

# HOUSE BILL REPORT

## HB 1198

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**As Reported by House Committee On:**  
Appropriations

**Title:** An act relating to fiscal matters.

**Brief Description:** Making 2025-2027 fiscal biennium operating appropriations.

**Sponsors:** Representatives Ormsby, Gregerson and Macri; by request of Office of Financial Management.

**Brief History:**

**Committee Activity:**

Appropriations: 1/13/25, 3/25/25, 3/27/25 [DPS].

**Brief Summary of Substitute Bill**

- Makes biennial operating appropriations for the 2025-27 biennium and supplemental operating budget appropriations for the 2023-25 biennium.

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### HOUSE COMMITTEE ON APPROPRIATIONS

**Majority Report:** The substitute bill be substituted therefor and the substitute bill do pass. Signed by 19 members: Representatives Ormsby, Chair; Gregerson, Vice Chair; Macri, Vice Chair; Berg, Bergquist, Callan, Cortes, Doglio, Fitzgibbon, Leavitt, Lekanoff, Peterson, Pollet, Ryu, Springer, Stonier, Street, Thai and Tharinger.

**Minority Report:** Do not pass. Signed by 11 members: Representatives Couture, Ranking Minority Member; Penner, Assistant Ranking Minority Member; Schmick, Assistant Ranking Minority Member; Burnett, Caldier, Corry, Dye, Keaton, Manjarrez, Marshall and Rude.

**Staff:** Mary Munroe (786-7391).

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*This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not part of the legislation nor does it constitute a statement of legislative intent.*

**Background:**

The state government operates on a fiscal biennium that begins on July 1 of each odd-numbered year. A two-year biennial operating budget is adopted every odd-numbered year. Supplemental budgets frequently are enacted in each of the following two years after adoption of the biennial budget. Appropriations are made in the biennial and supplemental budgets for the operation of state government and its various agencies and institutions, including higher education, as well as allocations for the funding of kindergarten through grade 12 public schools.

Near General Fund-Outlook (NGF-O) accounts are General Fund-State, the Education Legacy Trust Account, the Opportunity Pathways Account, and the Workforce Education Investment Account.

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**Summary of Substitute Bill:**

The NGF-O appropriations for the 2025-27 biennium are \$77.8 billion. Total budgeted funds are \$150.2 billion (includes state, federal, and other funds).

Supplemental budget changes for fiscal year 2025 are made to the 2023-25 Biennial Operating Budget. The NGF-O appropriations for the 2023-25 biennium, following supplemental changes, are \$72.7 billion. Total budgeted funds are \$142.3 billion.

Changes to fund transfers and other provisions are made.

Additional details can be found at <https://fiscal.wa.gov>.

**Substitute Bill Compared to Original Bill:**

For the 2025-27 biennium, the substitute bill reduces NGF-O appropriations from \$79.4 billion to \$77.8 billion, and reduces total budgeted funds from \$151.8 billion to \$150.2 billion.

For supplemental changes to the 2023-25 Biennial Operating Budget, NGF-O appropriations are reduced from \$72.8 billion to \$72.7 billion, and total budgeted funds are reduced from \$142.6 billion to \$142.3 billion.

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**Appropriation:** The bill contains multiple appropriations. Please see the bill and supporting documents.

**Fiscal Note:** Not requested.

**Effective Date of Substitute Bill:** The bill contains an emergency clause and takes effect immediately, except for Section 929, which takes effect January 1, 2026.

**Staff Summary of Public Testimony:**

Please refer to the January 13, 2025, and the March 25, 2025, recordings of the public hearings on the bill.

**Persons Testifying:**

*Hearing date January 13, 2025, for the original bill.*

(In support of the original bill) Representative Timm Ormsby, prime sponsor; Jim Theofelis, NorthStar Advocates; Sara Robbins, Washington State Office of Civil Legal Aid; Pauli Owen, The Imagine Institute; Larry Jefferson, Director, Washington State Office of Public Defense; Aaron Czyzewski, Food Lifeline; Claire Lane, Anti-Hunger and Nutrition Coalition; Joe McDermott, State Relations Director, King County; Joel Anderson, Washington Student Achievement Council; Jill May, Washington Association for Children and Families; Angela Youtsey, Washington Association for Children and Families; Bradley Forbes, Alzheimer's Association; Suzanne Cabrera, Catholic Community Services; Miri Cypers, Anti-Defamation League Pacific Northwest Region; Jake García, Latino Community Fund of Washington State; Zack Wester, Noble Healthcare; Laurie Weidner, Retired Public Employees Council of WA; Aaron Dickson, Community Employment Alliance; Jacqueline Kinley, Unified Care Systems; Kris Camenzind, Hope Alliance; Sherrie Tinoco, WA State Coalition Against Domestic Violence; Christopher Stanley, Administrative Office of the Courts; Alex Hamasaki, American Heart Association; Katy Warren, WA St. Association of Head Start and ECEAP; Jack Edgerton, KidVantage; Nikki Storms, Chehalis West Assisted Living; Stacy Dym, The Arc of Washington State; Tammy Bowen; John Lemus; Cathy Knight, WA Association of Area Agencies on Aging (W4A); Rashi Gupta, UW Medicine; Shelly Willis; Shawn Latham, Self Advocates In Leadership; Leslie Emerick, WA Acupuncture and Eastern Medicine Association (WAEMA); Scott Richards, The Nature Conservancy; Roger Rogoff, Office of Independent Investigations; Jolynn Kenney, MENTOR Washington; Ramona Brandes, Washington Defender Association and Washington Association of Criminal Defense Lawyers; David Beckstrom; Altinay Karasapan; and Collin Bannister, The Washington Student Association.

(Opposed to the original bill) Larry Delaney, Washington Education Association; James King, Citizens for Parks and Recreation; Andrea Gamboa, Tukwila Education Association; Tim Eyman, Initiative Activist; Tyler Muench, Office of Superintendent of Public Instruction; Teresa Andree, Park Rose Care Center; Joany Schimmelfennig, Good Samaritan Health Care Center; Casey Brown, Association of Washington School Principals; Dieu Dinh, Hudson Bay Health and Rehab; Rick Chisa, Public School Employees of Washington (PSE); Mark von Walter; Lyle Lewin, Shelton Health and Rehabilitation Center; Ken Alexander, Alderwood Manor; Marissa Rathbone, Washington State School Directors' Association; Tom Davis, WA Forest Protection Association; Len McComb, Washington State Hospital Association; Charlie Brown, Tacoma, Federal Way, Puyallup,

Clover Park, Bethel, and Other School Districts; Max Martin, Association of Washington Business; Paula Sardinas, WA Build Black Alliance (WBBA); Kathryn Kurtz, Pacific Education Institute; Xandra Johnson; Jennifer Hamilton, Main Residential Care; and John Worthington.

(Other testimony on the original bill) Samantha Masters, Akin; Ashley Dutton, Wonderland Child and Family Services; Kim Justice, Partners for Our Children; Melanie Smith, WA Long Term Care Ombuds Program; Nicole Kern, Planned Parenthood Alliance Advocates; Nikki Lockwood, Spokane Public Schools; Angela Steck, Washington State PTA; Morgan Hickel, University of Washington; Melissa Johnson, Community Residential Services Association; Aaron Yared, Building Changes; Carlyn Sampson, Rebuilding Hope Sexual Assault Center; Nathan Koch, Washington Family Support Network; Paula Reed, Children's Advocacy Centers of Washington; Candice Bock, Association of Washington Cities; Steve DuPont, Central Washington University; Henterson Carlisle, Center for High School Success; Jeanne Willard, Everett Public Schools; Thomas Caudle, Renton Public Schools; Emily Murphy, Child Care Aware of Washington; Liz Trautman, Stand for Children Washington; Demas Nesterenko, SEIU 775; Kati Durkin, Washington Federation of State Employees; Stephanie Widhalm, Partners with Families and Children; Audrey Miller Garcia, American Cancer Society Cancer Action Network; Dawn Rains, Treehouse; Jacob Vigdor, University of Washington Faculty; Steve Hobbs, Secretary of State, Office of Secretary of State; Hollianne Monson, Catholic Community Services; Samuel Martin, Washington Coalition for Homeless Youth Advocacy; Nancy Sapiro, Jewish Community Relations Council and Jewish Federation; Charles Smith, The Mockingbird Society; Giannina Ferrara, Center for Children and Youth Justice; Noah Seidel, Office of Developmental Disabilities Ombuds; Roxana Gomez, Director of Policy and Systemic Advocacy and Legal Counsel for Youth and Children; Shaun Cross, Maddie's Place; Jim CastroLang, Thrive International; Michele Thomas, WA Low Income Housing Alliance; Evan Woods, WeTrain WA Grocery Apprenticeship Program; Hali Willis, Seattle, King County Coalition on Homelessness; Stephen Bollens, Washington State University Faculty Senate; Jeff DeLuca, Washington State Community Action Partnership; Chris Bailey, State Board for Community and Technical Colleges; Tim Stokes, South Puget Sound Community College and State Board for Community and Technical Colleges; Ramona Hattendorf, The Arc of King County; Nora Selander, Western Washington University; Lisa Daugaard, Purpose Dignity Action (PDA); Carolanne Sanders Lundgren, Purpose Dignity Action (PDA); Nichole Alexander, Purpose Dignity Action (PDA); Chris Mulick, Washington State University; Malika Lamont, Purpose Dignity Action (PDA); Seamus Petrie, Washington Public Employees Association; Richard Burton, AFT Washington; Luc Jasmin III, Community Minded Enterprises; Guillermo Rogel, Front and Centered; Linda Thompson, Washington Association for Substance Misuse and Violence Prevention (WASAVP); Cortney Marabetta, AFT Washington; David Buri, Eastern Washington University; Jacqueline Kinley, Unified Residential Care; Peter Diedrick, WA State School Retirees' Association; and Emma Scalzo, Balance Our Tax Code.

*Hearing date March 25, 2025, for the proposed substitute bill.*

(In support of the proposed substitute bill) Danny Orrantia, Evergreen High School; Joe McDermott, State Relations Director, King County; Brad Forbes, Alzheimer's Association; Paul Jewell, Washington State Association of Counties; Molly Lawson, CHSS-9th Grade Success; Tasha Mae, Advocacy Queen; Sumayo Mohamed; Cathy Murahashi, The Arc of Washington; Deborah O'Neal, American Renewal 1870; Claire Lane, Anti-Hunger and Nutrition Coalition; Aaron Dickson, Community Employment Alliance; John Lemus, AtWork!; Cindi Laws, Federal Way Public Market; Jesse Wineberry, Washington Equity Now Alliance (WENA); Laura Cepoi, Washington Association of Area Agencies on Aging (W4A); David Dunphy, Youth Experiential Training Institute (Y.E.T.I.); Jacqueline Reyes, The Wilderness Society and The No Child Left Inside Program; Terri Anderson, Tenants Union of Washington State; Mark Streuli, NW Ironworkers and International Union of Painters; Christopher Ellis, Bricklayers and Allied Craftworkers Local 1; Laura Dow, Kinship Navigator Program; and Davida Ingram, SAARC.

(Opposed to the proposed substitute bill) Sue Nightingale, Washington Education Association and Association of Higher Education; Bill Lyne, United Faculty of WA and Washington Education Association; Tim Eyman, Initiative Activist; Mark Von Walter, Action DD; Carolanne Sanders Lundgren, Purpose Dignity Action; Diane Radischat, SHAG Arrowhead Gardens Residents Community; Morgan Hickel, University of Washington; Kathryn Kurtz, Pacific Education Institute; Jordan Duncan, Chehalis School District; Tim Merlino, ESD 112; Chase Buffington, Washington Outdoor School Coalition; John Hayes, Washington Outdoor School Coalition; Charlie Brown, South Sound Superintendents and Federal Way Schools and School Alliance; Megan Karch, IslandWood; John Heckel, Washington State Music Therapy Task Force; Melissa McCabe Gombosky, AESD Network; Dominique Davis, Community Passageways; Kristen Keltz, Skagit Tourism Bureau; Tammy Dunn, Snohomish County Sports Commission; Lisa Thatcher, Eastern Washington Historical Society; Todd Chaput, Economic Alliance of Lewis County; Nichole Alexander, Purpose Dignity Action; Febe Fekadu, Evergreen Treatment Services REACH; Jon Grant, Low Income Housing Institute; Chris Mulick, Washington State University; Michael Woody, Visit Seattle; Miriam Battson, Gig Harbor Chamber of Commerce; Nora Selander, Western Washington University; John Carmichael, President, The Evergreen State College; Scott Hazlegrove, WA Association of Sewer and Water Districts; Oliver Miska; Lori McRea Keller, Bellevue College; Kathy Schmit, Customer Success Manager and CCI Learning and Former CTE Teacher; Patty Eckelman, Teacher, Auburn Mountainview High School; Hailey Tsang, Student, Lake Stevens High School; Nathan Tippmann, Evergreen Geoduck Student Union; and Ismael Vivanco, NWESD 189.

(Other testimony on the proposed substitute bill) Tyler Muench, Office of Superintendent of Public Instruction; Kim Justice, Partners for Our Children; Myle Tang, Stand for Children Washington; Henterson Carlisle, Center for High School Success; Jim Theofelis, NorthStar Advocates; Sam Pike, Washington Family Support Network; Pauli Owen; Megan Moore, Washington State Public Health Association; Cynthia Green; Larry Delaney, Washington Education Association; Katy Warren, WA State Association of Head Start and ECEAP; Reid Saaris, Children's Alliance; Larry Jefferson, Director, Washington State Office of Public Defense; Sara Robbins, Washington State Office of Civil Legal Aid; Aaron Yared,

Building Changes; Roxana Gomez, Legal Counsel for Youth and Children; Melissa Johnson, Community Residential Services Association; Ashley Dutton, Wonderland Child and Family Services; Sean Graham, Washington State Medical Association; Sandra Gorman-Brown, Washington Association for Children and Families; Jill May, Washington Association for Children and Families; Paula Reed, Children's Advocacy Centers of Washington; Alison Eisinger, Seattle, King County Coalition on Homelessness; Annalise Martucci, Office of Civil Legal Aid; Suzi Fode, New Hope; Melanie Smith, WA State LTC Ombuds Program; Emily Brice, Northwest Health Law Advocates; Giannina Ferrara, Center for Children and Youth Justice; Roger Rogoff, Office of Independent Investigations; Dawn Rains, Treehouse; Kathryn Gardow, Chair, Public Works Board; Karina Patel, The Tubman Center for Health and Freedom; Karen Pillar, TeamChild; Jolynn Kenney, MENTOR Washington; LaDessa Croucher, Resolution Washington; Lelach Rave, WCAAP; Sam Hatzenbeler, Economic Opportunity Institute; Denise Rodriguez, Washington Homeownership Resource Center; Karen Strickland, American Federation of Teachers WA; Kelly Campbell, Visitor and Convention Bureau of Thurston County and Experience Olympia and Beyond; Carma Matti-Jackson, Washington Health Care Association; Alyssa Odegaard, LeadingAge Washington; Bret Heiner, Ensign Services and Pennant WA; Chaim Wolmark, Caldera Care; Chris Beckers, Parkside Retirement Community; Christina McPeak, Lacey Post Acute and Rehabilitation; Rick Chisa, Public School Employees of WA and SEIU 1948; Terry Kinjo, International Families Justice Coalition; Jane Davis, Landmark Care and Rehabilitation; Jason Odenthal, Evergreen Healthcare; Jim Roe, Sapphire at Woodway Senior Living; Scott Carlston, Avamere Rehabilitation of Ridgemont; Abigail Robles Vazquez; Amy Seils, Cascadia Healthcare; Carol Ann Andrews, Olympic View Care; Christopher Stanley, Administrative Office of the Courts; Asher Lang, Everett High School; Anni-Michele Jean-Pierre, Children's Alliance; Matthew Wilson, Oasis Youth Center; Jaime Bodden, WSALPHO; Courtney Williams, The Adult Family Home Council; Emily Mikkelsen, Early Learning Action Alliance; Samuel Martin, Washington Coalition for Homeless Youth Advocacy; Chief Justice Debra Stephens, Board for Judicial Administration; Ramona Brandes, Washington Defender Association and Washington Association of Criminal Defense Lawyers; Vanessa Reyes, Washington Immigrant Solidarity Network; Guillermo Zazueta, OneAmerica; Vanessa Gutierrez, Northwest Immigrant Rights Project; Mia Shigemura, Washington State Budget and Policy Center; Alex Hamasaki, American Heart Association; Stacy Christ, Full Life Care; Cricket Farr, Full Life Care; Scott Nelson, Office of the Washington State Auditor; Patricia Castaneda, Manzanita House; Anna Bondarenko; Ramona Hattendorf, The Arc of King County; Travor Kagochi, Stand for Children; Samantha Fogg, Seattle Council PTSA Co-President; Po Leapai; Kyla Shkerich Blair, Maddie's Place; Aaron Czyzewski, Food Lifeline; Candice Bock, Association of Washington Cities; Maile Hadley, First Five Fundamentals; Dr. Chris Bailey, Interim Executive Director and WA State Board for Community and Technical Colleges; Marissa Rathbone, Washington State School Directors' Association; Tyler Running Deer, eCityGov Alliance Executive Director; David Buri, Eastern Washington University; Naeem Anis, Catholic Community Services; Emmett Mills, Washington State School Retirees' Association; Melanie Harding, Municipal Research and Services Center (MRSC); Robin Miller, WASE; Noel Gomez, Washington Against Sexual

Exploitation (WASE Forward); Tom Salzer, Washington Association of Conservation Districts; Mindy Schaffner, Ensign Services; Will Daugherty, Pacific Science Center; Zeta Strickland, Pacific Science Center; Lynn Kimball, Washington Association of Area Agencies on Aging; Daniel Gomez Nava, Latino Community Fund WA; Shawn Latham, Self Advocates In Leadership; Radu Smintina, School's Out Washington; Steve Stein, PISCES International; Mark Neufville, Spokane Falls Community College; Deb Well, Central Washington University; Nicole Gomez, Washington Federation of State Employees and Lobbyist; Kurt Spiegel, Washington Federation of State Employees; Brooks Riendl, City of Poulsbo; Doug Fessler, Kittitas County; Tristan Eddy, Justice for Girls; Daniel Lugo, YMCA of Greater Seattle; Clair Olivers, Retired Public Employees Council of WA; Mike Peroni, Northwest Agriculture Business Center; Annie McGrath, State of Washington Tourism; Mike Moe, State of Washington Tourism; Seamus Petrie, Washington Public Employees Association; Steve DuPont, Central Washington University; Elaine Purchase, Pediatric Interim Care Center; Jeri Moomaw, Innovations Human Trafficking Collaborative; Amber Carter, Washington Workforce Association; William Westmoreland, Pacific Mountain WDC; Mark Mattke, Spokane Workforce Council; Anne Anderson, Washington State Narcotics Investigators Association; Sam Ligon, EWU Faculty Legislative Representative; Mohamed Khalif, The International Medical Graduates Academy; Rashi Gupta, UW Medicine; Bill Clarke, WA PUD Association; Victoria Woodards, Mayor, City of Tacoma; Kevin Lewis, Visit Tri-Cities; Philippe Knab, The Washington State Office of Civil Legal Aid; Sabine von Preyss, MD, CMD, FACP, Transitional Care Center; John Cooper, Yakima Valley Tourism; Leslie Swindell, Ridgefield Living Center; Carl Moody, Mira Vista Care Center; Sean Flynn, Public Disclosure Commission; Altinay Karasapan, Climate Solutions; Chloe Gale, Evergreen Treatment Services; Guy Glaeser, Visit Walla Walla; Angela French, Imagination Library of Washington; Brittany Williams, United Way of Snohomish County; Steve Hobbs, Secretary of State, Office of the Secretary of State; Scott Richards, The Nature Conservancy; Rose Noble, Visit Spokane; Ryan Davis, Financial Empowerment Network; Jeff DeLuca, Washington State Community Action Partnership; Linda Garcia, Washington State Community Action Partnership; Rachel Dorn, AFT Washington; Kristin Ferrera, President of the Superior Court Judges Association; Cindy Larsen, Snohomish County Superior Court Judge; Jennifer Forbes, Kitsap County Superior Court Judge; Sheley Secrest, NAACP State Area Conference President of AK, OR, WA; Dominique Davis, Community Passageways; Tiffany Olson, Crisis Connections; Christoph Mair, Washington State Labor Council and AFL-CIO; Whitney Fey, YMCA of Greater Seattle; Isela Bonilla, Washington Student Association; Katie Kolan, Washington State Hospital Association; Caitlin Duncan, Save The Children; Evan Woods, WeTrain WA Grocery Apprenticeship Program; Pam Hinsaker, Senior Advisor, The Dollywood Foundation; Maria Batayola, Environmental Justice Council; Brian Kim, WSU Student; Alison Mondy, Arcora Foundation; Jack Murphy, Douglas County Juvenile Court Administrator; Sai Samineni; Dorothy Miller, Seattle Children's Hospital; Cliff Myers, Visit Vancouver Washington; and Kurtis Robinson, Revive.

**Persons Signed In To Testify But Not Testifying:** None.