HOUSE BILL 1818

State of Washington 68th Legislature 2023 Regular Session

By Representatives Tharinger and Chapman

Read first time 02/10/23. Referred to Committee on Finance.

AN ACT Relating to exclusion of compensating tax when land is sold to a governmental entity intending to manage the land similarly designated forestland or timberland; amending RCW 84.33.140 and 84.34.108; and creating a new section.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 **Sec. 1.** RCW 84.33.140 and 2017 3rd sp.s. c 37 s 1002 are each 7 amended to read as follows:

8 (1) When land has been designated as forestland under RCW 9 84.33.130, a notation of the designation must be made each year upon 10 the assessment and tax rolls. A copy of the notice of approval 11 together with the legal description or assessor's parcel numbers for 12 the land must, at the expense of the applicant, be filed by the 13 assessor in the same manner as deeds are recorded.

14 (2) In preparing the assessment roll as of January 1, 2002, for 15 taxes payable in 2003 and each January 1st thereafter, the assessor 16 must list each parcel of designated forestland at a value with 17 respect to the grade and class provided in this subsection and 18 adjusted as provided in subsection (3) of this section. The assessor 19 must compute the assessed value of the land using the same assessment 20 ratio applied generally in computing the assessed value of other 1 property in the county. Values for the several grades of bare 2 forestland are as follows:

3		AND OPERABI	
4	GR	ADE CLAS	
5		1	\$234
6		1 2	229
7		3	217
8		4	157
9		1	198
10		2 2	190
11		3	183
12		4	132
13		1	154
14		3 2	149
15		3	148
16		4	113
17		1	117
18		4 2	114
19		3	113
20		4	86
21		1	85
22		5 2	78
23		3	77
24		4	52
25		1	43
26		6 2	39
27		3	39
28		4	37
29		1	21
30		7 2	21
31		3	20
32		4	20 20
33		8	1
55		0	1

1 (3) On or before December 31, 2001, the department must adjust by 2 rule under chapter 34.05 RCW, the forestland values contained in 3 subsection (2) of this section in accordance with this subsection, 4 and must certify the adjusted values to the assessor who will use 5 these values in preparing the assessment roll as of January 1, 2002. 6 For the adjustment to be made on or before December 31, 2001, for use 7 in the 2002 assessment year, the department must:

8 (a) Divide the aggregate value of all timber harvested within the 9 state between July 1, 1996, and June 30, 2001, by the aggregate 10 harvest volume for the same period, as determined from the harvester 11 excise tax returns filed with the department under RCW 84.33.074; and

12 (b) Divide the aggregate value of all timber harvested within the 13 state between July 1, 1995, and June 30, 2000, by the aggregate 14 harvest volume for the same period, as determined from the harvester 15 excise tax returns filed with the department under RCW 84.33.074; and

16 (c) Adjust the forestland values contained in subsection (2) of 17 this section by a percentage equal to one-half of the percentage 18 change in the average values of harvested timber reflected by 19 comparing the resultant values calculated under (a) and (b) of this 20 subsection.

(4) For the adjustments to be made on or before December 31, 2002, and each succeeding year thereafter, the same procedure described in subsection (3) of this section must be followed using harvester excise tax returns filed under RCW 84.33.074. However, this adjustment must be made to the prior year's adjusted value, and the five-year periods for calculating average harvested timber values must be successively one year more recent.

(5) Land graded, assessed, and valued as forestland must continue
to be so graded, assessed, and valued until removal of designation by
the assessor upon the occurrence of any of the following:

(a) Receipt of notice of request to withdraw land classified under RCW 84.34.020(3) within two years before the date of the merger under RCW 84.34.400. Land previously classified under chapter 84.34 RCW will be removed under the provisions of this chapter when two assessment years have passed following receipt of the notice as described in RCW 84.34.070(1);

37 (b) Receipt of notice from the owner to remove the designation; 38 (c) Sale or transfer to an ownership making the land exempt from 39 ad valorem taxation;

1 (d) Sale or transfer of all or a portion of the land to a new owner, unless the new owner has signed a notice of forestland 2 designation continuance, except transfer to an owner who is an heir 3 or devisee of a deceased owner or transfer by a transfer on death 4 deed, does not, by itself, result in removal of designation. The 5 6 signed notice of continuance must be attached to the real estate excise tax affidavit provided for in RCW 82.45.150. The notice of 7 continuance must be on a form prepared by the department. If the 8 notice of continuance is not signed by the new owner and attached to 9 the real estate excise tax affidavit, all compensating taxes 10 calculated under subsection (11) of this section are due and payable 11 12 by the seller or transferor at time of sale. The auditor may not accept an instrument of conveyance regarding designated forestland 13 for filing or recording unless the new owner has signed the notice of 14 continuance or the compensating tax has been paid, as evidenced by 15 16 the real estate excise tax stamp affixed thereto by the treasurer. 17 The seller, transferor, or new owner may appeal the new assessed 18 valuation calculated under subsection (11) of this section to the 19 county board of equalization in accordance with the provisions of RCW 84.40.038. Jurisdiction is hereby conferred on the county board of 20 21 equalization to hear these appeals;

(e) Determination by the assessor, after giving the owner writtennotice and an opportunity to be heard, that:

(i) The land is no longer primarily devoted to and used for 24 25 growing and harvesting timber. However, land may not be removed from 26 designation if a governmental agency, organization, or other recipient identified in subsection (13) or (14) of this section as 27 28 exempt from the payment of compensating tax has manifested its intent in writing or by other official action to acquire a property interest 29 in the designated forestland by means of a transaction that qualifies 30 31 for an exemption under subsection (13) or (14) of this section. The 32 governmental agency, organization, or recipient must annually provide 33 the assessor of the county in which the land is located reasonable evidence in writing of the intent to acquire the designated land as 34 long as the intent continues or within sixty days of a request by the 35 36 assessor. The assessor may not request this evidence more than once in a calendar year; 37

38 (ii) The owner has failed to comply with a final administrative 39 or judicial order with respect to a violation of the restocking, 40 forest management, fire protection, insect and disease control, and

1 forest debris provisions of Title 76 RCW or any applicable rules 2 under Title 76 RCW; or

3 (iii) Restocking has not occurred to the extent or within the 4 time specified in the application for designation of such land.

(6) Land may not be removed from designation if there is a 5 6 governmental restriction that prohibits, in whole or in part, the owner from harvesting timber from the owner's designated forestland. 7 If only a portion of the parcel is impacted by governmental 8 restrictions of this nature, the restrictions cannot be used as a 9 basis to remove the remainder of the forestland from designation 10 under this chapter. For the purposes of this section, "governmental 11 12 restrictions" includes: (a) Any law, regulation, rule, ordinance, program, or other action adopted or taken by a federal, state, 13 14 county, city, or other governmental entity; or (b) the land's zoning or its presence within an urban growth area designated under RCW 15 16 36.70A.110.

17 (7) The assessor has the option of requiring an owner of 18 forestland to file a timber management plan with the assessor upon 19 the occurrence of one of the following:

20

(a) An application for designation as forestland is submitted;

(b) Designated forestland is sold or transferred and a notice of continuance, described in subsection (5)(d) of this section, is signed; or

(c) The assessor has reason to believe that forestland sized less than twenty acres is no longer primarily devoted to and used for growing and harvesting timber. The assessor may require a timber management plan to assist with determining continuing eligibility as designated forestland.

(8) If land is removed from designation because of any of the 29 circumstances listed in subsection (5)(a) through (d) of this 30 31 section, the removal applies only to the land affected. If land is 32 removed from designation because of subsection (5)(e) of this section, the removal applies only to the actual area of land that is 33 no longer primarily devoted to the growing and harvesting of timber, 34 without regard to any other land that may have been included in the 35 application and approved for designation, as long as the remaining 36 designated forestland meets the definition of forestland contained in 37 RCW 84.33.035. 38

39 (9) Within thirty days after the removal of designation as 40 forestland, the assessor must notify the owner in writing, setting

1 forth the reasons for the removal. The seller, transferor, or owner 2 may appeal the removal to the county board of equalization in 3 accordance with the provisions of RCW 84.40.038.

(10) Unless the removal is reversed on appeal a copy of the 4 notice of removal with a notation of the action, if any, upon appeal, 5 6 together with the legal description or assessor's parcel numbers for 7 land removed from designation must, at the expense of the the applicant, be filed by the assessor in the same manner as deeds are 8 recorded and a notation of removal from designation must immediately 9 be made upon the assessment and tax rolls. The assessor must revalue 10 11 the land to be removed with reference to its true and fair value as 12 of January 1st of the year of removal from designation. Both the assessed value before and after the removal of designation must be 13 listed. Taxes based on the value of the land as forestland are 14 assessed and payable up until the date of removal and taxes based on 15 16 the true and fair value of the land are assessed and payable from the 17 date of removal from designation.

(11) Except as provided otherwise in this section, a compensating 18 tax is imposed on land removed from designation as forestland. The 19 compensating tax is due and payable to the treasurer thirty days 20 21 after the owner is notified of the amount of this tax. As soon as 22 possible after the land is removed from designation, the assessor must compute the amount of compensating tax, and the treasurer must 23 mail a notice to the owner of the amount of compensating tax owed and 24 25 the date on which payment of this tax is due. The amount of compensating tax is equal to the difference between the amount of tax 26 last levied on the land as designated forestland and an amount equal 27 to the new assessed value of the land multiplied by the dollar rate 28 29 of the last levy extended against the land, multiplied by a number, in no event greater than nine, equal to the number of years for which 30 31 the land was designated as forestland, plus compensating taxes on the 32 land at forestland values up until the date of removal and the prorated taxes on the land at true and fair value from the date of 33 removal to the end of the current tax year. 34

(12) Compensating tax, together with applicable interest thereon, becomes a lien on the land, which attaches at the time the land is removed from designation as forestland and has priority and must be fully paid and satisfied before any recognizance, mortgage, judgment, debt, obligation, or responsibility to or with which the land may become charged or liable. The lien may be foreclosed upon expiration

HB 1818

of the same period after delinquency and in the same manner provided by law for foreclosure of liens for delinquent real property taxes as provided in RCW 84.64.050. Any compensating tax unpaid on its due date will thereupon become delinquent. From the date of delinquency until paid, interest is charged at the same rate applied by law to delinquent ad valorem property taxes.

7 (13) The compensating tax specified in subsection (11) of this 8 section may not be imposed if the removal of designation under 9 subsection (5) of this section resulted solely from:

10 (a) Transfer to a government entity in exchange for other 11 forestland located within the state of Washington;

(b) (i) A taking through the exercise of the power of eminent domain, or (ii) a sale or transfer to an entity having the power of eminent domain in anticipation of the exercise of such power based on official action taken by the entity and confirmed in writing;

16 (c) A donation of fee title, development rights, or the right to harvest timber, to a government agency or organization qualified 17 under RCW 84.34.210 and 64.04.130 for the purposes enumerated in 18 19 those sections, or the sale or transfer of fee title to a governmental entity or a nonprofit nature conservancy corporation, as 20 defined in RCW 64.04.130, exclusively for the protection and 21 22 conservation of lands recommended for state natural area preserve purposes by the natural heritage council and natural heritage plan as 23 defined in chapter 79.70 RCW or approved for state natural resources 24 25 conservation area purposes as defined in chapter 79.71 RCW, or for 26 acquisition and management as a community forest trust as defined in chapter 79.155 RCW. At such time as the land is not used for the 27 purposes enumerated, the compensating tax specified in subsection 28 29 (11) of this section is imposed upon the current owner;

30 (d) The sale or transfer of fee title to the parks and recreation 31 commission for park and recreation purposes;

32 (e) Official action by an agency of the state of Washington or by 33 the county or city within which the land is located that disallows 34 the present use of the land;

35 (f) The creation, sale, or transfer of forestry riparian 36 easements under RCW 76.13.120;

37 (g) The creation, sale, or transfer of a conservation easement of 38 private forestlands within unconfined channel migration zones or 39 containing critical habitat for threatened or endangered species 40 under RCW 76.09.040; 1 (h) The sale or transfer of land within two years after the death 2 of the owner of at least a fifty percent interest in the land if the 3 land has been assessed and valued as classified forestland, 4 designated as forestland under this chapter, or classified under 5 chapter 84.34 RCW continuously since 1993. The date of death shown on 6 a death certificate is the date used for the purposes of this 7 subsection (13) (h); $((\Theta r))$

8 (i)(i) The discovery that the land was designated under this 9 chapter in error through no fault of the owner. For purposes of this 10 subsection (13)(i), "fault" means a knowingly false or misleading 11 statement, or other act or omission not in good faith, that 12 contributed to the approval of designation under this chapter or the 13 failure of the assessor to remove the land from designation under 14 this chapter.

15 (ii) For purposes of this subsection (13), the discovery that 16 land was designated under this chapter in error through no fault of 17 the owner is not the sole reason for removal of designation under 18 subsection (5) of this section if an independent basis for removal 19 exists. An example of an independent basis for removal includes the 20 land no longer being devoted to and used for growing and harvesting 21 timber; or

22 (j) The sale or transfer to a governmental entity if the governmental entity manages the land in the same manner as designated 23 forestland under this chapter or property classified as timberland 24 25 under chapter 84.34 RCW, and the governmental entity provides the county assessor with a timber management plan or a notice of intent 26 27 to manage the land as required under this subsection (13) (j). When 28 the land is not managed as required under this subsection (13) (j), or 29 when the governmental entity sells or transfers the land at any time, the compensating tax specified in subsection (11) of this section is 30 31 due from the current government owner, unless the change in use of 32 the land, sale or transfer, meets one of the other exceptions in this subsection (13) and subsections (14) and (15) of this section. 33

34 (14) In a county with a population of more than six hundred thousand inhabitants or in a county with a population of at least two 35 36 hundred forty-five thousand inhabitants that borders Puget Sound as defined in RCW 90.71.010, the compensating tax 37 specified in subsection (11) of this section may not be imposed if the removal of 38 39 designation as forestland under subsection (5) of this section 40 resulted solely from:

1

(a) An action described in subsection (13) of this section; or

(b) A transfer of a property interest to a government entity, or 2 to a nonprofit historic preservation corporation or nonprofit nature 3 conservancy corporation, as defined in RCW 64.04.130, to protect or 4 enhance public resources, or to preserve, maintain, improve, restore, 5 6 limit the future use of, or otherwise to conserve for public use or enjoyment, the property interest being transferred. At such time as 7 the property interest is not used for the purposes enumerated, the 8 9 compensating tax is imposed upon the current owner.

10 (15) Compensating tax authorized in this section may not be 11 imposed on land removed from designation as forestland solely as a 12 result of a natural disaster such as a flood, windstorm, earthquake, 13 wildfire, or other such calamity rather than by virtue of the act of 14 the landowner changing the use of the property.

15 Sec. 2. RCW 84.34.108 and 2017 3rd sp.s. c 37 s 1001 are each 16 amended to read as follows:

(1) When land has once been classified under this chapter, a notation of the classification must be made each year upon the assessment and tax rolls and the land must be valued pursuant to RCW 84.34.060 or 84.34.065 until removal of all or a portion of the classification by the assessor upon occurrence of any of the following:

(a) Receipt of notice from the owner to remove all or a portionof the classification;

(b) Sale or transfer to an ownership, except a transfer that resulted from a default in loan payments made to or secured by a governmental agency that intends to or is required by law or regulation to resell the property for the same use as before, making all or a portion of the land exempt from ad valorem taxation;

30 (c) Sale or transfer of all or a portion of the land to a new owner, unless the new owner has signed a notice of classification 31 continuance, except transfer to an owner who is an heir or devisee of 32 a deceased owner or transfer by a transfer on death deed does not, by 33 in removal of classification. 34 itself, result The notice of 35 continuance must be on a form prepared by the department. If the notice of continuance is not signed by the new owner and attached to 36 37 the real estate excise tax affidavit, all additional taxes, applicable interest, and penalty calculated pursuant to subsection 38 (4) of this section become due and payable by the seller or 39

transferor at time of sale. The auditor may not accept an instrument 1 of conveyance regarding classified land for filing or recording 2 unless the new owner has signed the notice of continuance or the 3 additional tax, applicable interest, and penalty has been paid, as 4 evidenced by the real estate excise tax stamp affixed thereto by the 5 6 treasurer. The seller, transferor, or new owner may appeal the new assessed valuation calculated under subsection (4) of this section to 7 the county board of equalization in accordance with the provisions of 8 RCW 84.40.038. Jurisdiction is hereby conferred on the county board 9 of equalization to hear these appeals; 10

(d) (i) Determination by the assessor, after giving the owner written notice and an opportunity to be heard, that all or a portion of the land no longer meets the criteria for classification under this chapter. The criteria for classification pursuant to this chapter continue to apply after classification has been granted.

16 (ii) The granting authority, upon request of an assessor, must 17 provide reasonable assistance to the assessor in making a 18 determination whether the land continues to meet the qualifications 19 of RCW 84.34.020 (1) or (3). The assistance must be provided within 20 thirty days of receipt of the request.

21

(2) Land may not be removed from classification because of:

(a) The creation, sale, or transfer of forestry riparianeasements under RCW 76.13.120; or

(b) The creation, sale, or transfer of a fee interest or a conservation easement for the riparian open space program under RCW 76.09.040.

(3) Within thirty days after the removal of all or a portion of 27 the land from current use classification under subsection (1) of this 28 29 section, the assessor must notify the owner in writing, setting forth the reasons for the removal. The seller, transferor, or owner may 30 31 appeal the removal to the county board of equalization in accordance 32 with the provisions of RCW 84.40.038. The removal notice must explain the steps needed to appeal the removal decision, including when a 33 notice of appeal must be filed, where the forms may be obtained, and 34 how to contact the county board of equalization. 35

36 (4) Unless the removal is reversed on appeal, the assessor must 37 revalue the affected land with reference to its true and fair value 38 on January 1st of the year of removal from classification. Both the 39 assessed valuation before and after the removal of classification 40 must be listed and taxes must be allocated according to that part of

the year to which each assessed valuation applies. Except as provided 1 in subsection (6) of this section, an additional tax, applicable 2 interest, and penalty must be imposed, which are due and payable to 3 the treasurer thirty days after the owner is notified of the amount 4 of the additional tax, applicable interest, and penalty. As soon as 5 6 possible, the assessor must compute the amount of additional tax, 7 applicable interest, and penalty and the treasurer must mail notice to the owner of the amount thereof and the date on which payment is 8 due. The amount of the additional tax, applicable interest, and 9 penalty must be determined as follows: 10

11 (a) The amount of additional tax is equal to the difference 12 between the property tax paid as "open space land," "farm and 13 agricultural land," or "timberland" and the amount of property tax 14 otherwise due and payable for the seven years last past had the land 15 not been so classified;

16 (b) The amount of applicable interest is equal to the interest 17 upon the amounts of the additional tax paid at the same statutory 18 rate charged on delinquent property taxes from the dates on which the 19 additional tax could have been paid without penalty if the land had 20 been assessed at a value without regard to this chapter;

(c) The amount of the penalty is as provided in RCW 84.34.080.
The penalty may not be imposed if the removal satisfies the conditions of RCW 84.34.070.

(5) Additional tax, applicable interest, and penalty become a 24 25 lien on the land. The lien attaches at the time the land is removed 26 from classification under this chapter and has priority to and must be fully paid and satisfied before any recognizance, mortgage, 27 judgment, debt, obligation, or responsibility to or with which the 28 land may become charged or liable. This lien may be foreclosed upon 29 expiration of the same period after delinquency and in the same 30 31 manner provided by law for foreclosure of liens for delinquent real 32 property taxes as provided in RCW 84.64.050. Any additional tax unpaid on the due date is delinquent as of the due date. From the 33 date of delinquency until paid, interest must be charged at the same 34 rate applied by law to delinquent ad valorem property taxes. 35

36 (6) The additional tax, applicable interest, and penalty 37 specified in subsection (4) of this section may not be imposed if the 38 removal of classification pursuant to subsection (1) of this section 39 resulted solely from:

HB 1818

(a) Transfer to a government entity in exchange for other land
 located within the state of Washington;

3 (b)(i) A taking through the exercise of the power of eminent 4 domain, or (ii) sale or transfer to an entity having the power of 5 eminent domain in anticipation of the exercise of such power, said 6 entity having manifested its intent in writing or by other official 7 action;

8 (c) A natural disaster such as a flood, windstorm, earthquake, 9 wildfire, or other such calamity rather than by virtue of the act of 10 the landowner changing the use of the property;

(d) Official action by an agency of the state of Washington or by the county or city within which the land is located which disallows the present use of the land;

14 (e) Transfer of land to a church when the land would qualify for 15 exemption pursuant to RCW 84.36.020;

16 (f) Acquisition of property interests by state agencies or 17 agencies or organizations qualified under RCW 84.34.210 and 64.04.130 18 for the purposes enumerated in those sections. At such time as these 19 property interests are not used for the purposes enumerated in RCW 20 84.34.210 and 64.04.130 the additional tax specified in subsection 21 (4) of this section must be imposed;

(g) Removal of land classified as farm and agricultural land under RCW 84.34.020(2)(f);

(h) Removal of land from classification after enactment of a
statutory exemption that qualifies the land for exemption and receipt
of notice from the owner to remove the land from classification;

27 (i) The creation, sale, or transfer of forestry riparian 28 easements under RCW 76.13.120;

(j) The creation, sale, or transfer of a conservation easement of private forestlands within unconfined channel migration zones or containing critical habitat for threatened or endangered species under RCW 76.09.040;

33 (k) The sale or transfer of land within two years after the death 34 of the owner of at least a fifty percent interest in the land if the 35 land has been assessed and valued as classified forestland, 36 designated as forestland under chapter 84.33 RCW, or classified under 37 this chapter continuously since 1993. The date of death shown on a 38 death certificate is the date used for the purposes of this 39 subsection (6)(k); ((or)) 1 (1)(i) The discovery that the land was classified under this 2 chapter in error through no fault of the owner. For purposes of this 3 subsection (6)(1), "fault" means a knowingly false or misleading 4 statement, or other act or omission not in good faith, that 5 contributed to the approval of classification under this chapter or 6 the failure of the assessor to remove the land from classification 7 under this chapter.

8 (ii) For purposes of this subsection (6), the discovery that land 9 was classified under this chapter in error through no fault of the 10 owner is not the sole reason for removal of classification pursuant 11 to subsection (1) of this section if an independent basis for removal 12 exists. Examples of an independent basis for removal include the 13 owner changing the use of the land or failing to meet any applicable 14 income criteria required for classification under this chapter; or

(m) The sale or transfer to a governmental entity if the 15 governmental entity manages the land in the same manner as designated 16 17 forestland under chapter 84.33 RCW, or as property classified as timberland under this chapter, and the governmental entity provides 18 19 the county assessor with a timber management plan or a notice of intent to manage the land as required under this subsection (6)(m). 20 When the land is not managed as required under this subsection 21 (6) (m), or when the governmental entity sells or transfers the land 22 at any time, the additional tax specified in subsection (4) of this 23 24 section is due from the current government owner, unless the change 25 in use of the land, sale or transfer, meets one of the other 26 exceptions in this subsection (6).

27 <u>NEW SECTION.</u> Sec. 3. RCW 82.32.805 and 82.32.808 do not apply 28 to this act.

--- END ---