

SENATE BILL REPORT

SSB 5195

As Passed Senate, April 5, 2025

Title: An act relating to the capital budget.

Brief Description: Concerning the capital budget.

Sponsors: Senate Committee on Ways & Means (originally sponsored by Senators Trudeau, Schoesler, Chapman, Dozier and Nobles; by request of Office of Financial Management).

Brief History:

Committee Activity: Ways & Means: 1/13/25, 4/01/25, 4/03/25 [DPS].

Floor Activity: Passed Senate: 4/5/25, 47-0.

Brief Summary of First Substitute Bill

- Makes biennial capital budget appropriations for the 2025-27 fiscal biennium.
- Makes 2025 supplemental capital budget appropriations for the 2023-25 fiscal biennium.

SENATE COMMITTEE ON WAYS & MEANS

Majority Report: That Substitute Senate Bill No. 5195 be substituted therefor, and the substitute bill do pass.

Signed by Senators Robinson, Chair; Stanford, Vice Chair, Operating; Trudeau, Vice Chair, Capital; Frame, Vice Chair, Finance; Gildon, Ranking Member, Operating; Torres, Assistant Ranking Member, Operating; Schoesler, Ranking Member, Capital; Dozier, Assistant Ranking Member, Capital; Boehnke, Braun, Cleveland, Conway, Dhingra, Hansen, Hasegawa, Kauffman, Muzzall, Pedersen, Riccelli, Saldaña, Wagoner, Warnick, Wellman and Wilson, C..

Staff: Shani Bauer (786-7468)

This analysis was prepared by non-partisan legislative staff for the use of legislative members in their deliberations. This analysis is not part of the legislation nor does it constitute a statement of legislative intent.

Background: The capital expenses of state government, and its agencies and programs, are funded on a biennial basis by an omnibus capital budget adopted by the Legislature in odd-numbered years. State capital expenses are paid from state general obligation bonds and from various dedicated funds and accounts.

Summary of First Substitute Bill: Biennial appropriations for the 2025-27 fiscal biennium and supplemental appropriations for the 2023-25 fiscal biennium for the various agencies and programs of the state are enacted, including appropriations for general government agencies, housing and human services programs, natural resources agencies, and educational institutions. Budget summary materials can be found in the non-SCS tab in the committee materials for the public hearing.

Appropriation: The bill contains appropriations from various accounts.

Fiscal Note: Not requested.

Creates Committee/Commission/Task Force that includes Legislative members: No.

Effective Date: The bill contains an emergency clause and takes effect immediately.

Staff Summary of Public Testimony on Original Bill (January 13, 2025): Please refer to the January 13, 2025 recording of the public hearing on the Senate Ways & Means Committee Schedules, Agendas & Documents website at <https://app.leg.wa.gov/committeeschedules/#!/WM/////year>.

Persons Testifying (January 13, 2025):

K-12 Public Schools. PRO: Tyler Muench, Office of Superintendent of Public Instruction ; Ryan Nickels, West Sound Technical Skills Center; Jim Kowalkowski, Rural Education Center; Mitch Denning, Alliance of Educational Associations.

OTHER: Don Vanderholm, Lind-Ritzville Cooperative Schools; Lynette Brower, Washington State Skills Center Association; Charlie Brown, Orting School District and Tacoma School District.

Higher Education. PRO: Steve DuPont, Central Washington University; Darrell Jennings, State Board for Community and Technical Colleges; Dr. Amit Singh, Edmonds College; Jacob Jackson, Renton Technical College; Joe Dacca, University of Washington; Sandy Kaiser, The Evergreen State College; Connor Haggerty, Washington State University.

OTHER: Nora Selander, Western Washington University; David Buri, Eastern Washington University.

Housing and Human Services. PRO: Erica Hallock, Start Early WA; Julie German-Murrey, Rosalie Murrey Memorial Foundation; Peter Cameron, Multicultural Child and Family Hope Center; Jim Chambers, WELD Seattle; Mary Connolly, South Sound Housing

Affordability Partners; Brad Banks, WA Home Care Coalition; Jeff DeLuca, Washington State Community Action Partnership; Eric Pettigrew, Homestead Community Landtrust.

OTHER: Melissa Johnson, Community Residential Services Association; Ryan Donohue, Habitat for Humanity Seattle-King & Kittitas Counties; Kyla Shkerich Blair, Thrive International ; Rachael Myers, Washington Low Income Housing Alliance ; John Hindman, Community Minded Enterprises.

Natural Resources. PRO: Allan Warren, Bonneville Environmental Foundation; Amy Hatch-Winecka, WRIA 13 Salmon Habitat Recovery Lead Entity.

CON: Brian Shay, City of Hoquiam; Ruth Clemens, City of Aberdeen; Darrin Raines, Greater Grays Harbor, Inc.; Vickie Raines, Grays Harbor County.

OTHER: Yvonne Kraus, Washington Wildlife and Recreation Coalition; Caroline Villanova, Mountains to Sound Greenway Trust; Jordan Rash, Backcountry Hunters and Anglers; Jon Erickson, Columbia Basin Development League; Jen Burbidge, Washington Recreation & Park Association; John Wolfe, The Northwest Seaport Alliance; Vanessa Kritzer, Washington Association of Land Trusts; Nicky Pasi, Mountains to Sound Greenway Trust; Monica Montgomery, Great Peninsula Conservancy; Daniel Hoult; Commissioner Kristin Ang, The Port of Tacoma; Lily Wilson-Codega, International Longshore and Warehouse Union WA Area District Council (ILWU WADC); Elissa Ostergaard, Snoqualmie Watershed Forum.

All Other. PRO: Lisa Yohalem, HealthPoint; ANNA LOIS FULLER, Friends of Lopez Island Pool (FLIP); Belinda Louie, Asia Pacific Cultural Center; Michael Moran, Confederated Tribes of the Colville Reservation; Wes Jessup, Executive Director of Eastern Washington Historical Society (EWSHS) ; Leah Missik, Climate Solutions.

CON: JOHN WORTHINGTON.

OTHER: Gary Rowe, Vice Chair, Public Works Board; Bill Adamson, South Sound Military & Communities Partnership; Erin McCardle, City of Chelan; Mike Gonzalez, City of Sunnyside; Jim Chambers (Behalf of Patrick Arney), Weld; Dan Ford, City of Toppenish; DAVID DEMARCO, EVERETT FIRE DEPARTMENT; Axel Swanson, Washington State Association of County Engineers.

Persons Signed In To Testify But Not Testifying (January 13, 2025): No one.

Staff Summary of Public Testimony on Proposed Substitute (April 1, 2025): *The committee recommended a different version of the bill than what was heard.* Please refer to the April 1, 2025 recording of the public hearing on the Senate Ways & Means Committee Schedules, Agendas & Documents website at <https://app.leg.wa.gov/committeeschedules/#//WM/////year>.

Persons Testifying (April 1, 2025): Housing, Behavioral Health, and Human Services.

PRO: Karina Patel, The Tubman Center for Health and Freedom; Joe Vessey, community health center of Snohomish County; Ryan Donohue, Habitat for Humanity Seattle-King & Kittitas Counties; Chairman Leonard Forsman, The Suquamish Tribe; Norine Hill, Mother Nation; Brad Banks, Evergreen Recovery Centers; Jason Gauthier, South Sound Housing Affordability Partners; Simeon Rhoden, First AME Housing Association; Limda Collins, FAME Housing; Melissa Johnson, Community Residential Services Association; Erica Hallock, Start Early Washington; Cathy Murahashi, The Arc of WA; Council Jeremy Takala, Yakama Nation Tribal Council; Michone Preston, Habitat for Humanity of Washington State; Don Vanderholm, Lind-Ritzville Cooperative Schools; Jeff DeLuca, Washington State Community Action Partnership; Michael Moran, Confederated Tribes of the Colville Reservation; Rev. Carey Anderson.

CON: Steve O'Ban, Trouves Health Care Corporation.

OTHER: Michele Thomas, Washington Low Income Housing Alliance; Rachel Downes, Housing Hope; Vicki Hammond, HealthPoint (Chief Finance & Administrative Officer); Jim CastroLang; Jesse Simpson, Housing Development Consortium; Blake Baldwin, Chelan Douglas Regional Port Authority; Ian Goodhew, Airlift Northwest-UW Medicine; Aaron Czyzewski, Food Lifeline; Patrick Arney, Weld.

Natural Resources. PRO: Nick Bird, City of Aberdeen, City Engineer; Jessica Helsley, Wild Salmon Center; Jill Silver, 10,000 Years Institute; Diana Carlen, Washington Association of Wheat Growers & Washington Potato and Onion Association; Kyla Shkerich Blair, Columbia Basin Development League; Jay Gordon; Allan Warren, Bonneville Environmental Foundation; Brent Mason, Foss Waterway Seaport; Mark Streuli, Washington State Water Resources Association; Serena Campas, Rewiring America.

CON: Rick McGuire, Alpine Lakes Protection Society.

OTHER: Paul Jewell, Washington State Association of Counties; Yvonne Kraus, Washington Wildlife and Recreation Coalition; Caroline Villanova, Mountains to Sound Greenway Trust; Jordan Rash, Backcountry Hunters and Anglers; Tyson Johnston, Council, Quinault Indian Nation; Chris Chappell, Washington Wild; Vanessa Kritzer, Washington Association of Land Trusts; Daniel Hault, Outdoor Discovery Project; Megan Larkin, Climate Solutions; Bob Davis, City of Quincy; Sarah Hamman, Ecostudies Institute; Jennifer Burbidge, Washington Recreation & Park Association; Monica Montgomery, Great Peninsula Conservancy; Scott Richards, The Nature Conservancy; Donald R (DR) Michel, UCUT (Upper Columbia United Tribes); Michael Moran, Confederated Tribes of the Colville Reservation; Jim Tuck, Project Manager, Trout Unlimited.

K-12 Public Schools. PRO: Mitch Denning, Alliance of Educational Associations; Melissa Gombosky, ESD 112.

CON: Jeff Pack, Washington Citizens Against Unfair Taxes.

OTHER: Tyler Muench, Office of Superintendent of Public Instruction; Wade Smith, Superintendent, Walla Walla Public Schools; Charlie Brown, Tacoma Public Schools, WA

Skills Center Directors; Jim Kowalkowski, Rural Education Center; Brian Freeman, Inchelium School District #70; Shani Watkins, West Sound Technical Skills Center; Shannon Thompson, West Sound Technical Skills Center; Manuel Escalante; Hunter Hoerer, West Sound Technical Skills Center.

Higher Education. PRO: Morgan Hickel, University of Washington; Steve DuPont, Central Washington University; David Buri; Sandy Kaiser, Evergreen Government Relations.

CON: Chris Mulick, Washington State University.

OTHER: Darrell Jennings, State Board for Community and Technical Colleges; Jim Mulick.

All Other. PRO: Seth Muir, Sail Sand Point; Georgia Johnson, Field Arts & Events Hall; Brooke Taylor, Port Angeles Waterfront Center; Kim Reynolds, Port Angeles Waterfront Center; Mary McDonald, Community Child Care Center; Kenny Pittman, Communities of Concern Commission; Khurshida Begum, ASHHO Cultural Community Center; Elena Arakaki, Friends of Little Saigon; Melissa C. Johnson, International Community Health Services; Jason Lamiquiz, Perry Technical Institute; Faaluaina Pritchard, Asia Pacific Cultural Center; Angela Harris, Port of Edmonds; Karen Allen, Hotel Lincoln Historic Restoration Project; Michael Transue, LeMay - America's Car Museum, City of Fife; Josh Lozano, Benton Rural Electric Association / Director of Energy Policy; John Morrison, Clark County Fair; Nicholas Mattson, Port of Chinook & the ILWU WA Area District Council; Hamdi Abdulle, AAfrican Community & Housing Development/Communities of Concern Commission.

CON: Betsy Godlewski, Museum of Arts & Culture (Eastern Washington Historical Society).

OTHER: Erica Hallock, Start Early Washington; Kathryn Gardow, Chair, Public Works Board; Paige Miller, Seattle Chinese Garden; Ginger Ewing, Terrain Spokane; Victoria O'Banion, Northwest Cooperative Development Center; Mikkell Roeland, Starfire Sports; Axel Swanson, Washington State Association of County Engineers; Renee Jensen, Snoqualmie Valley Health; Sean Hopps; Amina Abdalla, City of Kelso; Dave DeMarco, City of Everett; Amber Carter, Port of Vancouver USA; Carl Schroeder, Association of Washington Cities; Scott Richards, Washington Public Utilities Districts Association; Eric ffitich, Washington Public Ports Association.

Persons Signed In To Testify But Not Testifying (April 1, 2025): No one.