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HOUSE BILL 1309

State of Washington 69th Legislature 2025 Regular Session

By Representatives McEntire, Bernbaum, Griffey, Tharinger, Couture, Walsh, Simmons, Ormsby, Schmick, and Nance

Read first time 01/15/25. Referred to Committee on Agriculture & Natural Resources.

AN ACT Relating to addressing the impacts of burrowing shrimp on bottom culture shellfish farming through integrated pest management research; reenacting and amending RCW 43.79A.040 and 43.79A.040; adding new sections to chapter 15.85 RCW; creating a new section; providing an effective date; and providing expiration dates.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. (1) The legislature finds that in 2014, shellfish growers were dealt a significant setback when they lost their primary tool for controlling burrowing shrimp infestations in coastal estuaries. Burrowing shrimp in high densities pose significant threat to shellfish farming operations and surrounding aquatic ecosystem, causing damage to shellfish growing areas, negatively impacting productivity, and eliminating the growth of native eelgrass which provides essential habitat for salmonids and Dungeness crab, among other species.

(2) In addition, the legislature finds that since 1963, a control method developed in collaboration with the Washington state department of fish and wildlife had been effectively utilized. However, the phased-out use of carbaryl and the denial of a permit to use imidacloprid by the Washington state department of ecology left growers without crucial pest control measures. Burrowing shrimp

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infestations on shellfish grounds has led to a reduction in growing operations due to the absence of an effective control tool, and despite persistent efforts a viable alternative remains elusive.

- (3) To address this ongoing crisis, the legislature intends to create an ongoing research program within the Washington state department of agriculture and fund research into new and innovative control methods for burrowing shrimp infestations. To support this program, the legislature intends to secure dedicated funding in the amount of \$2,000,000 each biennium from the model toxics control act account.
- NEW SECTION. Sec. 2. A new section is added to chapter 15.85
 RCW to read as follows:
 - (1) The department of agriculture shall establish and administer an integrated pest management research program that focuses on addressing the impacts of burrowing shrimp on bottom culture shellfish farming. The program must work towards the following objectives:
 - (a) Support and recommend funding for research efforts focused on enhancing the resilience and productivity of shellfish farming and the marine ecosystem in the face of burrowing shrimp infestations.
 - (b) Facilitate and enhance collaboration between researchers, shellfish farmers, regulatory agencies, and relevant stakeholders to ensure permanent, practical, and effective solutions.
 - (2) To accomplish its objectives, the program must do the following:
 - (a) Solicit researchers with expertise in marine biology, agriculture, ecology, engineering, and related fields to submit proposals for burrowing shrimp control research projects.
 - (b) Identify and provide ground for controlled research that explores diverse control methods including both chemical and mechanical control.
 - (c) Identify funding mechanisms for future equipment needs based on tool and technology development.
- 34 (d) Provide permitting assistance for shellfish growers to use 35 identified control methods.
 - (3) The governing board created in section 3 of this act is responsible for reviewing research proposals, ensuring transparency and accountability in implementing the program, and directing the department of agriculture on the expenditure of research grant funds.

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- 1 (4) Research expenditures may only be spent on projects that 2 support control of burrowing shrimp in Willapa Bay and Grays Harbor. 3 Any control method that has been demonstrated as ineffective in past 4 studies is not eligible for funding.
- 5 <u>NEW SECTION.</u> **Sec. 3.** A new section is added to chapter 15.85 6 RCW to read as follows:
 - (1) The director of the department of agriculture, in collaboration with legislators representing legislative districts that border the Pacific Ocean and an association that supports oyster growers in the Willapa Bay and Grays Harbor region, shall establish a governing board consisting of representatives from the following entities to oversee the research program established in section 2 of this act:
- 14 (a) One member each from the departments of agriculture, ecology, 15 natural resources, fish and wildlife, and commerce, and the state 16 conservation commission;
- 17 (b) Five shellfish growers of varying sizes located in the 18 Willapa Bay and Grays Harbor region;
- 19 (c) Two shellfish processors located in the Willapa Bay and Grays 20 Harbor region;
 - (d) Shoalwater Bay Indian tribe;

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- (e) The executive director of an association supporting oyster growers in the Willapa Bay and Grays Harbor region;
 - (f) One member representing a nonprofit organization that develops and disseminates scientific and technical shellfish-related environmental and health and safety information; and
 - (g) One member from an ecosystem-based management collaborative in the Willapa Bay and Grays Harbor area, to serve in an ex officio capacity.
- 30 (2) The governing board must identify an objective and effective 31 facilitator to moderate meetings and serve as an additional ex 32 officio member.
 - (3) Members of the governing board must have a clear stake or vested interest in the preservation and sustainability of the shellfish industry, be knowledgeable about the impacts of burrowing shrimp on shellfish farming, and have a special interest in identifying tools to control burrowing shrimp with an emphasis on bottom culture shellfish farming.

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(4) The governing board must meet monthly and implement discussion parameters to ensure productive and efficient meetings that focus on bottom culture shellfish farming in coastal estuaries. The governing board must establish a consensus decision-making process whereby the participants develop and decide on proposals with the goal of achieving broad acceptance. In the absence of consensus on any proposal before the governing board, the proposal may be approved by a simple majority of appointed governing board members.

- 9 (5) Governing board members are eligible for reimbursement for subsistence, lodging, and travel expenses incurred in the performance of their duties pursuant to RCW 43.03.050.
- NEW SECTION. Sec. 4. A new section is added to chapter 15.85
 RCW to read as follows:

The burrowing shrimp research account is created in the custody of the state treasurer. All receipts from legislative transfers, gifts, grants, and federal funds must be deposited into the account. It is the intent of the legislature to appropriate in the omnibus appropriations act \$2,000,000 per biennium from the model toxics control operating account into the burrowing shrimp research account. Expenditures from the account may be used only for the burrowing shrimp research program. Only the director of the department of agriculture or the director's designee may authorize expenditures from the account. The account is subject to allotment procedures under chapter 43.88 RCW, but an appropriation is not required for expenditures.

- **Sec. 5.** RCW 43.79A.040 and 2024 c 327 s 16 and 2024 c 168 s 10 27 are each reenacted and amended to read as follows:
 - (1) Money in the treasurer's trust fund may be deposited, invested, and reinvested by the state treasurer in accordance with RCW 43.84.080 in the same manner and to the same extent as if the money were in the state treasury, and may be commingled with moneys in the state treasury for cash management and cash balance purposes.
 - (2) All income received from investment of the treasurer's trust fund must be set aside in an account in the treasury trust fund to be known as the investment income account.
 - (3) The investment income account may be utilized for the payment of purchased banking services on behalf of treasurer's trust funds including, but not limited to, depository, safekeeping, and

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disbursement functions for the state treasurer or affected state agencies. The investment income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments must occur prior to distribution of earnings set forth in subsection (4) of this section.

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- (4) (a) Monthly, the state treasurer must distribute the earnings credited to the investment income account to the state general fund except under (b), (c), and (d) of this subsection.
- The following accounts and funds must receive 9 proportionate share of earnings based upon each account's or fund's 10 11 average daily balance for the period: The 24/7 sobriety account, the 12 Washington promise scholarship account, the Gina Grant Bull memorial legislative page scholarship account, the Rosa Franklin legislative 13 internship program scholarship account, the Washington advanced 14 college tuition payment program account, the Washington college 15 savings program account, the accessible communities account, the 16 Washington achieving a better life experience program account, the 17 Washington career and college pathways innovation challenge program 18 19 account, the community and technical college innovation account, the agricultural local fund, the American Indian scholarship endowment 20 21 fund, the behavioral health loan repayment and scholarship program account, the Billy Frank Jr. national statuary hall collection fund, 22 23 the foster care scholarship endowment fund, the foster care endowed scholarship trust fund, the contract harvesting revolving account, 24 25 the Washington state combined fund drive account, the commemorative works account, the county 911 excise tax account, the county road 26 administration board emergency loan account, the toll collection 27 28 account, the developmental disabilities endowment trust fund, the energy account, the energy facility site evaluation council account, 29 the fair fund, the family and medical leave insurance account, the 30 31 Fern Lodge maintenance account, the fish and wildlife federal lands 32 revolving account, the natural resources federal lands revolving food animal veterinarian conditional scholarship 33 account, the account, the forest health revolving account, the fruit and vegetable 34 inspection account, the educator conditional scholarship account, the 35 game farm alternative account, the GET ready for math and science 36 scholarship account, the Washington global health technologies and 37 product development account, the grain inspection revolving fund, the 38 39 Washington history day account, the industrial insurance rainy day 40 fund, the juvenile accountability incentive account, the law

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1 enforcement officers' and firefighters' plan 2 expense fund, the local tourism promotion account, the low-income home rehabilitation 2 account, the medication for people living with HIV rebate revenue 3 account, the homeowner recovery account, the multiagency permitting 4 team account, the northeast Washington wolf-livestock management 5 6 account, the pollution liability insurance program trust account, the produce railcar pool account, the public use general aviation airport 7 loan revolving account, the regional transportation investment 8 district account, the rural rehabilitation account, the Washington 9 10 sexual assault kit account, the stadium and exhibition center account, the youth athletic facility account, the self-insurance 11 12 revolving fund, the children's trust fund, the Washington horse racing commission Washington bred owners' bonus fund and breeder 13 awards account, the Washington horse racing commission class C purse 14 15 fund account, the individual development account program account, the 16 Washington horse racing commission operating account, the 17 sciences discovery fund, the Washington state library-archives building account, the reduced cigarette ignition propensity account, 18 19 the center for deaf and hard of hearing youth account, the school for the blind account, the Millersylvania park trust fund, the public 20 fund, 21 employees' and retirees' insurance reserve employees' benefits board insurance reserve fund, the 22 23 employees' and retirees' insurance account, the school employees' insurance account, the long-term services and supports trust account, 24 25 radiation perpetual maintenance fund, the Indian health improvement reinvestment account, the department of licensing tuition 26 27 recovery trust fund, the student achievement council tuition recovery 28 trust fund, the tuition recovery trust fund, the industrial insurance premium refund account, the mobile home park relocation fund, the 29 natural resources deposit fund, the Washington state health insurance 30 31 pool account, the federal forest revolving account, the Washington saves administrative treasury trust account, the burrowing shrimp 32 33 research account, and the library operations account.

(c) The following accounts and funds must receive 80 percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The advance right-of-way revolving fund, the advanced environmental mitigation revolving account, the federal narcotics asset forfeitures account, the high occupancy vehicle account, the local rail service assistance account, and the miscellaneous transportation programs account.

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(d) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the custody of the state treasurer that deposits funds into a fund or account in the custody of the state treasurer pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.

- (5) In conformance with Article II, section 37 of the state Constitution, no trust accounts or funds shall be allocated earnings without the specific affirmative directive of this section.
- **Sec. 6.** RCW 43.79A.040 and 2024 c 327 s 17 and 2024 c 168 s 11 12 are each reenacted and amended to read as follows:
 - (1) Money in the treasurer's trust fund may be deposited, invested, and reinvested by the state treasurer in accordance with RCW 43.84.080 in the same manner and to the same extent as if the money were in the state treasury, and may be commingled with moneys in the state treasury for cash management and cash balance purposes.
 - (2) All income received from investment of the treasurer's trust fund must be set aside in an account in the treasury trust fund to be known as the investment income account.
 - (3) The investment income account may be utilized for the payment of purchased banking services on behalf of treasurer's trust funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasurer or affected state agencies. The investment income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments must occur prior to distribution of earnings set forth in subsection (4) of this section.
 - (4)(a) Monthly, the state treasurer must distribute the earnings credited to the investment income account to the state general fund except under (b), (c), and (d) of this subsection.
 - (b) The following accounts and funds must receive their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The 24/7 sobriety account, the Washington promise scholarship account, the Gina Grant Bull memorial legislative page scholarship account, the Rosa Franklin legislative internship program scholarship account, the Washington advanced college tuition payment program account, the Washington college savings program account, the accessible communities account, the

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1 Washington achieving a better life experience program account, the Washington career and college pathways innovation challenge program 2 3 account, the community and technical college innovation account, the agricultural local fund, the American Indian scholarship endowment 4 fund, the behavioral health loan repayment and scholarship program 5 6 account, the Billy Frank Jr. national statuary hall collection fund, the foster care scholarship endowment fund, the foster care endowed 7 scholarship trust fund, the contract harvesting revolving account, 8 the Washington state combined fund drive account, the commemorative 9 works account, the county 911 excise tax account, the county road 10 11 administration board emergency loan account, the toll collection 12 account, the developmental disabilities endowment trust fund, the energy account, the energy facility site evaluation council account, 13 the fair fund, the family and medical leave insurance account, the 14 Fern Lodge maintenance account, the fish and wildlife federal lands 15 16 revolving account, the natural resources federal lands revolving 17 account, the food animal veterinarian conditional scholarship account, the forest health revolving account, the fruit and vegetable 18 inspection account, the educator conditional scholarship account, the 19 game farm alternative account, the GET ready for math and science 20 21 scholarship account, the Washington global health technologies and 22 product development account, the grain inspection revolving fund, the 23 Washington history day account, the industrial insurance rainy day fund, the juvenile accountability incentive account, the 24 25 enforcement officers' and firefighters' plan 2 expense fund, the local tourism promotion account, the low-income home rehabilitation 26 account, the medication for people living with HIV rebate revenue 27 28 account, the homeowner recovery account, the multiagency permitting team account, the northeast Washington wolf-livestock management 29 account, the produce railcar pool account, the public use general 30 31 aviation airport loan revolving account, the regional transportation 32 investment district account, the rural rehabilitation account, the Washington sexual assault kit account, the stadium and exhibition 33 center account, the youth athletic facility account, the self-34 insurance revolving fund, the children's trust fund, the Washington 35 horse racing commission Washington bred owners' bonus fund and 36 breeder awards account, the Washington horse racing commission class 37 C purse fund account, the individual development account program 38 39 account, the Washington horse racing commission operating account, 40 the life sciences discovery fund, the Washington state library-

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1 archives building account, the reduced cigarette ignition propensity account, the center for deaf and hard of hearing youth account, the 2 school for the blind account, the Millersylvania park trust fund, the 3 public employees' and retirees' insurance reserve fund, the school 4 employees' benefits board insurance reserve fund, the 5 6 employees' and retirees' insurance account, the school employees' 7 insurance account, the long-term services and supports trust account, the radiation perpetual maintenance fund, the Indian health 8 improvement reinvestment account, the department of licensing tuition 9 recovery trust fund, the student achievement council tuition recovery 10 11 trust fund, the tuition recovery trust fund, the industrial insurance 12 premium refund account, the mobile home park relocation fund, the natural resources deposit fund, the Washington state health insurance 13 pool account, the federal forest revolving account, the Washington 14 saves administrative treasury trust account, the burrowing shrimp 15 16 research account, and the library operations account.

(c) The following accounts and funds must receive 80 percent of their proportionate share of earnings based upon each account's or fund's average daily balance for the period: The advance right-of-way revolving fund, the advanced environmental mitigation revolving account, the federal narcotics asset forfeitures account, the high occupancy vehicle account, the local rail service assistance account, and the miscellaneous transportation programs account.

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- (d) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the custody of the state treasurer that deposits funds into a fund or account in the custody of the state treasurer pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.
- 31 (5) In conformance with Article II, section 37 of the state 32 Constitution, no trust accounts or funds shall be allocated earnings 33 without the specific affirmative directive of this section.
- NEW SECTION. Sec. 7. Section 5 of this act expires July 1, 35 2030.
- NEW SECTION. Sec. 8. Section 6 of this act takes effect July 1, 2030.

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NEW SECTION. Sec. 9. Sections 1 through 4 and 6 of this act expire July 1, 2035.

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