CERTIFICATION OF ENROLLMENT

SUBSTITUTE SENATE BILL 5427

68th Legislature 2024 Regular Session

Passed by the Senate February 7, 2024 Yeas 30 Nays 18	CERTIFICATE
	I, Sarah Bannister, Secretary of the Senate of the State of Washington, do hereby certify that the attached is SUBSTITUTE SENATE
President of the Senate	BILL 5427 as passed by the Senate and the House of Representatives on the dates hereon set forth.
Passed by the House February 28, 2024 Yeas 56 Nays 39	
	Secretary
Speaker of the House of Representatives	
Approved	FILED
	Secretary of State
Governor of the State of Washington	State of Washington

SUBSTITUTE SENATE BILL 5427

Passed Legislature - 2024 Regular Session

State of Washington 68th Legislature 2024 Regular Session

By Senate Ways & Means (originally sponsored by Senators Valdez, Billig, Cleveland, Dhingra, Frame, Hasegawa, Hunt, Keiser, Kuderer, Liias, Lovelett, Lovick, Saldaña, Salomon, Stanford, and C. Wilson)

READ FIRST TIME 02/05/24.

AN ACT Relating to supporting people who have been targeted or affected by hate crimes and bias incidents by establishing a reporting hotline and tracking hate crimes and bias incidents; amending RCW 42.56.240; adding a new section to chapter 43.10 RCW; creating new sections; and providing an effective date.

- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. A new section is added to chapter 43.10 RCW to read as follows:
 - (1) The attorney general's office shall oversee a hate crimes and bias incidents hotline staffed during business hours and dedicated to assisting people who have been targeted or affected by hate crimes and bias incidents. The hotline shall:
 - (a) Provide appropriate information and referral to people who have been targeted or affected by hate crimes and bias incidents that is victim-centered, culturally competent, and trauma-informed;
- 16 (b) Be as accessible to as many residents of Washington as 17 possible, regardless of language proficiency, as much as is 18 practically possible within the limits of the resources appropriated 19 to operate the hotline.
- 20 (2) (a) The attorney general's office shall:

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(i) To the extent possible, identify local service providers and culturally specific services to refer people who have been targeted or affected by hate crimes and bias incidents;

- (ii) Coordinate and partner with other counties and any other hotlines relevant to the hotline; and
- (iii) Establish and appoint an advisory committee that will include, among others, representatives from legal aid, at least five community organizations working with historically underserved communities across the state, local and culturally specific service providers, state agencies, and any other entities the attorney general's office deems relevant to the program. The advisory committee shall provide advice and assistance regarding program design, operation, outreach, service delivery objectives and priorities, and funding.
- (b) To ensure that the advisory committee has diverse and inclusive representation of those affected by its work, advisory committee members shall be compensated as provided in RCW 43.03.220.
- (c) Advisory committee members are not entitled to be reimbursed for travel expenses if they are elected officials or are participating on behalf of an employer, governmental entity, or other organization.
- (d)(i) By July 1, 2025, the attorney general's office must develop and implement a pilot hotline program that will assist individuals targeted or affected by hate crimes in at least three counties. One of those counties must be in eastern Washington.
- (ii) By January 1, 2027, the attorney general's office must implement the program statewide.
- (e) No later than July 1, 2027, and at least annually thereafter, the attorney general's office must provide information regarding hate crimes and bias incidents reported to the hotline during the prior calendar year to the governor, senate, and house of representatives, and make the information publicly available on its website, excluding the personal identifying information of any individual.
- (f) Any information regarding hate crimes or bias incidents that reveals the personal identifying information of any individual: (i) Must not be included in any public report prepared in accordance with this section; and (ii) is confidential and exempt from public inspection, copying, or disclosure under chapter 42.56 RCW.
- 39 (3) Any law enforcement agency in this state that receives a 40 report of a hate crime or bias incident shall provide the phone

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number and website address of the hotline to the targeted or affected person.

- (4) Whenever a hate crime is reported to the hotline by a member of the public, the hotline shall inquire whether the person reported the hate crime or bias incident to law enforcement. If the person targeted or affected by the hate crime or bias incident consents to sharing personal identifying information with the primary local law enforcement agency of the jurisdiction in which the hate crime or bias incident occurred, the hotline shall promptly share the targeted or affected person's name, address, and contact information with the primary local law enforcement agency. If the targeted or affected person consents to share some but not all personal identifying information, the hotline must share only the information the targeted or affected person has consented to share.
- (5) The definitions in this subsection apply throughout this section unless the context clearly requires otherwise.
 - (a) "Bias incident" means a person's hostile expression of animus toward another person, relating to the other person's actual or perceived characteristics as listed in RCW 9A.36.080(1) or 49.60.030(1), of which criminal investigation or prosecution is impossible or inappropriate. "Bias incident" does not include any incident in which probable cause of the commission of a crime is established by the investigating law enforcement officer, and does not include expressions of opposition or support for the actions or policies of a foreign or domestic government protected under free speech.
 - (b) "Hate crime" means the commission, attempted commission, or alleged commission of an offense described in RCW 9A.36.080.
 - (c) "Hate crimes and bias incidents hotline" or "hotline" means the communications channel or channels overseen by the attorney general's office pursuant to this section.
 - (d) "Law enforcement agency" means any general or limited authority Washington law enforcement agency as those terms are defined in RCW 10.93.020.
 - (e) "Law enforcement officer" means any general authority, limited authority, or specially commissioned Washington peace officer as those terms are defined in RCW 10.93.020.
- 38 (f) "Local service providers" means providers of services to 39 people who have been targeted or affected by hate crimes and bias 40 incidents, including without limitation crisis intervention,

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advocacy, information and referral, and outreach and awareness, that are located in the same geographic area that the hate crime or bias incident occurred or where the targeted or affected person resides.

- (g) "Personal identifying information" means any information that can be used to distinguish or trace an individual's identity, such as name, prior legal name, alias, mother's maiden name, date or place of birth, residence, mailing address, telephone number, email address, social security number, driver's license number, bank account number, or other similar information.
- 10 (h) "Protected class" means a class of individuals who are
 11 members of, or perceived as being members of, a group based on one or
 12 more of the following shared characteristics: Race, color, religion,
 13 ancestry, national origin, gender, sexual orientation, gender
 14 expression or identity, or mental, physical, or sensory disability.
- **Sec. 2.** RCW 42.56.240 and 2022 c 268 s 31 are each amended to 16 read as follows:
 - The following investigative, law enforcement, and crime victim information is exempt from public inspection and copying under this chapter:
 - (1) Specific intelligence information and specific investigative records compiled by investigative, law enforcement, and penology agencies, and state agencies vested with the responsibility to discipline members of any profession, the nondisclosure of which is essential to effective law enforcement or for the protection of any person's right to privacy;
 - witnesses to or victims of crime or who file complaints with investigative, law enforcement, or penology agencies, other than the commission, if disclosure would endanger any person's life, physical safety, or property. If at the time a complaint is filed the complainant, victim, or witness indicates a desire for disclosure or nondisclosure, such desire shall govern. However, all complaints filed with the commission about any elected official or candidate for public office must be made in writing and signed by the complainant under oath;
 - (3) Any records of investigative reports prepared by any state, county, municipal, or other law enforcement agency pertaining to sex offenses contained in chapter 9A.44 RCW or sexually violent offenses as defined in RCW 71.09.020, which have been transferred to the

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Washington association of sheriffs and police chiefs for permanent electronic retention and retrieval pursuant to RCW 40.14.070(2)(b);

- (4) License applications under RCW 9.41.070, except that copies of license applications or information on the applications may be released to law enforcement or corrections agencies or to persons and entities as authorized under RCW 9.41.815;
- (5) Information revealing the specific details that describe an alleged or proven child victim of sexual assault under age eighteen, or the identity or contact information of an alleged or proven child victim of sexual assault who is under age eighteen. Identifying information includes the child victim's name, addresses, location, photograph, and in cases in which the child victim is a relative, stepchild, or stepsibling of the alleged perpetrator, identification of the relationship between the child and the alleged perpetrator. Contact information includes phone numbers, email addresses, social media profiles, and user names and passwords;
- (6) Information contained in a local or regionally maintained gang database as well as the statewide gang database referenced in RCW 43.43.762;
- 20 (7) Data from the electronic sales tracking system established in 21 RCW 69.43.165;
 - (8) Information submitted to the statewide unified sex offender notification and registration program under RCW 36.28A.040(6) by a person for the purpose of receiving notification regarding a registered sex offender, including the person's name, residential address, and email address;
 - (9) Personally identifying information collected by law enforcement agencies pursuant to local security alarm system programs and vacation crime watch programs. Nothing in this subsection shall be interpreted so as to prohibit the legal owner of a residence or business from accessing information regarding his or her residence or business;
- 33 (10) The felony firearm offense conviction database of felony 34 firearm offenders established in RCW 43.43.822;
- 35 (11) The identity of a state employee or officer who has in good 36 faith filed a complaint with an ethics board, as provided in RCW 37 42.52.410, or who has in good faith reported improper governmental 38 action, as defined in RCW 42.40.020, to the auditor or other public 39 official, as defined in RCW 42.40.020;

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- 1 (12) The following security threat group information collected and maintained by the department of corrections pursuant to RCW 2 72.09.745: (a) Information that could lead to the identification of a 3 person's security threat group status, affiliation, or activities; 4 (b) information that reveals specific security threats associated 5 6 with the operation and activities of security threat groups; and (c) information that identifies the number of security threat group 7 members, affiliates, or associates; 8
- 9 (13) The global positioning system data that would indicate the 10 location of the residence of an employee or worker of a criminal 11 justice agency as defined in RCW 10.97.030;
 - (14) Body worn camera recordings to the extent nondisclosure is essential for the protection of any person's right to privacy as described in RCW 42.56.050, including, but not limited to, the circumstances enumerated in (a) of this subsection. A law enforcement or corrections agency shall not disclose a body worn camera recording to the extent the recording is exempt under this subsection.
 - (a) Disclosure of a body worn camera recording is presumed to be highly offensive to a reasonable person under RCW 42.56.050 to the extent it depicts:
- 21 (i)(A) Any areas of a medical facility, counseling, or 22 therapeutic program office where:
- 23 (I) A patient is registered to receive treatment, receiving 24 treatment, waiting for treatment, or being transported in the course 25 of treatment; or
- 26 (II) Health care information is shared with patients, their 27 families, or among the care team; or
 - (B) Information that meets the definition of protected health information for purposes of the health insurance portability and accountability act of 1996 or health care information for purposes of chapter 70.02 RCW;
- 32 (ii) The interior of a place of residence where a person has a 33 reasonable expectation of privacy;
 - (iii) An intimate image;
- 35 (iv) A minor;

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- (v) The body of a deceased person;
- (vi) The identity of or communications from a victim or witness of an incident involving domestic violence as defined in RCW 10.99.020 or sexual assault as defined in RCW 70.125.030, or disclosure of intimate images as defined in RCW 9A.86.010. If at the

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- time of recording the victim or witness indicates a desire for disclosure or nondisclosure of the recorded identity or communications, such desire shall govern; or
 - (vii) The identifiable location information of a community-based domestic violence program as defined in RCW 70.123.020, or emergency shelter as defined in RCW 70.123.020.
 - (b) The presumptions set out in (a) of this subsection may be rebutted by specific evidence in individual cases.
 - (c) In a court action seeking the right to inspect or copy a body worn camera recording, a person who prevails against a law enforcement or corrections agency that withholds or discloses all or part of a body worn camera recording pursuant to (a) of this subsection is not entitled to fees, costs, or awards pursuant to RCW 42.56.550 unless it is shown that the law enforcement or corrections agency acted in bad faith or with gross negligence.
 - (d) A request for body worn camera recordings must:
- 17 (i) Specifically identify a name of a person or persons involved 18 in the incident;
 - (ii) Provide the incident or case number;

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- 20 (iii) Provide the date, time, and location of the incident or 21 incidents; or
- 22 (iv) Identify a law enforcement or corrections officer involved 23 in the incident or incidents.
 - (e)(i) A person directly involved in an incident recorded by the requested body worn camera recording, an attorney representing a person directly involved in an incident recorded by the requested body worn camera recording, a person or his or her attorney who requests a body worn camera recording relevant to a criminal case involving that person, or the executive director from either the Washington state commission on African American affairs, Asian Pacific American affairs, or Hispanic affairs, has the right to obtain the body worn camera recording, subject to any exemption under this chapter or any applicable law. In addition, an attorney who represents a person regarding a potential or existing civil cause of action involving the denial of civil rights under the federal or state Constitution, or a violation of a United States department of justice settlement agreement, has the right to obtain the body worn camera recording if relevant to the cause of action, subject to any exemption under this chapter or any applicable law. The attorney must explain the relevancy of the requested body worn camera recording to

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the cause of action and specify that he or she is seeking relief from redaction costs under this subsection (14)(e).

- (ii) A law enforcement or corrections agency responding to requests under this subsection (14)(e) may not require the requesting individual to pay costs of any redacting, altering, distorting, pixelating, suppressing, or otherwise obscuring any portion of a body worn camera recording.
- (iii) A law enforcement or corrections agency may require any person requesting a body worn camera recording pursuant to this subsection (14)(e) to identify himself or herself to ensure he or she is a person entitled to obtain the body worn camera recording under this subsection (14)(e).
- (f)(i) A law enforcement or corrections agency responding to a request to disclose body worn camera recordings may require any requester not listed in (e) of this subsection to pay the reasonable costs of redacting, altering, distorting, pixelating, suppressing, or otherwise obscuring any portion of the body worn camera recording prior to disclosure only to the extent necessary to comply with the exemptions in this chapter or any applicable law.
- (ii) An agency that charges redaction costs under this subsection (14)(f) must use redaction technology that provides the least costly commercially available method of redacting body worn camera recordings, to the extent possible and reasonable.
- (iii) In any case where an agency charges a requestor for the costs of redacting a body worn camera recording under this subsection (14)(f), the time spent on redaction of the recording shall not count towards the agency's allocation of, or limitation on, time or costs spent responding to public records requests under this chapter, as established pursuant to local ordinance, policy, procedure, or state law.
 - (g) For purposes of this subsection (14):
- (i) "Body worn camera recording" means a video and/or sound recording that is made by a body worn camera attached to the uniform or eyewear of a law enforcement or corrections officer while in the course of his or her official duties; and
- (ii) "Intimate image" means an individual or individuals engaged in sexual activity, including sexual intercourse as defined in RCW 9A.44.010 and masturbation, or an individual's intimate body parts, whether nude or visible through less than opaque clothing, including the genitals, pubic area, anus, or postpubescent female nipple.

(h) Nothing in this subsection shall be construed to restrict access to body worn camera recordings as otherwise permitted by law for official or recognized civilian and accountability bodies or pursuant to any court order.

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- (i) Nothing in this section is intended to modify the obligations of prosecuting attorneys and law enforcement under *Brady v. Maryland*, 373 U.S. 83, 83 S. Ct. 1194, 10 L. Ed. 2d 215 (1963), *Kyles v. Whitley*, 541 U.S. 419, 115 S. Ct. 1555, 131 L. Ed.2d 490 (1995), and the relevant Washington court criminal rules and statutes.
- (j) A law enforcement or corrections agency must retain body worn camera recordings for at least sixty days and thereafter may destroy the records in accordance with the applicable records retention schedule;
- 14 (15) Any records and information contained within the statewide 15 sexual assault kit tracking system established in RCW 43.43.545;
- 16 (16)(a) Survivor communications with, and survivor records 17 maintained by, campus-affiliated advocates.
 - (b) Nothing in this subsection shall be construed to restrict access to records maintained by a campus-affiliated advocate in the event that:
 - (i) The survivor consents to inspection or copying;
- 22 (ii) There is a clear, imminent risk of serious physical injury 23 or death of the survivor or another person;
 - (iii) Inspection or copying is required by federal law; or
 - (iv) A court of competent jurisdiction mandates that the record be available for inspection or copying.
 - (c) "Campus-affiliated advocate" and "survivor" have the definitions in RCW 28B.112.030;
 - (17) Information and records prepared, owned, used, or retained by the Washington association of sheriffs and police chiefs and information and records prepared, owned, used, or retained by the Washington state patrol pursuant to chapter 261, Laws of 2017; ((and))
 - (18) Any and all audio or video recordings of child forensic interviews as defined in chapter 26.44 RCW. Such recordings are confidential and may only be disclosed pursuant to a court order entered upon a showing of good cause and with advance notice to the child's parent, guardian, or legal custodian. However, if the child is an emancipated minor or has attained the age of majority as defined in RCW 26.28.010, advance notice must be to the child.

- 1 Failure to disclose an audio or video recording of a child forensic
- 2 interview as defined in chapter 26.44 RCW is not grounds for
- 3 penalties or other sanctions available under this chapter; and
- 4 (19) Information exempt from public disclosure and copying under
- 5 section 1(2)(f) of this act.
- 6 <u>NEW SECTION.</u> **Sec. 3.** This act does not create or limit any
- 7 private right of action.
- 8 <u>NEW SECTION.</u> **Sec. 4.** If specific funding for the purposes of
- 9 this act, referencing this act by bill or chapter number, is not
- 10 provided by June 30, 2024, in the omnibus appropriations act, this
- 11 act is null and void.
- 12 <u>NEW SECTION.</u> **Sec. 5.** This act takes effect January 1, 2025.

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