HOUSE BILL 1643

State of Washington 68th Legislature 2023 Regular Session

By Representatives Riccelli, Slatter, Berry, Lekanoff, Senn, Simmons, Ramel, Timmons, Stonier, Pollet, and Doglio

Read first time 01/27/23. Referred to Committee on Postsecondary Education & Workforce.

AN ACT Relating to creating the hospital-based nurse student loan repayment assistance program under the Washington health corps; amending RCW 28B.115.010, 28B.115.020, 28B.115.030, 28B.115.080, 28B.115.090, and 28B.115.110; adding a new section to chapter 28B.115 RCW; creating a new section; and providing an expiration date.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 Sec. 1. RCW 28B.115.010 and 2019 c 302 s 1 are each amended to 8 read as follows:

The legislature finds that changes in demographics, the delivery 9 10 of health care services, and an escalation in the cost of educating 11 health professionals has resulted in shortages of health 12 professionals. A poor distribution of health care professionals has 13 resulted in a surplus of some professionals in some areas of the 14 state and a shortage of others in other parts of the state, such as in the more rural areas and in behavioral health services. The high 15 16 cost of health professional education requires that health care 17 practitioners command higher incomes to repay the financial 18 obligations incurred obtain the required training. to Health 19 professional shortage areas are often areas that have troubled 20 economies and lower per capita incomes. These areas often require more services because the health care needs are greater due to 21

1 poverty or because the areas are difficult to service due to 2 geographic circumstances. The salary potentials for shortage areas 3 are often not as favorable when compared to nonshortage areas and 4 practitioners are unable to serve. The legislature further finds that 5 encouraging health professionals to serve in shortage areas is 6 essential to assure continued access to health care for persons 7 living in these parts of the state.

The legislature also finds that one in five adults in the United 8 States experiences mental illness in any given year, but only forty-9 one percent of adults with a mental health condition received mental 10 health services in 2016, according to the national institute of 11 mental health. The ((children's mental)) children and youth 12 behavioral health work group found that in 2013, only forty percent 13 of children on medicaid with mental health treatment needs were 14 receiving services. Individuals seeking behavioral health services 15 16 may have trouble receiving the help they need from health care 17 professionals because behavioral health services are limited due to workforce shortages of behavioral health providers. The legislature 18 further finds that encouraging more health care professionals to 19 practice behavioral health in areas with limited services would 20 21 benefit the state by creating greater access to behavioral health 22 services and by having more health care professionals experienced in 23 providing behavioral health services.

24 The legislature also finds that hospitals in all parts of Washington state are facing a long-standing registered nurse 25 workforce shortage that has been exacerbated by the COVID-19 26 27 pandemic. Workforce shortages lead to reductions and closures of hospital <u>services and stress on the existing workforce. The</u> 28 legislature further finds that encouraging more already-trained 29 30 registered nurses to move to Washington to practice in hospitals would benefit the state by maintaining access to hospital services 31 32 across the state.

33 Therefore, the legislature intends to establish the Washington 34 health corps to encourage more health care professionals to work in 35 underserved areas by providing loan repayment and conditional 36 scholarships in return for completing a service commitment.

37 Sec. 2. RCW 28B.115.020 and 2022 c 276 s 1 are each amended to 38 read as follows:

Unless the context clearly requires otherwise, the definitions in
 this section apply throughout this chapter.

3 (1) "Approved nursing program" means a nursing educational 4 program that leads to a degree or licensure in nursing that is 5 approved by the nursing care quality assurance commission under RCW 6 18.79.070 and is located at an institution of higher education that 7 is authorized to participate in state financial aid programs under 8 chapter 28B.92 RCW.

9 (2) "Credentialed health care profession" means a health care 10 profession regulated by a disciplining authority in the state of 11 Washington under RCW 18.130.040 or by the pharmacy quality assurance 12 commission under chapter 18.64 RCW and designated by the department 13 in RCW 28B.115.070 as a profession having shortages of credentialed 14 health care professionals in the state.

(3) "Credentialed health care professional" means a person regulated by a disciplining authority in the state of Washington to practice a health care profession under RCW 18.130.040 or by the pharmacy quality assurance commission under chapter 18.64 RCW.

19

(4) "Department" means the state department of health.

20 (5) "Eligible education and training programs" means education 21 and training programs approved by the department that lead to 22 eligibility for a credential as a credentialed health care 23 professional.

(6) "Eligible expenses" means reasonable expenses associated with the costs of acquiring an education such as tuition, books, equipment, fees, room and board, and other expenses determined by the office.

(7) "Eligible student" means a student who has been accepted into an eligible education or training program and has a declared intention to serve in a health professional shortage area upon completion of the education or training program.

32 (8) "Forgiven" or "to forgive" or "forgiveness" means to render 33 health care services in a health professional shortage area, an 34 underserved behavioral health area, or as a nurse educator in the 35 state of Washington in lieu of monetary repayment.

36 (9) "Health professional shortage areas" means those areas where 37 credentialed health care professionals are in short supply as a 38 result of geographic maldistribution or as the result of a short 39 supply of credentialed health care professionals in specialty health 40 care areas and where vacancies exist in serious numbers that

р. З

jeopardize patient care and pose a threat to the public health and safety. The department shall determine health professional shortage areas as provided for in RCW 28B.115.070. In making health professional shortage area designations in the state the department may be guided by applicable federal standards for "health manpower shortage areas," and "medically underserved areas," and "medically underserved populations."

8 (10) "Loan repayment" means a loan that is paid in full or in 9 part if the participant:

10 (a) Renders health care services in a health professional 11 shortage area or an underserved behavioral health area as defined by 12 the department; or

13 (b) Teaches as a nurse educator for an approved nursing program.

(11) "Nonshortage rural area" means a nonurban area of the state of Washington that has not been designated as a rural physician shortage area. The department shall identify the nonshortage rural areas of the state.

18 (12) <u>"Nurse" or "nursing" has the same meaning as described under</u> 19 <u>chapter 18.79 RCW.</u>

20 <u>(13)</u> "Nurse educator" means an individual with an advanced 21 nursing degree beyond a bachelor's degree that teaches nursing 22 curriculum and is a faculty member for an approved nursing program.

23 ((((13)))) (14) "Office" means the office of student financial 24 assistance.

25

(((14))) <u>(15)</u> "Participant" means:

(a) A credentialed health care professional who has received a
 loan repayment award and has commenced practice as a credentialed
 health care provider in a designated health professional shortage
 area or an underserved behavioral health area;

30

(b) A nurse educator teaching in an approved nursing program; or

31 (c) An eligible student who has received a scholarship under this 32 program.

33 (((15))) <u>(16) "Participating hospital" means a hospital licensed</u> 34 <u>under chapter 70.41 RCW or a psychiatric hospital licensed under</u> 35 <u>chapter 71.12 RCW that has elected to participate in the hospital-</u> 36 <u>based nurse student loan repayment assistance program.</u>

37 <u>(17)</u> "Required service obligation" means an obligation by the 38 participant to: 1 (a) Provide health care services in a health professional 2 shortage area or an underserved behavioral health area for a period 3 to be established as provided for in this chapter; ((or))

4 (b) Teach as a nurse educator for a period to be established as 5 provided for in this chapter; or

6 <u>(c) Provide nursing services as an employee of a participating</u> 7 <u>hospital for a period to be established as provided for in this</u> 8 <u>chapter</u>.

9 (((16))) <u>(18)</u> "Rural physician shortage area" means rural 10 geographic areas where primary care physicians are in short supply as 11 a result of geographic maldistributions and where their limited 12 numbers jeopardize patient care and pose a threat to public health 13 and safety. The department shall designate rural physician shortage 14 areas.

15

(((17))) <u>(19)</u> "Satisfied" means paid-in-full.

16 (((18))) <u>(20)</u> "Scholarship" means a loan that is forgiven in 17 whole or in part if the recipient renders health care services in a 18 health professional shortage area or an underserved behavioral health 19 area.

20 (((19))) <u>(21)</u> "Sponsoring community" means a rural hospital or 21 hospitals as authorized in chapter 70.41 RCW, a rural health care 22 facility or facilities as authorized in chapter 70.175 RCW, or a city 23 or county government or governments.

24 (((20))) <u>(22)</u> "Underserved behavioral health area" means a 25 geographic area, population, or facility that has a shortage of 26 health care professionals providing behavioral health services, as 27 determined by the department.

28 Sec. 3. RCW 28B.115.030 and 2022 c 276 s 2 are each amended to 29 read as follows:

30 The Washington health corps is the state's initiative to encourage health care professionals to work in underserved 31 communities. In exchange for service, the health care professional 32 receives assistance with higher education, in the form of loan 33 repayment or a conditional scholarship. The Washington health corps 34 35 consists of the health professional loan repayment and scholarship program, the behavioral health loan repayment program, the hospital-36 based nurse student loan repayment assistance program, and the nurse 37 38 educator loan repayment program.

1 (1) The health professional loan repayment and scholarship 2 program is established for credentialed health professionals and 3 residents serving in health professional shortage areas.

4 (2) The behavioral health loan repayment program is established
5 for credentialed health professionals serving in underserved
6 behavioral health areas.

7 (3) <u>The hospital-based nurse student loan repayment assistance</u>
8 <u>program is established for nurses employed by and serving in</u>
9 <u>participating hospitals.</u>

10 <u>(4)</u> The nurse educator loan repayment program is established for 11 nurse educators teaching for approved nursing programs.

12 (((4))) <u>(5)</u> The office is the administrator of the programs under 13 the Washington health corps. In administering the programs, the 14 office shall:

15 (a)(i) Select credentialed health care professionals and 16 residents to participate in the loan repayment portion and in the 17 scholarship portion of the health professional loan repayment and 18 scholarship program;

19 (ii) Select credentialed health care participants to participate 20 in the behavioral health loan repayment program; ((and))

(iii) <u>Select nurses to participate in the hospital-based nurse</u>
 <u>student loan repayment assistance program on a quarterly basis; and</u>

23 <u>(iv)</u> Select nurse educators to participate in the nurse educator
24 loan repayment program;

25 (b) Adopt rules and develop guidelines to administer the 26 programs;

(c) Collect and manage repayments from participants who do notmeet their service obligations under this chapter;

29 (d) Publicize the program<u>s</u>, particularly to maximize 30 participation among individuals in shortage and underserved areas and 31 among populations expected to experience the greatest growth in the 32 workforce;

33 (e) Solicit and accept grants and donations from public and 34 private sources for the programs;

(f) Use a competitive procurement to contract with a fund-raiser to solicit and accept grants and donations from private sources for the programs. The fund-raiser shall be paid on a contingency fee basis on a sliding scale but must not exceed fifteen percent of the total amount raised for the programs each year. The fund-raiser shall not be a registered state lobbyist; ((and))

1 (g) Administer a process for hospitals to elect to become 2 participating hospitals and collect payments from participating 3 hospitals, other than a hospital designated by medicare as a critical 4 access hospital or sole community hospital, that amount to 50 percent 5 of the amounts paid to nurses serving in their hospitals and 6 participating in the hospital-based nurse student loan repayment 7 assistance program in the previous quarter; and

8 (h) Develop criteria for a contract for service in lieu of the 9 service obligation where appropriate, that may be a combination of 10 service and payment.

11 Sec. 4. RCW 28B.115.080 and 2022 c 276 s 5 are each amended to 12 read as follows:

After June 1, 1992, the office, in consultation with the department and the department of social and health services, shall:

15 (1) Establish the annual award amount for each credentialed 16 health care profession which shall be based upon an assessment of 17 reasonable annual eligible expenses involved in training and education for each credentialed health care profession for both the 18 health professional loan repayment and scholarship program and the 19 behavioral health loan repayment program. The annual award amount may 20 21 be established at a level less than annual eligible expenses. The 22 annual award amount shall be established by the office for each eligible health profession. The awards shall not be paid for more 23 24 than a maximum of five years per individual;

(2) Determine any scholarship awards for prospective physicians 25 in such a manner to require the recipients declare an interest in 26 27 serving in rural areas of the state of Washington. Preference for scholarships shall be given to students who reside in a rural 28 physician shortage area or a nonshortage rural area of the state 29 30 prior to admission to the eligible education and training program in 31 medicine. Highest preference shall be given to students seeking admission who are recommended by sponsoring communities and who 32 declare the intent of serving as a physician in a rural area. The 33 office may require the sponsoring community located in a nonshortage 34 rural area to financially contribute to the eligible expenses of a 35 medical student if the student will serve in the nonshortage rural 36 37 area;

38 (3) Establish the required service obligation for each39 credentialed health care profession, which shall be no less than

HB 1643

three years or no more than five years, for the health professional loan repayment and scholarship program and the behavioral health loan repayment program. The required service obligation may be based upon the amount of the scholarship or loan repayment award such that higher awards involve longer service obligations on behalf of the participant;

7 (4) Establish the annual award amount and the required service obligation for nurse educators participating in the nurse educator 8 loan repayment program. The annual award amount shall be based upon 9 an assessment of reasonable annual eligible expenses involved in 10 11 training and education. The awards shall not be paid for more than a 12 maximum of five years per individual. The required service obligation shall be no less than three years or no more than five years. The 13 required service obligation may be based upon the amount of the loan 14 repayment award such that higher awards involve longer service 15 16 obligations on behalf of the participant;

17 (5) Establish the annual award amount and the required service obligation for nurses participating in the hospital-based nurse 18 student loan repayment assistance program. The annual award amount 19 shall be based on a calculation of 50 percent of the sum of the 20 required monthly student loan payments for 130 percent of the median 21 participating nurse's loan amount for the required service 22 23 obligation. The total amount awarded per fiscal year cannot exceed the appropriation for that fiscal year. The awards shall not be paid 24 25 for more than a maximum of five years per individual. The required service obligation shall be no less than three years or no more than 26 27 five years. The required service obligation may be based upon the 28 amount of the loan repayment award such that higher awards involve longer service obligations on behalf of the participant. Any nurse 29 30 employed by a participating hospital and serving in a participating 31 hospital is eligible for student loan repayment assistance while they 32 are employed by and serving in a participating hospital;

33 <u>(6)</u> Determine eligible education and training programs for 34 purposes of the scholarship portion of the health professional loan 35 repayment and scholarship program;

36 (((6))) <u>(7)</u> Honor loan repayment and scholarship contract terms 37 negotiated between the office and participants prior to May 21, 1991, 38 concerning loan repayment and scholarship award amounts and service 39 obligations authorized under this chapter or chapter 70.180 RCW.

1 Sec. 5. RCW 28B.115.090 and 2022 c 276 s 6 are each amended to 2 read as follows:

3 (1) The office may grant loan repayment and scholarship awards to 4 eligible participants from the funds appropriated to the Washington 5 health corps program. Participants are ineligible to receive loan 6 repayment under the Washington health corps program if they have 7 received a scholarship from programs authorized under this chapter or 8 chapter 70.180 RCW or are ineligible to receive a scholarship if they 9 have received loan repayment authorized under this chapter.

10 (2) Funds appropriated for the health professional loan repayment 11 and scholarship program, including reasonable administrative costs, 12 may be used by the office for the purposes of loan repayments or 13 scholarships. The office shall annually establish the total amount of 14 funding to be awarded for loan repayments and scholarships and such 15 allocations shall be established based upon the best utilization of 16 funding for that year.

17 (3) One portion of the funding appropriated for the health professional loan repayment and scholarship program shall be used by 18 19 the office as a recruitment incentive for communities participating in the community-based recruitment and retention program 20 as 21 authorized by chapter 70.185 RCW; one portion of the funding shall be 22 used by the office as a recruitment incentive for recruitment 23 activities in state-operated institutions, county public health departments and districts, county human service agencies, federal and 24 25 state contracted community health clinics, and other health care facilities, such as rural hospitals that have been identified by the 26 department, as providing substantial amounts of charity care or 27 publicly subsidized health care; one portion of the funding shall be 28 used by the office for all other awards. The office shall determine 29 the amount of total funding to be distributed between the three 30 31 portions.

32 <u>(4) Funds collected from participating hospitals under RCW</u> 33 <u>28B.115.030(5)(g) shall be used by the office solely to fund loan</u> 34 <u>repayment for participants of the hospital-based nurse student loan</u> 35 <u>repayment assistance program.</u>

36 Sec. 6. RCW 28B.115.110 and 2022 c 276 s 7 are each amended to 37 read as follows:

38 Participants in the Washington health corps who are awarded loan 39 repayments shall receive payment for the purpose of repaying

educational loans secured while attending a program of health professional training which led to a credential as a credentialed health professional in the state of Washington.

4 (1) Participants shall agree to meet the required service 5 obligation.

6 (2) Repayment shall be limited to eligible educational and living 7 expenses as determined by the office and shall include principal and 8 interest.

9 (3) Loans from both government and private sources may be repaid 10 by the program. Participants shall agree to allow the office access 11 to loan records and to acquire information from lenders necessary to 12 verify eligibility and to determine payments. Loans may not be 13 renegotiated with lenders to accelerate repayment.

(4) Repayment of loans established pursuant to the Washington 14 15 health corps shall begin no later than ((ninety)) 90 days after the 16 individual has become a participant. Payments shall be made 17 quarterly, or more frequently if deemed appropriate by the office, to the participant until the loan is repaid or the participant becomes 18 19 ineligible due to discontinued service in a health professional shortage area, an underserved behavioral health area, as a nurse 20 21 employed by a participating hospital, or as a nurse educator at an approved nursing program after the required service obligation when 22 23 eligibility discontinues, whichever comes first.

(5) Should the participant discontinue service in a health professional shortage area, an underserved behavioral health area, <u>as</u> <u>a nurse employed by a participating hospital</u>, or as a nurse educator at an approved nursing program, payments against the loans of the participants shall cease to be effective on the date that the participant discontinues service.

30 Except for circumstances beyond their control, (6) (a) 31 participants who serve less than the required service obligation 32 shall be obligated to repay to the program an amount equal to the unsatisfied portion of the service obligation, or the total amount 33 paid by the program on their behalf, whichever is less. This amount 34 is due and payable immediately. Participants who are unable to pay 35 the full amount due shall enter into a payment arrangement with the 36 37 office, including an arrangement for payment of interest. The maximum period for repayment is ten years. The office shall determine the 38 39 applicability of this subsection. The interest rate shall be 40 determined by the office and be established by rule.

HB 1643

1 (b) In the case of a nurse participating in the hospital-based nurse student loan repayment assistance program who is subject to 2 this subsection, the office shall ensure all amounts paid by a 3 participating hospital under RCW 28B.115.030(5)(g) in connection with 4 the nurse's participation in the program are returned to the 5 6 hospital-based nurse student loan repayment assistance program account created under section 7 of this act and credited toward that 7 participating hospital's future obligations under 8 RCW 9 28B.115.030(5)(q).

(7) The office is responsible for the collection of payments made 10 11 on behalf of participants from the participants who discontinue 12 service before completion of the required service obligation. The office shall exercise due diligence in such collection, maintaining 13 14 all necessary records to ensure that the maximum amount of payment made on behalf of the participant is recovered. Collection under this 15 16 section shall be pursued using the full extent of the law, including 17 wage garnishment if necessary.

18 (8) The office shall not be held responsible for any outstanding 19 payments on principal and interest to any lenders once a 20 participant's eligibility expires.

(9) The office shall temporarily or, in special circumstances,
 permanently defer the requirements of this section for eligible
 students as defined in RCW 28B.10.017.

24

(10) The office shall establish an appeal process by rule.

25 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 28B.115 26 RCW to read as follows:

27 (1) Any funds appropriated by the legislature for the hospital-28 based nurse student loan repayment assistance program, or any other public or private funds intended for loan repayments under this 29 under 30 program, including funds collected from hospitals RCW 31 28B.115.030(5)(g) to fund loan repayment for participants of the 32 hospital-based nurse student loan repayment assistance program, must be placed in the account created by this section. 33

34 (2) The hospital-based nurse student loan repayment assistance 35 program account is created in the custody of the state treasurer. All 36 receipts from the program must be deposited into the account. 37 Expenditures from the account may be used only for the hospital-based 38 nurse student loan repayment assistance program. Only the office, or 39 its designee, may authorize expenditures from the account. The account is subject to allotment procedures under chapter 43.88 RCW,
 but an appropriation is not required for expenditures.

3 (3) The first awards from the account cannot be made until two 4 quarters after funds are appropriated by the legislature for the 5 hospital-based nurse student loan repayment assistance program.

6 <u>NEW SECTION.</u> Sec. 8. If specific funding for the purposes of 7 this act, referencing this act by bill or chapter number, is not 8 provided by June 30, 2023, in the omnibus appropriations act, this 9 act is null and void.

10 <u>NEW SECTION.</u> Sec. 9. Sections 1 through 7 of this act expire 11 January 1, 2026.

--- END ---