SUBSTITUTE SENATE BILL 5284

State of Washington 68th Legislature 2023 Regular Session

By Senate State Government & Elections (originally sponsored by Senators Nguyen, Billig, Frame, Hunt, Keiser, Kuderer, Shewmake, and C. Wilson; by request of Public Disclosure Commission)

READ FIRST TIME 02/01/23.

- 1 AN ACT Relating to improving transparency in campaign finance
- 2 disclosure; amending RCW 42.17A.005, 42.17A.205, 42.17A.207,
- 3 42.17A.235, 42.17A.240, 42.17A.250, 42.17A.255, 42.17A.260,
- 4 42.17A.265, 42.17A.305, and 42.17A.345; adding a new section to
- 5 chapter 42.17A RCW; and repealing RCW 42.17A.418.
- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 7 **Sec. 1.** RCW 42.17A.005 and 2022 c 71 s 14 are each amended to 8 read as follows:
- 9 The definitions in this section apply throughout this chapter 10 unless the context clearly requires otherwise.
- 11 (1) "Actual malice" means to act with knowledge of falsity or 12 with reckless disregard as to truth or falsity.
- 13 (2) "Agency" includes all state agencies and all local agencies. 14 "State agency" includes every state office, department, division,
- 15 bureau, board, commission, or other state agency. "Local agency"
- 16 includes every county, city, town, municipal corporation, quasi-
- 17 municipal corporation, or special purpose district, or any office,
- 18 department, division, bureau, board, commission, or agency thereof,
- 19 or other local public agency. "Agency" does not include a
- 20 comprehensive cancer center participating in a collaborative

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arrangement as defined in RCW 28B.10.930 that is operated in conformance with RCW 28B.10.930.

- (3) "Authorized committee" means the political committee authorized by a candidate, or by the public official against whom recall charges have been filed, to accept contributions or make expenditures on behalf of the candidate or public official.
- (4) "Ballot proposition" means any "measure" as defined by RCW 29A.04.091, or any initiative, recall, or referendum proposition proposed to be submitted to the voters of the state or any municipal corporation, political subdivision, or other voting constituency from and after the time when the proposition has been initially filed with the appropriate election officer of that constituency before its circulation for signatures.
- (5) "Benefit" means a commercial, proprietary, financial, economic, or monetary advantage, or the avoidance of a commercial, proprietary, financial, economic, or monetary disadvantage.
 - (6) "Bona fide political party" means:

- (a) An organization that has been recognized as a minor political party by the secretary of state;
- (b) The governing body of the state organization of a major political party, as defined in RCW 29A.04.086, that is the body authorized by the charter or bylaws of the party to exercise authority on behalf of the state party; or
- (c) The county central committee or legislative district committee of a major political party. There may be only one legislative district committee for each party in each legislative district.
 - (7) "Books of account" means:
- (a) In the case of a campaign or political committee, a ledger or similar listing of contributions, expenditures, and debts, such as a campaign or committee is required to file regularly with the commission, current as of the most recent business day; or
- (b) In the case of a commercial advertiser, details of political advertising or electioneering communications provided by the advertiser, including the names and addresses of persons from whom it accepted political advertising or electioneering communications, the exact nature and extent of the services rendered and the total cost and the manner of payment for the services.

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- 1 (8) "Candidate" means any individual who seeks nomination for 2 election or election to public office. An individual seeks nomination 3 or election when the individual first:
 - (a) Receives contributions or makes expenditures or reserves space or facilities with intent to promote the individual's candidacy for office;
 - (b) Announces publicly or files for office;

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- 8 (c) Purchases commercial advertising space or broadcast time to 9 promote the individual's candidacy; or
 - (d) Gives consent to another person to take on behalf of the individual any of the actions in (a) or (c) of this subsection.
 - (9) "Caucus political committee" means a political committee organized and maintained by the members of a major political party in the state senate or state house of representatives.
 - (10) "Commercial advertiser" means any person that sells the service of communicating messages or producing material for broadcast or distribution to the general public or segments of the general public whether through brochures, fliers, newspapers, magazines, television, radio, billboards, direct mail advertising, printing, paid internet or digital communications, or any other means of mass communications used for the purpose of appealing, directly or indirectly, for votes or for financial or other support in any election campaign.
- (11) "Commission" means the agency established under RCW (11) 42.17A.100.
 - (12) "Committee" unless the context indicates otherwise, includes a political committee such as a candidate, ballot proposition, recall, political, or continuing political committee.
 - (13) "Compensation" unless the context requires a narrower meaning, includes payment in any form for real or personal property or services of any kind. For the purpose of compliance with RCW 42.17A.710, "compensation" does not include per diem allowances or other payments made by a governmental entity to reimburse a public official for expenses incurred while the official is engaged in the official business of the governmental entity.
 - (14) "Continuing political committee" means a political committee that is an organization of continuing existence not limited to participation in any particular election campaign or election cycle.
 - (15) (a) "Contribution" includes:

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- (i) A loan, gift, deposit, subscription, forgiveness indebtedness, donation, advance, pledge, payment, transfer of funds, or anything of value, including personal and professional services for less than full consideration;
- (ii) An expenditure made by a person in cooperation, consultation, or concert with, or at the request or suggestion of, a candidate, a political or incidental committee, the person or persons 7 named on the candidate's or committee's registration form who direct expenditures on behalf of the candidate or committee, or their agents;
- 11 (iii) The financing by a person of the dissemination, distribution, or republication, in whole or in part, of broadcast, 12 written, graphic, digital, or other form of political advertising or 13 14 electioneering communication prepared by a candidate, a political or incidental committee, or its authorized agent; 15
- 16 (iv) Sums paid for tickets to fund-raising events such as dinners 17 and parties, except for the actual cost of the consumables furnished 18 at the event.
 - (b) "Contribution" does not include:
- 20 (i) Accrued interest on money deposited in a political or 21 incidental committee's account;
 - (ii) Ordinary home hospitality;

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- (iii) A contribution received by a candidate or political or incidental committee that is returned to the contributor within ten business days of the date on which it is received by the candidate or political or incidental committee;
- (iv) A news item, feature, commentary, or editorial in a regularly scheduled news medium that is of interest to the public, that is in a news medium controlled by a person whose business is that news medium, and that is not controlled by a candidate or a political or incidental committee;
- (v) An internal political communication primarily limited to the members of or contributors to a political party organization or political or incidental committee, or to the officers, management staff, or stockholders of a corporation or similar enterprise, or to the members of a labor organization or other membership organization;
- (vi) The rendering of personal services of the sort commonly performed by volunteer campaign workers, or incidental expenses personally incurred by volunteer campaign workers not in excess of fifty dollars personally paid for by the worker. "Volunteer

p. 4 SSB 5284 services," for the purposes of this subsection, means services or labor for which the individual is not compensated by any person;

(vii) Messages in the form of reader boards, banners, or yard or window signs displayed on a person's own property or property occupied by a person. However, a facility used for such political advertising for which a rental charge is normally made must be reported as an in-kind contribution and counts toward any applicable contribution limit of the person providing the facility;

(viii) Legal or accounting services rendered to or on behalf of:

- (A) A political party or caucus political committee if the person paying for the services is the regular employer of the person rendering such services; or
- (B) A candidate or an authorized committee if the person paying for the services is the regular employer of the individual rendering the services and if the services are solely for the purpose of ensuring compliance with state election or public disclosure laws; or
- (ix) The performance of ministerial functions by a person on behalf of two or more candidates or political or incidental committees either as volunteer services defined in (b)(vi) of this subsection or for payment by the candidate or political or incidental committee for whom the services are performed as long as:
 - (A) The person performs solely ministerial functions;
- (B) A person who is paid by two or more candidates or political or incidental committees is identified by the candidates and political committees on whose behalf services are performed as part of their respective statements of organization under RCW 42.17A.205; and
- (C) The person does not disclose, except as required by law, any information regarding a candidate's or committee's plans, projects, activities, or needs, or regarding a candidate's or committee's contributions or expenditures that is not already publicly available from campaign reports filed with the commission, or otherwise engage in activity that constitutes a contribution under (a)(ii) of this subsection.
- A person who performs ministerial functions under this subsection (15)(b)(ix) is not considered an agent of the candidate or committee as long as the person has no authority to authorize expenditures or make decisions on behalf of the candidate or committee.
- 39 (c) Contributions other than money or its equivalent are deemed 40 to have a monetary value equivalent to the fair market value of the

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contribution. Services or property or rights furnished at less than their fair market value for the purpose of assisting any candidate or political committee are deemed a contribution. Such a contribution must be reported as an in-kind contribution at its fair market value and counts towards any applicable contribution limit of the provider.

- (16) "Depository" means a bank, mutual savings bank, savings and loan association, or credit union doing business in this state.
 - (17) "Elected official" means any person elected at a general or special election to any public office, and any person appointed to fill a vacancy in any such office.
 - (18) "Election" includes any primary, general, or special election for public office and any election in which a ballot proposition is submitted to the voters. An election in which the qualifications for voting include other than those requirements set forth in Article VI, section 1 (Amendment 63) of the Constitution of the state of Washington shall not be considered an election for purposes of this chapter.
 - (19) "Election campaign" means any campaign in support of or in opposition to a candidate for election to public office and any campaign in support of, or in opposition to, a ballot proposition.
 - (20) "Election cycle" means the period beginning on the first day of January after the date of the last previous general election for the office that the candidate seeks and ending on December 31st after the next election for the office. In the case of a special election to fill a vacancy in an office, "election cycle" means the period beginning on the day the vacancy occurs and ending on December 31st after the special election.
 - (21)(a) "Electioneering communication" means any broadcast, cable, or satellite television, radio transmission, digital communication, United States postal service mailing, billboard, newspaper, or periodical that:
 - (i) Clearly identifies a candidate for a state, local, or judicial office either by specifically naming the candidate, or identifying the candidate without using the candidate's name;
 - (ii) Is broadcast, transmitted electronically or by other means, mailed, erected, distributed, or otherwise published within sixty days before any election for that office in the jurisdiction in which the candidate is seeking election; and
- 39 (iii) Either alone, or in combination with one or more 40 communications identifying the candidate by the same sponsor during

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the sixty days before an election, has a fair market value or cost of one thousand dollars or more.

- (b) "Electioneering communication" does not include:
- (i) Usual and customary advertising of a business owned by a candidate, even if the candidate is mentioned in the advertising when the candidate has been regularly mentioned in that advertising appearing at least twelve months preceding the candidate becoming a candidate;
- 9 (ii) Advertising for candidate debates or forums when the 10 advertising is paid for by or on behalf of the debate or forum 11 sponsor, so long as two or more candidates for the same position have 12 been invited to participate in the debate or forum;
- 13 (iii) A news item, feature, commentary, or editorial in a 14 regularly scheduled news medium that is:
 - (A) Of interest to the public;

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- 16 (B) In a news medium controlled by a person whose business is 17 that news medium; and
- 18 (C) Not a medium controlled by a candidate or a political or 19 incidental committee;
- 20 (iv) Slate cards and sample ballots;
- (v) Advertising for books, films, dissertations, or similar works
 (A) written by a candidate when the candidate entered into a contract
 for such publications or media at least twelve months before becoming
 a candidate, or (B) written about a candidate;
 - (vi) Public service announcements;
 - (vii) An internal political communication primarily limited to the members of or contributors to a political party organization or political or incidental committee, or to the officers, management staff, or stockholders of a corporation or similar enterprise, or to the members of a labor organization or other membership organization;
- 31 (viii) An expenditure by or contribution to the authorized 32 committee of a candidate for state, local, or judicial office; or
- 33 (ix) Any other communication exempted by the commission through 34 rule consistent with the intent of this chapter.
- 35 (22) "Expenditure" includes a payment, contribution, 36 subscription, distribution, loan, advance, deposit, or gift of money 37 or anything of value, and includes a contract, promise, or agreement, 38 whether or not legally enforceable, to make an expenditure. 39 "Expenditure" also includes a promise to pay, a payment, or a 40 transfer of anything of value in exchange for goods, services,

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- 1 property, facilities, or anything of value for the purpose of assisting, benefiting, or honoring any public official or candidate, 2 or assisting in furthering or opposing any election campaign. For the 3 purposes of this chapter, agreements to make expenditures, contracts, 4 and promises to pay may be reported as estimated obligations until 5 6 actual payment is made. "Expenditure" shall not include the partial 7 or complete repayment by a candidate or political or incidental committee of the principal of a loan, the receipt of which loan has 8 9 been properly reported.
- 10 (23) "Final report" means the report described as a final report 11 in RCW 42.17A.235(11)(a).
- 12 (24) <u>"Foreign-influenced corporation" means a corporation for</u>
 13 which at least one of the following conditions is met:
 - (a) A single foreign owner holds, owns, controls, or otherwise has direct or indirect beneficial ownership of one percent or more of the total equity, outstanding voting shares, membership units, or other applicable ownership interests of the corporation;
 - (b) Two or more foreign owners, in aggregate, hold, own, control, or otherwise have direct or indirect beneficial ownership of five percent or more of the total equity, outstanding voting shares, membership units, or other applicable ownership interests of the corporation; or
 - (c) A foreign owner participates directly or indirectly in the corporation's decision-making process with respect to the corporation's political activities in the United States.
 - (25) "Foreign investor" means a person or entity that:
 - (a) Holds, owns, controls, or otherwise has direct or indirect beneficial ownership of equity, outstanding voting shares, membership units, or other applicable ownership interests of a corporation; and
 - (b) Is a foreign national.
- 31 <u>(26)</u> "Foreign national" means:

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- 32 (a) An individual who is not a citizen of the United States and 33 is not lawfully admitted for permanent residence;
 - (b) A government, or subdivision, of a foreign country;
 - (c) A foreign political party; and
- 36 (d) Any entity, such as a partnership, association, corporation, 37 organization, or other combination of persons, that is organized 38 under the laws of or has its principal place of business in a foreign 39 country.
- 40 (((25))) <u>(27) "Foreign owner" means:</u>

(a) A foreign investor; or

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- (b) A corporation where a foreign investor holds, owns, controls, or otherwise has directly or indirectly acquired beneficial ownership of equity or voting shares in an amount that is equal to or greater than 50 percent of the total equity or outstanding voting shares.
 - (28) "General election" for the purposes of RCW 42.17A.405 means the election that results in the election of a person to a state or local office. It does not include a primary.
 - $((\frac{(26)}{(26)}))$ "Gift" has the definition in RCW 42.52.010.
- (((27))) (30) "Immediate family" includes the spouse or domestic 10 11 partner, dependent children, and other dependent relatives, if living 12 the household. For the purposes of the definition "intermediary" in this section, "immediate family" means 13 14 individual's spouse or domestic partner, and child, stepchild, grandchild, parent, stepparent, grandparent, brother, half brother, 15 16 sister, or half sister of the individual and the spouse or the 17 domestic partner of any such person and a child, stepchild, grandchild, parent, stepparent, grandparent, brother, half brother, 18 sister, or half sister of the individual's spouse or domestic partner 19 and the spouse or the domestic partner of any such person. 20
 - (((28))) (31) "Incidental committee" means any nonprofit organization not otherwise defined as a political committee but that may incidentally make a contribution or an expenditure in excess of the reporting thresholds in RCW 42.17A.235, directly or through a political committee. Any nonprofit organization is not an incidental committee if it is only remitting payments through the nonprofit organization in an aggregated form and the nonprofit organization is not required to report those payments in accordance with this chapter.
- 30 $((\frac{(29)}{(29)}))$ "Incumbent" means a person who is in present 31 possession of an elected office.
- 32 (((30))) (33)(a) "Independent expenditure" means an expenditure 33 that has each of the following elements:
- 34 (i) It is made in support of or in opposition to a candidate for 35 office by a person who is not:
 - (A) A candidate for that office;
- 37 (B) An authorized committee of that candidate for that office; 38 and
- 39 (C) A person who has received the candidate's encouragement or 40 approval to make the expenditure, if the expenditure pays in whole or

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in part for political advertising supporting that candidate or promoting the defeat of any other candidate or candidates for that office;

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- (ii) It is made in support of or in opposition to a candidate for office by a person with whom the candidate has not collaborated for the purpose of making the expenditure, if the expenditure pays in whole or in part for political advertising supporting that candidate or promoting the defeat of any other candidate or candidates for that office;
- (iii) The expenditure pays in whole or in part for political advertising that either specifically names the candidate supported or opposed, or clearly and beyond any doubt identifies the candidate without using the candidate's name; and
- (iv) The expenditure, alone or in conjunction with another expenditure or other expenditures of the same person in support of or opposition to that candidate, has a value of one thousand dollars or more. A series of expenditures, each of which is under one thousand dollars, constitutes one independent expenditure if their cumulative value is one thousand dollars or more.
- (b) "Independent expenditure" does not include: Ordinary home hospitality; communications with journalists or editorial staff designed to elicit a news item, feature, commentary, or editorial in a regularly scheduled news medium that is of primary interest to the general public, controlled by a person whose business is that news medium, and not controlled by a candidate or a political committee; participation in the creation of a publicly funded voters' pamphlet statement in written or video form; an internal political communication primarily limited to contributors to a political party organization or political action committee, the officers, management staff, and stockholders of a corporation or similar enterprise, or the members of a labor organization or other membership organization; or the rendering of personal services of the sort commonly performed by volunteer campaign workers or incidental expenses personally incurred by volunteer campaign workers not in excess of two hundred fifty dollars personally paid for by the worker.
- $((\frac{(31)}{)})$ (34) (a) "Intermediary" means an individual who transmits a contribution to a candidate or committee from another person unless the contribution is from the individual's employer, immediate family, or an association to which the individual belongs.

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1 (b) A treasurer or a candidate is not an intermediary for 2 purposes of the committee that the treasurer or candidate serves.

- (c) A professional fund-raiser is not an intermediary if the fund-raiser is compensated for fund-raising services at the usual and customary rate.
- (d) A volunteer hosting a fund-raising event at the individual's home is not an intermediary for purposes of that event.
- (((32))) <u>(35)</u> "Legislation" means bills, resolutions, motions, amendments, nominations, and other matters pending or proposed in either house of the state legislature, and includes any other matter that may be the subject of action by either house or any committee of the legislature and all bills and resolutions that, having passed both houses, are pending approval by the governor.
- $((\frac{33}{3}))$ <u>(36)</u> "Legislative office" means the office of a member of the state house of representatives or the office of a member of the state senate.
 - (((34))) <u>(37)</u> "Lobby" and "lobbying" each mean attempting to influence the passage or defeat of any legislation by the legislature of the state of Washington, or the adoption or rejection of any rule, standard, rate, or other legislative enactment of any state agency under the state administrative procedure act, chapter 34.05 RCW. Neither "lobby" nor "lobbying" includes an association's or other organization's act of communicating with the members of that association or organization.
- $((\frac{(35)}{)})$ <u>(38)</u> "Lobbyist" includes any person who lobbies either 26 on the person's own or another's behalf.
- $((\frac{36}{1}))$ <u>(39)</u> "Lobbyist's employer" means the person or persons by whom a lobbyist is employed and all persons by whom the lobbyist is compensated for acting as a lobbyist.
- $((\frac{(37)}{)})$ $\underline{(40)}$ "Ministerial functions" means an act or duty carried out as part of the duties of an administrative office without exercise of personal judgment or discretion.
- $((\frac{38}{38}))$ <u>(41)</u> "Participate" means that, with respect to a particular election, an entity:
- 35 (a) Makes either a monetary or in-kind contribution to a 36 candidate;
- 37 (b) Makes an independent expenditure or electioneering 38 communication in support of or opposition to a candidate;

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(c) Endorses a candidate before contributions are made by a subsidiary corporation or local unit with respect to that candidate or that candidate's opponent;

- (d) Makes a recommendation regarding whether a candidate should be supported or opposed before a contribution is made by a subsidiary corporation or local unit with respect to that candidate or that candidate's opponent; or
- (e) Directly or indirectly collaborates or consults with a subsidiary corporation or local unit on matters relating to the support of or opposition to a candidate, including, but not limited to, the amount of a contribution, when a contribution should be given, and what assistance, services or independent expenditures, or electioneering communications, if any, will be made or should be made in support of or opposition to a candidate.
- (((39))) <u>(42)</u> "Person" includes an individual, partnership, joint venture, public or private corporation, association, federal, state, or local governmental entity or agency however constituted, candidate, committee, political committee, political party, executive committee thereof, or any other organization or group of persons, however organized.
- ((40))) <u>(43)</u> "Political advertising" includes any advertising displays, newspaper ads, billboards, signs, brochures, articles, tabloids, flyers, letters, radio or television presentations, digital communication, or other means of mass communication, used for the purpose of appealing, directly or indirectly, for votes or for financial or other support or opposition in any election campaign.
- ((41+)) (44) "Political committee" means any person (except a candidate or an individual dealing with the candidate's or individual's own funds or property) having the expectation of receiving contributions or making expenditures in support of, or opposition to, any candidate or any ballot proposition.
- ((42)) (45) "Primary" for the purposes of RCW 42.17A.405 means the procedure for nominating a candidate to state or local office under chapter 29A.52 RCW or any other primary for an election that uses, in large measure, the procedures established in chapter 29A.52 RCW.
- 37 (((43))) <u>(46)</u> "Public office" means any federal, state, judicial, 38 county, city, town, school district, port district, special district, 39 or other state political subdivision elective office.

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- (((44))) (47) "Public record" has the definition in RCW 2 42.56.010.
- (((45))) (48) "Recall campaign" means the period of time beginning on the date of the filing of recall charges under RCW 29A.56.120 and ending thirty days after the recall election.
- (((46))) (49) "Remediable violation" means any violation of this chapter that:
 - (a) Involved expenditures or contributions totaling no more than the contribution limits set out under RCW 42.17A.405(2) per election, or one thousand dollars if there is no statutory limit;
 - (b) Occurred:

- (i) More than thirty days before an election, where the commission entered into an agreement to resolve the matter; or
- (ii) At any time where the violation did not constitute a material violation because it was inadvertent and minor or otherwise has been cured and, after consideration of all the circumstances, further proceedings would not serve the purposes of this chapter;
- (c) Does not materially harm the public interest, beyond the harm to the policy of this chapter inherent in any violation; and
 - (d) Involved:
 - (i) A person who:
- (A) Took corrective action within five business days after the commission first notified the person of noncompliance, or where the commission did not provide notice and filed a required report within twenty-one days after the report was due to be filed; and
- (B) Substantially met the filing deadline for all other required reports within the immediately preceding twelve-month period; or
 - (ii) A candidate who:
- (A) Lost the election in question; and
- 30 (B) Did not receive contributions over one hundred times the 31 contribution limit in aggregate per election during the campaign in 32 question.
 - (((47))) <u>(50)</u>(a) "Sponsor" for purposes of an electioneering communications, independent expenditures, or political advertising means the person paying for the electioneering communication, independent expenditure, or political advertising. If a person acts as an agent for another or is reimbursed by another for the payment, the original source of the payment is the sponsor.

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(b) "Sponsor," for purposes of a political or incidental committee, means any person, except an authorized committee, to whom any of the following applies:

- (i) The committee receives eighty percent or more of its contributions either from the person or from the person's members, officers, employees, or shareholders;
- (ii) The person collects contributions for the committee by use of payroll deductions or dues from its members, officers, or employees.
- $((\frac{48}{)})$ (51) "Sponsored committee" means a committee, other than an authorized committee, that has one or more sponsors.
 - (((49))) <u>(52)</u> "State office" means state legislative office or the office of governor, lieutenant governor, secretary of state, attorney general, commissioner of public lands, insurance commissioner, superintendent of public instruction, state auditor, or state treasurer.
- $((\frac{(50)}{(50)}))$ "State official" means a person who holds a state 18 office.
 - (((51))) (54) "Surplus funds" mean, in the case of a political committee or candidate, the balance of contributions that remain in the possession or control of that committee or candidate subsequent to the election for which the contributions were received, and that are in excess of the amount necessary to pay remaining debts or expenses incurred by the committee or candidate with respect to that election. In the case of a continuing political committee, "surplus funds" mean those contributions remaining in the possession or control of the committee that are in excess of the amount necessary to pay all remaining debts or expenses when it makes its final report under RCW 42.17A.255.
 - $((\frac{52}{10}))$ <u>(55)</u> "Technical correction" means the correction of a minor or ministerial error in a required report that does not materially harm the public interest and needs to be corrected for the report to be in full compliance with the requirements of this chapter.
 - ((-(53))) <u>(56)</u> "Treasurer" and "deputy treasurer" mean the individuals appointed by a candidate or political or incidental committee, pursuant to RCW 42.17A.210, to perform the duties specified in that section.
- $((\frac{(54)}{)})$ <u>(57)</u> "Violation" means a violation of this chapter that 40 is not a remediable violation, minor violation, or an error

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- classified by the commission as appropriate to address by a technical correction.
- 3 **Sec. 2.** RCW 42.17A.205 and 2019 c 428 s 14 are each amended to 4 read as follows:
- 5 (1) Every political committee shall file a statement of organization with the commission. The statement must be filed within 6 two weeks after organization or within two weeks after the date the 7 committee first has the expectation of receiving contributions or 8 making expenditures in any election campaign, whichever is earlier. A 9 10 political committee organized within ((the last three weeks)) the period beginning the first day of the last full month before an 11 election and having the expectation of receiving contributions or 12 making expenditures during and for that election campaign shall file 13 a statement of organization within three business days after its 14 15 organization or when it first has the expectation of receiving 16 contributions or making expenditures in the election campaign.
 - (2) The statement of organization shall include but not be limited to:

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- 19 (a) The name, address, and electronic contact information of the 20 committee;
- 21 (b) The names, addresses, and electronic contact information of 22 all related or affiliated committees or other persons, and the nature 23 of the relationship or affiliation;
 - (c) The names, addresses, and titles of its officers; or if it has no officers, the names, addresses, and titles of its responsible leaders;
- 27 (d) The name, address, and electronic contact information of its treasurer and depository;
 - (e) A statement whether the committee is a continuing one;
- 30 (f) The name, office sought, and party affiliation of each 31 candidate whom the committee is supporting or opposing, and, if the 32 committee is supporting the entire ticket of any party, the name of 33 the party;
 - (g) The ballot proposition concerned, if any, and whether the committee is in favor of or opposed to such proposition;
- 36 (h) What distribution of surplus funds will be made, in accordance with RCW 42.17A.430, in the event of dissolution;
- 38 (i) Such other information as the commission may by rule 39 prescribe, in keeping with the policies and purposes of this chapter;

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- 1 (j) The name, address, and title of any person who authorizes 2 expenditures or makes decisions on behalf of the candidate or 3 committee; and
 - (k) The name, address, and title of any person who is paid by or is a volunteer for a candidate or political committee to perform ministerial functions and who performs ministerial functions on behalf of two or more candidates or committees.
 - (3) No two political committees may have the same name.

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- 9 (4) Any material change in information previously submitted in a 10 statement of organization shall be reported to the commission within 11 the ten days following the change.
- 12 (5) As used in this section, the "name" of a sponsored committee
 13 must include the name of the person who is the sponsor of the
 14 committee. If more than one person meets the definition of sponsor,
 15 the name of the committee must include the name of at least one
 16 sponsor, but may include the names of other sponsors. A person may
 17 sponsor only one political committee for the same elected office or
 18 same ballot proposition per election cycle.
- 19 **Sec. 3.** RCW 42.17A.207 and 2019 c 428 s 15 are each amended to 20 read as follows:
- 21 (1)(a) An incidental committee must file a statement of 22 organization with the commission within two weeks after the date the 23 committee first:
 - (i) Has the expectation of making any expenditures aggregating at least ((twenty-five thousand dollars)) \$25,000 in a calendar year in any election campaign, or to a political committee; and
- 27 (ii) Is required to disclose a payment received under RCW 28 42.17A.240(2)(d).
- 29 (b) If an incidental committee first meets the criteria requiring
 30 filing a statement of organization as specified in (a) of this
 31 subsection ((in the last three weeks)) within the period beginning
 32 the first day of the last full month before an election, then it must
 33 file the statement of organization within three business days.
- 34 (2) The statement of organization must include but is not limited 35 to:
- 36 (a) The name, address, and electronic contact information of the 37 committee;

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1 (b) The names and addresses of all related or affiliated 2 political or incidental committees or other persons, and the nature 3 of the relationship or affiliation;

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- (c) The names, addresses, and titles of its officers; or if it has no officers, the names, addresses, and titles of its responsible leaders and the name of the person designated as the treasurer of the incidental committee;
- (d) The name, office sought, and party affiliation of each candidate whom the committee is supporting or opposing if the committee contributes directly to a candidate and, if donating to a political committee, the name and address of that political committee;
- 13 (e) The ballot proposition concerned, if any, and whether the 14 committee is in favor of or opposed to such proposition; and
- 15 (f) Such other information as the commission may by rule 16 prescribe, in keeping with the policies and purposes of this chapter.
- 17 (3) Any material change in information previously submitted in a 18 statement of organization must be reported to the commission within 19 the ten days following the change.
- 20 **Sec. 4.** RCW 42.17A.235 and 2019 c 428 s 20 are each amended to 21 read as follows:
 - (1) (a) In addition to the information required under RCW 42.17A.205 and 42.17A.210, each candidate or political committee must file with the commission a report of all contributions received and expenditures made as a political committee on the next reporting date pursuant to the timeline established in this section.
 - (b) In addition to the information required under RCW 42.17A.207 and 42.17A.210, on the day an incidental committee files a statement of organization with the commission, each incidental committee must file with the commission a report of any election campaign expenditures under RCW 42.17A.240(6), as well as the source of the ((ten)) 10 largest cumulative payments of ((ten thousand dollars)) \$10,000 or greater it received in the current calendar year from a single person, including any persons tied as the ((tenth)) 10th largest source of payments it received, if any.
 - (2) Each treasurer of a candidate or political committee, or an incidental committee, required to file a statement of organization under this chapter, shall file with the commission a report, for each election in which a candidate, political committee, or incidental

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committee is participating, containing the information required by RCW 42.17A.240 at the following intervals:

- (a) On the ((twenty-first day and the seventh)) 34th day, the 20th day, and the sixth day immediately preceding the date ((on which)) of the general election ((is held)); ((and))
- (b) On the 20th day and the sixth day immediately preceding the date of the primary or special election; and
- 8 (c) On the ((tenth)) 10th day of the first full month after the 9 election.
 - (3) (a) Each treasurer of a candidate or political committee shall file with the commission a report on the ((tenth)) 10th day of each month during which the candidate or political committee is not ((participating in an election campaign)) otherwise required to report under subsection (2) of this section, only if the committee has received a contribution or made an expenditure in the preceding calendar month and either the total contributions received or total expenditures made since the last such report exceed ((two hundred dollars)) §200.
 - (b) Each incidental committee shall file with the commission a report on the ((tenth)) 10th day of each month during which the incidental committee is not otherwise required to report under this section only if the committee has:
 - (i) Received a payment that would change the information required under RCW 42.17A.240(2)(d) as included in its last report; or
 - (ii) Made any election campaign expenditure reportable under RCW 42.17A.240(6) since its last report, and the total election campaign expenditures made since the last report exceed ((two hundred dollars)) \$200.
 - (4) The ((report)) reports filed ((twenty-one)) 34 days, 20 days, and six days before the general election and 20 days and 6 days before a primary or special election shall report all contributions received and expenditures made ((as-of)) from the closing date of the last report filed through the end of ((one business day)) two calendar days before the date of ((the report)) each filing. ((The report filed seven days before the election shall report all contributions received and expenditures made as of the end of one business day before the date of the report.)) Reports filed on the ((tenth)) 10th day of the month shall report all contributions received and expenditures made from the closing date of the last

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report filed through the last day of the month preceding the date of the current report.

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- (5) For the period beginning the first day of the fourth month preceding the date of the special election, or for the period beginning the first day of the fifth month before the date of the general election, and ending on the date of that special or general election, each Monday the treasurer for a candidate or a political committee shall file with the commission a report of each bank deposit made during the previous seven calendar days. The report shall contain the name of each person contributing the funds and the amount contributed by each person. However, persons who contribute no more than ((twenty-five dollars)) \$25 in the aggregate are not required to be identified in the report. A copy of the report shall be retained by the treasurer for the treasurer's records. In the event of deposits made by candidates, political committee members, or paid staff other than the treasurer, the copy shall be immediately provided to the treasurer for the treasurer's records. Each report shall be certified as correct by the treasurer.
- (6)(a) The treasurer for a candidate or a political committee shall maintain books of account accurately reflecting all contributions and expenditures on a current basis within five business days of receipt or expenditure. During the ((ten)) 10 calendar days immediately preceding the date of the election the books of account shall be kept current within one business day. As specified in the political committee's statement of organization filed under RCW 42.17A.205, the books of account must be open for public inspection by appointment at a place agreed upon by both the treasurer and the requestor, for inspections between 9:00 a.m. and 5:00 p.m. on any day from the ((tenth)) 10th calendar day immediately before the election through the day immediately before the election, other than Saturday, Sunday, or a legal holiday. It is a violation of this chapter for a candidate or political committee to refuse to allow and keep an appointment for an inspection to be conducted during these authorized times and days. The appointment must be allowed at an authorized time and day for such inspections that is within ((forty-eight)) 48 hours of the time and day that is requested for the inspection. The treasurer may provide digital access or copies of the books of account in lieu of scheduling an appointment at a designated place for inspection. If the treasurer and requestor are unable to agree on a location and the treasurer has not provided

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digital access to the books of account, the default location for an appointment shall be a place of public accommodation selected by the treasurer within a reasonable distance from the treasurer's office.

- (b) At the time of making the appointment, a person wishing to inspect the books of account must provide the treasurer the name and telephone number of the person wishing to inspect the books of account. The person inspecting the books of account must show photo identification before the inspection begins.
- (c) A treasurer may refuse to show the books of account to any person who does not make an appointment or provide the required identification. The commission may issue limited rules to modify the requirements set forth in this section in consideration of other technology and best practices.
- (7) Copies of all reports filed pursuant to this section shall be readily available for public inspection by appointment, pursuant to subsection (6) of this section.
- (8) The treasurer or candidate shall preserve books of account, bills, receipts, and all other financial records of the campaign or political committee for not less than five calendar years following the year during which the transaction occurred or for any longer period as otherwise required by law.
- 22 (9) All reports filed pursuant to subsection (1) or (2) of this 23 section shall be certified as correct by the candidate and the 24 treasurer.
 - (10) Where there is not a pending complaint concerning a report, it is not evidence of a violation of this section to submit an amended report within ((twenty-one)) 21 days of filing an initial report if:
 - (a) The report is accurately amended;
- 30 (b) The amended report is filed more than ((thirty)) 30 days 31 before an election;
 - (c) The total aggregate dollar amount of the adjustment for the amended report is within three times the contribution limit per election or ((two hundred dollars)) \$200, whichever is greater; and
 - (d) The committee reported all information that was available to it at the time of filing, or made a good faith effort to do so, or if a refund of a contribution or expenditure is being reported.
- 38 (11)(a) When there is no outstanding debt or obligation, the 39 campaign fund is closed, the campaign is concluded in all respects, 40 and the political committee has ceased to function and intends to

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- dissolve, the treasurer shall file a final report. Upon submitting a final report, the political committee so intending to dissolve must file notice of intent to dissolve with the commission and the commission must post the notice on its website.
 - (b) Any political committee may dissolve ((sixty)) 60 days after it files its notice to dissolve, only if:

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- (i) The political committee does not make any expenditures other than those related to the dissolution process or engage in any political activity or any other activities that generate additional reporting requirements under this chapter after filing such notice;
- 11 (ii) No complaint or court action under this chapter is pending 12 against the political committee; and
- 13 (iii) All penalties assessed by the commission or court order 14 have been paid by the political committee.
 - (c) The political committee must continue to report regularly as required under this chapter until all the conditions under (b) of this subsection are resolved.
 - (d) Upon dissolution, the commission must issue an acknowledgment of dissolution, the duties of the treasurer shall cease, and there shall be no further obligations under this chapter. Dissolution does not absolve the candidate or board of the committee from responsibility for any future obligations resulting from the finding after dissolution of a violation committed prior to dissolution.
- 24 (12) The commission must adopt rules for the dissolution of incidental committees.
- 26 **Sec. 5.** RCW 42.17A.240 and 2020 c 152 s 3 are each amended to 27 read as follows:

Each report required under RCW 42.17A.235 (1) through (4) must be certified as correct by the treasurer and the candidate and shall disclose the following, except an incidental committee only must disclose and certify as correct the information required under subsections (2) (d) and ((-7)) (6) of this section:

- (1) The funds on hand at the beginning of the period;
- (2) The name and address of each person who has made one or more contributions during the period, together with the money value and date of each contribution and the aggregate value of all contributions received from each person during the campaign, or in the case of a continuing political committee, the current calendar year, with the following exceptions:

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1 (a) Pledges in the aggregate of less than one hundred dollars 2 from any one person need not be reported;

- (b) Income that results from a fund-raising activity conducted in accordance with RCW 42.17A.230 may be reported as one lump sum, with the exception of that portion received from persons whose names and addresses are required to be included in the report required by RCW 42.17A.230;
- (c) Contributions of no more than twenty-five dollars in the aggregate from any one person during the election campaign may be reported as one lump sum if the treasurer maintains a separate and private list of the name, address, and amount of each such contributor;
- (d) Payments received by an incidental committee from any one person need not be reported unless the person is one of the committee's ten largest sources of payments received, including any persons tied as the tenth largest source of payments received, during the current calendar year, and the value of the cumulative payments received from that person during the current calendar year is ten thousand dollars or greater. For payments to incidental committees from multiple persons received in aggregated form, any payment of more than ten thousand dollars from any single person must be reported, but the aggregated payment itself may not be reported. The commission may suspend or modify reporting requirements for payments received by an incidental committee in cases of manifestly unreasonable hardship under this chapter;
- (e) Payments from private foundations organized under section 501(c)(3) of the internal revenue code to an incidental committee do not have to be reported if:
- (i) The private foundation is contracting with the incidental committee for a specific purpose other than election campaign purposes;
- (ii) Use of the funds for election campaign purposes is explicitly prohibited by contract; and
- (iii) Funding from the private foundation represents less than twenty-five percent of the incidental committee's total budget;
- (f) Commentary or analysis on a ballot proposition by an incidental committee is not considered a contribution if it does not advocate specifically to vote for or against the ballot proposition; and

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1 (g) The money value of contributions of postage is the face value 2 of the postage;

- (3) Each loan, promissory note, or security instrument to be used by or for the benefit of the candidate or political committee made by any person, including the names and addresses of the lender and each person liable directly, indirectly or contingently and the date and amount of each such loan, promissory note, or security instrument;
 - (4) All other contributions not otherwise listed or exempted;
- (5) ((A statement that the candidate or political committee has received a certification from any partnership, association, corporation, organization, or other combination of persons making a contribution to the candidate or political committee that:
- (a) The contribution is not financed in any part by a foreign national; and
- (b) Foreign nationals are not involved in making decisions regarding the contribution in any way;
- (6))) The name and address of each candidate or political committee to which any transfer of funds was made, including the amounts and dates of the transfers;
- (((7))) (6) The name and address of each person to whom an expenditure was made in the aggregate amount of more than fifty dollars during the period covered by this report, the amount, date, and purpose of each expenditure, and the total sum of all expenditures. An incidental committee only must report on expenditures, made and reportable as contributions as defined in RCW 42.17A.005, to election campaigns. For purposes of this subsection, commentary or analysis on a ballot proposition by an incidental committee is not considered an expenditure if it does not advocate specifically to vote for or against the ballot proposition;
- ((+8+)) (7) The name, address, and electronic contact information of each person to whom an expenditure was made for soliciting or procuring signatures on an initiative or referendum petition, the amount of the compensation to each person, and the total expenditures made for this purpose. Such expenditures shall be reported under this subsection in addition to what is required to be reported under subsection ((+7+)) (6) of this section;
- ((+9))) (8)(a) The name and address of any person and the amount owed for any debt with a value of more than seven hundred fifty dollars that has not been paid for any invoices submitted, goods received, or services performed, within five business days during the

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- period within thirty days before an election, or within ten business days during any other period.
 - (b) For purposes of this subsection, debt does not include regularly recurring expenditures of the same amount that have already been reported at least once and that are not late or outstanding;
- (((10))) (9) The surplus or deficit of contributions over 7 expenditures;
- $((\frac{(11)}{(11)}))$ <u>(10)</u> The disposition made in accordance with RCW 9 42.17A.430 of any surplus funds; and
- $((\frac{(12)}{(12)}))$ (11) Any other information required by the commission by 11 rule in conformance with the policies and purposes of this chapter.
- **Sec. 6.** RCW 42.17A.250 and 2020 c 152 s 4 are each amended to 13 read as follows:
 - (1) An out-of-state political committee organized for the purpose of supporting or opposing candidates or ballot propositions in another state that is not otherwise required to report under RCW 42.17A.205 through 42.17A.240 shall report as required in this section when it makes an expenditure supporting or opposing a Washington state candidate or political committee. The committee shall file with the commission a statement disclosing:
 - (a) Its name and address;

- (b) The purposes of the out-of-state committee;
- (c) The names, addresses, and titles of its officers or, if it has no officers, the names, addresses, and the titles of its responsible leaders;
- (d) The name, office sought, and party affiliation of each candidate in the state of Washington whom the out-of-state committee is supporting or opposing and, if the committee is supporting or opposing the entire ticket of any party, the name of the party;
- (e) The ballot proposition supported or opposed in the state of Washington, if any, and whether the committee is in favor of or opposed to that proposition;
- (f) The name and address of each person residing in the state of Washington or corporation that has a place of business in the state of Washington who has made one or more contributions in the aggregate of more than twenty-five dollars to the out-of-state committee during the current calendar year, together with the money value and date of the contributions;

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(g) The name, address, and employer of each person or corporation residing outside the state of Washington who has made one or more contributions in the aggregate of more than two thousand five hundred fifty dollars to the out-of-state committee during the current calendar year, together with the money value and date of the contributions. Annually, the commission must modify the two thousand five hundred fifty dollar limit in this subsection based on percentage change in the implicit price deflator for personal consumption expenditures for the United States as published for the most recent twelve-month period by the bureau of economic analysis of the federal department of commerce;

- (h) The name and address of each person in the state of Washington to whom an expenditure was made by the out-of-state committee with respect to a candidate or political committee in the aggregate amount of more than fifty dollars, the amount, date, and purpose of the expenditure, and the total sum of the expenditures; and
- (i) ((A statement that the out-of-state committee has received a certification from any partnership, association, corporation, organization, or other combination of persons making a contribution reportable under this section that:
- 22 (i) The contribution is not financed in any part by a foreign 23 national; and
 - (ii) Foreign nationals are not involved in making decisions regarding the contribution in any way; and
 - (j))) Any other information as the commission may prescribe by rule in keeping with the policies and purposes of this chapter.
 - (2) Each statement shall be filed no later than the tenth day of the month following any month in which a contribution or other expenditure reportable under subsection (1) of this section is made. An out-of-state committee incurring an obligation to file additional statements in a calendar year may satisfy the obligation by timely filing reports that supplement previously filed information.
- **Sec. 7.** RCW 42.17A.255 and 2020 c 152 s 5 are each amended to 35 read as follows:
 - (1) For the purposes of this section the term "independent expenditure" means any expenditure that is made in support of or in opposition to any candidate or ballot proposition and is not otherwise required to be reported pursuant to RCW 42.17A.225,

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1 42.17A.235, and 42.17A.240. "Independent expenditure" does not include: An internal political communication primarily limited to the 2 contributors to a political party organization or political action 3 committee, or the officers, management staff, and stockholders of a 4 corporation or similar enterprise, or the members of a labor 5 6 organization or other membership organization; or the rendering of personal services of the sort commonly performed by volunteer 7 campaign workers, or incidental expenses personally incurred by 8 volunteer campaign workers not in excess of fifty dollars personally 9 paid for by the worker. "Volunteer services," for the purposes of 10 11 this section, means services or labor for which the individual is not 12 compensated by any person.

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- (2) Within five days after the date of making an independent expenditure that by itself or when added to all other such independent expenditures made during the same election campaign by the same person equals ((one hundred dollars)) \$100 or more, or within five days after the date of making an independent expenditure for which no reasonable estimate of monetary value is practicable, whichever occurs first, the person who made the independent expenditure shall file with the commission an initial report of all independent expenditures made during the campaign prior to and including such date.
- (3) (a) At the following intervals each person who is required to file an initial report pursuant to subsection (2) of this section shall file with the commission a further report of the independent expenditures made since the date of the last report:
- (((a))) <u>(i)</u> On the ((twenty-first day and the seventh)) <u>34th day,</u> the <u>20th day</u>, and the <u>sixth</u> day preceding the date ((on which)) <u>of</u> the <u>general</u> election ((is held)); ((and
- 30 (b)) (ii) On the 20th day and the sixth day preceding a primary 31 or special election;
- 32 (iii) On the ((tenth)) 10th day of the first month after the 33 election; and
- $((\frac{(c)}{(c)}))$ (iv) On the $(\frac{(tenth)}{(tenth)})$ 10th day of each month in which no other reports are required to be filed pursuant to this section. 36 $(\frac{(However, the)}{(tenth)})$
- 37 <u>(b)(i) The</u> further reports required by this subsection (3) shall 38 only be filed if the reporting person has made an independent 39 expenditure since the date of the last previous report filed.

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((The report filed pursuant to (a) of this subsection (3))) (ii)

If no further reports are required to be filed, the last report required to be filed shall be the final report, and upon submitting such final report the duties of the reporting person shall cease, and there shall be no obligation to make any further reports.

- (4) All reports filed pursuant to this section shall be certified as correct by the reporting person.
- (5) Each report required by subsections (2) and (3) of this section shall disclose for the period beginning at the end of the period for the last previous report filed or, in the case of an initial report, beginning at the time of the first independent expenditure, and ending not more than ((one)) two business days before the date the report is due:
- (a) The name, address, and electronic contact information of the person filing the report;
 - (b) The name and address of each person to whom an independent expenditure was made in the aggregate amount of more than ((fifty dollars)) \$50, and the amount, date, and purpose of each such expenditure. If no reasonable estimate of the monetary value of a particular independent expenditure is practicable, it is sufficient to report instead a precise description of services, property, or rights furnished through the expenditure and where appropriate to attach a copy of the item produced or distributed by the expenditure;
 - (c) The total sum of all independent expenditures made during the campaign to date; and
- (d) ((A statement from the person making an independent expenditure that:
- 28 (i) The expenditure is not financed in any part by a foreign 29 national; and
- (ii) Foreign nationals are not involved in making decisions regarding the expenditure in any way; and
- 32 (e))) Such other information as shall be required by the 33 commission by rule in conformance with the policies and purposes of this chapter.
- **Sec. 8.** RCW 42.17A.260 and 2020 c 152 s 6 are each amended to 36 read as follows:
- 37 (1) The sponsor of political advertising shall file a special report to the commission within ((twenty-four)) 24 hours of, or on 39 the first working day after, the date the political advertising is

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- first published, mailed, or otherwise presented to the public, if the political advertising:
 - (a) Is published, mailed, or otherwise presented to the public within ((twenty-one)) 21 days of an election; and
 - (b) Either:

- (i) Qualifies as an independent expenditure with a fair market value or actual cost of (($\frac{1}{2}$) or more, for political advertising supporting or opposing a candidate; or
- (ii) Has a fair market value or actual cost of ((one thousand dollars)) \$1,000 or more, for political advertising supporting or opposing a ballot proposition, and is not otherwise required to be reported pursuant to RCW 42.17A.225, 42.17A.235, or 42.17A.240, supporting or opposing the same ballot proposition.
- (2) If a sponsor is required to file a special report under this section, the sponsor shall also deliver to the commission within the delivery period established in subsection (1) of this section a special report for ((each)):
- (a) Each subsequent independent expenditure of any size supporting or opposing the same candidate who was the subject of the previous independent expenditure, supporting or opposing that candidate's opponent((, or, in the case of a)); or
- (b) Each subsequent expenditure of any size made in support of or in opposition to ((a)) the same ballot proposition that was the subject of the previous expenditure, and is not otherwise required to be reported pursuant to RCW 42.17A.225, 42.17A.235, or 42.17A.240((τ supporting or opposing the same ballot proposition that was the subject of the previous expenditure)).
 - (3) The special report must include:
 - (a) The name and address of the person making the expenditure;
- 30 (b) The name and address of the person to whom the expenditure 31 was made;
 - (c) A detailed description of the expenditure;
 - (d) The date the expenditure was made and the date the political advertising was first published or otherwise presented to the public;
 - (e) The amount of the expenditure;
 - (f) The name of the candidate supported or opposed by the expenditure, the office being sought by the candidate, and whether the expenditure supports or opposes the candidate; or the name of the ballot proposition supported or opposed by the expenditure and

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1 whether the expenditure supports or opposes the ballot proposition; $\frac{1}{2}$

(g) ((A statement from the sponsor that:

- (i) The political advertising is not financed in any part by a foreign national; and
- (ii) Foreign nationals are not involved in making decisions regarding the political advertising in any way; and
 - (h))) Any other information the commission may require by rule.
- 9 (4) All persons required to report under RCW 42.17A.225, 10 42.17A.235, 42.17A.240, 42.17A.255, and 42.17A.305 are subject to the 11 requirements of this section, except as otherwise provided in this 12 section. The commission may determine that reports filed pursuant to 13 this section also satisfy the requirements of RCW 42.17A.255.
 - (5) The sponsor of independent expenditures supporting a candidate or opposing that candidate's opponent required to report under this section shall file with each required report an affidavit or declaration of the person responsible for making the independent expenditure that the expenditure was not made in cooperation, consultation, or concert with, or at the request or suggestion of, the candidate, the candidate's authorized committee, or the candidate's agent, or with the encouragement or approval of the candidate, the candidate's authorized committee, or the candidate's agent.
- **Sec. 9.** RCW 42.17A.265 and 2020 c 152 s 7 are each amended to 25 read as follows:
 - (1) Treasurers shall prepare and deliver to the commission a special report when a contribution or aggregate of contributions totals ((one thousand dollars or more)) more than the contribution limit to a candidate for state officer other than legislative office, as provided in RCW 42.17A.405(2), is from a single person or entity, and is received during ((a special reporting period)) the period from the beginning of the last full month preceding an election in which the treasurer's committee is participating, and concluding the day before that election.
 - (2) A political committee shall prepare and deliver to the commission a special report when it makes a contribution or an aggregate of contributions to a single entity that totals ((one thousand dollars or more during a special reporting period)) more than the contribution limit to a candidate for state office other

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than legislative office, as provided in RCW 42.17A.405(2), during the same special reporting period as set forth in subsection (1) of this section.

- (3) An aggregate of contributions includes only those contributions made to or received from a single entity during any one special reporting period. ((Any)) After a special report is filed as provided under subsection (1) or (2) of this section, an additional special report must be filed for any subsequent contribution of any size made to or received from the same person or entity during the special reporting period ((must also be reported)).
- (4) ((Special reporting periods, for purposes of this section, include:
- (a) The period beginning on the day after the last report required by RCW 42.17A.235 and 42.17A.240 to be filed before a primary and concluding on the end of the day before that primary;
 - (b) The period twenty-one days preceding a general election; and
- (c) An aggregate of contributions includes only those contributions received from a single entity during any one special reporting period or made by the contributing political committee to a single entity during any one special reporting period.
- (5) If a campaign treasurer files a special report under this section for one or more contributions received from a single entity during a special reporting period, the treasurer shall also file a special report under this section for each subsequent contribution of any size which is received from that entity during the special reporting period. If a political committee files a special report under this section for a contribution or contributions made to a single entity during a special reporting period, the political committee shall also file a special report for each subsequent contribution of any size which is made to that entity during the special reporting period.
- (6))) Special reports required by this section shall be delivered electronically, or in written form if an electronic alternative is not available.
- (a) The special report required of a contribution recipient under subsection (1) of this section shall be delivered to the commission within (($\frac{\text{forty-eight}}{\text{or}}$)) $\underline{48}$ hours of the time, or on the first (($\frac{\text{working}}{\text{or}}$)) $\underline{\text{business}}$ day after:
- 39 <u>(i)</u> The <u>qualifying</u> contribution ((of one thousand dollars or 40 more)) is received by the candidate or treasurer; ((the))

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- 1 (ii) The aggregate received by the candidate or treasurer first equals ((one thousand dollars or more)) the qualifying amount; or 3 ((any))
 - (iii) Any subsequent contribution from the same source is received by the candidate or treasurer.
 - (b) The special report required of a contributor under subsection (2) of this section or RCW 42.17A.625 shall be delivered to the commission, and the candidate or political committee to whom the contribution or contributions are made, within ((twenty-four)) 24 hours of the time, or on the first ((working)) business day after:
 - (i) The qualifying contribution is made; ((the))
- 12 (ii) The aggregate of contributions made first equals ((one thousand dollars or more)) the qualifying amount; or ((any)) 13
- 14 (iii) Any subsequent contribution to the same person or entity is 15 made.
 - $((\frac{7}{1}))$ (5) The special report shall include:
 - (a) The amount of the contribution or contributions;
 - (b) The date or dates of receipt;

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- (c) The name and address of the donor;
 - (d) The name and address of the recipient; and
- 21 (e) ((A statement that the candidate or political committee has received a certification from any partnership, association, 22 23 corporation, organization, or other combination of persons making a contribution reportable under this section that: 24
 - (i) The contribution is not financed in any part by a foreign national; and
 - (ii) Foreign nationals are not involved in making decisions regarding the contribution in any way; and
 - (f))) Any other information the commission may by rule require.
- $((\frac{8}{1}))$ (6) Contributions reported under this section shall also 30 31 be reported as required by other provisions of this chapter.
- 32 $((\frac{9}{1}))$ The commission shall prepare daily a summary of the special reports made under this section and RCW 42.17A.625. 33
- $((\frac{10}{10}))$ (8) Contributions governed by this section include, but 34 are not limited to, contributions made or received indirectly through 35 a third party or entity whether the contributions are or are not 36 37 reported to the commission as earmarked contributions under RCW 42.17A.270. 38

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- 1 **Sec. 10.** RCW 42.17A.305 and 2020 c 152 s 8 are each amended to read as follows:
 - (1) A payment for or promise to pay for any electioneering communication shall be reported to the commission by the sponsor on forms the commission shall develop by rule to include, at a minimum, the following information:
 - (a) Name and address of the sponsor;

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- (b) Source of funds for the communication, including:
- (i) General treasury funds. The name and address of businesses, unions, groups, associations, or other organizations using general treasury funds for the communication, however, if a business, union, group, association, or other organization undertakes a special solicitation of its members or other persons for an electioneering communication, or it otherwise receives funds for an electioneering communication, that entity shall report pursuant to (b)(ii) of this subsection;
- (ii) Special solicitations and other funds. The name, address, and, for individuals, occupation and employer, of a person whose funds were used to pay for the electioneering communication, along with the amount, if such funds from the person have exceeded two hundred fifty dollars in the aggregate for the electioneering communication; and
 - (iii) ((A statement from the sponsor that:
- 24 (A) The electioneering communication is not financed in any part 25 by a foreign national; and
 - (B) Foreign nationals are not involved in making decisions regarding the electioneering communication in any way; and
 - (iv))) Any other source information required or exempted by the commission by rule;
- 30 (c) Name and address of the person to whom an electioneering 31 communication related expenditure was made;
- 32 (d) A detailed description of each expenditure of more than one 33 hundred dollars;
- 34 (e) The date the expenditure was made and the date the 35 electioneering communication was first broadcast, transmitted, 36 mailed, erected, distributed, or otherwise published;
 - (f) The amount of the expenditure;
- 38 (g) The name of each candidate clearly identified in the 39 electioneering communication, the office being sought by each

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candidate, and the amount of the expenditure attributable to each candidate; and

3 (h) Any other information the commission may require or exempt by 4 rule.

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- (2) Electioneering communications shall be reported as follows: The sponsor of an electioneering communication shall report to the commission within twenty-four hours of, or on the first working day after, the date the electioneering communication is broadcast, transmitted, mailed, erected, distributed, digitally or otherwise, or otherwise published.
- (3) Electioneering communications shall be reported electronically by the sponsor using software provided or approved by the commission. The commission may make exceptions on a case-by-case basis for a sponsor who lacks the technological ability to file reports using the electronic means provided or approved by the commission.
- 17 (4) All persons required to report under RCW 42.17A.225, 18 42.17A.235, 42.17A.240, and 42.17A.255 are subject to the requirements of this section, although the commission may determine 19 by rule that persons filing according to those sections may be exempt 20 21 from reporting some of the information otherwise required by this 22 section. The commission may determine that reports filed pursuant to this section also satisfy the requirements of RCW 42.17A.255 and 23 42.17A.260. 24
- 25 (5) Failure of any sponsor to report electronically under this section shall be a violation of this chapter.
- 27 **Sec. 11.** RCW 42.17A.345 and 2019 c 428 s 26 are each amended to 28 read as follows:
 - (1) Each commercial advertiser who has accepted or provided political advertising or electioneering communications during the election campaign shall maintain current books of account and related materials as provided by rule that shall be open for public inspection during normal business hours during the campaign and for a period of no less than five years after the date of the applicable election. The documents and books of account shall specify:
- 36 (a) The names and addresses of persons from whom it accepted 37 political advertising or electioneering communications;
 - (b) The exact nature and extent of the services rendered; and
 - (c) The total cost and the manner of payment for the services.

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1 (2) At the request of the commission, each commercial advertiser required to comply with subsection (1) of this section shall provide to the commission copies of the information that must be maintained 3 and be open for public inspection pursuant to subsection (1) of this 4 section. 5

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- (3) Any person who purchases political advertising or 6 7 electioneering communications from a commercial advertiser must disclose upon request from the commercial advertiser: 8
- (a) That the purchase includes political advertising or 9 electioneering communications; 10
- (b) The name of the sponsor, if different than the person making 11 12 the purchase; and
- (c) Any other information the commercial advertiser is required 13 to maintain, as provided by this section or rule. 14
- (4) Any failure to provide the required information in subsection 15 (3) of this section upon request is a violation under this chapter, 16 17 but such failure shall not relieve a commercial advertiser of any of the requirements under this section. 18
- 19 NEW SECTION. Sec. 12. A new section is added to chapter 42.17A 20 RCW to read as follows:
 - Any corporation making an independent expenditure or contributing to a political committee, incidental committee, or candidate shall, within seven business days after making the expenditure contribution, file with the commission a statement of certification signed by its chief executive officer under penalty of perjury avowing that after due inquiry, the corporation was not a foreigninfluenced corporation on the date the independent expenditure or contribution was made. The corporation shall also provide a copy of the statement of certification to any committee or candidate to which it makes a contribution.
- RCW 42.17A.418 (Foreign nationals— 31 NEW SECTION. Sec. 13. Contribution certification) and 2020 c 152 s 10 are each repealed. 32

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