ENGROSSED SUBSTITUTE HOUSE BILL 1148

State of Washington 68th Legislature 2023 Regular Session

By House Capital Budget (originally sponsored by Representatives Tharinger, Callan, and Wylie; by request of Office of Financial Management)

READ FIRST TIME 04/03/23.

AN ACT Relating to state general obligation bonds and related accounts; amending RCW 43.99U.010, 28A.527.010, 28A.527.020, 43.99V.010, 43.100A.316, and 43.100A.311; adding new sections to chapter 43.100A RCW; repealing RCW 43.100A.306; and declaring an emergency.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

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PART I

2021-2023 AND 2023-2025 BIENNIAL BOND AUTHORIZATION

9 NEW SECTION. Sec. 101. For the purpose of providing funds to 10 finance the projects described and authorized by the legislature in 11 the omnibus capital and operating appropriations acts for the 2021-2023 and 2023-2025 fiscal biennia and future biennia, and all 12 13 costs incidental thereto, the state finance committee is authorized to issue general obligation bonds of the state of Washington in the 14 15 sum of \$4,186,076,000, or as much thereof as may be required, to 16 finance these projects and all costs incidental thereto. Bonds 17 authorized in this section may be sold at such price as the state 18 finance committee shall determine. No bonds authorized in this 19 section may be offered for sale without prior legislative 20 appropriation of the net proceeds of the sale of the bonds.

<u>NEW SECTION.</u> Sec. 102. (1) The proceeds from the sale of bonds authorized in section 101 of this act shall be deposited in the state building construction account created by RCW 43.83.020. The proceeds shall be transferred as follows:

5 (a) \$3,834,193,000 to remain in the state building construction 6 account created by RCW 43.83.020;

7 (b) \$351,883,000 to the state taxable building construction account. All receipts from taxable bonds issued are to be deposited 8 into the account. If the state treasurer, on behalf of the state 9 finance committee, deems it necessary or advantageous to issue more 10 11 than the amount specified in this subsection (1)(b) as taxable bonds 12 in order to comply with federal internal revenue service rules and regulations pertaining to the use of nontaxable bond proceeds or in 13 order to reduce the total financing costs for bonds issued, the 14 proceeds of such additional taxable bonds shall be transferred to the 15 16 state taxable building construction account in lieu of any transfer 17 otherwise provided by this section. If the state treasurer, on behalf 18 of the state finance committee, determines that a portion of the 19 amount specified in this subsection (1)(b) as taxable bonds may be issued as nontaxable bonds in compliance with federal internal 20 21 revenue service rules and regulations pertaining to the use of 22 nontaxable bond proceeds, then such bond proceeds shall be 23 transferred to the state building construction account in lieu of the transfer to the state taxable building construction account otherwise 24 25 provided by this subsection (1)(b). The state treasurer, on behalf of 26 the state finance committee, shall submit written notice to the director of the office of financial management if it is determined 27 28 that any such additional transfer to the state taxable building 29 construction account is necessary or that a transfer from the state building construction account to the state 30 taxable building 31 construction account may be made. Moneys in the account may be spent 32 only after appropriation.

(2) (a) The state treasurer shall transfer bond proceeds deposited 33 the state building construction account into the 34 in outdoor 79A.25.060, 35 recreation account created by RCW the habitat conservation account created by RCW 79A.15.020, the farm and forest 36 account created by RCW 79A.15.130, and the Ruth Lecocq Kagi early 37 learning facilities development account created by RCW 43.31.569, at 38 39 various times and in various amounts necessary to support authorized 40 expenditures from those accounts.

1 (b) The state treasurer shall transfer bond proceeds deposited in 2 the state taxable building construction account into the Ruth Lecocq 3 Kagi early learning facilities revolving account created by RCW 4 43.31.569 at various times and in various amounts necessary to 5 support authorized expenditures from that account.

6 (3) These proceeds shall be used exclusively for the purposes 7 specified in section 101 of this act and for the payment of expenses 8 incurred in the issuance and sale of the bonds issued for the 9 purposes of section 101 of this act, and shall be administered by the 10 office of financial management subject to legislative appropriation.

11 <u>NEW SECTION.</u> Sec. 103. (1) The debt-limit general fund bond 12 retirement account shall be used for the payment of the principal of 13 and interest on the bonds authorized in section 101 of this act.

14 (2) The state finance committee shall, on or before June 30th of 15 each year, certify to the state treasurer the amount needed in the 16 ensuing 12 months to meet the bond retirement and interest 17 requirements on the bonds authorized in section 101 of this act.

(3) On each date on which any interest or principal and interest payment is due on bonds issued for the purposes of section 102 (1) and (2) of this act the state treasurer shall withdraw from any general state revenues received in the state treasury and deposit in the debt-limit general fund bond retirement account an amount equal to the amount certified by the state finance committee to be due on the payment date.

NEW SECTION. Sec. 104. (1) Bonds issued under section 101 of this act shall state that they are a general obligation of the state of Washington, shall pledge the full faith and credit of the state to the payment of the principal thereof and the interest thereon, and shall contain an unconditional promise to pay the principal and interest as the same shall become due.

31 (2) The owner and holder of each of the bonds or the trustee for 32 the owner and holder of any of the bonds may by mandamus or other 33 appropriate proceeding require the transfer and payment of funds as 34 directed in this section.

35 <u>NEW SECTION.</u> Sec. 105. The legislature may provide additional 36 means for raising moneys for the payment of the principal of and 37 interest on the bonds authorized in section 101 of this act, and

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1 sections 102 and 103 of this act shall not be deemed to provide an 2 exclusive method for the payment.

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PART II UNISSUED BOND EXPIRATIONS

5 Sec. 201. RCW 43.99U.010 and 2008 c 179 s 101 are each amended 6 to read as follows:

(1) For the purpose of providing state funds for federally 7 matched flood hazard mitigation and other projects throughout the 8 9 Chehalis river basin, the state finance committee is authorized to issue general obligation bonds of the state of Washington in the sum 10 of ((fifty million dollars)) \$50,000,000, or as much thereof as may 11 be required, to finance the projects and all costs incidental 12 thereto. Bonds authorized in this section may be sold at such price 13 14 as the state finance committee shall determine. No bonds authorized 15 in this section may be offered for sale without prior legislative 16 appropriation of the net proceeds of the sale of the bonds.

17 (2) If any bonds authorized in this chapter have not been issued 18 by June 30, 2025, the authority of the state finance committee to 19 issue such remaining unissued bonds expires June 30, 2025.

20 Sec. 202. RCW 28A.527.010 and 2008 c 179 s 202 are each amended 21 to read as follows:

22 (1) For the purpose of providing school construction assistance 23 grants and needed capital improvements consisting of the predesign, design, acquisition, construction, modification, renovation, 24 25 expansion, equipping, and other improvements of skill centers facilities, including capital improvements to support satellite or 26 branch campus programs for underserved rural areas or high-density 27 28 areas, the state finance committee is authorized to issue general 29 obligation bonds of the state of Washington in the sum of ((one hundred million dollars)) \$100,000,000, or as much thereof as may be 30 required, to finance all or a part of these projects and all costs 31 incidental thereto. Bonds authorized in this section may be sold at 32 such price as the state finance committee shall determine. No bonds 33 authorized in this section may be offered for sale without prior 34 legislative appropriation of the net proceeds of the sale of the 35 36 bonds. If the state finance committee deems it necessary to issue taxable bonds in order to comply with federal internal revenue 37

service rules and regulations pertaining to the use of nontaxable bond proceeds, the proceeds of such taxable bonds shall be transferred to the state taxable building construction account in lieu of any deposits otherwise provided by this section. The state treasurer shall submit written notice to the director of financial management if it is determined that any such transfer to the state taxable building construction account is necessary.

8 (2) If any bonds authorized in this chapter have not been issued 9 by June 30, 2025, the authority of the state finance committee to 10 issue such remaining unissued bonds expires June 30, 2025.

11 Sec. 203. RCW 28A.527.020 and 2008 c 179 s 203 are each amended 12 to read as follows:

This chapter is not intended to limit the legislature's ability to appropriate bond proceeds if the full amount authorized in this chapter has not been appropriated after one biennia((, and the authorization to issue bonds contained in this chapter does not expire until the full authorization has been appropriated and issued)).

19 Sec. 204. RCW 43.99V.010 and 2009 c 6 s 1 are each amended to 20 read as follows:

21 (1) For the purpose of providing funds to finance the school construction assistance grant program described and authorized by the 22 23 legislature in the capital appropriations acts for the 2007-2009 and 2009-2011 fiscal biennia and future biennia, and all costs incidental 24 25 thereto, the state finance committee is authorized to issue general 26 obligation bonds of the state of Washington in the sum of ((one hundred thirty-three million dollars)) \$133,000,000, or as much 27 28 thereof as may be required, to finance these projects and all costs 29 incidental thereto. Bonds authorized in this section may be sold at 30 such price as the state finance committee shall determine. No bonds authorized in this section may be offered for sale without prior 31 32 legislative appropriation of the net proceeds of the sale of the 33 bonds.

34 (2) If any bonds authorized in this chapter have not been issued
35 by June 30, 2025, the authority of the state finance committee to
36 issue such remaining unissued bonds expires June 30, 2025.

PART III

2 ADJUSTING CAPACITY FOR BONDS PREVIOUSLY AUTHORIZED BUT NOT YET ISSUED

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3 Sec. 301. RCW 43.100A.316 and 2021 c 331 s 1 are each amended to 4 read as follows:

5 For the purpose of providing funds to finance the projects described and authorized by the legislature in the omnibus capital 6 and operating appropriations acts for the 2019-2021 and 2021-2023 7 fiscal biennia and future biennia, and all costs incidental thereto, 8 the state finance committee is authorized to issue general obligation 9 10 bonds of the state of Washington in the sum of \$3,971,290,793, or as much thereof as may be required, to finance these projects and all 11 costs incidental thereto. Bonds authorized in this section may be 12 13 sold at such price as the state finance committee shall determine. No bonds authorized in this section may be offered for sale without 14 15 prior legislative appropriation of the net proceeds of the sale of 16 the bonds.

17 Sec. 302. RCW 43.100A.311 and 2019 c 414 s 1 are each amended to 18 read as follows:

19 For the purpose of providing funds to finance the projects described and authorized by the legislature in the omnibus capital 20 and operating appropriations acts for the 2017-2019 and 2019-2021 21 22 fiscal biennia and future biennia, and all costs incidental thereto, 23 the state finance committee is authorized to issue general obligation 24 bonds of the state of Washington in the sum of three billion two hundred million nine hundred twenty-six thousand dollars, or as much 25 26 thereof as may be required, to finance these projects and all costs 27 incidental thereto. Bonds authorized in this section may be sold at such price as the state finance committee shall determine. No bonds 28 29 authorized in this section may be offered for sale without prior 30 legislative appropriation of the net proceeds of the sale of the 31 bonds.

32 <u>NEW SECTION.</u> Sec. 303. A new section is added to chapter 33 43.100A RCW to read as follows:

The legislature acknowledges that legislation authorizing the issuance of general obligation bonds of the state requires the legislature to appropriate the proceeds of sale of the bonds before the bonds may be issued. The legislature finds that the state has not

fully expended all appropriations for capital projects that could 1 have been supported by the issuance of state general obligation 2 bonds, and that over time this under utilization of appropriation 3 authority and the related bond issuance authority has resulted in a 4 cumulative difference between the amount of general obligation bonds 5 6 authorized and the amount of bonds actually issued. This difference is reflected in LEAP Document No. BOND-1-HB-2023, which documents a 7 cumulative amount of unused appropriation authority and related bond 8 9 issuance authority.

The difference between the amount of bonds authorized and the 10 11 amount of appropriations actually expended has not been reflected in 12 the calculation of available debt capacity under the state debt limit, and has resulted in an understatement of available debt 13 capacity of the state. The legislature intends to address this 14 understatement by making a one-time adjustment of \$400,000,000 to the 15 16 legislative balance sheet to reflect previously unused bond issuance 17 authority enacted for the 2019-2021 and 2021-2023 fiscal biennia, and 18 to utilize that bond issuance authority by authorizing appropriations 19 for the 2023-2025 fiscal biennium that will be supported by that bond 20 issuance authority.

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PART IV

MISCELLANEOUS

23 <u>NEW SECTION.</u> Sec. 401. RCW 43.100A.306 (Bond issuance—Intent) 24 and 2018 c 3 s 202 are each repealed.

25 <u>NEW SECTION.</u> Sec. 402. Sections 101 through 105 of this act are 26 each added to chapter 43.100A RCW.

27 <u>NEW SECTION.</u> Sec. 403. If any provision of this act or its 28 application to any person or circumstance is held invalid, the 29 remainder of the act or the application of the provision to other 30 persons or circumstances is not affected.

31 <u>NEW SECTION.</u> Sec. 404. This act is necessary for the immediate 32 preservation of the public peace, health, or safety, or support of

- 1 the state government and its existing public institutions, and takes
- 2 effect immediately.

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