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SECOND SUBSTITUTE SENATE BILL 6109

State of Washington 68th Legislature 2024 Regular Session

By Senate Ways & Means (originally sponsored by Senators C. Wilson, Boehnke, Braun, Gildon, Hasegawa, Kuderer, Liias, Lovelett, Lovick, Nguyen, Nobles, Saldaña, Short, Warnick, and J. Wilson)

READ FIRST TIME 02/05/24.

AN ACT Relating to supporting children, families, and child welfare workers by improving services and clarifying the child removal process in circumstances involving high-potency synthetic opioids; amending RCW 13.34.050, 13.34.130, 26.44.050, 26.44.056, and 2.56.230; reenacting and amending RCW 13.34.030 and 13.34.065; adding new sections to chapter 43.216 RCW; adding a new section to chapter 41.05 RCW; creating new sections; and providing expiration dates.

- 8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 9 <u>NEW SECTION.</u> **Sec. 1.** (1) The legislature finds that since 2018 10 there has been a significant increase in the number of child 11 fatalities and near fatalities involving fentanyl.
 - (2) The legislature finds that fentanyl and other highly potent synthetic opioids pose a unique and growing threat to the safety of children in Washington state. Fentanyl is a high-potency synthetic opioid and, according to the centers for disease control and prevention, is 50 times more potent than heroin and 100 times more potent than morphine. Even in very small quantities high-potency synthetic opioids may be lethal to a child.
 - (3) The legislature intends to provide clarity to judges, social workers, advocates, and families about the safety threat that highly potent synthetic opioids pose to vulnerable children. The legislature

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- declares that public health guidance from the department of health regarding the lethality of highly potent synthetic opioids should be given great weight in determining whether a child is at risk of imminent physical harm as a result of abuse or neglect.
- (4) The legislature recognizes the challenges for recovery and rehabilitation regarding opioid use and resolves to increase services and supports. The legislature further resolves to increase training and resources for state and judicial employees to accomplish their mission and goals in a safe and effective manner.
- 10 (5) The legislature recognizes that supporting families in crisis 11 with interventions and services, including preventative services, 12 voluntary services, and family assessment response, minimizes child 13 trauma from further child welfare involvement and strengthens 14 families.

15 PART I

HIGH-POTENCY SYNTHETIC OPIOIDS AND CHILD WELFARE

Sec. 101. RCW 13.34.030 and 2021 c 304 s 1 and 2021 c 67 s 2 are each reenacted and amended to read as follows:

The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

- (1) "Abandoned" means when the child's parent, guardian, or other custodian has expressed, either by statement or conduct, an intent to forego, for an extended period, parental rights or responsibilities despite an ability to exercise such rights and responsibilities. If the court finds that the petitioner has exercised due diligence in attempting to locate the parent, no contact between the child and the child's parent, guardian, or other custodian for a period of three months creates a rebuttable presumption of abandonment, even if there is no expressed intent to abandon.
 - (2) "Child," "juvenile," and "youth" mean:
 - (a) Any individual under the age of eighteen years; or
- (b) Any individual age eighteen to twenty-one years who is eligible to receive and who elects to receive the extended foster care services authorized under RCW 74.13.031. A youth who remains dependent and who receives extended foster care services under RCW 74.13.031 shall not be considered a "child" under any other statute or for any other purpose.

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- (3) "Current placement episode" means the period of time that begins with the most recent date that the child was removed from the home of the parent, guardian, or legal custodian for purposes of placement in out-of-home care and continues until: (a) The child returns home; (b) an adoption decree, a permanent custody order, or guardianship order is entered; or (c) the dependency is dismissed, whichever occurs first.
- 8 (4) "Department" means the department of children, youth, and 9 families.
 - (5) "Dependency guardian" means the person, nonprofit corporation, or Indian tribe appointed by the court pursuant to this chapter for the limited purpose of assisting the court in the supervision of the dependency.
 - (6) "Dependent child" means any child who:
 - (a) Has been abandoned;

- (b) Is abused or neglected as defined in chapter 26.44 RCW by a person legally responsible for the care of the child;
- (c) Has no parent, guardian, or custodian capable of adequately caring for the child, such that the child is in circumstances which constitute a danger of substantial damage to the child's psychological or physical development; or
- (d) Is receiving extended foster care services, as authorized by RCW 74.13.031.
 - (7) "Developmental disability" means a disability attributable to intellectual disability, cerebral palsy, epilepsy, autism, or another neurological or other condition of an individual found by the secretary of the department of social and health services to be closely related to an intellectual disability or to require treatment similar to that required for individuals with intellectual disabilities, which disability originates before the individual attains age eighteen, which has continued or can be expected to continue indefinitely, and which constitutes a substantial limitation to the individual.
 - (8) "Educational liaison" means a person who has been appointed by the court to fulfill responsibilities outlined in RCW 13.34.046.
 - (9) "Experiencing homelessness" means lacking a fixed, regular, and adequate nighttime residence, including circumstances such as sharing the housing of other persons due to loss of housing, economic hardship, fleeing domestic violence, or a similar reason as described

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in the federal McKinney-Vento homeless assistance act (Title 42 U.S.C., chapter 119, subchapter I) as it existed on January 1, 2021.

- (10) "Extended foster care services" means residential and other support services the department is authorized to provide under RCW 74.13.031. These services may include placement in licensed, relative, or otherwise approved care, or supervised independent living settings; assistance in meeting basic needs; independent living services; medical assistance; and counseling or treatment.
- (11) "Guardian" means the person or agency that: (a) Has been appointed as the guardian of a child in a legal proceeding, including a guardian appointed pursuant to chapter 13.36 RCW; and (b) has the legal right to custody of the child pursuant to such appointment. The term "guardian" does not include a "dependency guardian" appointed pursuant to a proceeding under this chapter.
- (12) "Guardian ad litem" means a person, appointed by the court to represent the best interests of a child in a proceeding under this chapter, or in any matter which may be consolidated with a proceeding under this chapter. A "court-appointed special advocate" appointed by the court to be the guardian ad litem for the child, or to perform substantially the same duties and functions as a guardian ad litem, shall be deemed to be guardian ad litem for all purposes and uses of this chapter.
- (13) "Guardian ad litem program" means a court-authorized volunteer program, which is or may be established by the superior court of the county in which such proceeding is filed, to manage all aspects of volunteer guardian ad litem representation for children alleged or found to be dependent. Such management shall include but is not limited to: Recruitment, screening, training, supervision, assignment, and discharge of volunteers.
- (14) "Guardianship" means a guardianship pursuant to chapter 13.36 RCW or a limited guardianship of a minor pursuant to RCW 11.130.215 or equivalent laws of another state or a federally recognized Indian tribe.
- (15) "High-potency synthetic opioid" means an unprescribed synthetic opioid classified as a schedule II controlled substance or controlled substance analog in chapter 69.50 RCW or by the pharmacy quality assurance commission in rule including, but not limited to, fentanyl.
- 39 <u>(16)</u> "Housing assistance" means appropriate referrals by the department or other agencies to federal, state, local, or private

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- agencies or organizations, assistance with forms, applications, or financial subsidies or other monetary assistance for housing. For purposes of this chapter, "housing assistance" is not a remedial service or family reunification service as described in RCW 13.34.025(2).
- 6 (((16))) (17) "Indigent" means a person who, at any stage of a court proceeding, is:

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- (a) Receiving one of the following types of public assistance: Temporary assistance for needy families, aged, blind, or disabled assistance benefits, medical care services under RCW 74.09.035, pregnant women assistance benefits, poverty-related veterans' benefits, food stamps or food stamp benefits transferred electronically, refugee resettlement benefits, medicaid, or supplemental security income; or
- 15 (b) Involuntarily committed to a public mental health facility; 16 or
- 17 (c) Receiving an annual income, after taxes, of one hundred 18 twenty-five percent or less of the federally established poverty 19 level; or
- 20 (d) Unable to pay the anticipated cost of counsel for the matter 21 before the court because his or her available funds are insufficient 22 to pay any amount for the retention of counsel.
 - $((\frac{(17)}{(18)}))$ "Nonminor dependent" means any individual age eighteen to twenty-one years who is participating in extended foster care services authorized under RCW 74.13.031.
 - (((18))) <u>(19)</u> "Out-of-home care" means placement in a foster family home or group care facility licensed pursuant to chapter 74.15 RCW or placement in a home, other than that of the child's parent, guardian, or legal custodian, not required to be licensed pursuant to chapter 74.15 RCW.
 - (((19))) <u>(20)</u> "Parent" means the biological or adoptive parents of a child, or an individual who has established a parent-child relationship under RCW 26.26A.100, unless the legal rights of that person have been terminated by a judicial proceeding pursuant to this chapter, chapter 26.33 RCW, or the equivalent laws of another state or a federally recognized Indian tribe.
 - $((\frac{(20)}{(20)}))$ "Prevention and family services and programs" means specific mental health prevention and treatment services, substance abuse prevention and treatment services, and in-home parent skill-based programs that qualify for federal funding under the federal

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family first prevention services act, P.L. 115-123. For purposes of this chapter, prevention and family services and programs are not remedial services or family reunification services as described in RCW 13.34.025(2).

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- (((21))) <u>(22)</u> "Prevention services" means preservation services, as defined in chapter 74.14C RCW, and other reasonably available services, including housing assistance, capable of preventing the need for out-of-home placement while protecting the child. Prevention services include, but are not limited to, prevention and family services and programs as defined in this section.
- 11 (((22))) <u>(23)</u> "Qualified residential treatment program" means a 12 program that meets the requirements provided in RCW 13.34.420, 13 qualifies for funding under the family first prevention services act 14 under 42 U.S.C. Sec. 672(k), and, if located within Washington state, 15 is licensed as a group care facility under chapter 74.15 RCW.
- 16 $((\frac{(23)}{(24)}))$ "Relative" includes persons related to a child in the following ways:
 - (a) Any blood relative, including those of half-blood, and including first cousins, second cousins, nephews or nieces, and persons of preceding generations as denoted by prefixes of grand, great, or great-great;
 - (b) Stepfather, stepmother, stepbrother, and stepsister;
 - (c) A person who legally adopts a child or the child's parent as well as the natural and other legally adopted children of such persons, and other relatives of the adoptive parents in accordance with state law;
 - (d) Spouses of any persons named in (a), (b), or (c) of this subsection, even after the marriage is terminated;
 - (e) Relatives, as named in (a), (b), (c), or (d) of this subsection, of any half sibling of the child; or
 - (f) Extended family members, as defined by the law or custom of the Indian child's tribe or, in the absence of such law or custom, a person who has reached the age of eighteen and who is the Indian child's grandparent, aunt or uncle, brother or sister, brother-in-law or sister-in-law, niece or nephew, first or second cousin, or stepparent who provides care in the family abode on a twenty-four hour basis to an Indian child as defined in 25 U.S.C. Sec. 1903(4).
- $((\frac{(24)}{)})$ (25) "Shelter care" means temporary physical care in a facility licensed pursuant to RCW 74.15.030 or in a home not required to be licensed pursuant to RCW 74.15.030.

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(((25))) <u>(26)</u> "Sibling" means a child's birth brother, birth sister, adoptive brother, adoptive sister, half-brother, or half-sister, or as defined by the law or custom of the Indian child's tribe for an Indian child as defined in RCW 13.38.040.

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- $((\frac{(26)}{(26)}))$ "Social study" means a written evaluation of matters relevant to the disposition of the case that contains the information required by RCW 13.34.430.
 - (((27))) <u>(28)</u> "Supervised independent living" includes, but is not limited to, apartment living, room and board arrangements, college or university dormitories, and shared roommate settings. Supervised independent living settings must be approved by the department or the court.
- (((28))) <u>(29)</u> "Voluntary placement agreement" means, for the purposes of extended foster care services, a written voluntary agreement between a nonminor dependent who agrees to submit to the care and authority of the department for the purposes of participating in the extended foster care program.
- 18 **Sec. 102.** RCW 13.34.050 and 2021 c 211 s 6 are each amended to 19 read as follows:
 - (1) The court may enter an order directing a law enforcement officer, probation counselor, or child protective services official to take a child into custody if: (a) A petition is filed with the juvenile court with sufficient corroborating evidence to establish that the child is dependent; (b) ((the allegations contained in the petition, if true, establish that there are reasonable grounds to believe that removal is necessary to prevent imminent physical harm to the child due to child abuse or neglect, including that which results from sexual abuse, sexual exploitation, or a pattern of severe neglect; and (c))) an affidavit or declaration is filed by the department in support of the petition setting forth specific factual information evidencing insufficient time to serve a parent with a dependency petition and hold a hearing prior to removal; and (c) the allegations contained in the petition, if true, establish that there are reasonable grounds to believe that removal is necessary to prevent imminent physical harm to the child due to child abuse or neglect, including that which results from sexual abuse, sexual exploitation, a pattern of severe neglect, or a high-potency synthetic opioid. The court shall give great weight to the lethality

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of high-potency synthetic opioids and public health guidance from the department of health related to high-potency synthetic opioids.

- (2) Any petition that does not have the necessary affidavit or declaration demonstrating a risk of imminent harm requires that the parents are provided notice and an opportunity to be heard before the order may be entered.
- (3) The petition and supporting documentation must be served on the parent, and if the child is in custody at the time the child is removed, on the entity with custody other than the parent. If the court orders that a child be taken into custody under subsection (1) of this section, the petition and supporting documentation must be served on the parent at the time of the child's removal unless, after diligent efforts, the parents cannot be located at the time of removal. If the parent is not served at the time of removal, the department shall make diligent efforts to personally serve the parent. Failure to effect service does not invalidate the petition if service was attempted and the parent could not be found.
- **Sec. 103.** RCW 13.34.065 and 2021 c 211 s 9, 2021 c 208 s 1, and 19 2021 c 67 s 4 are each reenacted and amended to read as follows:
 - (1) (a) When a child is removed or when the petitioner is seeking the removal of a child from the child's parent, guardian, or legal custodian, the court shall hold a shelter care hearing within 72 hours, excluding Saturdays, Sundays, and holidays. The primary purpose of the shelter care hearing is to determine whether the child can be immediately and safely returned home while the adjudication of the dependency is pending. The court shall hold an additional shelter care hearing within 72 hours, excluding Saturdays, Sundays, and holidays if the child is removed from the care of a parent, guardian, or legal custodian at any time after an initial shelter care hearing under this section.
 - (b) Any child's attorney, parent, guardian, or legal custodian who for good cause is unable to attend or adequately prepare for the shelter care hearing may request that the initial shelter care hearing be continued or that a subsequent shelter care hearing be scheduled. The request shall be made to the clerk of the court where the petition is filed prior to the initial shelter care hearing. Upon the request of the child's attorney, parent, guardian, or legal custodian, the court shall schedule the hearing within 72 hours of the request, excluding Saturdays, Sundays, and holidays. The clerk

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shall notify all other parties of the hearing by any reasonable means. If the parent, guardian, or legal custodian is not represented by counsel, the clerk shall provide information to the parent, quardian, or legal custodian regarding how to obtain counsel.

- (2) (a) If it is likely that the child will remain in shelter care longer than 72 hours, the department shall submit a recommendation to the court as to the further need for shelter care in all cases in which the child will remain in shelter care longer than the 72 hour period. In all other cases, the recommendation shall be submitted by the juvenile court probation counselor.
- (b) All parties have the right to present testimony to the court regarding the need or lack of need for shelter care.
- (c) Hearsay evidence before the court regarding the need or lack of need for shelter care must be supported by sworn testimony, affidavit, or declaration of the person offering such evidence.
- 16 (3)(a) At the commencement of the hearing, the court shall notify 17 the parent, guardian, or custodian of the following:
 - (i) The parent, guardian, or custodian has the right to a shelter care hearing;
 - (ii) The nature of the shelter care hearing, the rights of the parents, and the proceedings that will follow; and
 - (iii) If the parent, guardian, or custodian is not represented by counsel, the right to be represented. If the parent, guardian, or custodian is indigent, the court shall appoint counsel as provided in RCW 13.34.090; and
 - (b) If a parent, guardian, or legal custodian desires to waive the shelter care hearing, the court shall determine, on the record and with the parties present, whether such waiver is knowing and voluntary. A parent may not waive his or her right to the shelter care hearing unless he or she appears in court, in person, or by remote means, and the court determines that the waiver is knowing and voluntary. Regardless of whether the court accepts the parental waiver of the shelter care hearing, the court must provide notice to the parents of their rights required under (a) of this subsection and make the finding required under subsection (4) of this section.
 - (4) At the shelter care hearing the court shall examine the need for shelter care and inquire into the status of the case. The paramount consideration for the court shall be the health, welfare, and safety of the child. At a minimum, the court shall inquire into the following:

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(a) Whether the notice required under RCW 13.34.062 was given to all known parents, guardians, or legal custodians of the child. The court shall make an express finding as to whether the notice required under RCW 13.34.062 was given to the parent, guardian, or legal custodian. If actual notice was not given to the parent, guardian, or legal custodian and the whereabouts of such person is known or can be ascertained, the court shall order the department to make diligent efforts to advise the parent, guardian, or legal custodian of the status of the case, including the date and time of any subsequent hearings, and their rights under RCW 13.34.090;

- (b) Whether the child can be safely returned home while the adjudication of the dependency is pending;
- (c) What efforts have been made to place the child with a relative. The court shall ask the parents whether the department discussed with them the placement of the child with a relative or other suitable person described in RCW 13.34.130(1)(b) and shall determine what efforts have been made toward such a placement;
- (d) What services were provided to the family to prevent or eliminate the need for removal of the child from the child's home. If the dependency petition or other information before the court alleges that experiencing homelessness or the lack of suitable housing was a significant factor contributing to the removal of the child, the court shall inquire as to whether housing assistance was provided to the family to prevent or eliminate the need for removal of the child or children;
- (e) Is the placement proposed by the department the least disruptive and most family-like setting that meets the needs of the child;
- (f) Whether it is in the best interest of the child to remain enrolled in the school, developmental program, or child care the child was in prior to placement and what efforts have been made to maintain the child in the school, program, or child care if it would be in the best interest of the child to remain in the same school, program, or child care;
 - (g) Appointment of a guardian ad litem or attorney;
- 36 (h) Whether the child is or may be an Indian child as defined in RCW 13.38.040, whether the provisions of the federal Indian child welfare act or chapter 13.38 RCW apply, and whether there is compliance with the federal Indian child welfare act and chapter 13.38 RCW, including notice to the child's tribe;

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(i) Whether, as provided in RCW 26.44.063, restraining orders, or orders expelling an allegedly abusive household member from the home of a nonabusive parent, guardian, or legal custodian, will allow the child to safely remain in the home;

- (j) Whether any orders for examinations, evaluations, or immediate services are needed. The court may not order a parent to undergo examinations, evaluation, or services at the shelter care hearing unless the parent agrees to the examination, evaluation, or service;
- 10 (k) The terms and conditions for parental, sibling, and family 11 visitation.
 - (5) (a) The court shall release a child alleged to be dependent to the care, custody, and control of the child's parent, guardian, or legal custodian unless the court finds there is reasonable cause to believe that:
 - (i) After consideration of the specific services that have been provided, reasonable efforts have been made to prevent or eliminate the need for removal of the child from the child's home and to make it possible for the child to return home; and
 - (ii) (A) The child has no parent, guardian, or legal custodian to provide supervision and care for such child; or
 - (B)(I) Removal of the child is necessary to prevent imminent physical harm due to child abuse or neglect, including that which results from sexual abuse, sexual exploitation, or a pattern of severe neglect, notwithstanding an order entered pursuant to RCW 26.44.063. The evidence must show a causal relationship between the particular conditions in the home and imminent physical harm to the child. The existence of community or family poverty, isolation, single parenthood, age of the parent, crowded or inadequate housing, substance abuse, prenatal drug or alcohol exposure, mental illness, disability or special needs of the parent or child, or nonconforming social behavior does not by itself constitute imminent physical harm. The court shall give great weight to the lethality of high-potency synthetic opioids and public health guidance from the department of health related to high-potency synthetic opioids when applying the requirements of this subsection;
- 37 (II) It is contrary to the welfare of the child to be returned 38 home; and

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(III) After considering the particular circumstances of the child, any imminent physical harm to the child outweighs the harm the child will experience as a result of removal; or

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- (C) The parent, guardian, or custodian to whom the child could be released has been charged with violating RCW 9A.40.060 or 9A.40.070.
- (b) If the court finds that the elements of (a)(ii)(B) of this subsection require removal of the child, the court shall further consider:
- (i) Whether participation by the parents, guardians, or legal custodians in any prevention services would prevent or eliminate the need for removal and, if so, shall inquire of the parent whether they are willing to participate in such services. If the parent agrees to participate in the prevention services identified by the court that would prevent or eliminate the need for removal, the court shall place the child with the parent. The court shall give great weight to the lethality of high-potency synthetic opioids and public health guidance from the department of health related to high-potency synthetic opioids when deciding whether to place the child with the parent. The court shall not order a parent to participate in prevention services over the objection of the parent, however, parents shall have the opportunity to consult with counsel prior to deciding whether to agree to proposed prevention services as a condition of having the child return to or remain in the care of the parent; and
- (ii) Whether the issuance of a temporary order of protection directing the removal of a person or persons from the child's residence would prevent the need for removal of the child.
- (c)(i) If the court does not release the child to his or her parent, guardian, or legal custodian, the court shall order placement with a relative or other suitable person as described in RCW 13.34.130(1)(b), unless the petitioner establishes that there is reasonable cause to believe that:
- (A) Placement in licensed foster care is necessary to prevent imminent physical harm to the child due to child abuse or neglect, including that which results from sexual abuse, sexual exploitation, or a pattern of severe neglect, because no relative or other suitable person is capable of ensuring the basic safety of the child; or
 - (B) The efforts to reunite the parent and child will be hindered.
- 39 (ii) In making the determination in (c)(i) of this subsection, 40 the court shall:

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- (A) Inquire of the petitioner and any other person present at the hearing for the child whether there are any relatives or other suitable persons who are willing to care for the child. This inquiry must include whether any relative or other suitable person:
- 5 (I) Has expressed an interest in becoming a caregiver for the 6 child;
 - (II) Is able to meet any special needs of the child;

- 8 (III) Is willing to facilitate the child's sibling and parent 9 visitation if such visitation is ordered by the court; and
 - (IV) Supports reunification of the parent and child once reunification can safely occur; and
 - (B) Give great weight to the stated preference of the parent, guardian, or legal custodian, and the child.
 - (iii) If a relative or other suitable person expressed an interest in caring for the child, can meet the child's special needs, can support parent-child reunification, and will facilitate court-ordered sibling or parent visitation, the following must not prevent the child's placement with such relative or other suitable person:
 - (A) An incomplete department or fingerprint-based background check, if such relative or other suitable person appears otherwise suitable and competent to provide care and treatment, but the background checks must be completed as soon as possible after placement;
 - (B) Uncertainty on the part of the relative or other suitable person regarding potential adoption of the child;
 - (C) Disbelief on the part of the relative or other suitable person that the parent, guardian, or legal custodian presents a danger to the child, provided the caregiver will protect the safety of the child and comply with court orders regarding contact with a parent, guardian, or legal custodian; or
 - (D) The conditions of the relative or other suitable person's home are not sufficient to satisfy the requirements of a licensed foster home. The court may order the department to provide financial or other support to the relative or other suitable person necessary to ensure safe conditions in the home.
- 36 (d) If the child was not initially placed with a relative or other suitable person, and the court does not release the child to his or her parent, guardian, or legal custodian, the department shall make reasonable efforts to locate a relative or other suitable person pursuant to RCW 13.34.060(1).

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(e) If the court does not order placement with a relative or other suitable person, the court shall place the child in licensed foster care and shall set forth its reasons for the order. If the court orders placement of the child with a person not related to the child and not licensed to provide foster care, the placement is subject to all terms and conditions of this section that apply to relative placements.

- approved by the court pursuant to this section, shall be contingent upon cooperation with the department's or agency's case plan and compliance with court orders related to the care and supervision of the child including, but not limited to, court orders regarding parent-child contacts, sibling contacts, and any other conditions imposed by the court. Noncompliance with the case plan or court order is grounds for removal of the child from the home of the relative or other suitable person, subject to review by the court.
- (g) If the child is placed in a qualified residential treatment program as defined in this chapter, the court shall, within 60 days of placement, hold a hearing to:
- (i) Consider the assessment required under RCW 13.34.420 and submitted as part of the department's social study, and any related documentation;
- (ii) Determine whether placement in foster care can meet the child's needs or if placement in another available placement setting best meets the child's needs in the least restrictive environment; and
- (iii) Approve or disapprove the child's placement in the qualified residential treatment program.
 - (h) Uncertainty by a parent, guardian, legal custodian, relative, or other suitable person that the alleged abuser has in fact abused the child shall not, alone, be the basis upon which a child is removed from the care of a parent, guardian, or legal custodian under (a) of this subsection, nor shall it be a basis, alone, to preclude placement with a relative or other suitable person under (c) of this subsection.
- (i) If the court places with a relative or other suitable person, and that person has indicated a desire to become a licensed foster parent, the court shall order the department to commence an assessment of the home of such relative or other suitable person within 10 days and thereafter issue an initial license as provided

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- 1 under RCW 74.15.120 for such relative or other suitable person, if qualified, as a foster parent. The relative or other suitable person 2 shall receive a foster care maintenance payment, starting on the date 3 the department approves the initial license. If such home is found to 4 be unqualified for licensure, the department shall report such fact 5 6 to the court within one week of that determination. The department 7 shall report on the status of the licensure process during the entry of any dispositional orders in the case. 8
 - (j) If the court places the child in licensed foster care:

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- 10 (i) The petitioner shall report to the court, at the shelter care 11 hearing, the location of the licensed foster placement the petitioner 12 has identified for the child and the court shall inquire as to 13 whether:
- 14 (A) The identified placement is the least restrictive placement 15 necessary to meet the needs of the child;
 - (B) The child will be able to remain in the same school and whether any orders of the court are necessary to ensure educational stability for the child;
- 19 (C) The child will be placed with a sibling or siblings, and 20 whether court-ordered sibling contact would promote the well-being of the child;
- 22 (D) The licensed foster placement is able to meet the special 23 needs of the child;
 - (E) The location of the proposed foster placement will impede visitation with the child's parent or parents;
 - (ii) The court may order the department to:
 - (A) Place the child in a less restrictive placement;
- 28 (B) Place the child in a location in closer proximity to the 29 child's parent, home, or school;
 - (C) Place the child with the child's sibling or siblings;
- 31 (D) Take any other necessary steps to ensure the child's health, 32 safety, and well-being;
 - (iii) The court shall advise the petitioner that:
- 34 (A) Failure to comply with court orders while a child is in 35 shelter care will be considered when determining whether reasonable 36 efforts have been made by the department during a hearing under RCW 37 13.34.110; and
- 38 (B) Placement moves while a child is in shelter care will be 39 considered when determining whether reasonable efforts have been made 40 by the department during a hearing under RCW 13.34.110.

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(6) (a) A shelter care order issued pursuant to this section shall include the requirement for a case conference as provided in RCW 13.34.067. However, if the parent is not present at the shelter care hearing, or does not agree to the case conference, the court shall not include the requirement for the case conference in the shelter care order.

- (b) If the court orders a case conference, the shelter care order shall include notice to all parties and establish the date, time, and location of the case conference which shall be no later than 30 days before the fact-finding hearing.
- (c) The court may order another conference, case staffing, or hearing as an alternative to the case conference required under RCW 13.34.067 so long as the conference, case staffing, or hearing ordered by the court meets all requirements under RCW 13.34.067, including the requirement of a written agreement specifying the services to be provided to the parent.
- (7) (a) (i) A shelter care order issued pursuant to this section may be amended at any time with notice and hearing thereon. The shelter care decision of placement shall be modified only upon a showing of change in circumstances. No child may be placed in shelter care for longer than thirty days without an order, signed by the judge, authorizing continued shelter care.
- (ii) If the court previously ordered that visitation between a parent and child be supervised or monitored, there shall be a presumption that such supervision or monitoring will no longer be necessary following a continued shelter care order under (a)(i) of this subsection. To overcome this presumption, a party must provide a report to the court including evidence establishing that removing visit supervision or monitoring would create a risk to the child's safety, and the court shall make a determination as to whether visit supervision or monitoring must continue.
- (b)(i) An order releasing the child on any conditions specified in this section may at any time be amended, with notice and hearing thereon, so as to return the child to shelter care for failure of the parties to conform to the conditions originally imposed.
- (ii) The court shall consider whether nonconformance with any conditions resulted from circumstances beyond the control of the parent, guardian, or legal custodian and give weight to that fact before ordering return of the child to shelter care.

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(8) The department and its employees shall not be held liable in any civil action for complying with an order issued under this section for placement: With a parent who has agreed to accept services, a relative, or a suitable person.

- (9) (a) If a child is placed out of the home of a parent, guardian, or legal custodian following a shelter care hearing, the court shall order the petitioner to provide regular visitation with the parent, guardian, or legal custodian, and siblings. Early, consistent, and frequent visitation is crucial for maintaining parent-child relationships and allowing family reunification. The court shall order a visitation plan individualized to the needs of the family with a goal of providing the maximum parent, child, and sibling contact possible.
- (b) Visitation under this subsection shall not be limited as a sanction for a parent's failure to comply with recommended services during shelter care.
- (c) Visitation under this subsection may only be limited where necessary to ensure the health, safety, or welfare of the child.
- (d) The first visit must take place within 72 hours of the child being delivered into the custody of the department, unless the court finds that extraordinary circumstances require delay.
- (e) If the first visit under (d) of this subsection occurs in an in-person format, this first visit must be supervised unless the department determines that visit supervision is not necessary.
- **Sec. 104.** RCW 13.34.130 and 2019 c 172 s 12 are each amended to 26 read as follows:
 - If, after a fact-finding hearing pursuant to RCW 13.34.110, it has been proven by a preponderance of the evidence that the child is dependent within the meaning of RCW 13.34.030 after consideration of the social study prepared pursuant to RCW 13.34.110 and after a disposition hearing has been held pursuant to RCW 13.34.110, the court shall enter an order of disposition pursuant to this section.
- 33 (1) The court shall order one of the following dispositions of the case:
 - (a) Order a disposition that maintains the child in his or her home, which shall provide a program designed to alleviate the immediate danger to the child, to mitigate or cure any damage the child has already suffered, and to aid the parents so that the child will not be endangered in the future. In determining the disposition,

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the court should choose services to assist the parents in maintaining the child in the home, including housing assistance, if appropriate, that least interfere with family autonomy and are adequate to protect the child.

- (b) (i) Order the child to be removed from his or her home and into the custody, control, and care of a relative or other suitable person, the department, or agency responsible for supervision of the child's placement. If the court orders that the child be placed with a caregiver over the objections of the parent or the department, the court shall articulate, on the record, his or her reasons for ordering the placement. The court may not order an Indian child, as defined in RCW 13.38.040, to be removed from his or her home unless the court finds, by clear and convincing evidence including testimony of qualified expert witnesses, that the continued custody of the child by the parent or Indian custodian is likely to result in serious emotional or physical damage to the child.
 - (ii) The department has the authority to place the child, subject to review and approval by the court (A) with a relative as defined in RCW 74.15.020(2)(a), (B) in the home of another suitable person if the child or family has a preexisting relationship with that person, and the person has completed all required criminal history background checks and otherwise appears to the department to be suitable and competent to provide care for the child, or (C) in a foster family home or group care facility licensed pursuant to chapter 74.15 RCW.
 - (iii) The department may also consider placing the child, subject to review and approval by the court, with a person with whom the child's sibling or half-sibling is residing or a person who has adopted the sibling or half-sibling of the child being placed as long as the person has completed all required criminal history background checks and otherwise appears to the department to be competent to provide care for the child.
- (2) Absent good cause, the department shall follow the wishes of the natural parent regarding the placement of the child in accordance with RCW 13.34.260.
- (3) The department may only place a child with a person not related to the child as defined in RCW 74.15.020(2)(a), including a placement provided for in subsection (1)(b)(iii) of this section, when the court finds that such placement is in the best interest of the child. Unless there is reasonable cause to believe that the health, safety, or welfare of the child would be jeopardized or that

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- efforts to reunite the parent and child will be hindered, the child 1 shall be placed with a person who is willing, appropriate, and 2 available to care for the child, and who is: (I) Related to the child 3 as defined in RCW 74.15.020(2)(a) with whom the child has a 4 relationship and is comfortable; or (II) a suitable person as 5 6 described in subsection (1)(b) of this section. The court shall consider the child's existing relationships and attachments when 7 determining placement. 8
- 9 (4) If the child is placed in a qualified residential treatment 10 program as defined in this chapter, the court shall, within sixty 11 days of placement, hold a hearing to:
- 12 $((\frac{(i)-[(a)]}))$ (a) Consider the assessment required under RCW 13 13.34.420 and submitted as part of the department's social study, and any related documentation;
- 15 (((ii) [(b)])) <u>(b)</u> Determine whether placement in foster care can 16 meet the child's needs or if placement in another available placement 17 setting best meets the child's needs in the least restrictive 18 environment; and
 - $((\frac{(iii) [(c)]}))$ <u>(c)</u> Approve or disapprove the child's placement in the qualified residential treatment program.

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- (5) When placing an Indian child in out-of-home care, the department shall follow the placement preference characteristics in RCW 13.38.180.
- (6) Placement of the child with a relative or other suitable person as described in subsection (1)(b) of this section shall be given preference by the court. An order for out-of-home placement may be made only if the court finds that reasonable efforts have been made to prevent or eliminate the need for removal of the child from the child's home and to make it possible for the child to return home, specifying the services, including housing assistance, that have been provided to the child and the child's parent, guardian, or legal custodian, and that prevention services have been offered or provided and have failed to prevent the need for out-of-home placement, unless the health, safety, and welfare of the child cannot be protected adequately in the home, and that:
- 36 (a) There is no parent or guardian available to care for such 37 child;
- 38 (b) The parent, guardian, or legal custodian is not willing to 39 take custody of the child; or

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(c) The court finds, by clear, cogent, and convincing evidence, a manifest danger exists that the child will suffer serious abuse or neglect if the child is not removed from the home and an order under RCW 26.44.063 would not protect the child from danger. The court shall give great weight to the lethality of high-potency synthetic opioids and public health guidance from the department of health related to high-potency synthetic opioids, including fentanyl, when deciding whether a manifest danger exists.

- (7) If the court has ordered a child removed from his or her home pursuant to subsection (1)(b) of this section, the court shall consider whether it is in a child's best interest to be placed with, have contact with, or have visits with siblings.
- (a) There shall be a presumption that such placement, contact, or visits are in the best interests of the child provided that:
- (i) The court has jurisdiction over all siblings subject to the order of placement, contact, or visitation pursuant to petitions filed under this chapter or the parents of a child for whom there is no jurisdiction are willing to agree; and
- (ii) There is no reasonable cause to believe that the health, safety, or welfare of any child subject to the order of placement, contact, or visitation would be jeopardized or that efforts to reunite the parent and child would be hindered by such placement, contact, or visitation. In no event shall parental visitation time be reduced in order to provide sibling visitation.
- (b) The court may also order placement, contact, or visitation of a child with a stepbrother or stepsister provided that in addition to the factors in (a) of this subsection, the child has a relationship and is comfortable with the stepsibling.
- (8) If the court has ordered a child removed from his or her home pursuant to subsection (1)(b) of this section and placed into nonparental or nonrelative care, the court shall order a placement that allows the child to remain in the same school he or she attended prior to the initiation of the dependency proceeding when such a placement is practical and in the child's best interest.
- (9) If the court has ordered a child removed from his or her home pursuant to subsection (1)(b) of this section, the court may order that a petition seeking termination of the parent and child relationship be filed if the requirements of RCW 13.34.132 are met.
- (10) If there is insufficient information at the time of the disposition hearing upon which to base a determination regarding the

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suitability of a proposed placement with a relative or other suitable person, the child shall remain in foster care and the court shall direct the department to conduct necessary background investigations as provided in chapter 74.15 RCW and report the results of such investigation to the court within thirty days. However, if such relative or other person appears otherwise suitable and competent to provide care and treatment, the criminal history background check need not be completed before placement, but as soon as possible after placement. Any placements with relatives or other suitable persons, pursuant to this section, shall be contingent upon cooperation by the relative or other suitable person with the agency case plan and compliance with court orders related to the care and supervision of the child including, but not limited to, court orders regarding parent-child contacts, sibling contacts, and any other conditions imposed by the court. Noncompliance with the case plan or court order shall be grounds for removal of the child from the relative's or other suitable person's home, subject to review by the court.

Sec. 105. RCW 26.44.050 and 2021 c 211 s 5 are each amended to 19 read as follows:

- (1) Except as provided in RCW 26.44.030(12), upon the receipt of a report alleging that abuse or neglect has occurred, the law enforcement agency or the department must investigate and provide the protective services section with a report in accordance with chapter 74.13 RCW, and where necessary to refer such report to the court.
- (2) A law enforcement officer may take, or cause to be taken, a child into custody without a court order if there is probable cause to believe that taking the child into custody is necessary to prevent imminent physical harm to the child due to child abuse or neglect, including that which results from sexual abuse, sexual exploitation, a high-potency synthetic opioid, or a pattern of severe neglect, and the child would be seriously injured or could not be taken into custody if it were necessary to first obtain a court order pursuant to RCW 13.34.050. The law enforcement agency or the department investigating such a report is hereby authorized to photograph such a child for the purpose of providing documentary evidence of the physical condition of the child.
- **Sec. 106.** RCW 26.44.056 and 2021 c 211 s 4 are each amended to 38 read as follows:

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- 1 (1) An administrator of a hospital or similar institution or any physician, licensed pursuant to chapters 18.71 or 18.57 RCW, may 2 detain a child without consent of a person legally responsible for 3 the child whether or not medical treatment is required, if there is 4 probable cause to believe that detaining the child is necessary to 5 6 prevent imminent physical harm to the child due to child abuse or neglect, including that which results from sexual abuse, sexual 7 exploitation, a high-potency synthetic opioid, or a pattern of severe 8 neglect, and the child would be seriously injured or could not be 9 taken into custody if it were necessary to first obtain a court order 10 under RCW 13.34.050: PROVIDED, That such administrator or physician 11 12 shall notify or cause to be notified the appropriate law enforcement agency or child protective services pursuant to RCW 26.44.040. Such 13 notification shall be made as soon as possible and in no case longer 14 than ((seventy-two)) 72 hours. Such temporary protective custody by 15 16 an administrator or doctor shall not be deemed an arrest. Child 17 protective services may detain the child until the court assumes 18 custody, but in no case longer than ((seventy-two)) 72 hours, 19 excluding Saturdays, Sundays, and holidays.
- 20 (2) A child protective services employee, an administrator, 21 doctor, or law enforcement officer shall not be held liable in any 22 civil action for the decision for taking the child into custody, if 23 done in good faith under this section.

<u>NEW SECTION.</u> **Sec. 107.** A new section is added to chapter 43.216 RCW to read as follows:

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- (1) Subject to the availability of amounts appropriated for this specific purpose, at least one legal liaison position shall be established within the department in each of its regions to work with both the department and the office of the attorney general for the purpose of assisting with the preparation of child abuse and neglect court cases.
- (2) (a) The workload of the legal liaisons shall be geographically divided to reflect where the highest risk and most vulnerable child abuse and neglect cases are filed.
- (b) For the purpose of this subsection, "highest risk" and "most vulnerable" are determined by the age of the child and whether the child is particularly vulnerable given the child's medical or developmental conditions.

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- 1 (3) The department may determine the necessary qualifications for 2 the legal liaison positions established in this section.
- 3 **Sec. 108.** RCW 2.56.230 and 2008 c 279 s 2 are each amended to 4 read as follows:
- 5 (1) A superior court may apply for grants from the family and juvenile court improvement grant program by submitting a local 6 improvement plan with the administrator for the courts. To be 7 eligible for grant funds, a superior court's local improvement plan 8 9 must meet the criteria developed by the administrator for the courts and approved by the board for judicial administration. The criteria 10 11 must be consistent with the principles adopted for unified family courts. At a minimum, the criteria must require that the court's 12 local improvement plan meet the following requirements: 13
- 14 (a) Commit to a chief judge assignment to the family and juvenile 15 court for a minimum of two years;
- 16 (b) Implementation of the principle of one judicial team hearing 17 all of the proceedings in a case involving one family, especially in 18 dependency cases;
 - (c) Require court commissioners and judges assigned to family and juvenile court to receive a minimum of thirty hours specialized training in topics related to family and juvenile matters within six months of assuming duties in family and juvenile court. Where possible, courts should utilize local, statewide, and national training forums. A judicial officer's recorded educational history may be applied toward the thirty-hour requirement. The topics for training must include:
 - (i) Parentage;
- 28 (ii) Adoption;

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- 29 (iii) Domestic relations;
- 30 (iv) Dependency and termination of parental rights;
- 31 (v) Child development;
- 32 (vi) The impact of child abuse and neglect;
- 33 (vii) Domestic violence;
- 34 (viii) Substance abuse;
- 35 (ix) Mental health;
- 36 (x) Juvenile status offenses;
- 37 (xi) Juvenile offenders;
- 38 (xii) Self-representation issues;
- 39 (xiii) Cultural competency;

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1 (xiv) Roles of family and juvenile court judges and 2 commissioners;

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- (xv) The risk and danger presented to children and youth by high-potency synthetic opioids consistent with public health guidance from the department of health related to high-potency synthetic opioids;
- (xvi) Policies and procedures of the department of children, youth, and families regarding safety and service planning including the differences between safety plans and service plans; and
- 10 <u>(xvii) The legal standards for removal of a child based on abuse</u> 11 <u>or neglect;</u> and
 - (d) As part of the application for grant funds, submit a spending proposal detailing how the superior court would use the grant funds.
 - (2) Courts receiving grant money must use the funds to improve and support family and juvenile court operations based on standards developed by the administrator for the courts and approved by the board for judicial administration. The standards may allow courts to use the funds to:
 - (a) Pay for family and juvenile court training of commissioners and judges or pay for pro tem commissioners and judges to assist the court while the commissioners and judges receive training;
 - (b) Pay for the training of other professionals involved in child welfare court proceedings including, but not limited to, attorneys and quardians ad litem;
 - (c) Increase judicial and nonjudicial staff, including administrative staff to improve case coordination and referrals in family and juvenile cases, guardian ad litem volunteers or court-appointed special advocates, security, and other staff;
- 29 (((c))) <u>(d)</u> Improve the court facility to better meet the needs 30 of children and families;
- 31 (((d))) <u>(e)</u> Improve referral and treatment options for court 32 participants, including enhancing court facilitator programs and 33 family treatment court and increasing the availability of alternative 34 dispute resolution;
- 35 (((e))) <u>(f)</u> Enhance existing family and children support services 36 funded by the courts and expand access to social service programs for 37 families and children ordered by the court; and
- $((\frac{f}{f}))$ (g) Improve or support family and juvenile court operations in any other way deemed appropriate by the administrator for the courts.

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- (3) The administrator for the courts shall allocate available grant moneys based upon the needs of the court as expressed in their local improvement plan.
 - (4) Money received by the superior court under this program must be used to supplement, not supplant, any other local, state, and federal funds for the court.
 - (5) Upon receipt of grant funds, the superior court shall submit to the administrator for the courts a spending plan detailing the use of funds. At the end of the fiscal year, the superior court shall submit to the administrator for the courts a financial report comparing the spending plan to actual expenditures. The administrator for the courts shall compile the financial reports and submit them to the appropriate committees of the legislature.
- NEW SECTION. Sec. 109. (1) The administrator for the courts, in collaboration with the department of children, youth, and families, the department of health, and a statewide organization focused on advocating for the best interest of children experiencing abuse and neglect shall develop training regarding:
- 19 (a) The risk and danger presented to children and youth by high-20 potency synthetic opioids; and
- 21 (b) The legal standards for removal of a child based on abuse or 22 neglect.
 - (2) The training developed under this section shall be provided by public health experts or professionals. The administrator for the courts shall provide funding to an organization for this purpose.
 - (3) The training developed and provided under this section must be developed for and available to child welfare court professionals including, but not limited to:
 - (a) Department of children, youth, and families employees supporting or providing child welfare services as defined in RCW 74.13.020 or child protective services as defined in RCW 26.44.020;
 - (b) Attorneys;

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- (c) Judicial officers; and
- (d) Guardians ad litem.
- 35 (4) The training developed and provided under this section must 36 be developed and provided in a manner that allows and encourages a 37 variety of child welfare court professionals to participate in the 38 training. When possible, the training developed under this section 39 must allow as many child welfare court professionals from a specific

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- 1 county to attend at the same time to allow those professionals to develop their working relationships.
- 3 (5) This section expires July 1, 2025.

4 PART II

5 SERVICES FOR FAMILIES

6 <u>NEW SECTION.</u> **Sec. 201.** A new section is added to chapter 43.216 7 RCW to read as follows:

Subject to the availability of amounts appropriated for this specific purpose, the department shall establish a pilot program for contracted child care slots for infants in child protective services in locales with the historically highest rates of child welfare screened-in intake due to the exposure or presence of high-potency synthetic opioids in the home, which may be used as part of a safety plan. Unused slots under this section may be used for children who are screened in due to a parent's substance use disorder when the substance use disorder is related to a substance other than a high-potency synthetic opioid.

- NEW SECTION. Sec. 202. A new section is added to chapter 43.216 RCW to read as follows:
 - (1) Home visiting established by RCW 43.216.130 has been shown to enhance child development and well-being by reducing the incidence of child abuse and neglect, promoting connection to community-based supports, and increasing school readiness for young children and their families.
 - (2) Subject to the availability of amounts appropriated for this specific purpose, the department shall enter into targeted contracts with existing home visiting programs established by RCW 43.216.130 in locales with the historically highest rates of child welfare screened-in intake to serve families.
 - (3) Targeted contracted home visiting slots for families experiencing high-potency synthetic opioid-related substance use disorder promotes expedited access to supports that enhance strengthened parenting skills and allows home visiting providers to have predictable funding. Any targeted contracted slots the department creates under this section must meet the requirements as provided for in this act.

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(4) Only existing home visiting providers are eligible to be awarded targeted contracted slots. The targeted contracted slots are reserved for programs in locales with the historically highest rates of child welfare screened-in intakes.

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- (5) The department shall provide training specific to substance use disorders for the home visiting providers selected for this program.
 - (6) Families referred to home visiting services via the process established in subsection (8) of this section must be contacted by the contracted program within seven days of referral.
 - (7) The department shall award the contracted slots via a competitive process. The department shall pay providers for each targeted contracted slot using the rate provided to existing home visiting providers.
 - (8) Eligible families shall be referred to the targeted contracted slots through a referral process developed by the department. The referral process shall include referrals from the department's child welfare staff as well as community organizations working with families meeting the criteria established in subsection (9) of this section.
- 21 (9) Priority for targeted contracted home visiting slots shall be 22 given to:
 - (a) Families with child protective services open cases;
 - (b) Families with family assessment response open cases; and
 - (c) Families with family voluntary services open cases.
- NEW SECTION. Sec. 203. A new section is added to chapter 41.05 RCW to read as follows:
 - (1) Subject to the availability of amounts appropriated for this specific purpose, the authority shall expand specific treatment and services to children and youth with prenatal substance exposure who would benefit from evidence-based services impacting their behavioral and physical health.
- 33 (2) The authority shall contract for the services authorized in 34 this section with behavioral health entities in a manner that allows 35 leveraging of federal medicaid funds to pay for a portion of the 36 costs.
- 37 (3) The authority shall consult with the department of children, 38 youth, and families in the implementation of the program and services 39 authorized under this section.

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- NEW SECTION. Sec. 204. (1) The department of children, youth, and families shall provide funding and support for two pilot programs to implement an evidence-based, comprehensive, intensive, in-home parenting services support model to serve children and families from birth to age 18 who are involved in child welfare, children's mental health, or juvenile justice systems.
- (2) The pilot programs established in this section are intended to prevent or limit out-of-home placement through trauma-informed support to the child, caregivers, and families with three in-person, in-home sessions per week and provide on-call crisis support 24 hours a day, seven days a week.
- (3) One pilot program established in this section will serve families west of the crest of the Cascade mountain range and one pilot program established in this section will serve families east of the crest of the Cascade mountain range. Each pilot program will build upon existing programs to avoid duplication of existing services available to children and families at risk of entering the child welfare system.
- 19 (4) This section expires July 1, 2026.

- NEW SECTION. Sec. 205. (1) Subject to the availability of funds for this specific purpose, the department of health shall provide funding to support promotoras in at least two communities. These promotoras shall provide culturally sensitive, lay health education for the Latinx community, and act as liaisons between their community, health professionals, and human and social service organizations.
 - (2) In determining which communities will be served by the promotoras under this section, the department of health shall provide funding to support one community west of the crest of the Cascade mountain range and one community east of the crest of the Cascade mountain range.

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