E2SHB 1238 - S COMM AMD

By Committee on Early Learning & K-12 Education

NOT CONSIDERED 04/11/2023

1 Strike everything after the enacting clause and insert the 2 following:

- "NEW SECTION. Sec. 1. (1) The legislature recognizes that adequate childhood nutrition is indispensable for proper intellectual, academic, and social development. However, many Washington families continue to face economic and other challenges that impact students' ability to consistently access nutritional meals that support their growth and well-being.
- (2) The legislature has acknowledged the widespread but often concealed harms of childhood hunger by enacting legislation in recent years to address this issue. For example, in 2018, the legislature established a breakfast after the bell program in high-needs schools, in 2021, the legislature eliminated lunch copays for qualifying students, and in 2022, the legislature expanded school participation in the federal community eligibility provision, a program that provides no-charge meals for all students at participating schools.
- (3) These efforts and others have significantly increased student access to meals provided without charge, but the problems of food insecurity, with its lasting physiological and psychological harms, remain a reality for too many families, too many schools, and too many children.
- (4) The legislature recognizes also that the myriad difficulties of the COVID-19 pandemic uniquely impacted school districts and food delivery systems. While the challenges of responding to the unprecedented disruptions of a global pandemic continue to reverberate in public schools, school districts, through hard work, federal approvals, and appropriate financial supports, successfully demonstrated their ability to provide meals without charge to all requesting students. However, federal provisions permitting meals to be served at no charge to all students during the school year have expired, so the task of broadly responding to student meal needs has returned to the states.

- (5) Although childhood hunger persists, the legislature recognizes that the state and school districts have the needed infrastructure and ability to respond to the issue, including the potential to access or leverage federal funds that may become available for school meal programs. The legislature, therefore, intends to continue its multiyear effort to eliminate hunger and food insecurity within public schools by expanding the provision of meals without charge to the state's youngest K-12 students.
- 9 <u>NEW SECTION.</u> **Sec. 2.** A new section is added to chapter 28A.235 10 RCW to read as follows:
 - (1) (a) In accordance with (b) and (c) of this subsection, beginning with the 2023-24 school year, each school district shall provide breakfast and lunch each school day to any student who requests a breakfast, lunch, or both. The school district must provide the meals at no charge to the student and without consideration of the student's eligibility for a federally reimbursed free or reduced-price meal. Meals provided under this section must be nutritiously adequate and qualify for federal reimbursement under the school lunch program or the school breakfast program, and students are not eligible for more than one meal in a meal service period.
- 21 (b) The requirements in (a) of this subsection apply to public 22 schools in which:
 - (i) Educational services are provided to students in any of the grades of kindergarten through four; and
 - (ii) 30 percent or more of the enrolled students meet federal eligibility requirements for free or reduced-price lunches.
 - (c) The obligation to provide breakfast and lunch to students under this subsection (1):
 - (i) Begins in the 2023-24 school year for schools in which 40 percent or more of the enrolled students meet federal eligibility requirements for free or reduced-price lunches;
 - (ii) Begins in the 2024-25 school year for schools in which the percentage of enrolled students that meet federal eligibility requirements for free or reduced-price lunches is at least 30 percent and less than 40 percent; and
- 36 (iii) Does not apply to schools participating in the United 37 States department of agriculture's community eligibility provision 38 under RCW 28A.235.300 that have not completed the duration of the 39 provision's four-year cycle.

- 1 (2) The office of the superintendent of public instruction shall reimburse school districts, subject to the requirements of subsection 2 (1) of this section, on a per meal reimbursement basis for meals that 3 are not already reimbursed at the United States department of 4 agriculture's free rate. The additional state reimbursement amount 5 6 must be the difference between the United States department 7 agriculture's free rate and the United States department agriculture's paid rate. For school districts that 8 participating in the school lunch program or the school breakfast 9 program that provided school meals to enrolled students meeting 10 federal eligibility requirements for free and reduced-price lunches 11 12 during the 2023-24 school year, the state reimbursement provided under this subsection must be equivalent to the 13 per-meal reimbursement that the school district would have otherwise qualified 14 for if it had been participating in the school lunch program and the 15 16 school breakfast program.
 - (3) School districts, in accordance with RCW 28A.235.160, may be exempted from the requirements of this section.
 - (4) To maximize federal funding, school districts must continue collecting free and reduced-price meal eligibility applications where applicable and run direct certification at least monthly in accordance with RCW 28A.235.280. School districts shall also annually monitor data for eligibility in the United States department of agriculture community eligibility provision and apply where eligible as required in RCW 28A.235.300.
- 26 (5) For the purposes of this section, the following definitions 27 apply:
 - (a) "Public school" has the same meaning as in RCW 28A.150.010.
- 29 (b) "School breakfast program" has the same meaning as in RCW 30 28A.235.160.
- 31 (c) "School lunch program" has the same meaning as in RCW 32 28A.235.160.
 - (6) This section governs school operation and management under RCW 28A.710.040 and 28A.715.020, and applies to charter schools established under chapter 28A.710 RCW and state-tribal education compact schools established under chapter 28A.715 RCW to the same extent as it applies to school districts.
- 38 (7) The requirements in this section shall lapse if the federal reimbursement for any school breakfasts or lunches is eliminated.

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- NEW SECTION. Sec. 3. A new section is added to chapter 28A.235 RCW to read as follows:
- Public schools, as defined in RCW 28A.150.010, providing school meals to students are encouraged to buy Washington produced food whenever practicable and cost is comparable to non-Washington produced food.
- 7 **Sec. 4.** RCW 28A.235.160 and 2021 c 74 s 2 are each reenacted and 8 amended to read as follows:
 - (1) For the purposes of this section:

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- (a) "Free or reduced-price lunch" means a lunch served by a school district participating in the national school lunch program to a student qualifying for national school lunch program benefits based on family size-income criteria.
- 14 (b) "Lunch copay" means the amount a student who qualifies for a 15 reduced-price lunch is charged for a reduced-price lunch.
 - (c) "School breakfast program" means a program meeting federal requirements defined in 42 U.S.C. Sec. 1773.
- 18 (d) "School lunch program" means a meal program meeting the 19 requirements defined ((by the superintendent of public instruction 20 under subsection (2)(b) of this section)) in Title 42 U.S.C. Sec. 21 1751 et seq.
 - (e) "Severe-need school" means a school that qualifies for a severe-need school reimbursement rate from federal funds for school breakfasts served to children from low-income families.
 - (f) "Summer food service program" means a meal or snack program meeting the requirements defined by the superintendent of public instruction under subsection (4) of this section.
 - (2) School districts shall implement a school lunch program in each public school in the district in which educational services are provided to children in any of the grades of kindergarten through four and in which ((twenty-five)) 25 percent or more of the enrolled students qualify for a free or reduced-price lunch. In accordance with section 2 of this act, school districts shall provide meals at no charge to all requesting students at public schools that meet the criteria established in section 2(1) (b) and (c) of this act. In developing and implementing its school lunch program and school breakfast program, each school district may consult with an advisory committee including school staff, community members, and others appointed by the board of directors of the district.

(((a) Applications to determine free or reduced-price lunch eligibility shall be distributed and collected for all households of children in schools containing any of the grades kindergarten through four and in which there are no United States department of agriculture child nutrition programs. The applications that are collected must be reviewed to determine eligibility for free or reduced-price lunches. Nothing in this section shall be construed to require completion or submission of the application by a parent or guardian.

- (b) Using the most current available school data on free and reduced-price lunch eligibility, the superintendent of public instruction shall adopt a schedule for implementation of school lunch programs at each school required to offer such a program under subsection (2) of this section as follows:
- (i) Schools not offering a school lunch program and in which twenty-five percent or more of the enrolled students are eligible for free or reduced-price lunch shall implement a school lunch program not later than the second day of school in the 2005-06 school year and in each school year thereafter.
- (ii) The superintendent shall establish minimum standards defining the lunch meals to be served, and such standards must be sufficient to qualify the meals for any available federal reimbursement.
- (iii) Nothing in this section shall be interpreted to prevent a school from implementing a school lunch program earlier than the school is required to do so.))
- (3) To the extent funds are appropriated for this purpose, each school district shall implement a school breakfast program in each school where more than ((forty)) 40 percent of students eligible to participate in the school lunch program qualify for free or reduced-price meal reimbursement ((by the school year 2005-06)). Beginning in the 2023-24 school year and in accordance with section 2 of this act, school districts shall implement a breakfast program in each school providing meals at no charge to students. For the second year before the implementation of the district's school breakfast program, and for each subsequent school year, each school district shall submit data enabling the superintendent of public instruction to determine which schools within the district will qualify for this requirement. Schools where lunch programs start after the 2003-04 school year, where ((forty)) 30 percent of students qualify for free or reduced-

price meals, must begin school breakfast programs the second year following the start of a lunch program.

- (4) Each school district shall implement a summer food service program in each public school in the district in which a summer program of academic, enrichment, or remedial services is provided and in which 50 percent or more of the children enrolled in the school ((qualify)) meet federal eligibility requirements for free or reduced-price lunch. However, the superintendent of public instruction shall develop rules establishing criteria to permit an exemption for a school that can demonstrate availability of an adequate alternative summer feeding program. Sites providing meals should be open to all children in the area, unless a compelling case can be made to limit access to the program. The superintendent of public instruction shall adopt a definition of compelling case and a schedule for implementation as follows:
- 16 (a) Beginning the summer of 2005 if the school currently offers a 17 school breakfast or lunch program; or
 - (b) Beginning the summer following the school year during which a school implements a school lunch program under ((subsection (2)(b) of)) this section.
 - (5) Schools not offering a breakfast or lunch program may meet the meal service requirements of subsections (2)((-b)) and (4) of this section through any of the following:
 - (a) Preparing the meals on-site;
 - (b) Receiving the meals from another school that participates in a United States department of agriculture child nutrition program; or
 - (c) Contracting with a nonschool entity that is a licensed food service establishment under RCW 69.07.010.
 - (6) Requirements that school districts have a school lunch, breakfast, or summer nutrition program under this section shall not create or imply any state funding obligation for these costs. The legislature does not intend to include these programs within the state's obligation for basic education funding under Article IX of the state Constitution.
 - (7) Beginning in the 2021-22 school year, school districts with school lunch programs must eliminate lunch copays for students in prekindergarten through 12th grade who qualify for reduced-price lunches, and the superintendent of public instruction must allocate funding for this purpose.

(8) The requirements in this section shall lapse if the federal reimbursement for any school breakfasts, lunches, or summer food service programs is eliminated.

- (9) School districts may be exempted from the requirements of this section and section 2 of this act by showing good cause why they cannot comply with the office of the superintendent of public instruction to the extent that such exemption is not in conflict with federal or state law. The process and criteria by which school districts ((are)) may be exempted shall be developed by rule and revised if necessary by the office of the superintendent of public instruction in consultation with representatives of school directors, school food service, community-based organizations, and ((the Washington state PTA)) a state organization of parents and teachers.
- **Sec. 5.** RCW 28A.150.260 and 2022 c 109 s 3 are each amended to 15 read as follows:

The purpose of this section is to provide for the allocation of state funding that the legislature deems necessary to support school districts in offering the minimum instructional program of basic education under RCW 28A.150.220. The allocation shall be determined as follows:

- (1) The governor shall and the superintendent of public instruction may recommend to the legislature a formula for the distribution of a basic education instructional allocation for each common school district.
- (2) (a) The distribution formula under this section shall be for allocation purposes only. Except as may be required under subsections (4) (b) and (c), (5) (b), and (9) of this section, chapter 28A.155, 28A.165, 28A.180, or 28A.185 RCW, or federal laws and regulations, nothing in this section requires school districts to use basic education instructional funds to implement a particular instructional approach or service. Nothing in this section requires school districts to maintain a particular classroom teacher-to-student ratio or other staff-to-student ratio or to use allocated funds to pay for particular types or classifications of staff. Nothing in this section entitles an individual teacher to a particular teacher planning period.
- 37 (b) To promote transparency in state funding allocations, the 38 superintendent of public instruction must report state per-pupil allocations for each school district for the general apportionment, Code Rev/CC:jlb 7 S-2450.1/23

- special education, learning assistance, transitional bilingual, 1 highly capable, and career and technical education programs. The 2 superintendent must report this information in a user-friendly format 3 on the main page of the office's website. School districts must 4 include a link to the superintendent's per-pupil allocations report 5 6 on the main page of the school district's website. In addition, the budget documents published by the legislature for the enacted omnibus 7 operating appropriations act must report statewide average per-pupil 8 allocations for general apportionment and the categorical programs 9 listed in this subsection. 10
- (3) (a) To the extent the technical details of the formula have 11 12 been adopted by the legislature and except when specifically provided as a school district allocation, the distribution formula for the 13 basic education instructional allocation shall be based on minimum 14 staffing and nonstaff costs the legislature deems necessary to 15 16 support instruction and operations in prototypical schools serving 17 high, middle, and elementary school students as provided in this section. The use of prototypical schools for the distribution formula 18 19 does not constitute legislative intent that schools should be operated or structured in a similar fashion as the prototypes. 20 21 Prototypical schools illustrate the level of resources needed to operate a school of a particular size with particular types and grade 22 23 levels of students using commonly understood terms and inputs, such as class size, hours of instruction, and various categories of school 24 25 staff. It is the intent that the funding allocations to school districts be adjusted from the school prototypes based on the actual 26 number of annual average full-time equivalent students in each grade 27 28 level at each school in the district and not based on the grade-level configuration of the school to the extent that data is available. The 29 allocations shall be further adjusted from the school prototypes with 30 31 minimum allocations for small schools and to reflect other factors 32 identified in the omnibus appropriations act.
 - (b) For the purposes of this section, prototypical schools are defined as follows:
- (i) A prototypical high school has ((six hundred)) 600 average annual full-time equivalent students in grades nine through ((twelve)) 12;
- (ii) A prototypical middle school has ((four hundred thirty-two))

 39 432 average annual full-time equivalent students in grades seven and
 40 eight; and

- 1 (iii) A prototypical elementary school has ((four hundred)) 400 2 average annual full-time equivalent students in grades kindergarten 3 through six.
 - (4)(a)(i) The minimum allocation for each level of prototypical school shall be based on the number of full-time equivalent classroom teachers needed to provide instruction over the minimum required annual instructional hours under RCW 28A.150.220 and provide at least one teacher planning period per school day, and based on the following general education average class size of full-time equivalent students per teacher:

| 11 | General educ | cation |
|----|---------------|--------|
| 12 | average class | s size |
| 13 | Grades K-3 | 17.00 |
| 14 | Grade 4 | 27.00 |
| 15 | Grades 5-6 | 27.00 |
| 16 | Grades 7-8 | 28.53 |
| 17 | Grades 9-12 | 28.74 |

- (ii) The minimum class size allocation for each prototypical high 18 school shall also provide for enhanced funding for class size 19 reduction for two laboratory science classes within grades nine 20 21 through ((twelve)) 12 per full-time equivalent high school student 22 multiplied by a laboratory science course factor of 0.0833, based on the number of full-time equivalent classroom teachers needed to 23 provide instruction over the minimum required annual instructional 24 hours in RCW 28A.150.220, and providing at least one teacher planning 25 period per school day: 26
- - (b) (i) Beginning September 1, 2019, funding for average K-3 class sizes in this subsection (4) may be provided only to the extent of, and proportionate to, the school district's demonstrated actual class size in grades K-3, up to the funded class sizes.
 - (ii) The office of the superintendent of public instruction shall develop rules to implement this subsection (4)(b).
- 36 (c)(i) The minimum allocation for each prototypical middle and 37 high school shall also provide for full-time equivalent classroom

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- teachers based on the following number of full-time equivalent students per teacher in career and technical education:
- Career and technical education average
- 5 class size
- 6 Approved career and technical education offered at
- 8 Skill center programs meeting the standards established
- 9 by the office of the superintendent of public
- 11 (ii) Funding allocated under this subsection (4)(c) is subject to 12 RCW 28A.150.265.
- 13 (d) In addition, the omnibus appropriations act shall at a 14 minimum specify:
- (i) A high-poverty average class size in schools where more than ((fifty)) 50 percent of the students are eligible for free and reduced-price meals; and
- 18 (ii) A specialty average class size for advanced placement and 19 international baccalaureate courses.
- 20 (5)(a) The minimum allocation for each level of prototypical 21 school shall include allocations for the following types of staff in 22 addition to classroom teachers:

| 23 | | Elementary | Middle | High |
|----|---|------------|--------|--------|
| 24 | | School | School | School |
| 25 | Principals, assistant principals, and other certificated building-level | | | |
| 26 | administrators. | 1.253 | 1.353 | 1.880 |
| 27 | Teacher-librarians, a function that includes information literacy, technology, | | | |
| 28 | and media to support school library media programs. | 0.663 | 0.519 | 0.523 |
| 29 | Teaching assistance, including any aspect of educational instructional services | | | |
| 30 | provided by classified employees. | 0.936 | 0.700 | 0.652 |
| 31 | Office support and other noninstructional aides. | 2.012 | 2.325 | 3.269 |
| 32 | Custodians | 1.657 | 1.942 | 2.965 |
| 33 | Nurses | 0.246 | 0.336 | 0.339 |
| 34 | Social workers | 0.132 | 0.033 | 0.052 |
| 35 | Psychologists | 0.046 | 0.009 | 0.021 |
| 36 | Counselors | 0.660 | 1.383 | 2.706 |

| 1 | Classified staff providing student and staff safety | 0.079 | 0.092 | 0.141 |
|---|---|--------|-------|-------|
| 2 | Parent involvement coordinators | 0.0825 | 0.00 | 0.00 |

- (b) (i) The superintendent may only allocate funding, up to the combined minimum allocations, for nurses, social workers, psychologists, counselors, classified staff providing student and staff safety, and parent involvement coordinators under (a) and (c) of this subsection to the extent of and proportionate to a school district's demonstrated actual ratios of: Full-time equivalent physical, social, and emotional support staff to full-time equivalent students.
- (ii) The superintendent must adopt rules to implement this subsection (5)(b) and the rules must require school districts to prioritize funding allocated as required by (b)(i) of this subsection for physical, social, and emotional support staff who hold a valid educational staff associate certificate appropriate for the staff's role.
- (iii) For the purposes of this subsection (5)(b), "physical, social, and emotional support staff" include nurses, social workers, psychologists, counselors, classified staff providing student and staff safety, parent involvement coordinators, and other school district employees and contractors who provide physical, social, and emotional support to students as defined by the superintendent.
- (c) For the 2023-24 school year, in addition to the minimum allocation under (a) of this subsection, the following additional staffing units for each level of prototypical school will be provided:

| 27 | | Elementary | Middle | High |
|----|-----------------|------------|--------|--------|
| 28 | | School | School | School |
| 29 | Nurses | 0.170 | 0.276 | 0.243 |
| 30 | Social workers. | 0.090 | 0.027 | 0.037 |
| 31 | Psychologists | 0.029 | 0.007 | 0.014 |
| 32 | Counselors | 0.167 | 0.167 | 0.176 |

33 (6)(a) The minimum staffing allocation for each school district 34 to provide district-wide support services shall be allocated per one 35 thousand annual average full-time equivalent students in grades K-12 36 as follows:

Staff per 1,000

| 1 | K-12 students |
|----|---|
| 2 | Technology |
| 3 | Facilities, maintenance, and grounds 1.813 |
| 4 | Warehouse, laborers, and mechanics 0.332 |
| 5 | (b) The minimum allocation of staff units for each school |
| 6 | district to support certificated and classified staffing of central |
| 7 | administration shall be 5.30 percent of the staff units generated |
| 8 | under subsections (4)(a) and (5) of this section and (a) of this |
| 9 | subsection. |
| 10 | (7) The distribution formula shall include staffing allocations |
| 11 | to school districts for career and technical education and skill |
| 12 | center administrative and other school-level certificated staff, as |
| 13 | specified in the omnibus appropriations act. |
| 14 | (8)(a) Except as provided in (b) of this subsection, the minimum |
| 15 | allocation for each school district shall include allocations per |
| 16 | annual average full-time equivalent student for the following |
| 17 | materials, supplies, and operating costs as provided in the 2017-18 |
| 18 | school year, after which the allocations shall be adjusted annually |
| 19 | for inflation as specified in the omnibus appropriations act: |
| 20 | Per annual average |
| 21 | full-time equivalent student |
| 22 | in grades K-12 |
| 23 | Technology |
| 24 | Utilities and insurance |
| 25 | Curriculum and textbooks |
| 26 | Other supplies |
| 27 | Library materials |
| 28 | Instructional professional development for certificated and |

Security and central office administration. \$121.94 (b) In addition to the amounts provided in (a) of this subsection, beginning in the 2014-15 school year, the omnibus appropriations act shall provide the following minimum allocation for each annual average full-time equivalent student in grades nine through ((twelve)) 12 for the following materials, supplies, and operating costs, to be adjusted annually for inflation:

38 Per annual average

classified staff.

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\$21.71

\$176.01

| 1 | full-time equivalent student |
|---|---|
| 2 | in grades 9-12 |
| 3 | Technology |
| 4 | Curriculum and textbooks |
| 5 | Other supplies |
| 6 | Library materials |
| 7 | Instructional professional development for certificated and |
| 8 | classified staff |

- (9) In addition to the amounts provided in subsection (8) of this section and subject to RCW 28A.150.265, the omnibus appropriations act shall provide an amount based on full-time equivalent student enrollment in each of the following:
- (a) Exploratory career and technical education courses for students in grades seven through ((twelve)) 12;
- (b) Preparatory career and technical education courses for students in grades nine through ((twelve)) 12 offered in a high school; and
- (c) Preparatory career and technical education courses for students in grades ((eleven)) $\underline{11}$ and ((twelve)) $\underline{12}$ offered through a skill center.
- (10) In addition to the allocations otherwise provided under this section, amounts shall be provided to support the following programs and services:
- (a) (i) To provide supplemental instruction and services students who are not meeting academic standards through the learning assistance program under RCW 28A.165.005 through 28A.165.065, allocations shall be based on the greater of either: The district percentage of students in kindergarten through grade ((twelve)) 12 who were eligible for free or reduced-price meals for the school year immediately preceding the district's participation, in whole or part, the United States department of agriculture's community eligibility provision, or the district percentage of students in grades K-12 who were eligible for free or reduced-price meals in the prior school year. The minimum allocation for the program shall, except as provided in (a)(iii) of this subsection, provide for each level of prototypical school resources to provide, on a statewide average, 2.3975 hours per week in extra instruction with a class size of ((fifteen)) 15 learning assistance program students per teacher.

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(ii) In addition to funding allocated under (a)(i) of this subsection, to provide supplemental instruction and services for students who are not meeting academic standards in qualifying schools. A qualifying school, except as provided in (a) (iv) of this subsection, means a school in which the three-year rolling average of the prior year total annual average enrollment that qualifies for free or reduced-price meals equals or exceeds ((fifty)) 50 percent or more of its total annual average enrollment. A school continues to meet the definition of a qualifying school if the Participates in the United States department of agriculture's community eligibility provision; and met the definition of a qualifying school in the year immediately preceding participation. The minimum allocation for this additional high poverty-based allocation must provide for each level of prototypical school resources to provide, on a statewide average, 1.1 hours per week in extra instruction with a class size of ((fifteen)) 15 learning assistance program students per teacher, under RCW 28A.165.055, school districts must distribute the high poverty-based allocation to the schools that generated the funding allocation.

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- (iii) For the 2024-25 and 2025-26 school years, allocations under (a) (i) of this subsection for school districts providing meals at no charge to students under section 2 of this act that are not participating, in whole or in part, in the United States department of agriculture's community eligibility provision shall be based on the school district percentage of students in grades K-12 who were eligible for free or reduced-price meals in school years 2019-20 through 2022-23 or the prior school year, whichever is greatest.
- (iv) For the 2024-25 and 2025-26 school years, a school providing meals at no charge to students under section 2 of this act that is not participating in the department of agriculture's community eligibility provision continues to meet the definition of a qualifying school under (a) (ii) of this subsection if the school met the definition during one year of the 2019-20 through 2022-23 school years, or in the prior school year.
- (b) (i) To provide supplemental instruction and services for students whose primary language is other than English, allocations shall be based on the head count number of students in each school who are eligible for and enrolled in the transitional bilingual instruction program under RCW 28A.180.010 through 28A.180.080. The minimum allocation for each level of prototypical school shall Code Rev/CC:jlb 14 S-2450.1/23

- provide resources to provide, on a statewide average, 4.7780 hours per week in extra instruction for students in grades kindergarten through six and 6.7780 hours per week in extra instruction for students in grades seven through ((twelve)) $\underline{12}$, with ((tifteen)) $\underline{15}$ transitional bilingual instruction program students per teacher. Notwithstanding other provisions of this subsection (10), the actual per-student allocation may be scaled to provide a larger allocation for students needing more intensive intervention and a commensurate reduced allocation for students needing less intensive intervention, as detailed in the omnibus appropriations act.
 - (ii) To provide supplemental instruction and services for students who have exited the transitional bilingual program, allocations shall be based on the head count number of students in each school who have exited the transitional bilingual program within the previous two years based on their performance on the English proficiency assessment and are eligible for and enrolled in the transitional bilingual instruction program under RCW 28A.180.040(1)(g). The minimum allocation for each prototypical school shall provide resources to provide, on a statewide average, 3.0 hours per week in extra instruction with ((fifteen)) 15 exited students per teacher.
 - (c) To provide additional allocations to support programs for highly capable students under RCW 28A.185.010 through 28A.185.030, allocations shall be based on 5.0 percent of each school district's full-time equivalent basic education enrollment. The minimum allocation for the programs shall provide resources to provide, on a statewide average, 2.1590 hours per week in extra instruction with fifteen highly capable program students per teacher.
 - (11) The allocations under subsections (4)(a), (5), (6), and (8) of this section shall be enhanced as provided under RCW 28A.150.390 on an excess cost basis to provide supplemental instructional resources for students with disabilities.
 - (12)(a) For the purposes of allocations for prototypical high schools and middle schools under subsections (4) and (10) of this section that are based on the percent of students in the school who are eligible for free and reduced-price meals, the actual percent of such students in a school shall be adjusted by a factor identified in the omnibus appropriations act to reflect underreporting of free and reduced-price meal eligibility among middle and high school students.

- 1 (b) Allocations or enhancements provided under subsections (4), 2 (7), and (9) of this section for exploratory and preparatory career 3 and technical education courses shall be provided only for courses 4 approved by the office of the superintendent of public instruction 5 under chapter 28A.700 RCW.
 - (13)(a) This formula for distribution of basic education funds shall be reviewed biennially by the superintendent and governor. The recommended formula shall be subject to approval, amendment or rejection by the legislature.
 - (b) In the event the legislature rejects the distribution formula recommended by the governor, without adopting a new distribution formula, the distribution formula for the previous school year shall remain in effect.
 - (c) The enrollment of any district shall be the annual average number of full-time equivalent students and part-time students as provided in RCW 28A.150.350, enrolled on the first school day of each month, including students who are in attendance pursuant to RCW 28A.335.160 and 28A.225.250 who do not reside within the servicing school district. The definition of full-time equivalent student shall be determined by rules of the superintendent of public instruction and shall be included as part of the superintendent's biennial budget request. The definition shall be based on the minimum instructional hour offerings required under RCW 28A.150.220. Any revision of the present definition shall not take effect until approved by the house ways and means committee and the senate ways and means committee.
 - (d) The office of financial management shall make a monthly review of the superintendent's reported full-time equivalent students in the common schools in conjunction with RCW 43.62.050.
- **Sec. 6.** RCW 28A.150.260 and 2022 c 109 s 4 are each amended to 30 read as follows:
 - The purpose of this section is to provide for the allocation of state funding that the legislature deems necessary to support school districts in offering the minimum instructional program of basic education under RCW 28A.150.220. The allocation shall be determined as follows:
- 36 (1) The governor shall and the superintendent of public 37 instruction may recommend to the legislature a formula for the 38 distribution of a basic education instructional allocation for each 39 common school district.

(2) (a) The distribution formula under this section shall be for allocation purposes only. Except as may be required under subsections (4) (b) and (c), (5) (b), and (9) of this section, chapter 28A.155, 28A.165, 28A.180, or 28A.185 RCW, or federal laws and regulations, nothing in this section requires school districts to use basic education instructional funds to implement a particular instructional approach or service. Nothing in this section requires school districts to maintain a particular classroom teacher-to-student ratio or other staff-to-student ratio or to use allocated funds to pay for particular types or classifications of staff. Nothing in this section entitles an individual teacher to a particular teacher planning period.

- (b) To promote transparency in state funding allocations, the superintendent of public instruction must report state per-pupil allocations for each school district for the general apportionment, special education, learning assistance, transitional bilingual, highly capable, and career and technical education programs. The superintendent must report this information in a user-friendly format on the main page of the office's website. School districts must include a link to the superintendent's per-pupil allocations report on the main page of the school district's website. In addition, the budget documents published by the legislature for the enacted omnibus operating appropriations act must report statewide average per-pupil allocations for general apportionment and the categorical programs listed in this subsection.
- (3)(a) To the extent the technical details of the formula have been adopted by the legislature and except when specifically provided as a school district allocation, the distribution formula for the basic education instructional allocation shall be based on minimum staffing and nonstaff costs the legislature deems necessary to support instruction and operations in prototypical schools serving high, middle, and elementary school students as provided in this section. The use of prototypical schools for the distribution formula does not constitute legislative intent that schools should be operated or structured in a similar fashion as the prototypes. Prototypical schools illustrate the level of resources needed to operate a school of a particular size with particular types and grade levels of students using commonly understood terms and inputs, such as class size, hours of instruction, and various categories of school staff. It is the intent that the funding allocations to school

- districts be adjusted from the school prototypes based on the actual number of annual average full-time equivalent students in each grade level at each school in the district and not based on the grade-level configuration of the school to the extent that data is available. The allocations shall be further adjusted from the school prototypes with minimum allocations for small schools and to reflect other factors identified in the omnibus appropriations act.
- 8 (b) For the purposes of this section, prototypical schools are 9 defined as follows:
- 10 (i) A prototypical high school has ((six hundred)) 600 average 11 annual full-time equivalent students in grades nine through 12 ((twelve)) 12;
- (ii) A prototypical middle school has ((four hundred thirty-two))

 432 average annual full-time equivalent students in grades seven and
 eight; and
 - (iii) A prototypical elementary school has ((four hundred)) average annual full-time equivalent students in grades kindergarten through six.
 - (4)(a)(i) The minimum allocation for each level of prototypical school shall be based on the number of full-time equivalent classroom teachers needed to provide instruction over the minimum required annual instructional hours under RCW 28A.150.220 and provide at least one teacher planning period per school day, and based on the following general education average class size of full-time equivalent students per teacher:
- 26
 General education

 27
 average class size

 28
 Grades K-3.
 17.00

 29
 Grade 4.
 27.00

 30
 Grades 5-6.
 27.00

 31
 Grades 7-8.
 28.53

 32
 Grades 9-12.
 28.74
 - (ii) The minimum class size allocation for each prototypical high school shall also provide for enhanced funding for class size reduction for two laboratory science classes within grades nine through ((twelve)) 12 per full-time equivalent high school student multiplied by a laboratory science course factor of 0.0833, based on the number of full-time equivalent classroom teachers needed to provide instruction over the minimum required annual instructional

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| 1 2 | hours in RCW 28A.150.220, and providing at least one teacher planning period per school day: |
|------------|--|
| 3 | Laboratory science |
| 4 | average class size |
| 5 | Grades 9-12 |
| 6 | (b)(i) Beginning September 1, 2019, funding for average K-3 class |
| 7 | sizes in this subsection (4) may be provided only to the extent of, |
| 8 | and proportionate to, the school district's demonstrated actual class |
| 9 | size in grades K-3, up to the funded class sizes. |
| 10 | (ii) The office of the superintendent of public instruction shall |
| 11 | develop rules to implement this subsection (4)(b). |
| 12 | (c)(i) The minimum allocation for each prototypical middle and |
| 13 | high school shall also provide for full-time equivalent classroom |
| 14 | teachers based on the following number of full-time equivalent |
| 15 | students per teacher in career and technical education: |
| 16 | Career and technical |
| 17 | education average |
| 18 | class size |
| 19 | Approved career and technical education offered at |
| 20 | the middle school and high school level |
| 21 | Skill center programs meeting the standards established |
| 22 | by the office of the superintendent of public |
| 23 | instruction |
| 24 | (ii) Funding allocated under this subsection (4)(c) is subject to |
| 25 | RCW 28A.150.265. |
| 26 | (d) In addition, the omnibus appropriations act shall at a |
| 27 | minimum specify: |
| 28 | (i) A high-poverty average class size in schools where more than |
| 29 | ((fifty)) 50 percent of the students are eligible for free and |
| 30 | reduced-price meals; and |
| 31 | (ii) A specialty average class size for advanced placement and |
| 32 | international baccalaureate courses. |
| 33 | (5)(a) The minimum allocation for each level of prototypical |
| 34 | school shall include allocations for the following types of staff in |
| 35 | addition to classroom teachers: |
| 36 | Elementary Middle High |
| 37 | School School School |
| <i>J</i> / | SCHOOL SCHOOL SCHOOL |

| 1 | Principals, assistant principals, and other certificated building-level | | | |
|----|---|--------|-------|-------|
| 2 | administrators. | 1.253 | 1.353 | 1.880 |
| 3 | Teacher-librarians, a function that includes information literacy, technology, | | | |
| 4 | and media to support school library media programs | 0.663 | 0.519 | 0.523 |
| 5 | Teaching assistance, including any aspect of educational instructional services | | | |
| 6 | provided by classified employees. | 0.936 | 0.700 | 0.652 |
| 7 | Office support and other noninstructional aides. | 2.012 | 2.325 | 3.269 |
| 8 | Custodians | 1.657 | 1.942 | 2.965 |
| 9 | Nurses | 0.585 | 0.888 | 0.824 |
| 10 | Social workers | 0.311 | 0.088 | 0.127 |
| 11 | Psychologists | 0.104 | 0.024 | 0.049 |
| 12 | Counselors | 0.993 | 1.716 | 3.039 |
| 13 | Classified staff providing student and staff safety | 0.079 | 0.092 | 0.141 |
| 14 | Parent involvement coordinators. | 0.0825 | 0.00 | 0.00 |

- (b)(i) The superintendent may only allocate funding, up to the combined minimum allocations, for nurses, social workers, psychologists, counselors, classified staff providing student and staff safety, and parent involvement coordinators under (a) of this subsection to the extent of and proportionate to a school district's demonstrated actual ratios of: Full-time equivalent physical, social, and emotional support staff to full-time equivalent students.
- (ii) The superintendent must adopt rules to implement this subsection (5)(b) and the rules must require school districts to prioritize funding allocated as required by (b)(i) of this subsection for physical, social, and emotional support staff who hold a valid educational staff associate certificate appropriate for the staff's role.
- (iii) For the purposes of this subsection (5)(b), "physical, social, and emotional support staff" include nurses, social workers, psychologists, counselors, classified staff providing student and staff safety, parent involvement coordinators, and other school district employees and contractors who provide physical, social, and emotional support to students as defined by the superintendent.
- (6)(a) The minimum staffing allocation for each school district to provide district-wide support services shall be allocated per one thousand annual average full-time equivalent students in grades K-12 as follows:

| 1 | Staff per 1,000 |
|--|---|
| 2 | K-12 students |
| 3 | Technology |
| 4 | Facilities, maintenance, and grounds |
| 5 | Warehouse, laborers, and mechanics |
| 6 | |
| 7 | (b) The minimum allocation of staff units for each school |
| 8 | district to support certificated and classified staffing of central administration shall be 5.30 percent of the staff units generated |
| 9 | under subsections (4)(a) and (5) of this section and (a) of this |
| 10 | subsection. |
| 11 | (7) The distribution formula shall include staffing allocations |
| 12 | to school districts for career and technical education and skill |
| 13 | center administrative and other school-level certificated staff, as |
| 14 | specified in the omnibus appropriations act. |
| 15 | (8)(a) Except as provided in (b) of this subsection, the minimum |
| 16 | allocation for each school district shall include allocations per |
| 17 | annual average full-time equivalent student for the following |
| 18 | materials, supplies, and operating costs as provided in the 2017-18 |
| 19 | school year, after which the allocations shall be adjusted annually |
| 0.0 | |
| 20 | for inflation as specified in the omnibus appropriations act: |
| | |
| 20 21 22 | Per annual average |
| 21 | Per annual average full-time equivalent student |
| 21 22 | Per annual average full-time equivalent student in grades K-12 |
| 21 22 23 | Per annual average full-time equivalent student in grades K-12 |
| 21 22 23 24 | Per annual average full-time equivalent student in grades K-12 Technology |
| 21 22 23 24 25 | Per annual average full-time equivalent student in grades K-12 Technology |
| 21 22 23 24 25 26 | Per annual average full-time equivalent student in grades K-12 Technology |
| 21 22 23 24 25 26 27 | Per annual average full-time equivalent student in grades K-12 Technology |
| 21 22 23 24 25 26 27 28 | Per annual average full-time equivalent student in grades K-12 Technology |
| 21 22 23 24 25 26 27 28 29 | Per annual average full-time equivalent student in grades K-12 Technology |
| 21 22 23 24 25 26 27 28 29 30 | Per annual average full-time equivalent student in grades K-12 Technology |
| 21 22 23 24 25 26 27 28 29 30 31 | Per annual average full-time equivalent student in grades K-12 Technology |
| 21 22 23 24 25 26 27 28 29 30 31 32 | Per annual average full-time equivalent student in grades K-12 Technology. \$130.76 Utilities and insurance. \$355.30 Curriculum and textbooks. \$140.39 Other supplies . \$278.05 Library materials. \$20.00 Instructional professional development for certificated and classified staff. \$21.71 Facilities maintenance. \$176.01 Security and central office administration. \$121.94 |
| 21 22 23 24 25 26 27 28 29 30 31 32 | Per annual average full-time equivalent student in grades K-12 Technology |
| 21 22 23 24 25 26 27 28 29 30 31 32 33 | Per annual average full-time equivalent student in grades K-12 Technology |
| 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35 | Per annual average full-time equivalent student in grades K-12 Technology |

operating costs, to be adjusted annually for inflation:

| 1 | Per annual average |
|---|---|
| 2 | full-time equivalent student |
| 3 | in grades 9-12 |
| 4 | Technology |
| 5 | Curriculum and textbooks |
| 6 | Other supplies |
| 7 | Library materials |
| 8 | Instructional professional development for certificated and |
| 9 | classified staff |

- (9) In addition to the amounts provided in subsection (8) of this section and subject to RCW 28A.150.265, the omnibus appropriations act shall provide an amount based on full-time equivalent student enrollment in each of the following:
 - (a) Exploratory career and technical education courses for students in grades seven through ((twelve)) 12;
 - (b) Preparatory career and technical education courses for students in grades nine through ((twelve)) 12 offered in a high school; and
 - (c) Preparatory career and technical education courses for students in grades ((eleven)) $\underline{11}$ and ((twelve)) $\underline{12}$ offered through a skill center.
 - (10) In addition to the allocations otherwise provided under this section, amounts shall be provided to support the following programs and services:
 - (a)(i) To provide supplemental instruction and services students who are not meeting academic standards through the learning assistance program under RCW 28A.165.005 through 28A.165.065, allocations shall be based on the greater of either: The district percentage of students in kindergarten through grade ((twelve)) 12 who were eligible for free or reduced-price meals for the school year immediately preceding the district's participation, in whole or part, the United States department of agriculture's community eligibility provision, or the district percentage of students in grades K-12 who were eligible for free or reduced-price meals in the prior school year. The minimum allocation for the program shall, except as provided in (a)(iii) of this subsection, provide for each level of prototypical school resources to provide, on a statewide average, 2.3975 hours per week in extra instruction with a class size of ((fifteen)) 15 learning assistance program students per teacher.

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(ii) In addition to funding allocated under (a)(i) of this subsection, to provide supplemental instruction and services for students who are not meeting academic standards in qualifying schools. A qualifying school, except as provided in (a) (iv) of this subsection, means a school in which the three-year rolling average of the prior year total annual average enrollment that qualifies for free or reduced-price meals equals or exceeds ((fifty)) 50 percent or more of its total annual average enrollment. A school continues to meet the definition of a qualifying school if the Participates in the United States department of agriculture's community eligibility provision; and met the definition of a qualifying school in the year immediately preceding participation. The minimum allocation for this additional high poverty-based allocation must provide for each level of prototypical school resources to provide, on a statewide average, 1.1 hours per week in extra instruction with a class size of ((fifteen)) 15 learning assistance program students per teacher, under RCW 28A.165.055, school districts must distribute the high poverty-based allocation to the schools that generated the funding allocation.

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- (iii) For the 2024-25 and 2025-26 school years, allocations under (a) (i) of this subsection for school districts providing meals at no charge to students under section 2 of this act that are not participating, in whole or in part, in the United States department of agriculture's community eligibility provision shall be based on the school district percentage of students in grades K-12 who were eligible for free or reduced-price meals in school years 2019-20 through 2022-23 or the prior school year, whichever is greatest.
- (iv) For the 2024-25 and 2025-26 school years, a school providing meals at no charge to students under section 2 of this act that is not participating in the department of agriculture's community eligibility provision continues to meet the definition of a qualifying school under (a) (ii) of this subsection if the school met the definition during one year of the 2019-20 through 2022-23 school years, or in the prior school year.
- (b) (i) To provide supplemental instruction and services for students whose primary language is other than English, allocations shall be based on the head count number of students in each school who are eligible for and enrolled in the transitional bilingual instruction program under RCW 28A.180.010 through 28A.180.080. The minimum allocation for each level of prototypical school shall Code Rev/CC:jlb 23 S-2450.1/23

- provide resources to provide, on a statewide average, 4.7780 hours per week in extra instruction for students in grades kindergarten through six and 6.7780 hours per week in extra instruction for students in grades seven through ((twelve)) $\underline{12}$, with ((tifteen)) $\underline{15}$ transitional bilingual instruction program students per teacher. Notwithstanding other provisions of this subsection (10), the actual per-student allocation may be scaled to provide a larger allocation for students needing more intensive intervention and a commensurate reduced allocation for students needing less intensive intervention, as detailed in the omnibus appropriations act.
 - (ii) To provide supplemental instruction and services for students who have exited the transitional bilingual program, allocations shall be based on the head count number of students in each school who have exited the transitional bilingual program within the previous two years based on their performance on the English proficiency assessment and are eligible for and enrolled in the transitional bilingual instruction program under RCW 28A.180.040(1)(g). The minimum allocation for each prototypical school shall provide resources to provide, on a statewide average, 3.0 hours per week in extra instruction with ((fifteen)) 15 exited students per teacher.
 - (c) To provide additional allocations to support programs for highly capable students under RCW 28A.185.010 through 28A.185.030, allocations shall be based on 5.0 percent of each school district's full-time equivalent basic education enrollment. The minimum allocation for the programs shall provide resources to provide, on a statewide average, 2.1590 hours per week in extra instruction with fifteen highly capable program students per teacher.
 - (11) The allocations under subsections (4)(a), (5), (6), and (8) of this section shall be enhanced as provided under RCW 28A.150.390 on an excess cost basis to provide supplemental instructional resources for students with disabilities.
 - (12)(a) For the purposes of allocations for prototypical high schools and middle schools under subsections (4) and (10) of this section that are based on the percent of students in the school who are eligible for free and reduced-price meals, the actual percent of such students in a school shall be adjusted by a factor identified in the omnibus appropriations act to reflect underreporting of free and reduced-price meal eligibility among middle and high school students.

- 1 (b) Allocations or enhancements provided under subsections (4), 2 (7), and (9) of this section for exploratory and preparatory career 3 and technical education courses shall be provided only for courses 4 approved by the office of the superintendent of public instruction 5 under chapter 28A.700 RCW.
 - (13)(a) This formula for distribution of basic education funds shall be reviewed biennially by the superintendent and governor. The recommended formula shall be subject to approval, amendment or rejection by the legislature.
 - (b) In the event the legislature rejects the distribution formula recommended by the governor, without adopting a new distribution formula, the distribution formula for the previous school year shall remain in effect.
 - (c) The enrollment of any district shall be the annual average number of full-time equivalent students and part-time students as provided in RCW 28A.150.350, enrolled on the first school day of each month, including students who are in attendance pursuant to RCW 28A.335.160 and 28A.225.250 who do not reside within the servicing school district. The definition of full-time equivalent student shall be determined by rules of the superintendent of public instruction and shall be included as part of the superintendent's biennial budget request. The definition shall be based on the minimum instructional hour offerings required under RCW 28A.150.220. Any revision of the present definition shall not take effect until approved by the house ways and means committee and the senate ways and means committee.
 - (d) The office of financial management shall make a monthly review of the superintendent's reported full-time equivalent students in the common schools in conjunction with RCW 43.62.050.
- 29 **Sec. 7.** RCW 28A.405.415 and 2020 c 288 s 5 are each amended to 30 read as follows:
- 31 (1) Certificated instructional staff who have attained certification from the national board for professional teaching 32 standards shall receive a bonus each year in which they maintain the 33 certification. The bonus shall be calculated as follows: The annual 34 bonus shall be ((five thousand dollars)) \$5,000 in the 2007-08 school 35 year. Thereafter, the annual bonus shall increase by inflation, 36 except that the bonus shall not be increased during the 2013-14 and 37 38 2014-15 school years.

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- (2)(a) Certificated instructional staff who have attained certification from the national board for professional teaching standards shall be eligible for bonuses in addition to that provided by subsection (1) of this section if the individual is in an instructional assignment in a school in which at least ((seventy)) 70 percent of the students qualify for the free and reduced-price lunch program.
- (b) An individual is eligible for bonuses authorized under this subsection (2) if he or she is in an instructional assignment in a school that meets the definition of high poverty school as defined in rule by the office of the superintendent of public instruction in the school year immediately preceding the school's participation in the United States department of agriculture's community eligibility provision.
- (c) For the 2024-25 and 2025-26 school years, individuals are eligible for bonuses under this subsection if they are in an instructional assignment in a school providing meals at no charge to students under section 2 of this act that met the definition of high poverty school as defined in rule by the office of the superintendent of public instruction during the 2022-23 school year.
- 21 (3) The amount of the additional bonus under subsection (2) of this section for those meeting the qualifications of subsection (2) of this section is ((five thousand dollars)) \$5,000.
 - (4) The bonuses provided under this section are in addition to compensation received under a district's salary schedule adopted in accordance with RCW 28A.405.200 and shall not be included in calculations of a district's average salary and associated salary limitations under RCW 28A.400.200.
- 29 (5) The bonuses provided under this section shall be paid in a 30 lump sum amount.
- 31 <u>NEW SECTION.</u> **Sec. 8.** RCW 28A.235.140 (School breakfast programs) and 1993 c 333 s 1 & 1989 c 239 s 2 are each repealed.
- NEW SECTION. Sec. 9. If specific funding for the purposes of this act, referencing this act by bill or chapter number, is not provided by June 30, 2023, in the omnibus appropriations act, this act is null and void.

- 1 <u>NEW SECTION.</u> **Sec. 10.** Section 5 of this act expires September
- 2 1, 2024.
- 3 <u>NEW SECTION.</u> **Sec. 11.** Section 6 of this act takes effect
- 4 September 1, 2024."

E2SHB 1238 - S COMM AMD

By Committee on Early Learning & K-12 Education

NOT CONSIDERED 04/11/2023

On page 1, line 1 of the title, after "all;" strike the remainder of the title and insert "amending RCW 28A.150.260, 28A.150.260, and 28A.405.415; reenacting and amending RCW 28A.235.160; adding new sections to chapter 28A.235 RCW; creating a new section; repealing RCW 28A.235.140; providing an effective date; and providing an expiration date."

- EFFECT: (1) Provides that the requirements related to certain schools serving grades K-4 to provide breakfast and lunch at no charge to any requesting student will lapse if the federal reimbursement for any school breakfasts or lunches is eliminated.
- (2) Removes subject to appropriations language as it relates to school districts being required to implement a breakfast program in each school providing meals at no charge beginning in the 2023-24 school year and in accordance with the school meal requirements.

--- END ---