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**SECOND SUBSTITUTE HOUSE BILL 1220**

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**State of Washington**

**67th Legislature**

**2021 Regular Session**

**By** House Appropriations (originally sponsored by Representatives Peterson, Macri, Bateman, Ryu, Lekanoff, Fitzgibbon, Kloba, Davis, Lovick, Santos, Ortiz-Self, Simmons, Berg, Hackney, Chopp, Tharinger, and Frame)

READ FIRST TIME 02/22/21.

1 AN ACT Relating to supporting emergency shelters and housing  
2 through local planning and development regulations; amending RCW  
3 36.70A.020 and 36.70A.030; reenacting and amending RCW 36.70A.070;  
4 adding a new section to chapter 35A.21 RCW; adding a new section to  
5 chapter 35.21 RCW; and adding a new section to chapter 36.70A RCW.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 **Sec. 1.** RCW 36.70A.020 and 2002 c 154 s 1 are each amended to  
8 read as follows:

9 The following goals are adopted to guide the development and  
10 adoption of comprehensive plans and development regulations of those  
11 counties and cities that are required or choose to plan under RCW  
12 36.70A.040. The following goals are not listed in order of priority  
13 and shall be used exclusively for the purpose of guiding the  
14 development of comprehensive plans and development regulations:

15 (1) Urban growth. Encourage development in urban areas where  
16 adequate public facilities and services exist or can be provided in  
17 an efficient manner.

18 (2) Reduce sprawl. Reduce the inappropriate conversion of  
19 undeveloped land into sprawling, low-density development.

1 (3) Transportation. Encourage efficient multimodal transportation  
2 systems that are based on regional priorities and coordinated with  
3 county and city comprehensive plans.

4 (4) Housing. (~~Encourage the availability of affordable~~) Plan  
5 for and accommodate housing affordable to all economic segments of  
6 the population of this state, promote a variety of residential  
7 densities and housing types, and encourage preservation of existing  
8 housing stock.

9 (5) Economic development. Encourage economic development  
10 throughout the state that is consistent with adopted comprehensive  
11 plans, promote economic opportunity for all citizens of this state,  
12 especially for unemployed and for disadvantaged persons, promote the  
13 retention and expansion of existing businesses and recruitment of new  
14 businesses, recognize regional differences impacting economic  
15 development opportunities, and encourage growth in areas experiencing  
16 insufficient economic growth, all within the capacities of the  
17 state's natural resources, public services, and public facilities.

18 (6) Property rights. Private property shall not be taken for  
19 public use without just compensation having been made. The property  
20 rights of landowners shall be protected from arbitrary and  
21 discriminatory actions.

22 (7) Permits. Applications for both state and local government  
23 permits should be processed in a timely and fair manner to ensure  
24 predictability.

25 (8) Natural resource industries. Maintain and enhance natural  
26 resource-based industries, including productive timber, agricultural,  
27 and fisheries industries. Encourage the conservation of productive  
28 forestlands and productive agricultural lands, and discourage  
29 incompatible uses.

30 (9) Open space and recreation. Retain open space, enhance  
31 recreational opportunities, conserve fish and wildlife habitat,  
32 increase access to natural resource lands and water, and develop  
33 parks and recreation facilities.

34 (10) Environment. Protect the environment and enhance the state's  
35 high quality of life, including air and water quality, and the  
36 availability of water.

37 (11) Citizen participation and coordination. Encourage the  
38 involvement of citizens in the planning process and ensure  
39 coordination between communities and jurisdictions to reconcile  
40 conflicts.

1 (12) Public facilities and services. Ensure that those public  
2 facilities and services necessary to support development shall be  
3 adequate to serve the development at the time the development is  
4 available for occupancy and use without decreasing current service  
5 levels below locally established minimum standards.

6 (13) Historic preservation. Identify and encourage the  
7 preservation of lands, sites, and structures, that have historical or  
8 archaeological significance.

9 **Sec. 2.** RCW 36.70A.070 and 2017 3rd sp.s. c 18 s 4 and 2017 3rd  
10 sp.s. c 16 s 4 are each reenacted and amended to read as follows:

11 The comprehensive plan of a county or city that is required or  
12 chooses to plan under RCW 36.70A.040 shall consist of a map or maps,  
13 and descriptive text covering objectives, principles, and standards  
14 used to develop the comprehensive plan. The plan shall be an  
15 internally consistent document and all elements shall be consistent  
16 with the future land use map. A comprehensive plan shall be adopted  
17 and amended with public participation as provided in RCW 36.70A.140.  
18 Each comprehensive plan shall include a plan, scheme, or design for  
19 each of the following:

20 (1) A land use element designating the proposed general  
21 distribution and general location and extent of the uses of land,  
22 where appropriate, for agriculture, timber production, housing,  
23 commerce, industry, recreation, open spaces, general aviation  
24 airports, public utilities, public facilities, and other land uses.  
25 The land use element shall include population densities, building  
26 intensities, and estimates of future population growth. The land use  
27 element shall provide for protection of the quality and quantity of  
28 groundwater used for public water supplies. Wherever possible, the  
29 land use element should consider utilizing urban planning approaches  
30 that promote physical activity. Where applicable, the land use  
31 element shall review drainage, flooding, and stormwater runoff in the  
32 area and nearby jurisdictions and provide guidance for corrective  
33 actions to mitigate or cleanse those discharges that pollute waters  
34 of the state, including Puget Sound or waters entering Puget Sound.

35 (2) A housing element ensuring the vitality and character of  
36 established residential neighborhoods that:

37 (a) Includes an inventory and analysis of existing and projected  
38 housing needs that identifies the number of housing units necessary

1 to manage projected growth, as provided by the department of  
2 commerce, including:

3 (i) Units for moderate, low, very low, and extremely low-income  
4 households; and

5 (ii) Emergency housing, emergency shelters, and permanent  
6 supportive housing;

7 ~~((includes))~~ Includes a statement of goals, policies,  
8 objectives, and mandatory provisions for the preservation,  
9 improvement, and development of housing, including single-family  
10 residences and moderate density housing options;

11 ~~((identifies))~~ Identifies sufficient land and zoning  
12 capacities for housing, including, but not limited to, government-  
13 assisted housing, housing for ~~((low-income families))~~ moderate, low,  
14 very low, and extremely low-income households, manufactured housing,  
15 multifamily housing, ~~((and))~~ group homes ~~((and)),~~ foster care  
16 facilities, emergency housing, emergency shelters, and permanent  
17 supportive housing; ((and))

18 ~~((makes))~~ Makes adequate provisions for existing and  
19 projected needs of all economic segments of the community, including:

20 (i) Incorporating consideration for low, very low, extremely low,  
21 and moderate-income households;

22 (ii) Documenting programs and actions needed to achieve housing  
23 availability including gaps in state and local funding, barriers such  
24 as development regulations, and other limitations;

25 (iii) Consideration of housing locations in relation to  
26 employment location; and

27 (iv) Consideration of the role of accessory dwelling units in  
28 meeting housing needs;

29 (e) Identifies local policies and regulations that result in  
30 racially disparate impacts, displacement, and exclusion in housing,  
31 including:

32 (i) Zoning that may have a discriminatory effect;

33 (ii) Disinvestment; and

34 (iii) Infrastructure availability;

35 (f) Identifies and implements policies and regulations to address  
36 and begin to undo racially disparate impacts, displacement, and  
37 exclusion in housing caused by local policies, plans, and actions;

38 (g) Identifies areas that may be at higher risk of displacement  
39 from market forces that occur with changes to zoning development  
40 regulations and capital investments; and

1        (h) Establishes antidisplacement policies, with consideration  
2 given to investments in low, very low, extremely low, and moderate-  
3 income housing; equitable development initiatives; inclusionary  
4 zoning; community planning requirements; tenant protections; land  
5 disposition policies; and consideration of land that may be used for  
6 affordable housing. In counties and cities subject to the review and  
7 evaluation requirements of RCW 36.70A.215, any revision to the  
8 housing element shall include consideration of prior review and  
9 evaluation reports and any reasonable measures identified.

10        (3) A capital facilities plan element consisting of: (a) An  
11 inventory of existing capital facilities owned by public entities,  
12 showing the locations and capacities of the capital facilities; (b) a  
13 forecast of the future needs for such capital facilities; (c) the  
14 proposed locations and capacities of expanded or new capital  
15 facilities; (d) at least a six-year plan that will finance such  
16 capital facilities within projected funding capacities and clearly  
17 identifies sources of public money for such purposes; and (e) a  
18 requirement to reassess the land use element if probable funding  
19 falls short of meeting existing needs and to ensure that the land use  
20 element, capital facilities plan element, and financing plan within  
21 the capital facilities plan element are coordinated and consistent.  
22 Park and recreation facilities shall be included in the capital  
23 facilities plan element.

24        (4) A utilities element consisting of the general location,  
25 proposed location, and capacity of all existing and proposed  
26 utilities, including, but not limited to, electrical lines,  
27 telecommunication lines, and natural gas lines.

28        (5) Rural element. Counties shall include a rural element  
29 including lands that are not designated for urban growth,  
30 agriculture, forest, or mineral resources. The following provisions  
31 shall apply to the rural element:

32        (a) Growth management act goals and local circumstances. Because  
33 circumstances vary from county to county, in establishing patterns of  
34 rural densities and uses, a county may consider local circumstances,  
35 but shall develop a written record explaining how the rural element  
36 harmonizes the planning goals in RCW 36.70A.020 and meets the  
37 requirements of this chapter.

38        (b) Rural development. The rural element shall permit rural  
39 development, forestry, and agriculture in rural areas. The rural  
40 element shall provide for a variety of rural densities, uses,

1 essential public facilities, and rural governmental services needed  
2 to serve the permitted densities and uses. To achieve a variety of  
3 rural densities and uses, counties may provide for clustering,  
4 density transfer, design guidelines, conservation easements, and  
5 other innovative techniques that will accommodate appropriate rural  
6 economic advancement, densities, and uses that are not characterized  
7 by urban growth and that are consistent with rural character.

8 (c) Measures governing rural development. The rural element shall  
9 include measures that apply to rural development and protect the  
10 rural character of the area, as established by the county, by:

11 (i) Containing or otherwise controlling rural development;

12 (ii) Assuring visual compatibility of rural development with the  
13 surrounding rural area;

14 (iii) Reducing the inappropriate conversion of undeveloped land  
15 into sprawling, low-density development in the rural area;

16 (iv) Protecting critical areas, as provided in RCW 36.70A.060,  
17 and surface water and groundwater resources; and

18 (v) Protecting against conflicts with the use of agricultural,  
19 forest, and mineral resource lands designated under RCW 36.70A.170.

20 (d) Limited areas of more intensive rural development. Subject to  
21 the requirements of this subsection and except as otherwise  
22 specifically provided in this subsection (5)(d), the rural element  
23 may allow for limited areas of more intensive rural development,  
24 including necessary public facilities and public services to serve  
25 the limited area as follows:

26 (i) Rural development consisting of the infill, development, or  
27 redevelopment of existing commercial, industrial, residential, or  
28 mixed-use areas, whether characterized as shoreline development,  
29 villages, hamlets, rural activity centers, or crossroads  
30 developments.

31 (A) A commercial, industrial, residential, shoreline, or mixed-  
32 use area are subject to the requirements of (d)(iv) of this  
33 subsection, but are not subject to the requirements of (c)(ii) and  
34 (iii) of this subsection.

35 (B) Any development or redevelopment other than an industrial  
36 area or an industrial use within a mixed-use area or an industrial  
37 area under this subsection (5)(d)(i) must be principally designed to  
38 serve the existing and projected rural population.

39 (C) Any development or redevelopment in terms of building size,  
40 scale, use, or intensity shall be consistent with the character of

1 the existing areas. Development and redevelopment may include changes  
2 in use from vacant land or a previously existing use so long as the  
3 new use conforms to the requirements of this subsection (5);

4 (ii) The intensification of development on lots containing, or  
5 new development of, small-scale recreational or tourist uses,  
6 including commercial facilities to serve those recreational or  
7 tourist uses, that rely on a rural location and setting, but that do  
8 not include new residential development. A small-scale recreation or  
9 tourist use is not required to be principally designed to serve the  
10 existing and projected rural population. Public services and public  
11 facilities shall be limited to those necessary to serve the  
12 recreation or tourist use and shall be provided in a manner that does  
13 not permit low-density sprawl;

14 (iii) The intensification of development on lots containing  
15 isolated nonresidential uses or new development of isolated cottage  
16 industries and isolated small-scale businesses that are not  
17 principally designed to serve the existing and projected rural  
18 population and nonresidential uses, but do provide job opportunities  
19 for rural residents. Rural counties may allow the expansion of small-  
20 scale businesses as long as those small-scale businesses conform with  
21 the rural character of the area as defined by the local government  
22 according to RCW 36.70A.030(~~((+16))~~) (23). Rural counties may also  
23 allow new small-scale businesses to utilize a site previously  
24 occupied by an existing business as long as the new small-scale  
25 business conforms to the rural character of the area as defined by  
26 the local government according to RCW 36.70A.030(~~((+16))~~) (23). Public  
27 services and public facilities shall be limited to those necessary to  
28 serve the isolated nonresidential use and shall be provided in a  
29 manner that does not permit low-density sprawl;

30 (iv) A county shall adopt measures to minimize and contain the  
31 existing areas or uses of more intensive rural development, as  
32 appropriate, authorized under this subsection. Lands included in such  
33 existing areas or uses shall not extend beyond the logical outer  
34 boundary of the existing area or use, thereby allowing a new pattern  
35 of low-density sprawl. Existing areas are those that are clearly  
36 identifiable and contained and where there is a logical boundary  
37 delineated predominately by the built environment, but that may also  
38 include undeveloped lands if limited as provided in this subsection.  
39 The county shall establish the logical outer boundary of an area of  
40 more intensive rural development. In establishing the logical outer

1 boundary, the county shall address (A) the need to preserve the  
2 character of existing natural neighborhoods and communities, (B)  
3 physical boundaries, such as bodies of water, streets and highways,  
4 and land forms and contours, (C) the prevention of abnormally  
5 irregular boundaries, and (D) the ability to provide public  
6 facilities and public services in a manner that does not permit low-  
7 density sprawl;

8 (v) For purposes of (d) of this subsection, an existing area or  
9 existing use is one that was in existence:

10 (A) On July 1, 1990, in a county that was initially required to  
11 plan under all of the provisions of this chapter;

12 (B) On the date the county adopted a resolution under RCW  
13 36.70A.040(2), in a county that is planning under all of the  
14 provisions of this chapter under RCW 36.70A.040(2); or

15 (C) On the date the office of financial management certifies the  
16 county's population as provided in RCW 36.70A.040(5), in a county  
17 that is planning under all of the provisions of this chapter pursuant  
18 to RCW 36.70A.040(5).

19 (e) Exception. This subsection shall not be interpreted to permit  
20 in the rural area a major industrial development or a master planned  
21 resort unless otherwise specifically permitted under RCW 36.70A.360  
22 and 36.70A.365.

23 (6) A transportation element that implements, and is consistent  
24 with, the land use element.

25 (a) The transportation element shall include the following  
26 subelements:

27 (i) Land use assumptions used in estimating travel;

28 (ii) Estimated traffic impacts to state-owned transportation  
29 facilities resulting from land use assumptions to assist the  
30 department of transportation in monitoring the performance of state  
31 facilities, to plan improvements for the facilities, and to assess  
32 the impact of land-use decisions on state-owned transportation  
33 facilities;

34 (iii) Facilities and services needs, including:

35 (A) An inventory of air, water, and ground transportation  
36 facilities and services, including transit alignments and general  
37 aviation airport facilities, to define existing capital facilities  
38 and travel levels as a basis for future planning. This inventory must  
39 include state-owned transportation facilities within the city or  
40 county's jurisdictional boundaries;



1 (B) Level of service standards for all locally owned arterials  
2 and transit routes to serve as a gauge to judge performance of the  
3 system. These standards should be regionally coordinated;

4 (C) For state-owned transportation facilities, level of service  
5 standards for highways, as prescribed in chapters 47.06 and 47.80  
6 RCW, to gauge the performance of the system. The purposes of  
7 reflecting level of service standards for state highways in the local  
8 comprehensive plan are to monitor the performance of the system, to  
9 evaluate improvement strategies, and to facilitate coordination  
10 between the county's or city's six-year street, road, or transit  
11 program and the office of financial management's ten-year investment  
12 program. The concurrency requirements of (b) of this subsection do  
13 not apply to transportation facilities and services of statewide  
14 significance except for counties consisting of islands whose only  
15 connection to the mainland are state highways or ferry routes. In  
16 these island counties, state highways and ferry route capacity must  
17 be a factor in meeting the concurrency requirements in (b) of this  
18 subsection;

19 (D) Specific actions and requirements for bringing into  
20 compliance locally owned transportation facilities or services that  
21 are below an established level of service standard;

22 (E) Forecasts of traffic for at least ten years based on the  
23 adopted land use plan to provide information on the location, timing,  
24 and capacity needs of future growth;

25 (F) Identification of state and local system needs to meet  
26 current and future demands. Identified needs on state-owned  
27 transportation facilities must be consistent with the statewide  
28 multimodal transportation plan required under chapter 47.06 RCW;

29 (iv) Finance, including:

30 (A) An analysis of funding capability to judge needs against  
31 probable funding resources;

32 (B) A multiyear financing plan based on the needs identified in  
33 the comprehensive plan, the appropriate parts of which shall serve as  
34 the basis for the six-year street, road, or transit program required  
35 by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW  
36 35.58.2795 for public transportation systems. The multiyear financing  
37 plan should be coordinated with the ten-year investment program  
38 developed by the office of financial management as required by RCW  
39 47.05.030;

1 (C) If probable funding falls short of meeting identified needs,  
2 a discussion of how additional funding will be raised, or how land  
3 use assumptions will be reassessed to ensure that level of service  
4 standards will be met;

5 (v) Intergovernmental coordination efforts, including an  
6 assessment of the impacts of the transportation plan and land use  
7 assumptions on the transportation systems of adjacent jurisdictions;

8 (vi) Demand-management strategies;

9 (vii) Pedestrian and bicycle component to include collaborative  
10 efforts to identify and designate planned improvements for pedestrian  
11 and bicycle facilities and corridors that address and encourage  
12 enhanced community access and promote healthy lifestyles.

13 (b) After adoption of the comprehensive plan by jurisdictions  
14 required to plan or who choose to plan under RCW 36.70A.040, local  
15 jurisdictions must adopt and enforce ordinances which prohibit  
16 development approval if the development causes the level of service  
17 on a locally owned transportation facility to decline below the  
18 standards adopted in the transportation element of the comprehensive  
19 plan, unless transportation improvements or strategies to accommodate  
20 the impacts of development are made concurrent with the development.  
21 These strategies may include increased public transportation service,  
22 ride-sharing programs, demand management, and other transportation  
23 systems management strategies. For the purposes of this subsection  
24 (6), "concurrent with the development" means that improvements or  
25 strategies are in place at the time of development, or that a  
26 financial commitment is in place to complete the improvements or  
27 strategies within six years. If the collection of impact fees is  
28 delayed under RCW 82.02.050(3), the six-year period required by this  
29 subsection (6)(b) must begin after full payment of all impact fees is  
30 due to the county or city.

31 (c) The transportation element described in this subsection (6),  
32 the six-year plans required by RCW 35.77.010 for cities, RCW  
33 36.81.121 for counties, and RCW 35.58.2795 for public transportation  
34 systems, and the ten-year investment program required by RCW  
35 47.05.030 for the state, must be consistent.

36 (7) An economic development element establishing local goals,  
37 policies, objectives, and provisions for economic growth and vitality  
38 and a high quality of life. A city that has chosen to be a  
39 residential community is exempt from the economic development element  
40 requirement of this subsection.

1 (8) A park and recreation element that implements, and is  
2 consistent with, the capital facilities plan element as it relates to  
3 park and recreation facilities. The element shall include: (a)  
4 Estimates of park and recreation demand for at least a ten-year  
5 period; (b) an evaluation of facilities and service needs; and (c) an  
6 evaluation of intergovernmental coordination opportunities to provide  
7 regional approaches for meeting park and recreational demand.

8 (9) It is the intent that new or amended elements required after  
9 January 1, 2002, be adopted concurrent with the scheduled update  
10 provided in RCW 36.70A.130. Requirements to incorporate any such new  
11 or amended elements shall be null and void until funds sufficient to  
12 cover applicable local government costs are appropriated and  
13 distributed by the state at least two years before local government  
14 must update comprehensive plans as required in RCW 36.70A.130.

15 NEW SECTION. **Sec. 3.** A new section is added to chapter 35A.21  
16 RCW to read as follows:

17 A code city may not prohibit emergency housing, permanent  
18 supportive housing, or indoor emergency shelters in multifamily,  
19 commercial, mixed use, or form-based zones where short-term rentals  
20 are allowed. This requirement does not preclude a code city from  
21 implementing regulations to mitigate neighborhood or community  
22 impacts of specific facility types. A code city may allow indoor  
23 emergency housing, permanent supportive housing, or indoor emergency  
24 shelters in other zones.

25 NEW SECTION. **Sec. 4.** A new section is added to chapter 35.21  
26 RCW to read as follows:

27 A city may not prohibit emergency housing, permanent supportive  
28 housing, or indoor emergency shelters in multifamily, commercial,  
29 mixed use, or form-based zones where short-term rentals are allowed.  
30 This requirement does not preclude a city from implementing  
31 regulations to mitigate neighborhood or community impacts of specific  
32 facility types. A city may allow indoor emergency housing, permanent  
33 supportive housing, or indoor emergency shelters in other zones.

34 **Sec. 5.** RCW 36.70A.030 and 2020 c 173 s 4 are each amended to  
35 read as follows:

36 Unless the context clearly requires otherwise, the definitions in  
37 this section apply throughout this chapter.

1 (1) "Adopt a comprehensive land use plan" means to enact a new  
2 comprehensive land use plan or to update an existing comprehensive  
3 land use plan.

4 (2) "Affordable housing" means, unless the context clearly  
5 indicates otherwise, residential housing whose monthly costs,  
6 including utilities other than telephone, do not exceed thirty  
7 percent of the monthly income of a household whose income is:

8 (a) For rental housing, sixty percent of the median household  
9 income adjusted for household size, for the county where the  
10 household is located, as reported by the United States department of  
11 housing and urban development; or

12 (b) For owner-occupied housing, eighty percent of the median  
13 household income adjusted for household size, for the county where  
14 the household is located, as reported by the United States department  
15 of housing and urban development.

16 (3) "Agricultural land" means land primarily devoted to the  
17 commercial production of horticultural, viticultural, floricultural,  
18 dairy, apiary, vegetable, or animal products or of berries, grain,  
19 hay, straw, turf, seed, Christmas trees not subject to the excise tax  
20 imposed by RCW 84.33.100 through 84.33.140, finfish in upland  
21 hatcheries, or livestock, and that has long-term commercial  
22 significance for agricultural production.

23 (4) "City" means any city or town, including a code city.

24 (5) "Comprehensive land use plan," "comprehensive plan," or  
25 "plan" means a generalized coordinated land use policy statement of  
26 the governing body of a county or city that is adopted pursuant to  
27 this chapter.

28 (6) "Critical areas" include the following areas and ecosystems:

29 (a) Wetlands; (b) areas with a critical recharging effect on aquifers  
30 used for potable water; (c) fish and wildlife habitat conservation  
31 areas; (d) frequently flooded areas; and (e) geologically hazardous  
32 areas. "Fish and wildlife habitat conservation areas" does not  
33 include such artificial features or constructs as irrigation delivery  
34 systems, irrigation infrastructure, irrigation canals, or drainage  
35 ditches that lie within the boundaries of and are maintained by a  
36 port district or an irrigation district or company.

37 (7) "Department" means the department of commerce.

38 (8) "Development regulations" or "regulation" means the controls  
39 placed on development or land use activities by a county or city,  
40 including, but not limited to, zoning ordinances, critical areas

1 ordinances, shoreline master programs, official controls, planned  
2 unit development ordinances, subdivision ordinances, and binding site  
3 plan ordinances together with any amendments thereto. A development  
4 regulation does not include a decision to approve a project permit  
5 application, as defined in RCW 36.70B.020, even though the decision  
6 may be expressed in a resolution or ordinance of the legislative body  
7 of the county or city.

8 (9) "Emergency housing" means temporary indoor accommodations for  
9 individuals or families who are homeless or at imminent risk of  
10 becoming homeless that is intended to address the basic health, food,  
11 clothing, and personal hygiene needs of individuals or families.  
12 Emergency housing may or may not require occupants to enter into a  
13 lease or an occupancy agreement.

14 (10) "Emergency shelter" means a facility that provides a  
15 temporary shelter for individuals or families who are currently  
16 homeless. Emergency shelter may not require occupants to enter into a  
17 lease or an occupancy agreement. Emergency shelter facilities may  
18 include day and warming centers that do not provide overnight  
19 accommodations.

20 (11) "Extremely low-income household" means a single person,  
21 family, or unrelated persons living together whose adjusted income is  
22 at or below thirty percent of the median household income adjusted  
23 for household size, for the county where the household is located, as  
24 reported by the United States department of housing and urban  
25 development.

26 ((+10)) (12) "Forestland" means land primarily devoted to  
27 growing trees for long-term commercial timber production on land that  
28 can be economically and practically managed for such production,  
29 including Christmas trees subject to the excise tax imposed under RCW  
30 84.33.100 through 84.33.140, and that has long-term commercial  
31 significance. In determining whether forestland is primarily devoted  
32 to growing trees for long-term commercial timber production on land  
33 that can be economically and practically managed for such production,  
34 the following factors shall be considered: (a) The proximity of the  
35 land to urban, suburban, and rural settlements; (b) surrounding  
36 parcel size and the compatibility and intensity of adjacent and  
37 nearby land uses; (c) long-term local economic conditions that affect  
38 the ability to manage for timber production; and (d) the availability  
39 of public facilities and services conducive to conversion of  
40 forestland to other uses.

1       (~~(11)~~) (13) "Freight rail dependent uses" means buildings and  
2 other infrastructure that are used in the fabrication, processing,  
3 storage, and transport of goods where the use is dependent on and  
4 makes use of an adjacent short line railroad. Such facilities are  
5 both urban and rural development for purposes of this chapter.  
6 "Freight rail dependent uses" does not include buildings and other  
7 infrastructure that are used in the fabrication, processing, storage,  
8 and transport of coal, liquefied natural gas, or "crude oil" as  
9 defined in RCW 90.56.010.

10       (~~(12)~~) (14) "Geologically hazardous areas" means areas that  
11 because of their susceptibility to erosion, sliding, earthquake, or  
12 other geological events, are not suited to the siting of commercial,  
13 residential, or industrial development consistent with public health  
14 or safety concerns.

15       (~~(13)~~) (15) "Long-term commercial significance" includes the  
16 growing capacity, productivity, and soil composition of the land for  
17 long-term commercial production, in consideration with the land's  
18 proximity to population areas, and the possibility of more intense  
19 uses of the land.

20       (~~(14)~~) (16) "Low-income household" means a single person,  
21 family, or unrelated persons living together whose adjusted income is  
22 at or below eighty percent of the median household income adjusted  
23 for household size, for the county where the household is located, as  
24 reported by the United States department of housing and urban  
25 development.

26       (~~(15)~~) (17) "Minerals" include gravel, sand, and valuable  
27 metallic substances.

28       (~~(16)~~) (18) "Moderate-income household" means a single person,  
29 family, or unrelated persons living together whose adjusted income is  
30 at or below 120 percent of the median household income adjusted for  
31 household size, for the county where the household is located, as  
32 reported by the United States department of housing and urban  
33 development.

34       (19) "Permanent supportive housing" is subsidized, leased housing  
35 with no limit on length of stay that prioritizes people who need  
36 comprehensive support services to retain tenancy and utilizes  
37 admissions practices designed to use lower barriers to entry than  
38 would be typical for other subsidized or unsubsidized rental housing,  
39 especially related to rental history, criminal history, and personal  
40 behaviors. Permanent supportive housing is paired with on-site or

1 off-site voluntary services designed to support a person living with  
2 a complex and disabling behavioral health or physical health  
3 condition who was experiencing homelessness or was at imminent risk  
4 of homelessness prior to moving into housing to retain their housing  
5 and be a successful tenant in a housing arrangement, improve the  
6 resident's health status, and connect the resident of the housing  
7 with community-based health care, treatment, or employment services.  
8 Permanent supportive housing is subject to all of the rights and  
9 responsibilities defined in chapter 59.18 RCW.

10 ~~((17))~~ (20) "Public facilities" include streets, roads,  
11 highways, sidewalks, street and road lighting systems, traffic  
12 signals, domestic water systems, storm and sanitary sewer systems,  
13 parks and recreational facilities, and schools.

14 ~~((18))~~ (21) "Public services" include fire protection and  
15 suppression, law enforcement, public health, education, recreation,  
16 environmental protection, and other governmental services.

17 ~~((19))~~ (22) "Recreational land" means land so designated under  
18 RCW 36.70A.1701 and that, immediately prior to this designation, was  
19 designated as agricultural land of long-term commercial significance  
20 under RCW 36.70A.170. Recreational land must have playing fields and  
21 supporting facilities existing before July 1, 2004, for sports played  
22 on grass playing fields.

23 ~~((20))~~ (23) "Rural character" refers to the patterns of land  
24 use and development established by a county in the rural element of  
25 its comprehensive plan:

26 (a) In which open space, the natural landscape, and vegetation  
27 predominate over the built environment;

28 (b) That foster traditional rural lifestyles, rural-based  
29 economies, and opportunities to both live and work in rural areas;

30 (c) That provide visual landscapes that are traditionally found  
31 in rural areas and communities;

32 (d) That are compatible with the use of the land by wildlife and  
33 for fish and wildlife habitat;

34 (e) That reduce the inappropriate conversion of undeveloped land  
35 into sprawling, low-density development;

36 (f) That generally do not require the extension of urban  
37 governmental services; and

38 (g) That are consistent with the protection of natural surface  
39 water flows and groundwater and surface water recharge and discharge  
40 areas.

1       (~~(21)~~) (24) "Rural development" refers to development outside  
2 the urban growth area and outside agricultural, forest, and mineral  
3 resource lands designated pursuant to RCW 36.70A.170. Rural  
4 development can consist of a variety of uses and residential  
5 densities, including clustered residential development, at levels  
6 that are consistent with the preservation of rural character and the  
7 requirements of the rural element. Rural development does not refer  
8 to agriculture or forestry activities that may be conducted in rural  
9 areas.

10       (~~(22)~~) (25) "Rural governmental services" or "rural services"  
11 include those public services and public facilities historically and  
12 typically delivered at an intensity usually found in rural areas, and  
13 may include domestic water systems, fire and police protection  
14 services, transportation and public transit services, and other  
15 public utilities associated with rural development and normally not  
16 associated with urban areas. Rural services do not include storm or  
17 sanitary sewers, except as otherwise authorized by RCW 36.70A.110(4).

18       (~~(23)~~) (26) "Short line railroad" means those railroad lines  
19 designated class II or class III by the United States surface  
20 transportation board.

21       (~~(24)~~) (27) "Urban governmental services" or "urban services"  
22 include those public services and public facilities at an intensity  
23 historically and typically provided in cities, specifically including  
24 storm and sanitary sewer systems, domestic water systems, street  
25 cleaning services, fire and police protection services, public  
26 transit services, and other public utilities associated with urban  
27 areas and normally not associated with rural areas.

28       (~~(25)~~) (28) "Urban growth" refers to growth that makes  
29 intensive use of land for the location of buildings, structures, and  
30 impermeable surfaces to such a degree as to be incompatible with the  
31 primary use of land for the production of food, other agricultural  
32 products, or fiber, or the extraction of mineral resources, rural  
33 uses, rural development, and natural resource lands designated  
34 pursuant to RCW 36.70A.170. A pattern of more intensive rural  
35 development, as provided in RCW 36.70A.070(5)(d), is not urban  
36 growth. When allowed to spread over wide areas, urban growth  
37 typically requires urban governmental services. "Characterized by  
38 urban growth" refers to land having urban growth located on it, or to  
39 land located in relationship to an area with urban growth on it as to  
40 be appropriate for urban growth.



1       (~~(26)~~) (29) "Urban growth areas" means those areas designated  
2 by a county pursuant to RCW 36.70A.110.

3       (~~(27)~~) (30) "Very low-income household" means a single person,  
4 family, or unrelated persons living together whose adjusted income is  
5 at or below fifty percent of the median household income adjusted for  
6 household size, for the county where the household is located, as  
7 reported by the United States department of housing and urban  
8 development.

9       (~~(28)~~) (31) "Wetland" or "wetlands" means areas that are  
10 inundated or saturated by surface water or groundwater at a frequency  
11 and duration sufficient to support, and that under normal  
12 circumstances do support, a prevalence of vegetation typically  
13 adapted for life in saturated soil conditions. Wetlands generally  
14 include swamps, marshes, bogs, and similar areas. Wetlands do not  
15 include those artificial wetlands intentionally created from  
16 nonwetland sites, including, but not limited to, irrigation and  
17 drainage ditches, grass-lined swales, canals, detention facilities,  
18 wastewater treatment facilities, farm ponds, and landscape amenities,  
19 or those wetlands created after July 1, 1990, that were  
20 unintentionally created as a result of the construction of a road,  
21 street, or highway. Wetlands may include those artificial wetlands  
22 intentionally created from nonwetland areas created to mitigate  
23 conversion of wetlands.

24       NEW SECTION.   **Sec. 6.** A new section is added to chapter 36.70A  
25 RCW to read as follows:

26       In addition to ordinances, development regulations, and other  
27 official controls adopted or amended, a city or county should  
28 consider policies to encourage the construction of accessory dwelling  
29 units as a way to meet affordable housing goals. These policies could  
30 include, but are not limited to:

31       (1) The city or county may not require the owner of a lot on  
32 which there is an accessory dwelling unit to reside in or occupy the  
33 accessory dwelling unit or another housing unit on the same lot;

34       (2) The city or county may require the owner not to use the  
35 accessory dwelling unit for short-term rentals;

36       (3) The city or county may not count residents of accessory  
37 dwelling units against existing limits on the number of unrelated  
38 residents on a lot;

- 1 (4) The city or county may not establish a minimum gross floor  
2 area for accessory dwelling units that exceeds the state building  
3 code;
- 4 (5) The city or county must make the same allowances for  
5 accessory dwelling units' roof decks, balconies, and porches to  
6 encroach on setbacks as are allowed for the principal unit;
- 7 (6) The city or county must apply abutting lot setbacks to  
8 accessory dwelling units on lots abutting zones with lower setback  
9 requirements;
- 10 (7) The city or county must establish an amnesty program to help  
11 owners of unpermitted accessory dwelling units to obtain a permit;
- 12 (8) The city or county must permit accessory dwelling units in  
13 structures detached from the principal unit, must allow an accessory  
14 dwelling unit on any lot that meets the minimum lot size required for  
15 the principal unit, and must allow attached accessory dwelling units  
16 on any lot with a principal unit that is nonconforming solely because  
17 the lot is smaller than the minimum size, as long as the accessory  
18 dwelling unit would not increase nonconformity of the residential use  
19 with respect to building height, bulk, or lot coverage;
- 20 (9) The city or county may not establish a maximum gross floor  
21 area requirement for accessory dwelling units that are less than  
22 1,000 square feet or 60 percent of the principal unit, whichever is  
23 greater, or that exceeds 1,200 square feet;
- 24 (10) A city or county must allow accessory dwelling units to be  
25 converted from existing structures, including but not limited to  
26 detached garages, even if they violate current code requirements for  
27 setbacks or lot coverage;
- 28 (11) A city or county may not require public street improvements  
29 as a condition of permitting accessory dwelling units; and
- 30 (12) A city or county may not require installation of a new or  
31 separate utility connection between an accessory dwelling unit and a  
32 utility unless unusual site conditions make it unavoidable, and if  
33 such connection is necessary, the connection fees of capacity charges  
34 must be consistent with water availability requirements, water system  
35 plans, small water system management plans, or established policies  
36 adopted by the water or sewer utility provider.

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