

SENATE BILL REPORT

ESSB 5167

As Passed Senate, March 29, 2025

Title: An act relating to fiscal matters.

Brief Description: Making 2025-2027 fiscal biennium operating appropriations and 2023-2025 fiscal biennium second supplemental operating appropriations.

Sponsors: Senate Committee on Ways & Means (originally sponsored by Senators Robinson and Nobles; by request of Office of Financial Management).

Brief History:

Committee Activity: Ways & Means: 1/14/25, 3/25/25, 3/27/25 [DPS, DNP].

Floor Activity: Passed Senate: 3/29/25, 28-21.

Brief Summary of Engrossed First Substitute Bill

- Makes biennial operating budget appropriations for the 2025-27 fiscal biennium.

SENATE COMMITTEE ON WAYS & MEANS

Majority Report: That Substitute Senate Bill No. 5167 be substituted therefor, and the substitute bill do pass.

Signed by Senators Robinson, Chair; Stanford, Vice Chair, Operating; Trudeau, Vice Chair, Capital; Frame, Vice Chair, Finance; Cleveland, Conway, Dhingra, Hansen, Hasegawa, Kauffman, Pedersen, Riccelli, Saldaña, Wellman and Wilson, C..

Minority Report: Do not pass.

Signed by Senators Gildon, Ranking Member, Operating; Torres, Assistant Ranking Member, Operating; Dozier, Assistant Ranking Member, Capital; Braun, Muzzall, Wagoner and Warnick.

Staff: Samuel Brown (786-7470)

This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not part of the legislation nor does it constitute a statement of legislative intent.

Background: The operating expenses of state government and its agencies and programs are funded on a biennial basis by an omnibus operating budget adopted by the Legislature in odd-numbered years. State operating expenses are paid from the state general fund and from various dedicated funds and accounts.

Summary of Engrossed First Substitute Bill: Biennial appropriations for the 2025-27 fiscal biennium for the various agencies and programs of the state are enacted, including appropriations for general government agencies, human services programs, natural resources agencies, and educational institutions.

Appropriation: The bill contains appropriations from various accounts.

Fiscal Note: Not requested.

Creates Committee/Commission/Task Force that includes Legislative members: No.

Effective Date: The bill contains an emergency clause and takes effect immediately.

Staff Summary of Public Testimony on Original Bill (January 14, 2025): Please refer to the January 14, 2025 recording of the public hearing on the Senate Ways & Means Committee Schedules, Agendas & Documents website at <https://app.leg.wa.gov/committeeschedules/#!/WM/////year>.

Persons Testifying (January 14, 2025): K-12 Public Schools. CON: Janie White, Washington Education Association; Andrea Gamboa, Tukwila Education Association; Tyler Muench, Office of Superintendent of Public Instruction; Trevor Greene, Yakima School District Superintendent; Monique Dugaw, ESD 112; John Hannah, Morton School District; Melissa McCabe Gombosky, Vancouver, Evergreen, Richland, and Spokane Public Schools; Devin Gombosky, ESD 105 Schools Coalition; Rick Chisa, Public School Employees of Washington (PSE); Tim Eyman, Initiative Activist; Charlie Brown, Skills Centers Directors; Kathryn Kurtz, Pacific Education Institute; Mitch Denning, Alliance of Educational Associations.

OTHER: Samuel Martin, School's Out Washington; Angela Steck, Washington State PTA; Henterson Carlisle, Washington Center for High School Success; Dr. José Rivera, Grandview School District; Molly Lawson, Washington Center for High School Success; Liz Trautman, Stand for Children Washington; Dawn Rains, Treehouse; Yokiko Hayashi-Saguil, College Success Foundation; James Dorsey, College Success Foundation; Casey Brown, Association of Washington Principals; Cortney Marabetta, AFT Washington; Ramona Hattendorf, The Arc of King County; Andrew Villeneuve, Northwest Progressive Institute; Paula Sardinas, FMS Global Strategies/WBBA.

Higher Education. PRO: Joel Anderson, Washington Student Achievement Council.

OTHER: Steve DuPont, Central Washington University; Morgan Hickel, University of Washington; Jacob Vidor, University of Washington Faculty; Stephen Bollens, Washington State University Faculty Senate; Chris Bailey, State Board for Community and Technical Colleges; Chemene Crawford, Everett Community College, State Board for Community and Technical Colleges; Nora Selander, Western Washington University; Jaeney Hoene, AFT-WA; Sandy Kaiser, The Evergreen State College; Chris Mulick, Washington State University; David Buri, Eastern Washington University.

Early Learning. PRO: Aida Rodriguez, The Imagine Institute; Joel Ryan, WA State Association of Head Start & ECEAP; Emily Poncik, Family Connects Pierce County and Pierce County Early Childhood Network.

CON: Rachel Hall, Washington Communities for Children; Paula Sardinas, WBBA.

OTHER: Emily Murphy, Child Care Aware of Washington.

Employee Compensation. PRO: Miri Cypers, Anti-Defamation League Pacific Northwest Region; Nicole Gomez, Washington Federation of State Employees.

OTHER: Seamus Petrie, Washington Public Employees Association; Peter Diedrick, WA State School Retirees' Association.

Mental Health. PRO: Rashi Gupta, UW Medicine.

OTHER: Alison Price, Rural Resources Victim Services and Children's Advocacy Center; Anna Nepomuceno, NAMI WA.

Human Services. PRO: Jim Theofelis, NorthStar Advocates; Jill May, Washington Association for Children & Families; Angela Youtsey, Washington Association for Children & Families; Dan Watt, Unified Care Systems; Zack Wester, Noble Healthcare; Aaron Dickson, Community Employment Alliance; Jacqueline Kinley, Unified Care Systems; Kris Camenzind, Hope Alliance; Sherrie Tinoco, WA State Coalition Against Domestic Violence; Lynn Kimball, Washington Association of Area Agencies on Aging; Jack Edgerton, KidVantage; Nikki Storms, Chehalis West Assisted Living; Glenna Wickett, Brookdale Senior Living; Todd Margeson, Brookdale Fairhaven; Blake Duarte; Aaron Czyzewski, Food Lifeline; Jane Pak, Snohomish County Legal Services; Cathy Murahashi, The Arc of Washington; Bradley Forbes, Alzheimer's Association; Leslie Emerick, WA Acupuncture and Eastern Medicine Association (WAEMA); Lori Grassi, WA State Chiropractic Association; Cynthia Green, Catholic Community Services; Jessica Renner, Self Advocates in Leadership (SAIL).

CON: Teresa Andree, Park Rose Care Center; Joany Schimmelfennig, Good Samaritan Health Care Center; Dieu Dinh, Hudson Bay Health and Rehab; Carol Ann Andrews, Olympic View Care; Lyle Lewin, Shelton Health and Rehabilitation Center; Marc

Schneiderman, Frontier Rehabilitation and Extended Care Center; Mark von Walter; Steven Hughes, Regency at the Park Skilled Nursing Facility; Cara Boyer, Emerald City; Danielle Wallace; Tiffany Birrell, Highland Health and Rehabilitation of Cascadia; LEN MC COMB, WASHINGTON STATE HOSPITAL ASSOCIATION.

OTHER: Ashley Dutton, Wonderland Child and Family Services; Melanie Smith, WA State LTC Ombuds Program; Trish Dauer, Start Early Washington; Nicole Kern, Planned Parenthood Alliance Advocates; Michele Thomas; Samuel Martin, The Mockingbird Society; Charles Smith, The Mockingbird Society; Kim Justice, Partners for Our Children; Aaron Yared, Building Changes; Laurel Redden, King County Sexual Assault Resource Center; PAULA REED, Children's Advocacy Centers of Washington; Alyssa Odegaard, LeadingAge Washington; Melissa Johnson, Community Residential Services Association; Jessica Johnson; Hollianne Monson, Catholic Community Services; Nicholas Oakley, Center for Children & Youth Justice; Noah Seidel, Office of Developmental Disabilities Ombuds; Shaun Cross, Maddie's Place; Jeff DeLuca, Washington State Community Action Partnership; Rob Huff; Anna Bondarenko, Thrive International; Nichole Alexander, Purpose Dignity Action (PDA); Carolanne Sanders Lundgren, Purpose Dignity Action (PDA); Malika Lamont, Purpose Dignity Action (PDA); Sam Scott, Snohomish County Legal Services; Scott Waller, WASAVP - Washington Association for Substance misuse and Violence Prevention; Benjamin Ramm; Ramona Hattendorf, The Arc of King County; Edward Pospisil, Unified Residential Care; Katherine Young/Homen; Tim Sigler, Community Minded Enterprise.

Natural Resources. PRO: Altinay Karasapan; Scott Richards, The Nature Conservancy; John Floberg, Washington State Parks Foundation.

CON: James King, Citizens for Parks and Recreation; Tom Davis, WA Forest Protection Association.

OTHER: Michael Moran, Confederated Tribes of the Colville Reservation.

All Other. PRO: Sara Robbins, Washington State Office of Civil Legal Aid; Larry Jefferson, Director, Washington State Office of Public Defense; Laurie Weidner, Retired Public Employees Council of WA; Melissa Johnson, District & Municipal Court Judges Association; Alex Hamasaki, American Heart Association; Roger Rogoff, Office of Independent Investigations; Christopher Stanley, Administrative Office of the Courts; Ramona Brandes, Washington Defender Association/Washington Association of Criminal Defense Lawyers.

CON: Max Martin, Association of Washington Business; Paula Sardinias, FMS Global Strategies/WBBA; Sai Samineni, Dream Investment Strategies Inc; Lyn Idahosa.

OTHER: Nathan Koch, Washington Family Support Network; Candice Bock, Association of Washington Cities; Radu Smintina, School's Out Washington; Steve Hobbs, Office of

Secretary of State; Melissa Gombosky, Big Smiles Pediatric Dentistry; Mohamed Khalif, The International Medical Graduates Academy (TIMGA); Emma Scalzo, Balance Our Tax Code; Nancy Sapiro, Jewish Community Relations Council of the Jewish Federation of Greater Seattle.

Persons Signed In To Testify But Not Testifying (January 14, 2025): No one.

Staff Summary of Public Testimony on Proposed Substitute (March 25, 2025): *The committee recommended a different version of the bill than what was heard.* Please refer to the March 25, 2025 recording of the public hearing on the Senate Ways & Means Committee Schedules, Agendas & Documents website at <https://app.leg.wa.gov/committeeschedules/#!/WM/////year>.

Persons Testifying (March 25, 2025):

K-12 Public Schools. PRO: Eric Carlson, Royal High School; Courtney McCoy, Royal High School; Danica Noble, Washington State PTA; Marissa Rathbone, Washington State School Directors' Association; Molly Griffiths, Pacific Education Institute; Charlie Brown, South Sound Superintendents, Federal Way Schools, School Alliance; Megan Karch, IslandWood.

CON: Tim Merlino, ESD 112, Superintendent; Rob Roettger, NEWESD 101; Jessica Vavrus, Association of Educational Service Districts (AESD), Executive Director; Oliver Miska; Kathy Schmit, Customer Success Manager, CCI Learning – former CTE Teacher WA; Patty Eckelman, Teacher, Auburn Mountainview High School; Bill Hole, U.S. Licensing; Hailey Tsang, Lake Stevens High School; Ismael Vivanco, NWESD 189.

OTHER: Liz Trautman, Stand for Children Washington; Dr Doug Judge, Center for High School Success; Larry Delaney, Washington Education Association; Heather Christianson, Public School Employees of WA/SEIU 1948; Samantha Fogg, Seattle Council PTSA Co-President; Adam Aguilera, Evergreen Education Association; Samuel Martin, School's Out Washington; Ramona Hattendorf, The Arc of King County; Tyler Muench, Office of Superintendent of Public Instruction; Radu Smintina, School's Out Washington; Jennifer Ziegler, Alliance of Boys & Girls Clubs of Washington; Paula Sardinas, FMS Global Strategies/WBBA; Tracy Godat, Financial Education Public Private Partnership.

Higher Education. CON: Bill Lyne, United Faculty of WA/Washington Education Association; Tim Eyman, Initiative Activist; Nora Selander, Western Washington University; Ashley Ramirez, Associated Students of the University Washington Tacoma; Nathan Tippmann, Evergreen Geoduck Student Union.

OTHER: Karen Strickland, American Federation of Teachers - WA; Dr. Chris Bailey, WA State Board for Community & Technical Colleges; Dr. Chemene Crawford, President at Everett Community College; David Buri, Eastern Washington University; Jacob Vigdor, University of Washington Faculty; Joe Dacca, University of Washington; Steve DuPont, Central Washington University; Chris Mulick, Washington State University; Helena

Ribeiro, AFT 1789; NINA CARTER, EVERGREEN STATE COLLEGE ADVOCATES; Miles Parker, GPSS, UW Seattle; Isela Bonilla, Washington Student Association; Terrell Stalworth, Associated Students of Tacoma Community College.

Early Learning. CON: Leanne Dixon, Harvard Park Children's Learning Center North; Kaija Stasko, Brightspark; Nancy Santoyo, Early Childhood Mental Health Consultant.

OTHER: Aida Rodriguez; Katy Warren, WA State Assn of Head Start and ECEAP; Emily Mikkelsen, Early Learning Action Alliance; Maile Hadley, First Five Fundamentals; Brooke Fisher-Clarke, Imagination Library of Washington; Kristi Birkeland, United Way of Whatcom County.

Employee Compensation. PRO: Michael Moran, Washington State School Retirees Association.

CON: Kati Durkin, Washington Federation of State Employees; Mike Yestramski, Washington Federation of State Employees; Seamus Petrie, Washington Public Employees Association; Michael Rainey, AFSCME Council 2.

OTHER: Danielle Garrett.

Mental Health. PRO: Jeffrey Kallas, WA Assoc for Behavioral Analysis; Anna Nepomuceno, NAMI Washington.

OTHER: Lelach Rave, WCAAP.

Human Services. PRO: Brad Forbes, Alzheimer's Association; Joe McDermott, State Relations Director | King County; Jaime Bodden, WSALPHO; Jack Edgerton, KidVantage; Michael Moran, 1. Chehalis Tribe. 2. Colville Tribes; Stacy Dym, The Arc of Washington State; Nicole Kiddoo, Washington Association of Area Agencies on Aging; Mohamed Khalif, The International Medical Graduates Academy; Aaron Dickson, Community Employment Alliance; Lance Morehouse, Sherwood Community Services; John Lemus, AtWork!.

CON: Nicholas Oakley, Center for Children & Youth Justice; Terri Anderson, ACTION DD; Chloe Gale, Evergreen Treatment Services.

OTHER: Kim Justice, Partners for Our Children; Jim Theofelis, NorthStar Advocates; Amy Brackenbury, Washington State Public Health Association; Kimberly Nyland; Melissa Johnson, Community Residential Services Association; Aaron Yared, Building Changes; Roxana Gomez, Legal Counsel for Youth and Children; Ashley Dutton, Wonderland Child and Family Services; Sean Graham, Washington State Medical Association; Sherrie Tinocco, Washington State Coalition Against Domestic Violence; Paula Reed, Children's Advocacy Centers of Washington; Alison Eisinger, Seattle / King County Coalition on Homelessness; Whitney Carlson, Washington Association for Children and Families; Jill May, Washington Association for Children and Families;

Melanie Smith, WA State LTC Ombuds Program; Emily Brice, Northwest Health Law Advocates; Katie Hurley, King County Department of Public Defense; Karina Patel, The Tubman Center for Health and Freedom; Karen Pillar, TeamChild; LaDessa Croucher, Resolution Washington; Marc Cote, Parkview Services; Charles Smith, The Mockingbird Society; Jeff Abdullah, The Mockingbird Society; Hollianne Monson, Catholic Community Services; Diane Figley, Catholic Community Services; Mike Bonck; Julie McGuire; Naoko Shatz, International Families Justice Coalition; Eli Oscherowitz, Caldera Care; Elizabeth Fachting, Lacey Post Acute & Rehabilitation; Nikki Storms, Chehalis West Assisted Living; Jessika Booth, Ensign Services/Pennant WA; Courtney Williams, The Adult Family Home Council; Alyssa Odegaard, LeadingAge Washington; Lou Antiquiera, Pacific Care and Rehabilitation; April Hamilton; Cricket Farr, Full Life Care; Michele Thomas, Washington Low Income Housing Alliance; Shaun Cross, Maddies Place; Aaron Czyzewski, Food Lifeline; Jim CastroLang; Ramona Hattendorf, The Arc of King County; Ashe Tippins, Washington Low Income Housing Alliance; Anne Burkland, Communities for Functional Zero; Nicole Kern, Planned Parenthood Alliance Advocates; Reuben Cottingham, Washington Family Support Network; Noah Seidel, Office of Developmental Disabilities Ombuds; Trisha Matthieu, Catholic Community Services - King County; Felicia Kopperdahl; John Traugott, Washington Workforce Association; Shellie Willis, Workforce Central; Joy Emory, Workforce Snohomish; Van Dinh-Kuno, Refugee and Immigrant Services NW; Tracy Matthews, Pallet Shelter; Shawn Latham, Serlf Advocates In Leadership; Blake Baldwin, Thriving Together NCW; Daniel Lugo; Max Lau, Children's Alliance; Ryan Davis, Financial Empowerment Network; Linda Garcia, Washington State Community Action Partnership; Elizabeth Jennings, Community Action of Skagit County; Jeff DeLuca, Washington State Community Action Partnership; Talauna Reed, Tenants Union of Washington State; Joe Kendo, Washington State Labor Council, AFL-CIO; Deb Miller, Action Health Partners; Aundrea Jackson, Crisis Connections; Marta Kidane, Low Income Housing Institute (LIHI).

Natural Resources. PRO: Michael Moran, Confederated Tribes of the Colville Reservation; Mike Peroni, Northwest Agriculture Business Center.

CON: Paula Swedeen, Conservation Northwest; Jacqueline Reyes, The Wilderness Society and The No Child Left Inside Program; Brooke Ahlegian Pressly, The City of Mount Vernon Parks and Enrichment Services; DAVID DUNPHY, Youth Experiential Training Institute (Y.E.T.I.).

OTHER: Tom Salzer, Washington Association of Conservation Districts; Scott Richards, The Nature Conservancy.

All Other. PRO: Paul Jewell, Washington State Association of Counties; Derek Young, Washington State Association of Counties; JESSE WINEBERRY, WASHINGTON EQUITY NOW ALLIANCE (WENA); David Koenig, Retired Public Employees Council of WA; Tara Kinzy, American Renewal 1870; Mark Streuli, NW Ironworkers Dist Council. Internat. Union of Painters and allied trades; Christopher Ellis, Bricklayers & Allied Craftworkers Local 1; Davida Ingram, SAARC; Paula Sardinias, WBBA/FMS Global

Strategies.

CON: Alex Hamasaki, American Heart Association; Lisa Daugaard, Purpose Dignity Action; Wesley Jessup, Eastern Washington Historical Society; Everett Maroon, Blue Mountain Heart to Heart; Eric Richey, Whatcom County Prosecuting Attorney's Office; Audrey Miller Garcia, American Cancer Society Cancer Action Network; Kathryn Gardow, Chair, Public Works Board; Kristen Keltz, Skagit Tourism Bureau; Deborah O'Neal, American Renewal 1870; Blaze Vincent, Freedom Project; dominique Davis, Community Passageways; Michael Woody, Visit Seattle; John Cooper, Yakima Valley Tourism; Kelly Campbell, Visitor & Convention Bureau of Thruston County, dba Experience Olympia & Beyond; Miriam Battson, Gig Harbor Chamber of Commerce.

OTHER: Sophia Byrd McSherry, Washington State Office of Public Defense; Sara Robbins, Washington State Office of Civil Legal Aid; Melissa Johnson, District & Municipal Court Judges' Association; Christopher Stanley, Administrative Office of the Courts; Emily Vyhnanek, Washington State Budget and Policy Center; Ramona Brandes, Washington Defender Association/Washington Association of Criminal Defense Lawyers; Sasha Wasserstrom, Washington Immigrant Solidarity Network (WAISN); Soumyo Lahiri-Gupta, OneAmerica; Malou Chávez, Northwest Immigrant Rights Project; Scott Nelson, Office of the Washington State Auditor; Candice Bock, Association of Washington Cities; Victoria Woodards, Mayor, City of Tacoma; Tyler Running Deer, eCityGov Alliance Executive Director; Anders Taylor, Walden; Gene Hainey; Kelsey Taylor, Gorilla Gardens; Annie McGrath, State of Washington Tourism; Mike Moe, State of Washington Tourism; Roger Rogoff, Office of Independent Investigation; Doug Moore, Washington Horse Racing Commission; Tasha Mae, Advocacy Queen; Bill Pickett, Equal Justice Coalition; Tammy Dunn, Snohomish County Sports Commission; Andrew Villeneuve, Northwest Progressive Institute; Kyle Spurgeon, HDT Management; Kevin Lewis, Visit Tri-Cities; Kim Bradford, Public Disclosure Commission; Altinay Karasapan, Climate Solutions; Guy Glaeser, Visit Walla Walla; TODD CHAPUT, Economic Alliance of Lewis County; Steve Hobbs, Office of the Secretary of State; Sheley Secrest, NAACP State Area Conference President of AK, OR, WA; Christina Pivarnik, Visit Bainbridge Island; Katie Kolan, Washington State Hospital Association; David Heppard, The Black Rose Collective; Evan Woods, We Train WA Grocery Apprenticeship; Cliff Myers, Vancouver USA Regional Tourism Office (Visit Vancouver WA).

Persons Signed In To Testify But Not Testifying (March 25, 2025): No one.