SENATE BILL 5294

State of Washington 68th Legislature 2023 Regular Session

By Senators Rolfes and Van De Wege; by request of Office of Financial Management

Read first time 01/11/23. Referred to Committee on Ways & Means.

AN ACT Relating to actuarial funding of state retirement systems; amending RCW 41.45.060 and 41.45.150; repealing 2021 c 334 s 747 (uncodified); providing an effective date; and declaring an emergency.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 **Sec. 1.** RCW 41.45.060 and 2020 c 103 s 4 are each amended to 7 read as follows:

8 (1) The state actuary shall provide preliminary actuarial 9 valuation results based on the economic assumptions and asset value 10 smoothing technique included in RCW 41.45.035 or adopted under RCW 11 41.45.030 or 41.45.035.

12 (2) Not later than July 31, 2008, and every two years thereafter, 13 consistent with the economic assumptions and asset value smoothing 14 technique included in RCW 41.45.035 or adopted under RCW 41.45.030 or 15 41.45.035, the council shall adopt and may make changes to:

16 (a) A basic state contribution rate for the law enforcement 17 officers' and firefighters' retirement system plan 1;

(b) Basic employer contribution rates for the public employees' retirement system, the teachers' retirement system, and the Washington state patrol retirement system; and 1 (c) Basic employer contribution rates for the school employees' 2 retirement system and the public safety employees' retirement system 3 for funding both those systems and the public employees' retirement 4 system plan 1.

5 The council may adopt annual rate changes for any plan for any 6 rate-setting period. The contribution rates adopted by the council 7 shall be subject to revision by the legislature.

8 (3) The employer and state contribution rates adopted by the 9 council shall be the level percentages of pay that are needed:

10 (a) To fully amortize the total costs of the law enforcement 11 officers' and firefighters' retirement system plan 1 not later than 12 June 30, 2024;

(b) To fully fund the public employees' retirement system plans 2 and 3, the teachers' retirement system plans 2 and 3, the public safety employees' retirement system plan 2, and the school employees' retirement system plans 2 and 3 in accordance with RCW 41.45.061, 41.45.067, and this section; and

(c) To fully fund the public employees' retirement system plan 1 and the teachers' retirement system plan 1 in accordance with RCW 41.45.070, 41.45.150, and this section.

(4) The aggregate actuarial cost method shall be used to calculate a combined plan 2 and 3 normal cost, a Washington state patrol retirement system normal cost, and a public safety employees' retirement system normal cost.

(5) A modified entry age normal cost method, as set forth in this chapter, shall be used to calculate employer contributions to the public employees' retirement system plan 1 and the teachers' retirement system plan 1.

(6) The employer contribution rate for the public employees' retirement system and the school employees' retirement system shall equal the sum of:

32 (a) The amount required to pay the combined plan 2 and plan 3 33 normal cost for the system, subject to any minimum rates applied 34 pursuant to RCW 41.45.155; plus

35 (b) The amount required to amortize the unfunded actuarial 36 accrued liability in plan 1 of the public employees' retirement 37 system over a rolling ten-year period using projected future salary 38 growth and growth in system membership, ((and subject to any minimum 39 or maximum rates applied pursuant to)) unless superseded by RCW 40 41.45.150; plus 1 (c) The amounts required to amortize the costs of any benefit improvements in plan 1 of the public employees' retirement system 2 that become effective after June 30, 2009. The cost of each benefit 3 improvement shall be amortized over a fixed ten-year period using 4 projected future salary growth and growth in system membership. The 5 6 amounts required under this subsection are not subject to, and are 7 collected in addition to, any ((minimum or maximum)) rates applied pursuant to RCW 41.45.150. 8

9 (7) The employer contribution rate for the public safety 10 employees' retirement system shall equal the sum of:

(a) The amount required to pay the normal cost for the system,
subject to any minimum rates applied pursuant to RCW 41.45.155; plus

(b) The amount required to amortize the unfunded actuarial accrued liability in plan 1 of the public employees' retirement system over a rolling ten-year period using projected future salary growth and growth in system membership, ((and subject to any minimum or maximum rates applied pursuant to)) unless superseded by RCW 41.45.150; plus

(c) The amounts required to amortize the costs of any benefit 19 improvements in plan 1 of the public employees' retirement system 20 that become effective after June 30, 2009. The cost of each benefit 21 22 improvement shall be amortized over a fixed ten-year period using 23 projected future salary growth and growth in system membership. The amounts required under this subsection are not subject to, and are 24 25 collected in addition to, any ((minimum or maximum)) rates applied 26 pursuant to RCW 41.45.150.

(8) The employer contribution rate for the teachers' retirementsystem shall equal the sum of:

(a) The amount required to pay the combined plan 2 and plan 3
 normal cost for the system, subject to any minimum rates applied
 pursuant to RCW 41.45.155; plus

32 (b) The amount required to amortize the unfunded actuarial 33 accrued liability in plan 1 of the teachers' retirement system over a 34 rolling ten-year period using projected future salary growth and 35 growth in system membership, ((and subject to any minimum or maximum 36 rates applied pursuant to)) unless superseded by RCW 41.45.150; plus

37 (c) The amounts required to amortize the costs of any benefit 38 improvements in plan 1 of the teachers' retirement system that become 39 effective after June 30, 2009. The cost of each benefit improvement 40 shall be amortized over a fixed ten-year period using projected 1 future salary growth and growth in system membership. The amounts 2 required under this subsection are not subject to, and are collected 3 in addition to, any ((minimum or maximum)) rates applied pursuant to 4 RCW 41.45.150.

(9) The employer contribution rate for each of the institutions 5 6 of higher education for the higher education supplemental retirement 7 benefits must be sufficient to fund, as a level percentage of pay, a portion of the projected cost of the supplemental retirement benefits 8 for the institution beginning in 2035, with the other portion 9 supported on a pay-as-you-go basis, either as direct payments by each 10 institution to retirees, or as contributions to the higher education 11 12 retirement plan supplemental benefit fund. Contributions must continue until the council determines that the institution for higher 13 education supplemental retirement benefit liabilities are satisfied. 14

(10) The council shall immediately notify the directors of the office of financial management and department of retirement systems of the state and employer contribution rates adopted. The rates shall be effective for the ensuing biennial period, subject to any legislative modifications.

(11) The director shall collect those rates adopted by the council. The rates established in RCW 41.45.062, or by the council, shall be subject to revision by the legislature.

(12) The state actuary shall prepare final actuarial valuation results based on the economic assumptions, asset value smoothing technique, and contribution rates included in or adopted under RCW 41.45.030, 41.45.035, and this section.

27 Sec. 2. RCW 41.45.150 and 2011 c 362 s 8 are each amended to 28 read as follows:

(1) Beginning July 1, 2009, and ending June 30, 2015, maximum 29 30 annual contribution rates are established for the portion of the 31 employer contribution rate for the public employees' retirement 32 system and the public safety employees' retirement system that is used for the sole purpose of amortizing that portion of the unfunded 33 actuarial accrued liability in the public employees' retirement 34 35 system plan 1 that excludes any amounts required to amortize plan 1 benefit improvements effective after June 30, 2009. The maximum rates 36 37 are:

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Fiscal Year ending:

| 1 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|---|-------|-------|-------|-------|-------|-------|
| 2 | 1.25% | 1.25% | 3.75% | 4.50% | 5.25% | 6.00% |

3 (2) Beginning September 1, 2009, and ending August 31, 2015, 4 maximum annual contribution rates are established for the portion of the employer contribution rate for the school employees' retirement 5 system that is used for the sole purpose of amortizing that portion 6 7 of the unfunded actuarial accrued liability in the public employees' 8 retirement system plan 1 that excludes any amounts required to amortize plan 1 benefit improvements effective after June 30, 2009. 9 10 The maximum rates are:

11

Fiscal Year ending:

| 12 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|----|-------|-------|-------|-------|-------|-------|
| 13 | 1.25% | 1.25% | 3.75% | 4.50% | 5.25% | 6.00% |

14 (3) Beginning September 1, 2009, and ending August 31, 2015, 15 maximum annual contribution rates are established for the portion of the employer contribution rate for the teachers' retirement system 16 17 that is used for the sole purpose of amortizing that portion of the unfunded actuarial accrued liability in the teachers' retirement 18 system plan 1 that excludes any amounts required to amortize plan 1 19 benefit improvements effective after June 30, 2009. The maximum rates 20 21 are:

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Fiscal Year ending:

| 23 | 2010 | 2011 | 2012 | 2013 | 2014 | 2015 |
|----|-------|-------|-------|-------|-------|-------|
| 24 | 2.04% | 2.04% | 6.50% | 7.50% | 8.50% | 9.50% |

(4) Beginning July 1, 2015, and ending June 30, 2025, a minimum 25 26 3.50 percent contribution is established as part of the basic 27 employer contribution rate for the public employees' retirement system and the public safety employees' retirement system, to be used 28 29 for the sole purpose of amortizing that portion of the unfunded actuarial accrued liability in the public employees' retirement 30 system plan 1 that excludes any amounts required to amortize plan 1 31 benefit improvements effective after June 30, 2009. ((This minimum 32 33 contribution rate shall remain effective until the actuarial value of 34 assets in plan 1 of the public employees' retirement system equals 35 one hundred percent of the actuarial accrued liability.))

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(5) Beginning September 1, 2015, and ending August 31, 2025 a 1 minimum 3.50 percent contribution is established as part of the basic 2 employer contribution rate for the school employees' retirement 3 system, to be used for the sole purpose of amortizing that portion of 4 the unfunded actuarial accrued liability in the public employees' 5 6 retirement system plan 1 that excludes any amounts required to amortize plan 1 benefit improvements effective after June 30, 2009. 7 ((This minimum contribution rate shall remain effective until the 8 actuarial value of assets in plan 1 of the public employees' 9 10 retirement system equals one hundred percent of the actuarial accrued 11 liability.))

(6) Beginning September 1, 2015, and ending August 31, 2024, a 12 13 minimum 5.75 percent contribution is established as part of the basic employer contribution rate for the teachers' retirement system, to be 14 15 used for the sole purpose of amortizing that portion of the unfunded 16 actuarial accrued liability in the teachers' retirement system plan 1 17 that excludes any amounts required to amortize plan 1 benefit improvements effective 30, 2009. 18 after June ((This minimum contribution rate shall remain effective until the actuarial value of 19 assets in plan 1 of the teachers' retirement system equals one 20 21 hundred percent of the actuarial accrued liability.))

22 Beginning July 1, 2025, and ending June 30, 2029, a (7)contribution rate of 0% shall supersede the portion of the employer 23 24 contribution rate for the public employees' retirement system and the 25 public safety employees' retirement system that is used for the sole purpose of amortizing that portion of the unfunded actuarial accrued 26 27 liability in the public employees' retirement system plan 1 that 28 excludes any amounts required to amortize plan 1 benefit improvements effective after June 30, 2009. 29

30 <u>(8) Beginning September 1, 2025, and ending August 31, 2029, a</u> 31 contribution rate of 0% shall supersede the portion of the employer 32 contribution rate for the school employees' retirement system that is 33 used for the sole purpose of amortizing that portion of the unfunded 34 actuarial accrued liability in the public employees' retirement 35 system plan 1 that excludes any amounts required to amortize plan 1 36 benefit improvements effective after June 30, 2009.

37 (9) Beginning September 1, 2024, and ending August 31, 2029, a 38 contribution rate of 0% shall supersede the portion of the employer 39 contribution rate for the teachers' retirement system that is used 40 for the sole purpose of amortizing that portion of the unfunded 1 <u>actuarial accrued liability in the teachers' retirement system plan 1</u> 2 <u>that excludes any amounts required to amortize plan 1 benefit</u> 3 <u>improvements effective after June 30, 2009.</u>

4 <u>(10)</u> Upon completion of each biennial actuarial valuation, the 5 state actuary shall review the appropriateness of ((the)) 6 <u>establishing, removing, or adjusting</u> minimum contribution rates and 7 recommend to the council any adjustments as may be needed due to 8 material changes in benefits or actuarial assumptions, methods, or 9 experience. Any changes adopted by the council shall be subject to 10 revision by the legislature.

11 <u>NEW SECTION.</u> Sec. 3. 2021 c 334 s 747 (uncodified) is repealed.

12 <u>NEW SECTION.</u> Sec. 4. This act is necessary for the immediate 13 preservation of the public peace, health, or safety, or support of 14 the state government and its existing public institutions, and takes 15 effect June 30, 2023.

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