SENATE BILL 6062

State of Washington 68th Legislature 2024 Regular Session

By Senators Torres and Van De Wege; by request of Department of Natural Resources

Read first time 01/09/24. Referred to Committee on Agriculture, Water, Natural Resources & Parks.

AN ACT Relating to the authority of the department of natural resources to lease trust assets for the benefit of trust beneficiaries and the state; and amending RCW 79.13.010, 79.13.030, 79.13.060, 79.13.110, 79.13.120, 79.13.130, and 79.13.140.

5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

6 **Sec. 1.** RCW 79.13.010 and 2007 c 504 s 1 are each amended to 7 read as follows:

(1) Subject to other provisions of this chapter and subject to 8 rules adopted by the board, the department may lease state lands and 9 10 trust assets, deemed by the department to be temporarily available 11 <u>for use on nonstate land</u>, for purposes it deems advisable((τ)) including, but not limited to, commercial, industrial, residential, 12 13 agricultural, and recreational purposes in order to obtain a fair 14 market rental return to the state or the appropriate constitutional or statutory trust, and if the lease is in the best interest of the 15 16 state or affected trust.

17 (2) Notwithstanding any provision in this chapter to the 18 contrary, in leases for residential purposes, the board may waive or 19 modify any conditions of the lease if the waiver or modification is 20 necessary to enable any federal agency or lending institution 21 authorized to do business in this state or elsewhere in the United States to participate in any loan secured by a security interest in a
 leasehold interest.

3 (3) Any land granted to the state by the United States may be
4 leased for any lawful purpose in such minimum acreage as may be fixed
5 by the department.

6 (4) The department shall exercise general supervision and control 7 over the lease of state lands <u>and trust assets</u> for any lawful 8 purpose.

9 (5) State lands leased or for which permits are issued or 10 contracts are entered into for the prospecting and extraction of 11 valuable materials, coal, oil, gas, or other hydrocarbons are subject 12 to the provisions of chapter 79.14 RCW.

13 (6) The department may also lease or lease development rights on 14 state lands held for the benefit of the common schools to public 15 agencies, as defined in RCW 79.17.200.

16 Sec. 2. RCW 79.13.030 and 2003 c 334 s 367 are each amended to 17 read as follows:

18 Every lease issued by the department must contain:

19 (1) The specific use or uses to which the land <u>or asset</u> is to be 20 employed;

21 (2) The improvements required, if any;

(3) Provisions providing that the rent is payable in advance in
 quarterly, semiannual, or annual payments as determined by the
 department, or as agreed upon by the lessee and the department;

(4) Other terms and conditions as the department deems advisable,
subject to review by the board, to achieve the purposes of the state
Constitution and this chapter.

28 Sec. 3. RCW 79.13.060 and 2022 c 194 s 1 are each amended to 29 read as follows:

30 (1) State lands may be leased not to exceed ((ten)) <u>10</u> years with 31 the following exceptions:

32 (a) The lands may be leased for agricultural purposes not to 33 exceed ((twenty-five)) <u>25</u> years, except:

34 (i) Leases that authorize tree fruit or grape production may be
 35 for up to ((fifty-five)) 55 years;

36 (ii) Share crop leases may not exceed ((ten)) <u>10</u> years;

(b) The lands may be leased for commercial, industrial, business,
 or recreational purposes not to exceed ((fifty-five)) 55 years,
 except:

4 (i) Leases for commercial, industrial, or business purposes may 5 extend to 99 years;

6 (ii) All leases for commercial, industrial, or business purposes 7 that extend beyond 55 years must provide for periodic rental 8 reevaluation and adjustment, except leases with rentals based on a 9 percentage of income;

10 (iii) All leases for commercial, industrial, or business purposes 11 that extend terms beyond 55 years must be reported to the office of 12 financial management and the appropriate committees of the 13 legislature within 30 days of the date of execution of the lease. The 14 report must include a financial analysis that justifies the financial 15 benefit for the added term and the schedule for periodic rental 16 adjustments;

17 (c) The lands may be leased for public school, college, or 18 university purposes not to exceed ((seventy-five)) <u>75</u> years;

19 (d) The lands may be leased for residential purposes not to 20 exceed ((ninety-nine)) <u>99</u> years; and

(e) The lands and development rights on state lands held for the benefit of the common schools may be leased to public agencies, as defined in RCW 79.17.200, not to exceed ((ninety-nine)) <u>99</u> years. The leases may include provisions for renewal of lease terms.

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(2) <u>Trust assets may be leased not to exceed 20 years.</u>

26 <u>(3)</u> No lessee of state lands may remain in possession of the land 27 after the termination or expiration of the lease without the written 28 consent of the department.

(a) The department may authorize a lease extension for a specific period beyond the term of the lease for cropping improvements for the purpose of crop rotation. These improvements shall be deemed authorized improvements under RCW 79.13.030.

33 (b) Upon expiration of the lease term, the department may allow 34 the lessee to continue to hold the land for a period not exceeding 35 one year upon such rent, terms, and conditions as the department may 36 prescribe, if the leased land is not otherwise utilized.

37 (c) Upon expiration of the one-year lease extension, the 38 department may issue a temporary permit to the lessee upon terms and 39 conditions it prescribes if the department has not yet determined the 40 disposition of the land for other purposes. 1 (d) The temporary permit shall not extend beyond a five-year 2 period.

3 (((-3))) (4) If during the term of the lease of any state lands for agricultural, grazing, commercial, residential, business, 4 or recreational purposes, or of the lease of any trust asset, in the 5 6 opinion of the department it is in the best interest of the state so 7 to do, the department may, on the application of the lessee and in agreement with the lessee, alter and amend the terms and conditions 8 of the lease. The sum total of the original lease term and any 9 extension thereof shall not exceed the limits provided in this 10 11 section.

12 (((++))) (5) The department must include in the text of any 13 grazing leases language that explains the right of access, and 14 associated assumption of liability, created in RCW 76.04.021.

15 Sec. 4. RCW 79.13.110 and 2007 c 504 s 3 are each amended to 16 read as follows:

(1) The department may authorize the use of state land by lease at state auction for initial leases or by negotiation for existing leases.

(2) Leases that authorize commercial, industrial, or residential
uses <u>of state lands</u>, <u>and leases of trust assets</u>, may be entered into
by public auction or negotiations at the option of the department.
Negotiations are subject to rules approved by the board.

24 (3) Leases to public agencies, as defined in RCW 79.17.200, may 25 be entered into by negotiations. Property subject to lease agreements under this section must be appraised at fair market value. The leases 26 27 may allow for a lump sum payment for the entire term of the lease at 28 the beginning of the lease. The department shall calculate lump sum payments using professional appraisal standards. Renewal terms for 29 30 the leases must include provisions for calculating appropriate payments upon renewal. 31

32 Sec. 5. RCW 79.13.120 and 2003 c 334 s 369 are each amended to 33 read as follows:

34 (1) The department must give ((thirty)) <u>30</u> days' notice of 35 leasing by public auction. The notice must:

36 (a) Specify the place and time of auction, bid deposit if any,
37 the appraised value, describe each parcel <u>or asset</u> to be leased, and
38 the terms and conditions of the lease;

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1 (b) Be posted in some conspicuous place in the county auditor's 2 office and the department's regional headquarters administering the 3 lease, or the department's office administering the lease of trust 4 assets, not including state lands; and

5 (c) Be published in at least two newspapers of general 6 circulation in the area where the state land <u>or trust asset</u> subject 7 to public auction leasing is located.

8 (2) Notice of intent to lease by negotiation must be published in 9 at least two newspapers of general circulation in the area where the 10 state land <u>or trust asset</u> subject to lease negotiation is located. 11 The notice must be published within the ((<u>ninety</u>)) <u>90</u> days preceding 12 commencement of negotiations.

13 (3) The department is authorized to conduct any additional 14 advertising that it determines to be in the best interest of the 15 state.

16 Sec. 6. RCW 79.13.130 and 2003 c 334 s 372 are each amended to 17 read as follows:

(1) When the department decides to lease any state lands <u>or trust</u> <u>assets</u> at public auction it is the duty of the department to fix the date, place, and time when such lands <u>or assets</u> shall be offered for lease.

(2) The auction must be conducted between the hours of 10:00 a.m.and 4:00 p.m.

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(3) The auction must take place:

25 (a) At the department's regional office administering the lease 26 <u>of state lands;</u> ((or))

(b) For leases of trust assets, not including state lands, at the department's headquarters or regional office in the area where the trust asset is located; or

30 <u>(c)</u> When leases are auctioned by the county auditor, in the 31 county where the state land <u>or trust asset</u> to be leased is situated 32 at such place as specified in the notice.

33 Sec. 7. RCW 79.13.140 and 2003 c 334 s 373 are each amended to 34 read as follows:

(1) All leasing by public auction shall be by oral <u>bid</u> or by
 sealed bid. Leases will be awarded to the highest bidder on the terms
 prescribed by law and as specified in the notice of leasing described

1 in RCW 79.13.120. No lease may be awarded for less than the appraised 2 value.

3 (2) The public auction must be conducted under the direction of 4 the department or by the auditor for the county in which the land <u>or</u> 5 <u>asset</u> to be leased is located. The person conducting the auction is 6 called the auctioneer.

7 (3) The person to whom a lease of state lands <u>or trust assets</u> is 8 awarded shall pay the rental in accordance with that person's bid to 9 the auctioneer in cash or by certified check or accepted draft on any 10 bank in this state.

11 (4) The auctioneer shall send to the department such cash, 12 certified check, draft, or money order received from the successful 13 bidder, together with any additional report of the auction proceeding 14 as may be required by the department.

15 (5) The department may reject any and all bids when the interests 16 of the state justify it. If the department rejects a bid, it must 17 refund any rental and bid deposit to the bidder upon return of the 18 receipts issued.

19 (6) If the department approves any leasing made by the 20 auctioneer, it must proceed to issue a lease to the successful bidder 21 upon a form approved by the attorney general.

(a) All leases must be in duplicate and both copies signed by thelessee and the department.

(b) One signed copy must be forwarded to the lessee and one signed copy must be kept in the office of the department.

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