**E2SSB 5315** - H COMM AMD By Committee on Appropriations

## NOT ADOPTED 04/12/2023

1 Strike everything after the enacting clause and insert the 2 following:

Sec. 1. (1)(a) The legislature finds that the 3 "NEW SECTION. 4 federal individuals with disabilities education act, Title 20 U.S.C. Sec. 1400 et seq. establishes duties for the state education agency, 5 which is the office of the superintendent of public instruction in 6 Washington, with respect to students with disabilities who are placed 7 in a private school or facility by a school district or other public 8 9 agency as a means of providing special education and related services. 10

11 (b) Since 2006, the federal implementing regulations of the 12 federal individuals with disabilities education act have required 13 that the office of the superintendent of public instruction ensure 14 that a student with a disability who is placed in a private school or 15 facility by a school district or other public agency:

16 (i) Is provided special education and related services in 17 conformance with an individualized education program that meets the 18 requirements of federal law and at no cost to the student's parents;

(ii) Is provided an education that meets the standards that apply to education provided by a school district or other public agency; and

(iii) Has all of the rights of a student with a disability who is served by a school district or other public agency.

(c) Since 2006, the federal implementing regulations of the federal individuals with disabilities education act have required that the office of the superintendent of public instruction, in implementing the requirements described in (b) of this subsection (1):

29 (i) Monitor compliance through procedures such as written 30 reports, on-site visits, and parent questionnaires;

(ii) Disseminate copies of applicable standards to each private school and facility to which a school district or other public agency placed a student with a disability; and

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1 (iii) Provide an opportunity for those private schools and 2 facilities to participate in the development and revision of state 3 standards that apply to them.

(2) The legislature acknowledges that it has not codified the 4 requirements described in subsection (1) of this section into state 5 6 statute. Therefore, the legislature intends to codify the duty and authority of the superintendent of public instruction to establish 7 standards for approving, monitoring, and investigating education 8 centers, which are private schools and facilities that contract with 9 school districts to provide special education and related services to 10 11 students with disabilities placed in the education center by a school 12 district. The legislature also intends to codify the requirement that these standards must ensure that any students with disabilities 13 placed in an education center by a school district have the same 14 rights, protections, and access to special education and related 15 16 services that they would have if served by a school district.

17 Sec. 2. RCW 28A.155.090 and 2007 c 115 s 11 are each amended to 18 read as follows:

19 The superintendent of public instruction shall have the duty and 20 authority, through the administrative section or unit for the 21 education of children with disabling conditions, to:

(1) Assist school districts in the formation of programs to meetthe needs of children with disabilities;

(2) Develop interdistrict cooperation programs for children withdisabilities as authorized in RCW 28A.225.250;

(3) Provide, upon request, to parents or guardians of children
with disabilities, information as to the special education programs
for students with disabilities offered within the state;

(4) Assist, upon request, the parent or guardian of any child with disabilities in the placement of any child with disabilities who is eligible for but not receiving special educational services for children with disabilities;

(5) Approve school district and agency programs as being eligible
 for special excess cost financial aid to students with disabilities;

35 (6) Establish standards for approving, monitoring, and 36 investigating education centers, as defined in RCW 28A.205.010, that 37 contract with school districts under RCW 28A.155.060 to provide 38 special education and related services to children with disabilities 39 placed in the education center by a school district. The standards

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1 <u>must ensure that any children with disabilities placed in the</u> 2 <u>education center by a school district have the same rights</u>, 3 <u>protections</u>, and access to special education and related services 4 <u>that they would have if served by a school district</u>;

5 <u>(7)</u> Consistent with the provisions of RCW 28A.150.390, 6 28A.160.030, and 28A.155.010 through 28A.155.160, and part B of the 7 federal individuals with disabilities education improvement act, 8 administer administrative hearings and other procedures to ensure 9 procedural safeguards of children with disabilities; and

10 part B of the federal individuals with disabilities education 11 12 improvement act or other federal law providing for special education services for children with disabilities and the several provisions of 13 RCW 28A.150.390, 28A.160.030, and 28A.155.010 through 28A.155.160 and 14 to ensure appropriate access to and participation in the general 15 16 education curriculum and participation in statewide assessments for 17 all students with disabilities.

18 Sec. 3. RCW 28A.205.010 and 2006 c 263 s 408 are each amended to 19 read as follows:

20 <u>The definitions in this section apply throughout this chapter</u> 21 <u>unless the context clearly requires otherwise.</u>

(1) ((As used in this chapter, unless the context thereof shall clearly indicate to the contrary:))

24 "Education center" means ((any private school operated on a 25 profit or nonprofit basis which)) a private in-state school or 26 facility operated on a profit or nonprofit basis, or any out-of-state 27 school or facility, that contracts with a school district to provide 28 special education and related services to students with disabilities 29 placed in the education center by the school district and that does 30 the following:

31 (a) Is devoted to the teaching of basic academic skills, 32 including specific attention to improvement of student motivation for 33 achieving, and employment orientation  $((-))_{i}$ 

34 (b) Operates on a clinical, client centered basis. This shall 35 include, but not be limited to, performing diagnosis of individual 36 educational abilities, determination and setting of individual goals, 37 prescribing and providing individual courses of instruction therefor, 38 and evaluation of each individual client's progress in his or her 39 educational program((-)); and

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1 (c) Conducts courses of instruction by ((professionally trained 2 personnel certificated by the Washington professional educator 3 standards board according to rules adopted for the purposes of this 4 chapter and providing, for certification purposes, that a year's 5 teaching experience in an education center shall be deemed equal to a 6 year's teaching experience in a common or private school)) licensed 7 teachers.

8 (2) ((For purposes of this chapter, basic academic skills shall)) 9 "Basic academic skills" must include the study of mathematics, 10 speech, language, reading and composition, science, history, 11 literature, and political science or civics((; it shall not include 12 courses of a vocational training nature and shall not include courses 13 deemed nonessential to the accrediting or the approval of private 14 schools under RCW 28A.305.130.

(3) The superintendent of public instruction shall certify an 15 16 education center only upon application and (a) determination that 17 such school comes within the definition thereof as set forth in subsection (1) of this section and (b) demonstration on the basis of 18 actual educational performance of such applicants' students which 19 shows after consideration of their students' backgrounds, educational 20 gains that are a direct result of the applicants' educational 21 program. Such certification may be withdrawn if the superintendent 22 23 finds that a center fails to provide adequate instruction in basic academic skills. No education center certified by the superintendent 24 25 of public instruction pursuant to this section shall be deemed a common school under RCW 28A.150.020 or a private school for the 26 27 purposes of RCW 28A.195.010 through 28A.195.050)).

28 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 28A.205
29 RCW to read as follows:

30 (1) The office of the superintendent of public instruction may 31 approve an applicant as an education center only after a 32 determination that:

33 (a) The applicant meets the definition of an education center34 under RCW 28A.205.010; and

35 (b) The students of the applicant have made educational gains 36 that are a direct result of the applicant's educational program, 37 where the determination is based on the actual educational 38 performance of the students, after considering each student's 39 background.

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1 (2) The office of the superintendent of public instruction may 2 suspend, revoke, or refuse to renew approval of an education center 3 if the education center fails to provide adequate instruction in 4 basic academic skills, fails to adhere to federal laws, especially 5 civil rights laws, fails to comply with health and safety 6 requirements, or fails to comply with provisions of its contract with 7 a school district.

8 (3) The office of the superintendent of public instruction must 9 prohibit approved education centers from charging tuition or fees to 10 students placed in the education center by a school district.

11 (4) The office of the superintendent of public instruction must 12 encourage school districts to cooperate with education centers.

13 (5) An education center approved by the office of the 14 superintendent of public instruction under this section is not a 15 common school under RCW 28A.150.020.

16 (6) The approval of an education center that is a private school 17 in Washington approved by the state board of education under chapter 18 28A.195 RCW is limited to the program of special education and 19 related services provided to students with disabilities placed in the 20 education center by the school district.

21 Sec. 5. RCW 28A.155.060 and 2007 c 115 s 6 are each amended to 22 read as follows:

(1) For the purpose of carrying out the provisions of RCW 23 24 28A.155.020 through 28A.155.050, the board of directors of every school district shall be authorized to contract with ((agencies 25 approved by the superintendent of public instruction for operating 26 27 special education programs for students with disabilities. Approval 28 standards for such agencies shall conform substantially with those of 29 special education programs in the common schools)) education centers approved under subsection (2) of this section to provide special 30 31 education and related services to students with disabilities placed 32 in the education center by the school district.

33 (2) (a) The office of the superintendent of public instruction 34 must create an application process to approve education centers to 35 contract with school districts to provide special education and 36 related services to students with disabilities placed in the 37 education center by a school district. Education centers may be 38 approved for a period of up to three years.

1 (b) To qualify for approval, an education center must, at 2 minimum, meet the following requirements: 3 (i) Acknowledge that it can meet all contract elements established in subsection (3)(a) of this section; 4 (ii) (A) For an education center operating as a school, either 5 6 obtain approval by the state board of education under chapter 28A.195 7 RCW to operate as a private school in Washington or obtain approval by the state education agency of the state in which the education 8 center is located; and (B) for education centers that operate a 9 program of education within a nonschool facility, comply with 10 facility licensing requirements of the state in which the education 11 12 center is located; (iii) Employ or contract with: At least one licensed teacher with 13 a special education endorsement; other licensed teachers; and related 14 services staff who meet the licensing requirements for their 15 16 profession; 17 (iv) Meet applicable fire codes of the local or state fire marshal and applicable health and safety standards; 18 19 (v) Demonstrate through audits that it is financially stable and has accounting systems that allow for separation of school district 20 funds, including financial safeguards in place to track revenues and 21 22 expenditures associated with contracted placements to ensure that 23 funds are used to provide special education services to students; 24 (vi) Demonstrate that it has procedures in place that address staff hiring and contracting, including checking personal and 25 professional references for employees, conducting criminal background 26 checks in accordance with RCW 28A.400.303, and scheduling regular 27 staff evaluations that address staff competencies; 28 (vii) Demonstrate that staff of the education center are 29 regularly trained on the following topics: 30 31 (A) Constitutional and civil rights of children in schools; 32 (B) Child and adolescent development; 33 (C) Trauma-informed approaches to working with youth; (D) Recognizing and responding to youth mental health issues; 34 (E) Educational rights of students with disabilities, the 35 relationship of disability to behavior, and best practices for 36 interacting with students with disabilities; 37 (F) Cultural competency, diversity, equity, and inclusion, 38 39 including best practices for interacting with students from 40 particular backgrounds, including English learner, LGBTO, immigrant,

1	female, and nonbinary students. The terms "cultural competency,"
2	<u>"diversity," "equity," and "inclusion" have the same meanings as in</u>
3	RCW 28A.415.443;
4	(G) De-escalation techniques when working with youth or groups of
5	youth;
6	(H) Student isolation and restraint requirements under RCW
7	<u>28A.600.485;</u>
8	(I) The federal family educational rights and privacy act (Title
9	20 U.S.C. Sec. 1232g) requirements including limits on access to and
10	dissemination of student records for noneducational purposes; and
11	(J) Restorative justice principles and practices; and
12	<u>(viii) Maintain a policy of nondiscrimination and provide</u>
13	procedural safeguards for students eligible for special education
14	services and their families.
15	(c) Before approving an application under this subsection, the
16	office of the superintendent of public instruction must conduct an
17	on-site visit to ensure that an education center's facilities,
18	staffing levels, and procedural safeguards are sufficient to provide
19	<u>a safe and appropriate learning environment for students with</u>
20	disabilities placed in the education center by a school district.
21	(d) The office of the superintendent of public instruction may
22	suspend, revoke, or refuse to renew its approval of an education
23	center if the education center:
24	<u>(i) Fails to maintain approval standards or fails to comply with</u>
25	all school district contract elements established in subsection
26	(3) (a) of this section;
27	<u>(ii) Violates the rights of students with disabilities placed in</u>
28	the education center by a school district; or
29	(iii) Refuses to implement any corrective actions ordered by the
30	office of the superintendent of public instruction.
31	<u>(e) The office of the superintendent of public instruction must</u>
32	use the data collected to produce the report required under section 7
33	of this act to identify issues of noncompliance with approval
34	standards and contract elements established in subsection (3)(a) of
35	this section.
36	(f) The office of the superintendent of public instruction must
37	notify the state board of education if any education center that is
38	also a private school approved by the state board of education under
39	chapter 28A.195 RCW is investigated for noncompliance, is directed to
40	complete corrective action, or fails to maintain approval under this
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1 subsection. The state board of education must notify the office of the superintendent of public instruction of any unresolved concerns, 2 3 deficiencies, or deviations related to an education center that is also a private school approved by the state board of education under 4 chapter 28A.195 RCW. 5 6 (q) (i) The office of the superintendent of public instruction 7 must develop and publish on its website a complaint process for individuals to report noncompliance or violations of student rights 8 9 at education centers. (ii) The office of the superintendent of public instruction must 10 use the complaint process to identify and address patterns of 11 12 misconduct at education centers, including issuing corrective action or revoking approval under this subsection. 13 14 (3) (a) A school district that chooses to contract with an education center as authorized under subsection (1) of this section 15 16 must enter into a written contract with the education center to 17 establish the responsibilities of the school district and the education center and set forth the rights of students with 18 19 disabilities placed in the education center by the school district as a means of providing special education and related services. The 20 contract must include, at a minimum, the following elements: 21 22 (i) The names of the parties involved and the name of the student 23 or students with disabilities placed in the education center by the 24 school district; 25 (ii) The locations and settings of the services to be provided; (iii) A description of the services to be provided, including 26 27 access to state learning standards adopted under RCW 28A.655.070; 28 (iv) The total contract cost and applicable charge and 29 reimbursement systems, including billing and payment procedures; (v) Acknowledgment that the education center is responsible for 30 full reimbursement to the school district of any overpayments 31 32 determined to have been made by the school district; (vi) Acknowledgment that the education center has a list of each 33 qualified staff member providing special education and related 34 services and a copy of the license or credential that qualifies each 35 36 staff member to provide those services; (vii) Acknowledgment that the school district and education 37 center have clearly established their respective responsibilities and 38 39 processes for data collection and reporting for students;

1 (viii) Acknowledgment that the education center must comply with student isolation and restraint requirements under RCW 28A.600.485; 2 3 (ix) Acknowledgment that the education center must notify the school district and the office of the superintendent of public 4 instruction of any program, staffing, or facility changes that may 5 6 affect the agency's ability to provide contracted services; 7 (x) Acknowledgment that the education center must comply with all relevant Washington state and federal laws that are applicable to the 8 school district; and 9 10 (xi) Acknowledgment that the school district must provide the office of the superintendent of public instruction with the 11 12 opportunity to review the contract and related documentation upon request. 13 14 (b) A school district contracting with an education center must conduct an annual on-site visit to ensure that an education center's 15 16 facilities, staffing levels, and procedural safeguards are sufficient to provide a safe and appropriate learning environment and meet the 17 unique needs of the students with disabilities placed in the 18 19 education center by the school district. (c) A school district contracting with an education center must 20 remain responsible for ensuring that the students with disabilities 21 22 placed in the education center by the school district are: 23 (i) Provided a free appropriate public education in accordance 24 with the federal individuals with disabilities education act, Title 25 20 U.S.C. Sec. 1400 et seq. and this chapter; (ii) Provided with special education and related services at no 26 27 cost to the student's parents and in conformance with an individualized education program as required by law, including 28 evaluations and individualized education program team meetings that 29 meet all applicable requirements; 30 (iii) Provided with an opportunity to participate in Washington 31 32 state and school district assessments and an opportunity to fulfill the requirements to receive a Washington state diploma; and 33 34 (iv) Provided at least the minimum instructional hours and days required under RCW 28A.150.220. 35 36 (d) A school district contracting with an education center must report to the office of the superintendent of public instruction and 37 the office of the state auditor any concerns the school district has 38 39 about overbilling by an education center.

1	(e) A school district must provide the following documents to the
2	parents or guardians of the student being served by an education
3	<u>center:</u>
4	(i) A summary of the school district and education center's
5	responsibilities and processes for reporting incidents of student
6	isolation and restraint under RCW 28A.600.485; and
7	(ii) A copy of the complaint process published under subsection
8	(2)(g) of this section.
9	(4) For the purpose of this section, "education center" means an
10	education center, as defined in RCW 28A.205.010, approved by the
11	office of the superintendent of public instruction under subsection
12	(2) of this section.

13 Sec. 6. RCW 28A.155.210 and 2013 c 202 s 3 are each amended to 14 read as follows:

15 ((school that is required to develop an)) А student's individualized education program ((as required by federal law)) must 16 17 include ((within the plan)) procedures for notification of a parent 18 or guardian regarding the use of restraint or isolation under RCW 28A.600.485. If a student is served by an education center under RCW 19 20 28A.155.060, the student's individualized education program must also 21 specify any additional procedures required to ensure the education 22 center fully complies with RCW 28A.600.485.

23 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 28A.155
24 RCW to read as follows:

(1) Beginning December 1, 2023, and in compliance with RCW 25 26 43.01.036, the office of the superintendent of public instruction must annually submit a report to the education committees of the 27 legislature regarding student placements at education centers under 28 RCW 28A.155.060. A summary of the report, including a link to the 29 30 full report content, must also be posted on the office of the 31 superintendent of public instruction's website. The report must 32 include:

33 (a) The academic progress of students receiving special education 34 services from education centers, using the results of the two most 35 recent state assessments;

(b) The graduation rates of students who have received special
 education services from education centers;

1 (c) The rate at which students receiving special education 2 services from education centers return to their resident school 3 districts;

4 (d) Data on student restraint and isolation incidents, 5 discipline, and attendance at education centers; and

6 (e) Any corrective action or change in an education center's 7 approval status, as ordered by the office of the superintendent of 8 public instruction.

9 (2) The data published under subsection (1) of this section must 10 be disaggregated by education center when it is possible to do so 11 without disclosing, directly or indirectly, a student's personally 12 identifiable information as protected under the federal family 13 educational rights and privacy act (Title 20 U.S.C. Sec. 1232g).

14 <u>NEW SECTION.</u> Sec. 8. The following acts or parts of acts are 15 each repealed:

16 (1) RCW 28A.205.020 (Common school dropouts—Reimbursement) and 17 1999 c 348 s 3, 1997 c 265 s 7, 1993 c 211 s 2, 1990 c 33 s 181, 1979 18 ex.s. c 174 s 1, & 1977 ex.s. c 341 s 2;

19 (2) RCW 28A.205.030 (Reentry of prior dropouts into common 20 schools, rules—Eligibility for test to earn a high school equivalency 21 certificate) and 2013 c 39 s 6;

(3) RCW 28A.205.040 (Fees—Rules—Priority for payment—Review of records) and 2013 c 39 s 7, 2006 c 263 s 412, 1999 c 348 s 4, 1990 c 33 s 183, 1979 ex.s. c 174 s 2, & 1977 ex.s. c 341 s 4;

25 (4) RCW 28A.205.070 (Allocation of funds—Criteria—Duties of 26 superintendent) and 2006 c 263 s 409, 1993 c 211 s 6, 1990 c 33 s 27 185, & 1985 c 434 s 3;

(5) RCW 28A.205.080 (Legislative findings—Distribution of funds—
Cooperation with school districts) and 1997 c 265 s 8, 1993 c 211 s
7, 1990 c 33 s 186, & 1987 c 518 s 220; and

31 (6) RCW 28A.205.090 (Inclusion of education centers program in 32 biennial budget request—Quarterly plans—Funds—Payment) and 1993 c 33 211 s 8, 1990 c 33 s 187, & 1985 c 434 s 4.

NEW SECTION. Sec. 9. This act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect immediately."

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<u>EFFECT:</u> Strikes all material in the underlying bill and replaces it with material that has the following effect:

(1) Changes the term "nonpublic agency" to "education center" throughout the amendment.

(2) Modifies the definition of "education center" to "a private in-state school or facility operated on a profit or nonprofit basis, or any out-of-state school or facility, that contracts with a school district [that meets specified requirements]," rather than "any private school operated on a nonprofit or for profit basis [that meets specified requirements];" and correspondingly allows courses of instruction to be conducted by licensed teachers, rather than professional trained personnel certificated by the Professional Educator Standards Board.

(3) Authorizes the Office of the Superintendent of Public Instruction (OSPI) to approve, rather than certify, education centers, and adds that the OSPI can suspend, revoke, or refuse to renew approval if an education center fails to adhere to federal laws, especially civil rights laws, fails to comply with health and safety requirements, or fails to comply with provisions of its contract with a school district.

(4) Adds that, for a private school in Washington approved by the state board of education (SBE), the OSPI may only approve as an education center the program of special education and related services provided to students with disabilities placed in the education center by the school district.

(5) Specifies that all education centers may be approved for up to three years, rather than permitting education centers that are private schools in Washington approved by the SBE to be approved for up to five years.

(6) Directs the SBE to notify the OSPI of any unresolved concerns, deficiencies, or deviations it has with an education center that is also a private school approved by the SBE.

(7) Requires that, to qualify for approval to provide special education and related services to students with disabilities placed in the education center by a school district, an applicant must demonstrate that its staff are regularly trained on 10 topics, including relevant laws, child and adolescent development, and specified best practices for working with youth (rather than permitting existing safety and security staff training to be provided to education centers located in Washington).

(8) Adds that the required contract between a school district and an education center must include acknowledgment that the education center is responsible for full reimbursement to the school district of any overpayments determined to have been made by the school district;

(9) Directs a school district contracting with an education center to report to the Office of the Superintendent of Public Instruction and the Office of the State Auditor any concerns the school district has about overbilling by an education center.

(10) Directs the OSPI to use data on student academic progress, discipline, and attendance (in addition to isolation and restraint) to identify issues of education center noncompliance with approval standards and contract elements.

(11) Repeals six provisions of existing education center law related primarily to funding of the centers and enrollment of common school dropouts.

(12) Adds an intent section.

(13) Makes nonsubstantive changes, for example adding statutory citations, changing the phrase "to provide special education programs for students with disabilities" to "to provide special education and related services to students with disabilities placed in the education center by a school district," and referring more generally to requirements and standards that may be in place for out-of-state entities.

(14) Maintains the emergency clause.

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