SECOND SUBSTITUTE HOUSE BILL 1551

State of Washington 68th Legislature 2024 Regular Session

By House Appropriations (originally sponsored by Representatives Pollet, Doglio, Fitzgibbon, Berry, Gregerson, Fosse, and Bateman)

READ FIRST TIME 02/05/24.

- 1 AN ACT Relating to reducing lead in cookware; reenacting and
- 2 amending RCW 43.21B.110 and 43.21B.300; adding a new chapter to Title
- 3 70A RCW; and prescribing penalties.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 8 (1) "Component" includes separate or distinct parts of the 9 cookware including, but not limited to, accessories such as lids, 10 knobs, handles and handle assemblies, rivets, fasteners, valves, and 11 vent pipes.
- 12 (2) "Cookware" means any metal pots, pans, bakeware, rice 13 cookers, pressure cookers, and other containers and devices intended 14 for the preparation or storage of food.
- 15 (3) "Department" means the Washington state department of 16 ecology.
- 17 (4) "Manufacturer" means any person, firm, association, 18 partnership, corporation, governmental entity, organization, or joint 19 venture that produces a product or is an importer or domestic 20 distributor of a product sold or offered for sale in or into the 21 state.

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- 1 (5) "Vulnerable populations" has the same meaning as defined in 2 RCW 70A.02.010.
- NEW SECTION. Sec. 2. (1) Beginning January 1, 2026, no manufacturer or wholesaler may manufacture, sell, offer for sale, distribute for sale, or distribute for use in this state cookware or a cookware component containing lead or lead compounds at a level of more than five parts per million.
- 8 (2)(a) Beginning January 1, 2026, no retailer may knowingly sell 9 or knowingly offer for sale for use in this state cookware or a 10 cookware component containing lead or lead compounds at a level of 11 more than five parts per million.
- 12 (b) Retailers who unknowingly sell products that are restricted 13 from sale under this chapter are not liable under this chapter.

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- (c) The sale or purchase of any previously owned cookware or cookware components containing lead made in casual or isolated sales as defined in RCW 82.04.040, or by a nonprofit organization, is exempt from this chapter.
- (3) After December 2034, the department, in consultation with the department of health, may lower the five part per million limit established in subsection (1) of this section by rule if it determines that the lower limit is:
- 22 (a) Feasible for cookware and cookware component manufacturers to achieve; and
- 24 (b) Necessary to protect human health, including the health of vulnerable populations.
- NEW SECTION. Sec. 3. (1) The department may adopt rules as necessary for the purpose of implementing, administering, and enforcing this chapter.
- 29 (2) A person violating a requirement of this chapter, a rule 30 adopted under this chapter, or an order issued under this chapter, is 31 subject to a civil penalty not to exceed \$5,000 for each violation in 32 the case of a first offense. Repeat violations are subject to a civil 33 penalty not to exceed \$10,000 for each repeat offense.
- 34 (3) Any penalty provided for in this section, and any order 35 issued by the department under this chapter, may be appealed to the 36 pollution control hearings board.

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- 1 (4) All penalties collected under this chapter shall be deposited 2 in the model toxics control operating account created in RCW 3 70A.305.180.
- 4 Sec. 4. RCW 43.21B.110 and 2023 c 455 s 5, 2023 c 434 s 20, 2023
 5 c 344 s 5, and 2023 c 135 s 6 are each reenacted and amended to read
 6 as follows:
- 7 (1) The hearings board shall only have jurisdiction to hear and 8 decide appeals from the following decisions of the department, the 9 director, local conservation districts, the air pollution control 10 boards or authorities as established pursuant to chapter 70A.15 RCW, 11 local health departments, the department of natural resources, the 12 department of fish and wildlife, the parks and recreation commission, 13 and authorized public entities described in chapter 79.100 RCW:
- (a) Civil penalties imposed pursuant to RCW 14 18.104.155, 15 70A.15.3160, 70A.300.090, 70A.20.050, 70A.530.040, 70A.350.070, 16 70A.515.060, 70A.245.040, 70A.245.050, 70A.245.070, 70A.245.080, 70A.245.140, 70A.65.200, 70A.455.090, 70A.550.030, 17 70A.245.130, 70A.555.110, 70A.560.020, <u>section 3 of this act</u>, 76.09.170, 18 77.55.440, 78.44.250, 88.46.090, 90.03.600, 90.46.270, 90.48.144, 19 20 90.56.310, 90.56.330, and 90.64.102.
- 21 (b) Orders issued pursuant to RCW 18.104.043, 18.104.060, 22 43.27A.190, 70A.15.2520, 70A.15.3010, 70A.300.120, 70A.350.070, 70A.245.020, 70A.65.200, 70A.555.110, 70A.560.020, section 3 of this 24 act, 86.16.020, 88.46.070, 90.14.130, 90.46.250, 90.48.120, and 90.56.330.

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- (c) Except as provided in RCW 90.03.210(2), the issuance, modification, or termination of any permit, certificate, or license by the department or any air authority in the exercise of its jurisdiction, including the issuance or termination of a waste disposal permit, the denial of an application for a waste disposal permit, the modification of the conditions or the terms of a waste disposal permit, or a decision to approve or deny an application for a solid waste permit exemption under RCW 70A.205.260.
- 34 (d) Decisions of local health departments regarding the grant or denial of solid waste permits pursuant to chapter 70A.205 RCW.
- 36 (e) Decisions of local health departments regarding the issuance 37 and enforcement of permits to use or dispose of biosolids under RCW 38 70A.226.090.

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1 (f) Decisions of the department regarding waste-derived 2 fertilizer or micronutrient fertilizer under RCW 15.54.820, and 3 decisions of the department regarding waste-derived soil amendments 4 under RCW 70A.205.145.

- (g) Decisions of local conservation districts related to the denial of approval or denial of certification of a dairy nutrient management plan; conditions contained in a plan; application of any dairy nutrient management practices, standards, methods, and technologies to a particular dairy farm; and failure to adhere to the plan review and approval timelines in RCW 90.64.026.
- (h) Any other decision by the department or an air authority which pursuant to law must be decided as an adjudicative proceeding under chapter 34.05 RCW.
- (i) Decisions of the department of natural resources, the department of fish and wildlife, and the department that are reviewable under chapter 76.09 RCW, and the department of natural resources' appeals of county, city, or town objections under RCW 76.09.050(7).
- 19 (j) Forest health hazard orders issued by the commissioner of 20 public lands under RCW 76.06.180.
 - (k) Decisions of the department of fish and wildlife to issue, deny, condition, or modify a hydraulic project approval permit under chapter 77.55 RCW, to issue a stop work order, to issue a notice to comply, to issue a civil penalty, or to issue a notice of intent to disapprove applications.
 - (1) Decisions of the department of natural resources that are reviewable under RCW 78.44.270.
 - (m) Decisions of an authorized public entity under RCW 79.100.010 to take temporary possession or custody of a vessel or to contest the amount of reimbursement owed that are reviewable by the hearings board under RCW 79.100.120.
 - (n) Decisions of the department of ecology that are appealable under RCW 70A.245.020 to set recycled minimum postconsumer content for covered products or to temporarily exclude types of covered products in plastic containers from minimum postconsumer recycled content requirements.
 - (o) Orders by the department of ecology under RCW 70A.455.080.
- 38 (2) The following hearings shall not be conducted by the hearings 39 board:

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- 1 (a) Hearings required by law to be conducted by the shorelines 2 hearings board pursuant to chapter 90.58 RCW.
- 3 (b) Hearings conducted by the department pursuant to RCW 70A.15.3010, 70A.15.3070, 70A.15.3080, 70A.15.3090, 70A.15.3100, 70A.15.3110, and 90.44.180.
- 6 (c) Appeals of decisions by the department under RCW 90.03.110 7 and 90.44.220.
- 8 (d) Hearings conducted by the department to adopt, modify, or 9 repeal rules.
- 10 (3) Review of rules and regulations adopted by the hearings board 11 shall be subject to review in accordance with the provisions of the 12 administrative procedure act, chapter 34.05 RCW.
- 13 **Sec. 5.** RCW 43.21B.300 and 2023 c 455 s 6, 2023 c 434 s 21, and 2023 c 135 s 7 are each reenacted and amended to read as follows:
- 15 (1) Any civil penalty provided in RCW 18.104.155, 70A.15.3160, 16 70A.205.280, 70A.300.090, 70A.20.050, 70A.245.040, 70A.245.050, 70A.245.070, 70A.245.080, 70A.245.130, 70A.245.140, 70A.65.200, 17 70A.455.090, 70A.555.110, 70A.560.020, <u>section 3 of this act</u>, 18 88.46.090, 90.03.600, 90.46.270, 90.48.144, 90.56.310, 90.56.330, and 19 20 90.64.102 and chapter 70A.355 RCW shall be imposed by a notice in 21 writing, either by certified mail with return receipt requested or by 22 personal service, to the person incurring the penalty from the department or the local air authority, describing the violation with 23 24 reasonable particularity. For penalties issued by local air authorities, within 30 days after the notice is received, the person 25 incurring the penalty may apply in writing to the authority for the 26 27 remission or mitigation of the penalty. Upon receipt of the 28 application, the authority may remit or mitigate the penalty upon whatever terms the authority in its discretion deems proper. The 29 30 authority may ascertain the facts regarding all such applications in 31 such reasonable manner and under such rules as it may deem proper and shall remit or mitigate the penalty only upon a demonstration of 32 extraordinary circumstances such as the presence of information or 33 factors not considered in setting the original penalty. 34
 - (2) Any penalty imposed under this section may be appealed to the pollution control hearings board in accordance with this chapter if the appeal is filed with the hearings board and served on the department or authority 30 days after the date of receipt by the person penalized of the notice imposing the penalty or 30 days after

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the date of receipt of the notice of disposition by a local air authority of the application for relief from penalty.

(3) A penalty shall become due and payable on the later of:

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- (a) 30 days after receipt of the notice imposing the penalty;
- (b) 30 days after receipt of the notice of disposition by a local air authority on application for relief from penalty, if such an application is made; or
- (c) 30 days after receipt of the notice of decision of the hearings board if the penalty is appealed.
- (4) If the amount of any penalty is not paid to the department within 30 days after it becomes due and payable, the attorney general, upon request of the department, shall bring an action in the name of the state of Washington in the superior court of Thurston county, or of any county in which the violator does business, to recover the penalty. If the amount of the penalty is not paid to the authority within 30 days after it becomes due and payable, the authority may bring an action to recover the penalty in the superior court of the county of the authority's main office or of any county in which the violator does business. In these actions, the procedures and rules of evidence shall be the same as in an ordinary civil action.
- 22 (5) All penalties recovered shall be paid into the state treasury and credited to the general fund except those penalties imposed 23 24 pursuant to RCW 18.104.155, which shall be credited to the 25 reclamation account as provided in RCW 18.104.155(7), RCW 26 70A.15.3160, the disposition of which shall be governed by that provision, RCW 70A.245.040 and 70A.245.050, which shall be credited 27 to the recycling enhancement account created in RCW 70A.245.100, RCW 28 29 70A.300.090, 70A.555.110, ((and)) 70A.560.020, and section 3 of this act, which shall be credited to the model toxics control operating 30 31 account created in RCW 70A.305.180, RCW 70A.65.200, which shall be credited to the climate investment account created in RCW 70A.65.250, 32 RCW 90.56.330, which shall be credited to the coastal protection fund 33 created by RCW 90.48.390, and RCW 70A.355.070, which shall be 34 35 credited to the underground storage tank account created by RCW 36 70A.355.090.
- NEW SECTION. Sec. 6. Sections 1 through 3 of this act constitute a new chapter in Title 70A RCW.

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NEW SECTION. Sec. 7. If any provision of this act or its application to any person or circumstance is held invalid, the remainder of the act or the application of the provision to other persons or circumstances is not affected. 4

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