S-4269.1

SUBSTITUTE SENATE BILL 6140

State of Washington 68th Legislature 2024 Regular Session

By Senate Local Government, Land Use & Tribal Affairs (originally sponsored by Senators Short, Lovelett, Braun, and Kuderer)

READ FIRST TIME 01/26/24.

1 AN ACT Relating to limited areas of more intensive rural 2 development; and amending RCW 36.70A.070.

3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

4 Sec. 1. RCW 36.70A.070 and 2023 c 228 s 3 are each amended to 5 read as follows:

6 The comprehensive plan of a county or city that is required or 7 chooses to plan under RCW 36.70A.040 shall consist of a map or maps, and descriptive text covering objectives, principles, and standards 8 9 used to develop the comprehensive plan. The plan shall be an internally consistent document and all elements shall be consistent 10 11 with the future land use map. A comprehensive plan shall be adopted 12 and amended with public participation as provided in RCW 36.70A.140. 13 Each comprehensive plan shall include a plan, scheme, or design for 14 each of the following:

15 designating the proposed general (1)А land use element 16 distribution and general location and extent of the uses of land, 17 appropriate, for agriculture, timber production, where housing, 18 commerce, industry, recreation, open spaces and green spaces, urban 19 and community forests within the urban growth area, general aviation 20 airports, public utilities, public facilities, and other land uses. 21 The land use element shall include population densities, building

1 intensities, and estimates of future population growth. The land use element shall provide for protection of the quality and quantity of 2 groundwater used for public water supplies. The land use element must 3 give special consideration to achieving environmental justice in its 4 goals and policies, including efforts to avoid creating or worsening 5 6 environmental health disparities. Wherever possible, the land use 7 element should consider utilizing urban planning approaches that promote physical activity and reduce per capita vehicle miles 8 traveled within the jurisdiction, but without increasing greenhouse 9 gas emissions elsewhere in the state. Where applicable, the land use 10 element shall review drainage, flooding, and stormwater runoff in the 11 12 area and nearby jurisdictions and provide guidance for corrective actions to mitigate or cleanse those discharges that pollute waters 13 14 of the state, including Puget Sound or waters entering Puget Sound. The land use element must reduce and mitigate the risk to lives and 15 16 property posed by wildfires by using land use planning tools, which 17 may include, but are not limited to, adoption of portions or all of the wildland urban interface code developed by the international code 18 council or developing building and maintenance standards consistent 19 with the firewise USA program or similar program designed to reduce 20 wildfire risk, reducing wildfire risks to residential development in 21 22 high risk areas and the wildland urban interface area, separating human development from wildfire prone landscapes, and protecting 23 existing residential development and infrastructure through community 24 25 wildfire preparedness and fire adaptation measures.

26 (2) A housing element ensuring the vitality and character of 27 established residential neighborhoods that:

(a) Includes an inventory and analysis of existing and projected housing needs that identifies the number of housing units necessary to manage projected growth, as provided by the department of commerce, including:

32 (i) Units for moderate, low, very low, and extremely low-income 33 households; and

34 (ii) Emergency housing, emergency shelters, and permanent 35 supportive housing;

36 (b) Includes a statement of goals, policies, objectives, and 37 mandatory provisions for the preservation, improvement, and 38 development of housing, including single-family residences, and 39 within an urban growth area boundary, moderate density housing

1 options including, but not limited to, duplexes, triplexes, and 2 townhomes;

3 (c) Identifies sufficient capacity of land for housing including, 4 but not limited to, government-assisted housing, housing for 5 moderate, low, very low, and extremely low-income households, 6 manufactured housing, multifamily housing, group homes, foster care 7 facilities, emergency housing, emergency shelters, permanent 8 supportive housing, and within an urban growth area boundary, 9 consideration of duplexes, triplexes, and townhomes;

10 (d) Makes adequate provisions for existing and projected needs of 11 all economic segments of the community, including:

12 (i) Incorporating consideration for low, very low, extremely low,13 and moderate-income households;

14 (ii) Documenting programs and actions needed to achieve housing 15 availability including gaps in local funding, barriers such as 16 development regulations, and other limitations;

17 (iii) Consideration of housing locations in relation to 18 employment location; and

19 (iv) Consideration of the role of accessory dwelling units in 20 meeting housing needs;

(e) Identifies local policies and regulations that result in racially disparate impacts, displacement, and exclusion in housing, including:

24 (i) Zoning that may have a discriminatory effect;

25 (ii) Disinvestment; and

26 (iii) Infrastructure availability;

(f) Identifies and implements policies and regulations to address and begin to undo racially disparate impacts, displacement, and exclusion in housing caused by local policies, plans, and actions;

30 (g) Identifies areas that may be at higher risk of displacement 31 from market forces that occur with changes to zoning development 32 regulations and capital investments; and

(h) Establishes antidisplacement policies, with consideration given to the preservation of historical and cultural communities as well as investments in low, very low, extremely low, and moderateincome housing; equitable development initiatives; inclusionary zoning; community planning requirements; tenant protections; land disposition policies; and consideration of land that may be used for affordable housing.

In counties and cities subject to the review and evaluation requirements of RCW 36.70A.215, any revision to the housing element shall include consideration of prior review and evaluation reports and any reasonable measures identified. The housing element should link jurisdictional goals with overall county goals to ensure that the housing element goals are met.

7 adoption of ordinances, development regulations The and amendments to such regulations, and other nonproject actions taken by 8 a city that is required or chooses to plan under RCW 36.70A.040 that 9 increase housing capacity, increase housing affordability, 10 and 11 mitigate displacement as required under this subsection (2) and that 12 apply outside of critical areas are not subject to administrative or judicial appeal under chapter 43.21C RCW unless the adoption of such 13 14 ordinances, development regulations and amendments such to regulations, or other nonproject actions has a probable significant 15 16 adverse impact on fish habitat.

17 (3) A capital facilities plan element consisting of: (a) An inventory of existing capital facilities owned by public entities, 18 19 including green infrastructure, showing the locations and capacities of the capital facilities; (b) a forecast of the future needs for 20 21 such capital facilities; (c) the proposed locations and capacities of expanded or new capital facilities; (d) at least a six-year plan that 22 23 will finance such capital facilities within projected funding capacities and clearly identifies sources of public money for such 24 25 purposes; and (e) a requirement to reassess the land use element if 26 probable funding falls short of meeting existing needs and to ensure that the land use element, capital facilities plan element, and 27 28 financing plan within the capital facilities plan element are coordinated and consistent. Park and recreation facilities shall be 29 30 included in the capital facilities plan element.

31 The county or city shall identify all public entities that own 32 capital facilities and endeavor in good faith to work with other public entities, such as special purpose districts, to gather and 33 include within its capital facilities element the information 34 required by this subsection. If, after a good faith effort, the 35 county or city is unable to gather the information required by this 36 subsection from the other public entities, the failure to include 37 such information in its capital facilities element cannot be grounds 38 39 for a finding of noncompliance or invalidity under chapter 228, Laws of 2023. A good faith effort must, at a minimum, include consulting 40

1 the public entity's capital facility or system plans and emailing and 2 calling the staff of the public entity.

3 (4)(a) A utilities element consisting of the general location,
4 proposed location, and capacity of all existing and proposed
5 utilities including, but not limited to, electrical,
6 telecommunications, and natural gas systems.

(b) The county or city shall identify all public entities that 7 own utility systems and endeavor in good faith to work with other 8 public entities, such as special purpose districts, to gather and 9 include within its utilities element the information required in (a) 10 of this subsection. However, if, after a good faith effort, the 11 12 county or city is unable to gather the information required in (a) of this subsection from the other public entities, the failure to 13 include such information in the utilities element shall not be 14 grounds for a finding of noncompliance or invalidity under chapter 15 16 228, Laws of 2023. A good faith effort must, at a minimum, include 17 consulting the public entity's capital facility or system plans, and 18 emailing and calling the staff of the public entity.

19 (5) Rural element. Counties shall include a rural element 20 including lands that are not designated for urban growth, 21 agriculture, forest, or mineral resources. The following provisions 22 shall apply to the rural element:

(a) Growth management act goals and local circumstances. Because
circumstances vary from county to county, in establishing patterns of
rural densities and uses, a county may consider local circumstances,
but shall develop a written record explaining how the rural element
harmonizes the planning goals in RCW 36.70A.020 and meets the
requirements of this chapter.

29 (b) Rural development. The rural element shall permit rural development, forestry, and agriculture in rural areas. The rural 30 31 element shall provide for a variety of rural densities, uses, 32 essential public facilities, and rural governmental services needed to serve the permitted densities and uses. To achieve a variety of 33 rural densities and uses, counties may provide for clustering, 34 density transfer, design guidelines, conservation easements, and 35 36 other innovative techniques that will accommodate appropriate rural economic advancement, densities, and uses that are not characterized 37 by urban growth and that are consistent with rural character. 38

1 (c) Measures governing rural development. The rural element shall 2 include measures that apply to rural development and protect the 3 rural character of the area, as established by the county, by:

(i) Containing or otherwise controlling rural development;

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5 (ii) Assuring visual compatibility of rural development with the 6 surrounding rural area;

7 (iii) Reducing the inappropriate conversion of undeveloped land 8 into sprawling, low-density development in the rural area;

9 (iv) Protecting critical areas, as provided in RCW 36.70A.060, 10 and surface water and groundwater resources; and

(v) Protecting against conflicts with the use of agricultural, forest, and mineral resource lands designated under RCW 36.70A.170.

(d) Limited areas of more intensive rural development. Subject to the requirements of this subsection and except as otherwise specifically provided in this subsection (5)(d), the rural element may allow for limited areas of more intensive rural development, including necessary public facilities and public services to serve the limited area as follows:

(i) Rural development consisting of the infill, development, or redevelopment of existing commercial, industrial, residential, or mixed-use areas, whether characterized as shoreline development, villages, hamlets, rural activity centers, or crossroads developments.

(A) A commercial, industrial, residential, shoreline, or mixeduse area are subject to the requirements of (d)(iv) of this
subsection, but are not subject to the requirements of (c)(ii) and
(iii) of this subsection.

(B) Any development or redevelopment other than an industrial
 area or an industrial use within a mixed-use area or an industrial
 area under this subsection (5)(d)(i) must be principally designed to
 serve the existing and projected rural population.

32 (C) Any development or redevelopment in terms of building size, scale, use, or intensity may be permitted subject to confirmation 33 from all existing providers of public facilities and public services 34 of sufficient capacity of existing public facilities and public 35 services to serve any new or additional demand from the 36 new development or redevelopment. Development and redevelopment may 37 include changes in use from vacant land or a previously existing use 38 39 so long as the new use conforms to the requirements of this 40 subsection (5) and is consistent with the local character. Any

1 commercial development or redevelopment within a mixed-use area must 2 be principally designed to serve the existing and projected rural 3 population and must meet the following requirements:

(I) Any included retail or food service space must not exceed the 4 footprint of previously occupied space or 5,000 square feet, 5 6 whichever is greater, for the same or similar use, unless the retail space is for an essential rural retail service and the designated 7 limited area is located at least 10 miles from an existing urban 8 growth area, then the retail space must not exceed the footprint of 9 the previously occupied space or 10,000 square feet, whichever is 10 greater; and 11

(II) Any included retail or food service space must not exceed 2,500 square feet for a new use, unless the new retail space is for an essential rural retail service and the designated limited area is located at least 10 miles from an existing urban growth area, then the new retail space must not exceed 10,000 square feet;

For the purposes of this subsection (5)(d), "essential rural retail services" means services including grocery, pharmacy, hardware, automotive parts, and similar uses that sell or provide products necessary for health and safety, such as food, medication, sanitation supplies, and products to maintain habitability and mobility.

23 (ii) The intensification of development on lots containing, or development of, small-scale recreational or tourist 24 new uses, 25 including commercial facilities to serve those recreational or 26 tourist uses, that rely on a rural location and setting, but that do not include new residential development. A small-scale recreation or 27 tourist use is not required to be principally designed to serve the 28 29 existing and projected rural population. Public services and public facilities shall be limited to those necessary to serve the 30 31 recreation or tourist use and shall be provided in a manner that does 32 not permit low-density sprawl;

The intensification of development on lots containing 33 (iii) 34 isolated nonresidential uses or new development of isolated cottage industries and isolated small-scale businesses that are 35 not 36 principally designed to serve the existing and projected rural population and nonresidential uses, but do provide job opportunities 37 for rural residents. Rural counties may allow the expansion of small-38 39 scale businesses as long as those small-scale businesses conform with 40 the rural character of the area as defined by the local government

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according to RCW 36.70A.030(((23))) (35). Rural counties may also 1 allow new small-scale businesses to utilize a site previously 2 occupied by an existing business as long as the new small-scale 3 business conforms to the rural character of the area as defined by 4 the local government according to RCW 36.70A.030(((23))) (35). Public 5 6 services and public facilities shall be limited to those necessary to serve the isolated nonresidential use and shall be provided in a 7 manner that does not permit low-density sprawl; 8

(iv) A county shall adopt measures to minimize and contain the 9 existing areas of more intensive rural development, as appropriate, 10 11 authorized under this subsection. Lands included in such existing 12 areas shall not extend beyond the logical outer boundary of the existing area, thereby allowing a new pattern of low-density sprawl. 13 Existing areas are those that are clearly identifiable and contained 14 and where there is a logical boundary delineated predominately by the 15 16 built environment, but that may also include undeveloped lands if 17 limited as provided in this subsection. The county shall establish the logical outer boundary of an area of more intensive rural 18 development. In establishing the logical outer boundary, the county 19 20 shall address (A) the need to preserve the character of existing natural neighborhoods and communities, (B) physical boundaries, such 21 22 as bodies of water, streets and highways, and land forms and contours, (C) the prevention of abnormally irregular boundaries, and 23 (D) the ability to provide public facilities and public services in a 24 25 manner that does not permit low-density sprawl;

26 (v) For purposes of this subsection (5)(d), an existing area or 27 existing use is one that was in existence:

(A) On July 1, 1990, in a county that was initially required toplan under all of the provisions of this chapter;

30 (B) On the date the county adopted a resolution under RCW 31 36.70A.040(2), in a county that is planning under all of the 32 provisions of this chapter under RCW 36.70A.040(2); or

33 (C) On the date the office of financial management certifies the 34 county's population as provided in RCW 36.70A.040(5), in a county 35 that is planning under all of the provisions of this chapter pursuant 36 to RCW 36.70A.040(5).

37 (e) Exception. This subsection shall not be interpreted to permit 38 in the rural area a major industrial development or a master planned 39 resort unless otherwise specifically permitted under RCW 36.70A.360 40 and 36.70A.365.

(6) A transportation element that implements, and is consistent
 with, the land use element.

3 (a) The transportation element shall include the following 4 subelements:

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(i) Land use assumptions used in estimating travel;

6 (ii) Estimated multimodal level of service impacts to state-owned 7 transportation facilities resulting from land use assumptions to 8 assist in monitoring the performance of state facilities, to plan 9 improvements for the facilities, and to assess the impact of land-use 10 decisions on state-owned transportation facilities;

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(iii) Facilities and services needs, including:

12 (A) An inventory of air, water, and ground transportation facilities and services, including transit alignments, active 13 transportation facilities, and general aviation airport facilities, 14 to define existing capital facilities and travel levels to inform 15 16 future planning. This inventory must include state-owned 17 transportation facilities within the city or county's jurisdictional boundaries; 18

(B) Multimodal level of service standards for all locally owned 19 arterials, locally and regionally operated transit routes that serve 20 21 urban growth areas, state-owned or operated transit routes that serve 22 urban areas if the department of transportation has prepared such 23 standards, and active transportation facilities to serve as a gauge to judge performance of the system and success in helping to achieve 24 25 the goals of this chapter consistent with environmental justice. 26 These standards should be regionally coordinated;

(C) For state-owned transportation facilities, multimodal level 27 of service standards for highways, as prescribed in chapters 47.06 28 29 and 47.80 RCW, to gauge the performance of the system. The purposes reflecting multimodal level of service standards for state 30 of 31 highways in the local comprehensive plan are to monitor the 32 performance of the system, to evaluate improvement strategies, and to facilitate coordination between the county's or city's six-year 33 street, road, active transportation, or transit program and the 34 office of financial management's ten-year investment program. The 35 concurrency requirements of (b) of this subsection do not apply to 36 transportation facilities and services of statewide significance 37 except for counties consisting of islands whose only connection to 38 39 the mainland are state highways or ferry routes. In these island 1 counties, state highways and ferry route capacity must be a factor in 2 meeting the concurrency requirements in (b) of this subsection;

3 (D) Specific actions and requirements for bringing into 4 compliance transportation facilities or services that are below an 5 established multimodal level of service standard;

6 (E) Forecasts of multimodal transportation demand and needs 7 within cities and urban growth areas, and forecasts of multimodal transportation demand and needs outside of cities and urban growth 8 areas, for at least ten years based on the adopted land use plan to 9 inform the development of a transportation element that balances 10 11 transportation system safety and convenience to accommodate all users 12 of the transportation system to safely, reliably, and efficiently provide access and mobility to people and goods. Priority must be 13 14 given to inclusion of transportation facilities and services providing the greatest multimodal safety benefit to each category of 15 16 roadway users for the context and speed of the facility;

(F) Identification of state and local system needs to equitably meet current and future demands. Identified needs on state-owned transportation facilities must be consistent with the statewide multimodal transportation plan required under chapter 47.06 RCW. Local system needs should reflect the regional transportation system and local goals, and strive to equitably implement the multimodal network;

(G) A transition plan for transportation as required in Title II 24 25 of the Americans with disabilities act of 1990 (ADA). As a necessary 26 step to a program access plan to provide accessibility under the ADA, state and local government, public entities, and public agencies are 27 required to perform self-evaluations of their current facilities, 28 29 relative to accessibility requirements of the ADA. The agencies are then required to develop a program access plan, which can be called a 30 31 transition plan, to address any deficiencies. The plan is intended to achieve the following: 32

33 (I) Identify physical obstacles that limit the accessibility of 34 facilities to individuals with disabilities;

35 (II) Describe the methods to be used to make the facilities 36 accessible;

37 (III) Provide a schedule for making the access modifications; and 38 (IV) Identify the public officials responsible for implementation 39 of the transition plan;

40 (iv) Finance, including:

(A) An analysis of funding capability to judge needs against
 probable funding resources;

(B) A multiyear financing plan based on the needs identified in 3 the comprehensive plan, the appropriate parts of which shall serve as 4 the basis for the six-year street, road, or transit program required 5 6 by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW 35.58.2795 for public transportation systems. The multiyear financing 7 plan should be coordinated with the ten-year investment program 8 developed by the office of financial management as required by RCW 9 47.05.030; 10

11 (C) If probable funding falls short of meeting the identified 12 needs of the transportation system, including state transportation 13 facilities, a discussion of how additional funding will be raised, or 14 how land use assumptions will be reassessed to ensure that level of 15 service standards will be met;

16 (v) Intergovernmental coordination efforts, including an 17 assessment of the impacts of the transportation plan and land use 18 assumptions on the transportation systems of adjacent jurisdictions;

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(vi) Demand-management strategies;

20 (vii) Active transportation component to include collaborative 21 efforts to identify and designate planned improvements for active 22 transportation facilities and corridors that address and encourage 23 enhanced community access and promote healthy lifestyles.

(b) After adoption of the comprehensive plan by jurisdictions 24 25 required to plan or who choose to plan under RCW 36.70A.040, local jurisdictions must adopt and enforce ordinances which prohibit 26 development approval if the development causes the level of service 27 28 on a locally owned or locally or regionally operated transportation facility to decline below the standards adopted in the transportation 29 element of the comprehensive plan, unless transportation improvements 30 31 or strategies to accommodate the impacts of development are made 32 concurrent with the development. These strategies may include active transportation facility improvements, increased or enhanced public 33 transportation service, ride-sharing programs, demand management, and 34 other transportation systems management strategies. For the purposes 35 of this subsection (6), "concurrent with the development" means that 36 improvements or strategies are in place at the time of development, 37 a financial commitment is in place to complete the 38 that or 39 improvements or strategies within six years. If the collection of 40 impact fees is delayed under RCW 82.02.050(3), the six-year period

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1 required by this subsection (6)(b) must begin after full payment of all impact fees is due to the county or city. A development proposal 2 may not be denied for causing the level of service on a locally owned 3 or locally or regionally operated transportation facility to decline 4 below the standards adopted in the transportation element of the 5 6 comprehensive plan where such impacts could be adequately mitigated 7 through active transportation facility improvements, increased or enhanced public transportation service, ride-sharing programs, demand 8 management, or other transportation systems management strategies 9 funded by the development. 10

(c) The transportation element described in this subsection (6), the six-year plans required by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW 35.58.2795 for public transportation systems, and the ten-year investment program required by RCW 47.05.030 for the state, must be consistent.

16 (7) An economic development element establishing local goals, 17 policies, objectives, and provisions for economic growth and vitality 18 and a high quality of life. A city that has chosen to be a 19 residential community is exempt from the economic development element 20 requirement of this subsection.

21 (8) A park and recreation element that implements, and is 22 consistent with, the capital facilities plan element as it relates to park and recreation facilities. The element shall include: (a) 23 Estimates of park and recreation demand for at least a ten-year 24 25 period; (b) an evaluation of facilities and service needs; (c) an 26 evaluation of tree canopy coverage within the urban growth area; and (d) an evaluation of intergovernmental coordination opportunities to 27 28 provide regional approaches for meeting park and recreational demand.

(9) (a) A climate change and resiliency element that is designed to result in reductions in overall greenhouse gas emissions and that must enhance resiliency to and avoid the adverse impacts of climate change, which must include efforts to reduce localized greenhouse gas emissions and avoid creating or worsening localized climate impacts to vulnerable populations and overburdened communities.

35 (b) The climate change and resiliency element shall include the 36 following subelements:

37 (i) A greenhouse gas emissions reduction subelement;

38 (ii) A resiliency subelement.

39 (c) The greenhouse gas emissions reduction subelement of the 40 climate change and resiliency element is mandatory for the jurisdictions specified in RCW 36.70A.095 and is encouraged for all other jurisdictions, including those planning under RCW 36.70A.040 and those planning under chapter 36.70 RCW. The resiliency subelement of the climate change and resiliency element is mandatory for all jurisdictions planning under RCW 36.70A.040 and is encouraged for those jurisdictions planning under chapter 36.70 RCW.

7 (d)(i) The greenhouse gas emissions reduction subelement of the 8 comprehensive plan, and its related development regulations, must 9 identify the actions the jurisdiction will take during the planning 10 cycle consistent with the guidelines published by the department 11 pursuant to RCW 70A.45.120 that will:

(A) Result in reductions in overall greenhouse gas emissions
 generated by transportation and land use within the jurisdiction but
 without increasing greenhouse gas emissions elsewhere in the state;

(B) Result in reductions in per capita vehicle miles traveled within the jurisdiction but without increasing greenhouse gas emissions elsewhere in the state; and

18 (C) Prioritize reductions that benefit overburdened communities 19 in order to maximize the cobenefits of reduced air pollution and 20 environmental justice.

(ii) Actions not specifically identified in the guidelines developed by the department pursuant to RCW 70A.45.120 may be considered consistent with these guidelines only if:

(A) They are projected to achieve greenhouse gas emissions
reductions or per capita vehicle miles traveled reductions equivalent
to what would be required of the jurisdiction under the guidelines
adopted by the department; and

(B) They are supported by scientifically credible projections and scenarios that indicate their adoption is likely to result in reductions of greenhouse gas emissions or per capita vehicle miles traveled.

32 (iii) A jurisdiction may not restrict population growth or limit 33 population allocation in order to achieve the requirements set forth 34 in this subsection (9)(d).

35 (e)(i) The resiliency subelement must equitably enhance 36 resiliency to, and avoid or substantially reduce the adverse impacts 37 of, climate change in human communities and ecological systems 38 through goals, policies, and programs consistent with the best 39 available science and scientifically credible climate projections and 40 impact scenarios that moderate or avoid harm, enhance the resiliency

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of natural and human systems, and enhance beneficial opportunities. The resiliency subelement must prioritize actions that benefit overburdened communities that will disproportionately suffer from compounding environmental impacts and will be most impacted by natural hazards due to climate change. Specific goals, policies, and programs of the resiliency subelement must include, but are not limited to, those designed to:

8 (A) Identify, protect, and enhance natural areas to foster 9 resiliency to climate impacts, as well as areas of vital habitat for 10 safe passage and species migration;

11 (B) Identify, protect, and enhance community resiliency to 12 climate change impacts, including social, economic, and built 13 environment factors, that support adaptation to climate impacts 14 consistent with environmental justice; and

15 (C) Address natural hazards created or aggravated by climate 16 change, including sea level rise, landslides, flooding, drought, 17 heat, smoke, wildfire, and other effects of changes to temperature 18 and precipitation patterns.

19 (ii) A natural hazard mitigation plan or similar plan that is guided by RCW 36.70A.020(14), that prioritizes actions that benefit 20 overburdened communities, and that complies with the applicable 21 22 requirements of this chapter, including the requirements set forth in 23 this subsection (9)(e), may be adopted by reference to satisfy these requirements, except that to the extent any of the substantive 24 25 requirements of this subsection (9)(e) are not addressed, or are 26 inadequately addressed, in the referenced natural hazard mitigation plan, a county or city must supplement the natural hazard mitigation 27 plan accordingly so that the adopted resiliency subelement complies 28 29 fully with the substantive requirements of this subsection (9)(e).

(A) If a county or city intends to adopt by reference a federal 30 31 emergency management agency natural hazard mitigation plan in order 32 to meet all or part of the substantive requirements set forth in this 33 subsection (9)(e), and the most recently adopted federal emergency management agency natural hazard mitigation plan does not comply with 34 the requirements of this subsection (9)(e), the department may grant 35 36 the county or city an extension of time in which to submit a natural 37 hazard mitigation plan.

(B) Eligibility for an extension under this subsection prior to
July 1, 2027, is limited to a city or county required to review and,
if needed, revise its comprehensive plan on or before June 30, 2025,

as provided in RCW 36.70A.130, or for a city or county with an
 existing, unexpired federal emergency management agency natural
 hazard mitigation plan scheduled to expire before December 31, 2024.

4 (C) Extension requests after July 1, 2027, may be granted if 5 requirements for the resiliency subelement are amended or added by 6 the legislature or if the department finds other circumstances that 7 may result in a potential finding of noncompliance with a 8 jurisdiction's existing and approved federal emergency management 9 agency natural hazard mitigation plan.

10 (D) A city or county that wishes to request an extension of time 11 must submit a request in writing to the department no later than the 12 date on which the city or county is required to review and, if 13 needed, revise its comprehensive plan as provided in RCW 36.70A.130.

(E) Upon the submission of such a request to the department, the city or county may have an additional 48 months from the date provided in RCW 36.70A.130 in which to either adopt by reference an updated federal emergency management agency natural hazard mitigation plan or adopt its own natural hazard mitigation plan, and to then submit that plan to the department.

(F) The adoption of ordinances, amendments to comprehensive plans, amendments to development regulations, and other nonproject actions taken by a county or city pursuant to (d) of this subsection in order to implement measures specified by the department pursuant to RCW 70A.45.120 are not subject to administrative or judicial appeal under chapter 43.21C RCW.

(10) It is the intent that new or amended elements required after January 1, 2002, be adopted concurrent with the scheduled update provided in RCW 36.70A.130. Requirements to incorporate any such new or amended elements shall be null and void until funds sufficient to cover applicable local government costs are appropriated and distributed by the state at least two years before local government must update comprehensive plans as required in RCW 36.70A.130.

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