SENATE BILL 5097

State of Washington 67th Legislature 2021 Regular Session

By Senators Robinson, Conway, Darneille, Das, Hasegawa, Hunt, Keiser, Liias, Lovelett, Nguyen, Saldaña, Stanford, Van De Wege, and Wilson, C.

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1 AN ACT Relating to expanding coverage of the paid family and 2 medical leave program; amending RCW 50A.05.010, 50A.35.010, and 3 50A.35.020.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 Sec. 1. RCW 50A.05.010 and 2020 c 125 s 1 are each amended to 6 read as follows:

7 Unless the context clearly requires otherwise, the definitions in 8 this section apply throughout this title.

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(1)(a) "Casual labor" means work that:

10 (i) Is performed infrequently and irregularly; and

(ii) If performed for an employer, does not promote or advance the employer's customary trade or business.

13 (b) For purposes of casual labor:

(i) "Infrequently" means work performed twelve or fewer times percalendar quarter; and

16 (ii) "Irregularly" means work performed not on a consistent 17 cadence.

(2) "Child" includes a biological, adopted, or foster child, a stepchild, a child's spouse, or a child to whom the employee stands in loco parentis, is a legal guardian, or is a de facto parent, regardless of age or dependency status. (3) "Commissioner" means the commissioner of the department or
 the commissioner's designee.

(4) "Department" means the employment security department.

4 (5)(a) "Employee" means an individual who is in the employment of 5 an employer.

6 (b) "Employee" does not include employees of the United States of 7 America.

8 (6) "Employee's average weekly wage" means the quotient derived 9 by dividing the employee's total wages during the two quarters of the 10 employee's qualifying period in which total wages were highest by 11 twenty-six. If the result is not a multiple of one dollar, the 12 department must round the result to the next lower multiple of one 13 dollar.

14 (7)(a) "Employer" means: (i) Any individual or type of organization, including any partnership, association, trust, estate, 15 16 joint stock company, insurance company, limited liability company, or corporation, whether domestic or foreign, or the receiver, trustee in 17 18 bankruptcy, trustee, or the legal representative of a deceased person, having any person in employment or, having become an 19 employer, has not ceased to be an employer as provided in this title; 20 21 (ii) the state, state institutions, and state agencies; and (iii) any unit of local government including, but not limited to, a county, 22 city, town, municipal corporation, quasi-municipal corporation, or 23 political subdivision. 24

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(b) "Employer" does not include the United States of America.

(8) (a) "Employment" means personal service, of whatever nature, unlimited by the relationship of master and servant as known to the common law or any other legal relationship performed for wages or under any contract calling for the performance of personal services, written or oral, express or implied. The term "employment" includes an individual's entire service performed within or without or both within and without this state, if:

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(i) The service is localized in this state; or

34 (ii) The service is not localized in any state, but some of the 35 service is performed in this state; and

36 (A) The base of operations of the employee is in the state, or if 37 there is no base of operations, then the place from which such 38 service is directed or controlled is in this state; or

39 (B) The base of operations or place from which such service is 40 directed or controlled is not in any state in which some part of the 1 service is performed, but the individual's residence is in this
2 state.

3 (b) "Employment" does not include:

(i) Self-employed individuals;

5 (ii) Casual labor;

6 (iii) Services for remuneration when it is shown to the 7 satisfaction of the commissioner that:

8 (A)(I) Such individual has been and will continue to be free from 9 control or direction over the performance of such service, both under 10 his or her contract of service and in fact; and

(II) Such service is either outside the usual course of business for which such service is performed, or that such service is performed outside of all the places of business of the enterprises for which such service is performed; and

(III) Such individual is customarily engaged in an independently established trade, occupation, profession, or business, of the same nature as that involved in the contract of service; or

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(B) As a separate alternative:

(I) Such individual has been and will continue to be free from control or direction over the performance of such service, both under his or her contract of service and in fact; and

(II) Such service is either outside the usual course of business for which such service is performed, or that such service is performed outside of all the places of business of the enterprises for which such service is performed, or the individual is responsible, both under the contract and in fact, for the costs of the principal place of business from which the service is performed; and

(III) Such individual is customarily engaged in an independently established trade, occupation, profession, or business, of the same nature as that involved in the contract of service, or such individual has a principal place of business for the work the individual is conducting that is eligible for a business deduction for federal income tax purposes; and

(IV) On the effective date of the contract of service, such individual is responsible for filing at the next applicable filing period, both under the contract of service and in fact, a schedule of expenses with the internal revenue service for the type of business the individual is conducting; and

1 (V) On the effective date of the contract of service, or within a reasonable period after the effective date of the contract, such 2 individual has established an account with the department of revenue, 3 and other state agencies as required by the particular case, for the 4 business the individual is conducting for the payment of all state 5 6 taxes normally paid by employers and businesses and has registered for and received a unified business identifier number from the state 7 of Washington; and 8

9 (VI) On the effective date of the contract of service, such 10 individual is maintaining a separate set of books or records that 11 reflect all items of income and expenses of the business which the 12 individual is conducting; or

(iv) Services that require registration under chapter 18.27 RCWor licensing under chapter 19.28 RCW rendered by an individual when:

15 (A) The individual has been and will continue to be free from 16 control or direction over the performance of the service, both under 17 the contract of service and in fact;

(B) The service is either outside the usual course of business for which the service is performed, or the service is performed outside of all the places of business of the enterprise for which the service is performed, or the individual is responsible, both under the contract and in fact, for the costs of the principal place of business from which the service is performed;

(C) The individual is customarily engaged in an independently established trade, occupation, profession, or business, of the same nature as that involved in the contract of service, or the individual has a principal place of business for the business the individual is conducting that is eligible for a business deduction for federal income tax purposes, other than that furnished by the employer for which the business has contracted to furnish services;

31 (D) On the effective date of the contract of service, the 32 individual is responsible for filing at the next applicable filing 33 period, both under the contract of service and in fact, a schedule of 34 expenses with the internal revenue service for the type of business 35 the individual is conducting;

36 (E) On the effective date of the contract of service, or within a 37 reasonable period after the effective date of the contract, the 38 individual has an active and valid certificate of registration with 39 the department of revenue, and an active and valid account with any 40 other state agencies as required by the particular case, for the

business the individual is conducting for the payment of all state taxes normally paid by employers and businesses and has registered for and received a unified business identifier number from the state of Washington;

5 (F) On the effective date of the contract of service, the 6 individual is maintaining a separate set of books or records that 7 reflect all items of income and expenses of the business that the 8 individual is conducting; and

9 (G) On the effective date of the contract of service, the 10 individual has a valid contractor registration pursuant to chapter 11 18.27 RCW or an electrical contractor license pursuant to chapter 12 19.28 RCW.

(9) "Employment benefits" means all benefits provided or made available to employees by an employer, including group life insurance, health insurance, disability insurance, sick leave, annual leave, educational benefits, and pensions.

17 (10) "Family leave" means any leave taken by an employee from 18 work:

(a) To participate in providing care, including physical or
 psychological care, for a family member of the employee made
 necessary by a serious health condition of the family member;

(b) To bond with the employee's child during the first twelve months after the child's birth, or the first twelve months after the placement of a child under the age of eighteen with the employee; or

(c) Because of any qualifying exigency as permitted under the federal family and medical leave act, 29 U.S.C. Sec. 2612(a)(1)(E) and 29 C.F.R. Sec. 825.126(b)(1) through (9), as they existed on October 19, 2017, for family members as defined in subsection ((-(10))) (11) of this section.

30 (11) "Family member" means <u>any individual related by blood or</u> 31 <u>affinity whose close association with a covered individual is the</u> 32 <u>equivalent of a family member and includes</u> a child, grandchild, 33 grandparent, parent, sibling, or spouse of an employee.

34 35 (12) "Grandchild" means a child of the employee's child.

(13) "Grandparent" means a parent of the employee's parent.

36 (14) "Health care provider" means: (a) A person licensed as a 37 physician under chapter 18.71 RCW or an osteopathic physician and 38 surgeon under chapter 18.57 RCW; (b) a person licensed as an advanced 39 registered nurse practitioner under chapter 18.79 RCW; or (c) any 1 other person determined by the commissioner to be capable of 2 providing health care services.

3 (15) "Medical leave" means any leave taken by an employee from
4 work made necessary by the employee's own serious health condition.

5 (16) "Paid time off" includes vacation leave, personal leave, 6 medical leave, sick leave, compensatory leave, or any other paid 7 leave offered by an employer under the employer's established policy.

8 (17) "Parent" means the biological, adoptive, de facto, or foster 9 parent, stepparent, or legal guardian of an employee or the 10 employee's spouse, or an individual who stood in loco parentis to an 11 employee when the employee was a child.

(18) "Period of incapacity" means an inability to work, attend school, or perform other regular daily activities because of a serious health condition, treatment of that condition or recovery from it, or subsequent treatment in connection with such inpatient care.

(19) "Premium" or "premiums" means the payments required by RCW 50A.10.030 and paid to the department for deposit in the family and medical leave insurance account under RCW 50A.05.070.

20 (20) "Qualifying period" means the first four of the last five 21 completed calendar quarters or, if eligibility is not established, 22 the last four completed calendar quarters immediately preceding the 23 application for leave.

(21) (a) "Remuneration" means all compensation paid for personal
 services including commissions and bonuses and the cash value of all
 compensation paid in any medium other than cash.

(b) Previously accrued compensation, other than severance pay or 27 payments received pursuant to plant closure agreements, when assigned 28 29 to a specific period of time by virtue of a collective bargaining agreement, individual employment contract, customary trade practice, 30 31 or request of the individual compensated, is considered remuneration 32 for the period to which it is assigned. Assignment clearly occurs when the compensation serves to make the individual eligible for all 33 regular fringe benefits for the period to which the compensation is 34 assigned. 35

36 (c) Remuneration also includes settlements or other proceeds 37 received by an individual as a result of a negotiated settlement for 38 termination of an individual written employment contract prior to its 39 expiration date. The proceeds are deemed assigned in the same

1 intervals and in the same amount for each interval as compensation 2 was allocated under the contract.

3 (d) Remuneration does not include:

4 (i) The payment of tips;

5 (ii) Supplemental benefit payments made by an employer to an 6 employee in addition to any paid family or medical leave benefits 7 received by the employee; or

8 (iii) Payments to members of the armed forces of the United 9 States, including the organized militia of the state of Washington, 10 for the performance of duty for periods not exceeding seventy-two 11 hours at a time.

12 (22)(a) "Serious health condition" means an illness, injury, 13 impairment, or physical or mental condition that involves:

(i) Inpatient care in a hospital, hospice, or residential medicalcare facility, including any period of incapacity; or

16 (ii) Continuing treatment by a health care provider. A serious 17 health condition involving continuing treatment by a health care 18 provider includes any one or more of the following:

(A) A period of incapacity of more than three consecutive, full
 calendar days, and any subsequent treatment or period of incapacity
 relating to the same condition, that also involves:

(I) Treatment two or more times, within thirty days of the first day of incapacity, unless extenuating circumstances exist, by a health care provider, by a nurse or physician's assistant under direct supervision of a health care provider, or by a provider of health care services, such as a physical therapist, under orders of, or on referral by, a health care provider; or

(II) Treatment by a health care provider on at least one occasion which results in a regimen of continuing treatment under the supervision of the health care provider;

31 (B) Any period of incapacity due to pregnancy, or for prenatal 32 care;

33 (C) Any period of incapacity or treatment for such incapacity due 34 to a chronic serious health condition. A chronic serious health 35 condition is one which:

36 (I) Requires periodic visits, defined as at least twice a year, 37 for treatment by a health care provider, or by a nurse under direct 38 supervision of a health care provider;

39 (II) Continues over an extended period of time, including 40 recurring episodes of a single underlying condition; and 1 (III) May cause episodic rather than a continuing period of 2 incapacity, including asthma, diabetes, and epilepsy;

3 (D) A period of incapacity which is permanent or long term due to 4 a condition for which treatment may not be effective. The employee or 5 family member must be under the continuing supervision of, but need 6 not be receiving active treatment by, a health care provider, 7 including Alzheimer's, a severe stroke, or the terminal stages of a 8 disease; or

9 (E) Any period of absence to receive multiple treatments, including any period of recovery from the treatments, by a health 10 11 care provider or by a provider of health care services under orders 12 of, or on referral by, a health care provider, either for: (I) Restorative surgery after an accident or other injury; or (II) a 13 14 condition that would likely result in a period of incapacity of more than three consecutive, full calendar days in the absence of medical 15 16 intervention or treatment, such as cancer, severe arthritis, or 17 kidney disease.

(b) The requirement in (a)(i) and (ii) of this subsection for treatment by a health care provider means an in-person visit to a health care provider. The first, or only, in-person treatment visit must take place within seven days of the first day of incapacity.

(c) Whether additional treatment visits or a regimen of continuing treatment is necessary within the thirty-day period shall be determined by the health care provider.

25 (d) The term extenuating circumstances in (a)(ii)(A)(I) of this 26 subsection means circumstances beyond the employee's control that prevent the follow-up visit from occurring as planned by the health 27 care provider. Whether a given set of circumstances are extenuating 28 29 depends on the facts. For example, extenuating circumstances exist if a health care provider determines that a second in-person visit is 30 31 needed within the thirty-day period, but the health care provider 32 does not have any available appointments during that time period.

33 (e) Treatment for purposes of (a) of this subsection includes, but is not limited to, examinations to determine if a serious health 34 condition exists and evaluations of the condition. Treatment does not 35 include routine physical examinations, eye examinations, or dental 36 examinations. Under (a) (ii) (A) (II) of this subsection, a regimen of 37 continuing treatment includes, but is not limited to, a course of 38 39 prescription medication, such as an antibiotic, or therapy requiring 40 special equipment to resolve or alleviate the health condition, such

1 as oxygen. A regimen of continuing treatment that includes taking 2 over-the-counter medications, such as aspirin, antihistamines, or 3 salves, or bed rest, drinking fluids, exercise, and other similar 4 activities that can be initiated without a visit to a health care 5 provider, is not, by itself, sufficient to constitute a regimen of 6 continuing treatment for purposes of this title.

(f) Conditions for which cosmetic treatments are administered, 7 such as most treatments for acne or plastic surgery, are not serious 8 health conditions unless inpatient hospital care is required or 9 unless complications develop. Ordinarily, unless complications arise, 10 the common cold, the flu, ear aches, upset stomach, minor ulcers, 11 12 headaches other than migraines, routine dental or orthodontia problems, and periodontal disease are examples of conditions that are 13 not serious health conditions and do not qualify for leave under this 14 title. Restorative dental or plastic surgery after an injury or 15 16 removal of cancerous growths are serious health conditions provided 17 all the other conditions of this section are met. Mental illness 18 resulting from stress or allergies may be serious health conditions, 19 but only if all the conditions of this section are met.

(g) (i) Substance abuse may be a serious health condition if the conditions of this section are met. However, leave may only be taken for treatment for substance abuse by a health care provider or by a licensed substance abuse treatment provider. Absence because of the employee's use of the substance, rather than for treatment, does not qualify for leave under this title.

26 (ii) Treatment for substance abuse does not prevent an employer from taking employment action against an employee. The employer may 27 28 not take action against the employee because the employee has exercised his or her right to take medical leave for treatment. 29 However, if the employer has an established policy, applied in a 30 31 nondiscriminatory manner that has been communicated to all employees, 32 that provides under certain circumstances an employee may be terminated for substance abuse, pursuant to that policy the employee 33 may be terminated whether or not the employee is presently taking 34 medical leave. An employee may also take family leave to care for a 35 36 covered family member who is receiving treatment for substance abuse. The employer may not take action against an employee who is providing 37 care for a covered family member receiving treatment for substance 38 39 abuse.

1 (h) Absences attributable to incapacity under (a) (ii) (B) or (C) of this subsection qualify for leave under this title even though the 2 employee or the family member does not receive treatment from a 3 health care provider during the absence, and even if the absence does 4 not last more than three consecutive, full calendar days. For 5 6 example, an employee with asthma may be unable to report for work due 7 to the onset of an asthma attack or because the employee's health care provider has advised the employee to stay home when the pollen 8 count exceeds a certain level. An employee who is pregnant may be 9 unable to report to work because of severe morning sickness. 10

11 (23) "Service is localized in this state" has the same meaning as 12 described in RCW 50.04.120.

13 (24) "Spouse" means a husband or wife, as the case may be, or 14 state registered domestic partner.

15 (25) "State average weekly wage" means the most recent average 16 weekly wage calculated under RCW 50.04.355 and available on January 17 1st of each year.

18 (26) "Supplemental benefit payments" means payments made by an 19 employer to an employee as salary continuation or as paid time off. 20 Such payments must be in addition to any paid family or medical leave 21 benefits the employee is receiving.

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(27) "Typical workweek hours" means:

(a) For an hourly employee, the average number of hours workedper week by an employee within the qualifying period; and

(b) Forty hours for a salaried employee, regardless of the number of hours the salaried employee typically works.

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(28) "Wage" or "wages" means:

(a) For the purpose of premium assessment, the remuneration paid
 by an employer to an employee. The maximum wages subject to a premium
 assessment are those wages as set by the commissioner under RCW
 50A.10.030;

32 (b) For the purpose of payment of benefits, the remuneration paid by one or more employers to an employee for employment during the 33 employee's qualifying period. At the request of an employee, wages 34 may be calculated on the basis of remuneration payable. The 35 department shall notify each employee that wages are calculated on 36 the basis of remuneration paid, but at the employee's request a 37 redetermination may be performed and based on remuneration payable; 38 39 and

1 (c) For the purpose of a self-employed person electing coverage 2 under RCW 50A.10.010, the meaning is defined by rule.

3 Sec. 2. RCW 50A.35.010 and 2019 c 13 s 4 are each amended to 4 read as follows:

5 (1) Except as provided in RCW 50A.30.010(5) and subsection (6) of 6 this section, any employee who takes family or medical leave under 7 this title is entitled, on return from the leave:

8 (a) To be restored by the employer to the position of employment 9 held by the employee when the leave commenced; or

10 (b) To be restored by the employer to an equivalent position with 11 equivalent employment benefits, pay, and other terms and conditions 12 of employment.

13 (2) The taking of leave under this title may not result in the 14 loss of any employment benefits accrued before the date on which the 15 leave commenced.

16 (3) Nothing in this section shall be construed to entitle any 17 restored employee to:

18 (a) The accrual of any seniority or employment benefits during19 any period of leave; or

20 (b) Any right, benefit, or position of employment other than any 21 right, benefit, or position to which the employee would have been 22 entitled had the employee not taken the leave.

(4) As a condition of restoration under subsection (1) of this section for an employee who has taken medical leave, the employer may have a uniformly applied practice or policy that requires each such employee to receive certification from the employee's health care provider that the employee is able to resume work.

(5) Nothing in this section shall be construed to prohibit an employer from requiring an employee on leave to report periodically to the employer on the status and intention of the employee to return to work.

32 (6)(a) This section does not apply unless the employee((: (i) Works for an employer with fifty or more employees; (ii)) has been 33 employed by the current employer for ((twelve months)) <u>ninety days</u> or 34 35 more((; and (iii) has worked for the current employer for at least one thousand two hundred fifty hours during the twelve months 36 immediately preceding the date on which leave will commence. For the 37 purposes of this subsection, an employer shall be considered to 38 39 employ fifty or more employees if the employer employs fifty or more

1 employees for each working day during each of twenty or more calendar 2 workweeks in the current or preceding calendar year)).

3 (b) An employer may deny restoration under this section to any 4 salaried employee who is among the highest paid ten percent of the 5 employees employed by the employer within seventy-five miles of the 6 facility at which the employee is employed if:

7 (i) Denial is necessary to prevent substantial and grievous 8 economic injury to the operations of the employer;

9 (ii) The employer notifies the employee of the intent of the 10 employer to deny restoration on such basis at the time the employer 11 determines that the injury would occur; and

12 (iii) The leave has commenced and the employee elects not to 13 return to employment after receiving the notice.

14 Sec. 3. RCW 50A.35.020 and 2019 c 13 s 39 are each amended to 15 read as follows:

16 ((If required by the federal family and medical leave act, as it existed on October 19, 2017)) For any employee covered by RCW 17 18 50A.35.010(6)(a), during any period of family or medical leave taken under this title, the employer shall maintain any existing health 19 20 benefits of the employee in force for the duration of such leave as 21 if the employee had continued to work from the date the employee 22 commenced family or medical leave until the date the employee returns to employment. If the employer and employee share the cost of the 23 24 existing health benefits, the employee remains responsible for the employee's share of the cost. This section does not apply to an 25 26 employee who is not in employment for an employer at the time of 27 filing an application for benefits.

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