Administration's Court Security Task Force; Carolyn Jewett, San Juan District Court; jacque julien, Communities of Color Coalition; Tracy Yeung, Washington State Budget & Policy Center; Debbie Brockman; Colleen McIngalls, King County Prosecuting Attorney's Office; Nancy Sprott; ryan spiller, Alliance for automotive innovation; Julie Ziegler, Humanities Washington; john Worthington; Ryan Murrey, Washington Association of Child Advocate Programs; Alex Cervenka, Kenworth Truck Company; Leah Missik, Climate Solutions; Gabriela Quintana, Economic Opportunity Institute; Judge Indu Thomas, Superior Court Judges' Association; Kathryn Hedrick, Washington Multi-Family Housing Association; Nadir Danish, Afghan American Cultural Association.

**Persons Signed In To Testify But Not Testifying:** No one.