CERTIFICATION OF ENROLLMENT

ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1272

Chapter 162, Laws of 2021

67th Legislature 2021 Regular Session

DEPARTMENT OF HEALTH-HOSPITALS-DATA REPORTING

EFFECTIVE DATE: July 25, 2021

Passed by the House April 13, 2021 Yeas 57 Nays 41

LAURIE JINKINS

Speaker of the House of Representatives

Passed by the Senate April 10, 2021 Yeas 27 Nays 21

DENNY HECK

Approved May 3, 2021 2:16 PM

President of the Senate

CERTIFICATE

I, Bernard Dean, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1272 as passed by the House of Representatives and the Senate on the dates hereon set forth.

BERNARD DEAN

Chief Clerk

FILED

May 3, 2021

JAY INSLEE

Governor of the State of Washington

Secretary of State State of Washington

ENGROSSED SECOND SUBSTITUTE HOUSE BILL 1272

AS AMENDED BY THE SENATE

Passed Legislature - 2021 Regular Session

State of Washington 67th Legislature 2021 Regular Session

By House Appropriations (originally sponsored by Representatives Macri, Cody, Fitzgibbon, Davis, Hackney, Thai, Kloba, Rule, Simmons, Pollet, Dolan, Slatter, Riccelli, and Harris-Talley)

READ FIRST TIME 02/22/21.

- 1 AN ACT Relating to health system transparency; amending RCW
- 2 43.70.052, 70.01.040, and 70.41.470; adding a new section to chapter
- 3 43.70 RCW; adding a new section to chapter 70.41 RCW; and creating
- 4 new sections.
- 5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 6 **Sec. 1.** RCW 43.70.052 and 2014 c 220 s 2 are each amended to read as follows:
- 8 (1)(a) To promote the public interest consistent with the 9 purposes of chapter 492, Laws of 1993 as amended by chapter 267, Laws 10 of 1995, the department shall ((continue to)) require hospitals to 11 submit hospital financial and patient discharge information, 12 including any applicable information reported pursuant to section 2 13 of this act, which shall be collected, maintained, analyzed, and 14 disseminated by the department. The department shall, if deemed cost-15 effective and efficient, contract with a private entity for any or 16 all parts of data collection. Data elements shall be reported in 17 conformance with a uniform reporting system established by the department. This includes data elements identifying each hospital's 18 revenues, expenses, contractual allowances, charity care, bad debt, 19 20 other income, total units of inpatient and outpatient services, and

- other financial and employee compensation information reasonably necessary to fulfill the purposes of this section.
- 3 <u>(b)</u> Data elements relating to use of hospital services by 4 patients shall be the same as those currently compiled by hospitals 5 through inpatient discharge abstracts. The department shall encourage 6 and permit reporting by electronic transmission or hard copy as is 7 practical and economical to reporters.
- 8 (c) By January 1, 2023, the department must revise the uniform
 9 reporting system to further delineate hospital expenses reported in
 10 the other direct expense category in the statement of revenue and
 11 expense. The department must include the following additional
 12 categories of expenses within the other direct expenses category:
- (i) Blood supplies;
- (ii) Contract staffing;
- 15 (iii) Information technology, including licenses and maintenance;
- 16 (iv) Insurance and professional liability;
- 17 <u>(v) Laundry services;</u>
- 18 <u>(vi) Legal, audit, and tax professional services;</u>
- 19 (vii) Purchased laboratory services;
- 20 <u>(viii) Repairs and maintenance;</u>
- 21 (ix) Shared services or system office allocation;
- 22 (x) Staff recruitment;
- 23 (xi) Training costs;
- 24 <u>(xii) Taxes;</u>
- 25 (xiii) Utilities; and
- 26 (xiv) Other noncategorized expenses.
- 27 (d) The department must revise the uniform reporting system to
 28 further delineate hospital revenues reported in the other operating
 29 revenue category in the statement of revenue and expense. The
 30 department must include the following additional categories of
- 31 revenues within the other operating revenues category:
- 32 <u>(i) Donations;</u>
- 33 <u>(ii) Grants;</u>
- 34 <u>(iii) Joint venture revenue;</u>
- 35 <u>(iv) Local taxes;</u>
- 36 (v) Outpatient pharmacy;
- 37 (vi) Parking;
- 38 (vii) Quality incentive payments;
- 39 <u>(viii) Reference laboratories;</u>
- 40 (ix) Rental income;

(x) Retail cafeteria; and

revenues; or

- 2 (xi) Other noncategorized revenues.
- (e) (i) A hospital, other than a hospital designated by medicare
 as a critical access hospital or sole community hospital, must report
 line items and amounts for any expenses or revenues in the other
 noncategorized expenses category in (c) (xiv) of this subsection or
 the other noncategorized revenues category in (d) (xi) of this
 subsection that either have a value: (A) Of \$1,000,000 or more; or

 (B) representing one percent or more of the total expenses or total
 - (ii) A hospital designated by medicare as a critical access hospital or sole community hospital must report line items and amounts for any expenses or revenues in the other noncategorized expenses category in (c)(xiv) of this subsection or the other noncategorized revenues category in (d)(xi) of this subsection that represent the greater of: (A) \$1,000,000; or (B) one percent or more of the total expenses or total revenues.
 - (f) A hospital must report any money, including loans, received by the hospital or a health system to which it belongs from a federal, state, or local government entity in response to a national or state-declared emergency, including a pandemic. Hospitals must report this information as it relates to federal, state, or local money received after January 1, 2020, in association with the COVID-19 pandemic. The department shall provide guidance on reporting pursuant to this subsection.
 - (2) In identifying financial reporting requirements, the department may require both annual reports and condensed quarterly reports from hospitals, so as to achieve both accuracy and timeliness in reporting, but shall craft such requirements with due regard of the data reporting burdens of hospitals.
 - (3) (a) Beginning with compensation information for 2012, unless a hospital is operated on a for-profit basis, the department shall require a hospital licensed under chapter 70.41 RCW to annually submit employee compensation information. To satisfy employee compensation reporting requirements to the department, a hospital shall submit information as directed in (a)(i) or (ii) of this subsection. A hospital may determine whether to report under (a)(i) or (ii) of this subsection for purposes of reporting.
- (i) Within one hundred thirty-five days following the end of each hospital's fiscal year, a nonprofit hospital shall file the

appropriate schedule of the federal internal revenue service form 990 that identifies the employee compensation information with the department. If the lead administrator responsible for the hospital or the lead administrator's compensation is not identified on the schedule of form 990 that identifies the employee compensation information, the hospital shall also submit the compensation lead administrator as directed by the information for the department's form required in (b) of this subsection.

- (ii) Within one hundred thirty-five days following the end of each hospital's calendar year, a hospital shall submit the names and compensation of the five highest compensated employees of the hospital who do not have any direct patient responsibilities. Compensation information shall be reported on a calendar year basis for the calendar year immediately preceding the reporting date. If those five highest compensated employees do not include the lead administrator for the hospital, compensation information for the lead administrator shall also be submitted. Compensation information shall include base compensation, bonus and incentive compensation, other payments that qualify as reportable compensation, retirement and other deferred compensation, and nontaxable benefits.
- (b) To satisfy the reporting requirements of this subsection (3), the department shall create a form and make it available no later than August 1, 2012. To the greatest extent possible, the form shall follow the format and reporting requirements of the portion of the internal revenue service form 990 schedule relating to compensation information. If the internal revenue service substantially revises its schedule, the department shall update its form.
- (4) The health care data collected, maintained, and studied by the department shall only be available for retrieval in original or processed form to public and private requestors pursuant to subsection (((7))) (9) of this section and shall be available within a reasonable period of time after the date of request. The cost of retrieving data for state officials and agencies shall be funded through the state general appropriation. The cost of retrieving data for individuals and organizations engaged in research or private use of data or studies shall be funded by a fee schedule developed by the department that reflects the direct cost of retrieving the data or study in the requested form.
- (5) The department shall, in consultation and collaboration with $((the\ federally\ recognized))$ tribes, urban or other Indian health

- service organizations, and the federal area Indian health service, design, develop, and maintain an American Indian-specific health data, statistics information system.
- (6)(a) Except as provided in subsection (c) of this section, 4 beginning January 1, 2023, patient discharge information reported by 5 6 hospitals to the department must identify patients by race, ethnicity, gender identity, sexual orientation, preferred language, 7 any disability, and zip code of primary residence. The department 8 shall provide quidance on reporting pursuant to this subsection. When 9 10 requesting demographic information under this subsection, a hospital must inform patients that providing the information is voluntary. If 11 a hospital fails to report demographic information under this 12 subsection because a patient refused to provide the information, the 13 department may not take any action against the hospital for failure 14 15 to comply with reporting requirements or other licensing standards on 16 that basis.
 - (b) The department must develop a waiver process for the requirements of (a) of this subsection for a hospital that is certified by the centers for medicare and medicaid services as a critical access hospital, is certified by the centers of medicare and medicaid services as a sole community hospital, or qualifies as a medicare dependent hospital due to economic hardship, technological limitations that are not reasonably in the control of the hospital, or other exceptional circumstance demonstrated by the hospital. The waiver must be limited to one year or less, or for any other specified time frame set by the department. Hospitals may apply for waiver extensions.

17

18

19

20

21

22

2324

25

2627

28

29

30

3132

3334

35

- (c) Subject to funding appropriated specifically for this purpose, the department shall establish a process no later than October 1, 2022, for any hospital that is certified by the centers for medicare and medicaid services as a critical access hospital, is certified by the centers for medicare and medicaid services as a sole community hospital, or qualifies as a medicare dependent hospital, to apply for a grant to support updating the hospital's electronic health records system to comply with the requirements of this subsection, subject to the following:
- (i) A hospital owned or operated by a health system that owns or operates two or more hospitals is not eligible to apply for a grant under this subsection;

(ii) In considering a hospital application, the department may consider information about the hospital's need for financial support to alter the hospital's electronic health records system, including, but not limited to, demonstrated costs necessary to update the hospital's current electronic health record system to comply with the requirements in this section and evidence of need for financial assistance. The department may provide grant amounts of varying sizes depending on the need of the applicant hospital;

- (iii) A hospital that receives a grant under this section must update the hospital's electronic health records system to comply with the requirements of this section before the hospital may make other changes to its electronic health records system, except for changes that are required for security, compliance, or privacy purposes; and
- 14 <u>(iv) A hospital that receives a grant under this section must</u>
 15 <u>comply with subsection (a) of this section no later than July 1,</u>
 16 <u>2023.</u>
- 17 (d) The department shall adopt rules to implement this subsection
 18 (6) no later than July 1, 2022.
 - (7) Beginning January 1, 2023, each hospital must report to the department, on a quarterly basis, the number of submitted and completed charity care applications that the hospital received in the prior quarter and the number of charity care applications approved in the prior quarter pursuant to the hospital's charity care policy, consistent with chapter 70.170 RCW. The department shall develop a standard form for hospitals to use in submitting information pursuant to this subsection.
 - (8) All persons subject to the data collection requirements of this section shall comply with departmental requirements established by rule in the acquisition of data.
 - (((7))) <u>(9)</u> The department must maintain the confidentiality of patient discharge data it collects under subsections (1) <u>and (6)</u> of this section. Patient discharge data that includes direct and indirect identifiers is not subject to public inspection and the department may only release such data as allowed for in this section. Any agency that receives patient discharge data under (a) or (b) of this subsection must also maintain the confidentiality of the data and may not release the data except as consistent with subsection

- 1 $((\frac{(8)}{(8)}))$ $\underline{(10)}$ (b) of this section. The department may release the data 2 as follows:
- 3 (a) Data that includes direct and indirect patient identifiers, 4 as specifically defined in rule, may be released to:

5

7

8

19

20

27

- (i) Federal, state, and local government agencies upon receipt of a signed data use agreement with the department; and
- (ii) Researchers with approval of the Washington state institutional review board upon receipt of a signed confidentiality agreement with the department.
- 10 (b) Data that does not contain direct patient identifiers but may 11 contain indirect patient identifiers may be released to agencies, 12 researchers, and other persons upon receipt of a signed data use 13 agreement with the department.
- 14 (c) Data that does not contain direct or indirect patient 15 identifiers may be released on request.
- 16 $((\frac{(8)}{(8)}))$ (10) Recipients of data under subsection $((\frac{(7)}{(7)}))$ (9) (a) 17 and (b) of this section must agree in a written data use agreement, 18 at a minimum, to:
 - (a) Take steps to protect direct and indirect patient identifying information as described in the data use agreement; and
- 21 (b) Not redisclose the data except as authorized in their data 22 use agreement consistent with the purpose of the agreement.
- (((+9))) (11) Recipients of data under subsection ((+7)) (9) (b) and (c) of this section must not attempt to determine the identity of persons whose information is included in the data set or use the data in any manner that identifies individuals or their families.
 - $((\frac{10}{10}))$ (12) For the purposes of this section:
- 28 (a) "Direct patient identifier" means information that identifies 29 a patient; and
- 30 (b) "Indirect patient identifier" means information that may 31 identify a patient when combined with other information.
- $((\frac{(11)}{(11)}))$ (13) The department must adopt rules necessary to carry out its responsibilities under this section. The department must consider national standards when adopting rules.
- NEW SECTION. Sec. 2. A new section is added to chapter 43.70 RCW to read as follows:
- 37 (1)(a) Beginning July 1, 2022, for a health system operating a 38 hospital licensed under chapter 70.41 RCW, the health system must 39 annually submit to the department a consolidated annual income

p. 7

statement and balance sheet, including hospitals, ambulatory surgical facilities, health clinics, urgent care clinics, physician groups, health-related laboratories, long-term care facilities, home health agencies, dialysis facilities, ambulance services, behavioral health settings, and virtual care entities that are operated in Washington.

6

7

8

9

10

15

16

1718

1920

21

22

2324

25

2627

28

2930

31

32

- (b) The state auditor's office shall provide the department with audited financial statements for all hospitals owned or operated by a public hospital district under chapter 70.44 RCW. Public hospital districts are not required to submit additional information to the department under this subsection.
- 11 (2) The department must make information submitted under this 12 section available in the same manner as hospital financial data.
- NEW SECTION. Sec. 3. A new section is added to chapter 70.41 RCW to read as follows:

The department shall contract with the University of Washington school of nursing to lead an interdisciplinary study to analyze the impact of the number, type, education, training, and experience of acute care hospital staffing personnel on patient mortality and patient outcomes utilizing scientifically sound research methods most effective for all involved stakeholders. The University of Washington school of nursing must work in collaboration with the other schools in the University of Washington health sciences administration. The study should control for other contributing factors, including but not limited to access to equipment, patients' underlying conditions and diagnoses, patients' demographics information, the trauma level designation of the hospital, transfers from other hospitals, and external factors impacting hospital volumes. The study must be completed by September 1, 2022, and the department shall submit the study to the appropriate committees of the legislature by October 1, 2022.

- **Sec. 4.** RCW 70.01.040 and 2012 c 184 s 1 are each amended to read as follows:
- 33 (1) Prior to the delivery of nonemergency services, a provider-34 based clinic that charges a facility fee shall provide a notice to 35 any patient that the clinic is licensed as part of the hospital and 36 the patient may receive a separate charge or billing for the facility 37 component, which may result in a higher out-of-pocket expense.

- (2) Each health care facility must post prominently in locations easily accessible to and visible by patients, including its website, a statement that the provider-based clinic is licensed as part of the hospital and the patient may receive a separate charge or billing for the facility, which may result in a higher out-of-pocket expense.
- (3) Nothing in this section applies to laboratory services, imaging services, or other ancillary health services not provided by staff employed by the health care facility.
- (4) As part of the year-end financial reports submitted to the department of health pursuant to RCW 43.70.052, all hospitals with provider-based clinics that bill a separate facility fee shall report:
- 13 (a) The number of provider-based clinics owned or operated by the 14 hospital that charge or bill a separate facility fee;
 - (b) The number of patient visits at each provider-based clinic for which a facility fee was charged or billed for the year;
 - (c) The revenue received by the hospital for the year by means of facility fees at each provider-based clinic; and
 - (d) The range of allowable facility fees paid by public or private payers at each provider-based clinic.
 - (5) For the purposes of this section:

- (a) "Facility fee" means any separate charge or billing by a provider-based clinic in addition to a professional fee for physicians' services that is intended to cover building, electronic medical records systems, billing, and other administrative and operational expenses.
- (b) "Provider-based clinic" means the site of an off-campus clinic or provider office ((located at least two hundred fifty yards from the main hospital buildings or as determined by the centers for medicare and medicaid services,)) that is owned by a hospital licensed under chapter 70.41 RCW or a health system that operates one or more hospitals licensed under chapter 70.41 RCW, is licensed as part of the hospital, and is primarily engaged in providing diagnostic and therapeutic care including medical history, physical examinations, assessment of health status, and treatment monitoring. This does not include clinics exclusively designed for and providing laboratory, X-ray, testing, therapy, pharmacy, or educational services and does not include facilities designated as rural health clinics.

Sec. 5. RCW 70.41.470 and 2012 c 103 s 1 are each amended to read as follows:

3

4

5

7

8

9

11

12

13

1415

1617

1819

20

2122

23

24

25

2627

28

2930

3132

3334

35

36 37

- (1) As of January 1, 2013, each hospital that is recognized by the internal revenue service as a 501(c)(3) nonprofit entity must make its federally required community health needs assessment widely available to the public and submit it to the department within fifteen days of submission to the internal revenue service. Following completion of the initial community health needs assessment, each hospital in accordance with the internal revenue service((τ)) shall complete and make widely available to the public and submit to the department an assessment once every three years. The department must post the information submitted to it pursuant to this subsection on its website.
- (2) (a) Unless contained in the community health needs assessment under subsection (1) of this section, a hospital subject to the requirements under subsection (1) of this section shall make public and submit to the department a description of the community served by the hospital, including both a geographic description and a description of the general population served by the hospital; and demographic information such as leading causes of death, levels of chronic illness, and descriptions of the medically underserved, low-income, and minority, or chronically ill populations in the community.
- (b) (i) Beginning July 1, 2022, a hospital, other than a hospital designated by medicare as a critical access hospital or sole community hospital, that is subject to the requirements under subsection (1) of this section must annually submit to the department an addendum which details information about activities identified as community health improvement services with a cost of \$5,000 or more. The addendum must include the type of activity, the method in which the activity was delivered, how the activity relates to an identified community need in the community health needs assessment, the target population for the activity, strategies to reach the target population, identified outcome metrics, the cost to the hospital to provide the activity, the methodology used to calculate the hospital's costs, and the number of people served by the activity. If a community health improvement service is administered by an entity other than the hospital, the other entity must be identified in the addendum.

(ii) Beginning July 1, 2022, a hospital designated by medicare as a critical access hospital or sole community hospital that is subject to the requirements under subsection (1) of this section must annually submit to the department an addendum which details information about the 10 highest cost activities identified as community health improvement services. The addendum must include the type of activity, the method in which the activity was delivered, how the activity relates to an identified community need in the community health needs assessment, the target population for the activity, strategies to reach the target population, identified outcome metrics, the cost to the hospital to provide the activity, the methodology used to calculate the hospital's costs, and the number of people served by the activity. If a community health improvement service is administered by an entity other than the hospital, the other entity must be identified in the addendum.

(iii) The department shall require the reporting of demographic information about participant race, ethnicity, any disability, gender identity, preferred language, and zip code of primary residency. The department, in consultation with interested entities, may revise the required demographic information according to an established six-year review cycle about participant race, ethnicity, disabilities, gender identity, preferred language, and zip code of primary residence that must be reported under (b) (i) and (ii) of this subsection (2). At a minimum, the department's consultation process shall include community organizations that provide community health improvement services, communities impacted by health inequities, health care workers, hospitals, and the governor's interagency coordinating council on health disparities. The department shall establish a six-year cycle for the review of the information requested under this subsection (2) (b) (iii).

(iv) The department shall provide guidance on participant data collection and the reporting requirements under this subsection (2)(b). The guidance shall include a standard form for the reporting of information under this subsection (2)(b). The standard form must allow for the reporting of community health improvement services that are repeated within a reporting period to be combined within the addendum as a single project with the number of instances of the services listed. The department must develop the guidelines in consultation with interested entities, including an association representing hospitals in Washington, labor unions representing

- workers who work in hospital settings, and community health board associations. The department must post the information submitted to it pursuant to this subsection (2)(b) on its website.
- (3) (a) Each hospital subject to the requirements of subsection 4 (1) of this section shall make widely available to the public a 5 6 community benefit implementation strategy within one year of completing its community health needs assessment. In developing the 7 implementation strategy, hospitals shall consult with community-based 8 and stakeholders, and local 9 organizations public 10 jurisdictions, as well as any additional consultations the hospital decides to undertake. Unless contained in the implementation strategy 11 12 under this subsection (3)(a), the hospital must provide a brief explanation for not accepting recommendations for community benefit 13 proposals identified in the assessment through the 14 stakeholder 15 consultation process, such as excessive expense to implement or infeasibility of implementation of the proposal. 16
- 17 (b) Implementation strategies must be evidence-based, when 18 available; or development and implementation of innovative programs 19 and practices should be supported by evaluation measures.
- (4) When requesting demographic information under subsection 20 (2) (b) of this section, a hospital must inform participants that 21 providing the information is voluntary. If a hospital fails to report 22 23 demographic information under subsection (2) (b) of this section 24 because a participant refused to provide the information, the 25 department may not take any action against the hospital for failure to comply with reporting requirements or other licensing standards on 26 27 that basis.
- 28 <u>(5)</u> For the purposes of this section, the term "widely available to the public" has the same meaning as in the internal revenue service guidelines.
- NEW SECTION. Sec. 6. The department of health shall develop any forms or guidance required in this act at least 60 days before hospitals are required to utilize the form or guidance.
- NEW SECTION. Sec. 7. If specific funding for the purposes of this act, referencing this act by bill or chapter number, is not provided by June 30, 2021, in the omnibus appropriations act, this act is null and void.

Passed by the House April 13, 2021.
Passed by the Senate April 10, 2021.
Approved by the Governor May 3, 2021.
Filed in Office of Secretary of State May 3, 2021.

--- END ---