HOUSE BILL 1467

State of Washington 69th Legislature 2025 Regular Session

By Representatives Fitzgibbon, Wylie, and Ormsby; by request of Office of Financial Management

Read first time 01/21/25. Referred to Committee on Appropriations.

AN ACT Relating to actuarial funding of pension systems; amending RCW 41.45.010, 41.45.060, and 41.45.070; creating a new section; providing an effective date; and declaring an emergency.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 **Sec. 1.** RCW 41.45.010 and 2009 c 561 s 1 are each amended to 6 read as follows:

7 It is the intent of the legislature to provide a dependable and systematic process for funding the benefits provided to members and 8 retirees of the public employees' retirement system, chapter 41.40 9 10 RCW; the teachers' retirement system, chapter 41.32 RCW; the law enforcement officers' and firefighters' retirement systems, chapter 11 12 41.26 RCW; the school employees' retirement system, chapter 41.35 RCW; the public safety employees' retirement system, chapter 41.37 13 14 RCW; and the Washington state patrol retirement system, chapter 43.43 15 RCW.

16 The funding process established by this chapter is intended to 17 achieve the following goals:

(1) To fully fund the public employees' retirement system plans 2 and 3, the teachers' retirement system plans 2 and 3, the school employees' retirement system plans 2 and 3, the public safety employees' retirement system plan 2, and the law enforcement

1 officers' and firefighters' retirement system plan 2 as provided by
2 law;

3 (2) To fully amortize the total costs of the law enforcement 4 officers' and firefighters' retirement system plan 1, not later than 5 June 30, 2024;

6 (3) To fully amortize the unfunded actuarial accrued liability in 7 the public employees' retirement system plan 1 and the teachers' 8 retirement system plan 1 within a rolling ten-year period, using 9 methods and assumptions that balance needs for increased benefit 10 security, decreased contribution rate volatility, and affordability 11 of pension contribution rates;

12 (4) <u>To amortize the costs of benefit improvements in the public</u> 13 <u>employees' retirement system plan 1 and the teachers' retirement</u> 14 <u>system plan 1 over a rolling 15-year period;</u>

15 <u>(5)</u> To establish long-term employer contribution rates which will 16 remain a relatively predictable proportion of the future state 17 budgets; and

18 (((5))) <u>(6)</u> To fund, to the extent feasible, all benefits for 19 plan 2 and 3 members over the working lives of those members so that 20 the cost of those benefits are paid by the taxpayers who receive the 21 benefit of those members' service.

22 Sec. 2. RCW 41.45.060 and 2020 c 103 s 4 are each amended to 23 read as follows:

(1) The state actuary shall provide preliminary actuarial valuation results based on the economic assumptions and asset value smoothing technique included in RCW 41.45.035 or adopted under RCW 41.45.030 or 41.45.035.

(2) Not later than July 31, 2008, and every two years thereafter,
 consistent with the economic assumptions and asset value smoothing
 technique included in RCW 41.45.035 or adopted under RCW 41.45.030 or
 41.45.035, the council shall adopt and may make changes to:

32 (a) A basic state contribution rate for the law enforcement33 officers' and firefighters' retirement system plan 1;

34 (b) Basic employer contribution rates for the public employees' 35 retirement system, the teachers' retirement system, and the 36 Washington state patrol retirement system; and

37 (c) Basic employer contribution rates for the school employees' 38 retirement system and the public safety employees' retirement system

1 for funding both those systems and the public employees' retirement 2 system plan 1.

3 The council may adopt annual rate changes for any plan for any 4 rate-setting period. The contribution rates adopted by the council 5 shall be subject to revision by the legislature.

6 (3) The employer and state contribution rates adopted by the 7 council shall be the level percentages of pay that are needed:

8 (a) To fully amortize the total costs of the law enforcement 9 officers' and firefighters' retirement system plan 1 not later than 10 June 30, 2024;

(b) To fully fund the public employees' retirement system plans 2 and 3, the teachers' retirement system plans 2 and 3, the public safety employees' retirement system plan 2, and the school employees' retirement system plans 2 and 3 in accordance with RCW 41.45.061, 41.45.067, and this section; and

16 (c) To fully fund the public employees' retirement system plan 1 17 and the teachers' retirement system plan 1 in accordance with RCW 18 41.45.070, 41.45.150, and this section.

19 (4) The aggregate actuarial cost method shall be used to 20 calculate a combined plan 2 and 3 normal cost, a Washington state 21 patrol retirement system normal cost, and a public safety employees' 22 retirement system normal cost.

(5) A modified entry age normal cost method, as set forth in this chapter, shall be used to calculate employer contributions to the public employees' retirement system plan 1 and the teachers' retirement system plan 1.

(6) The employer contribution rate for the public employees' retirement system and the school employees' retirement system shall equal the sum of:

30 (a) The amount required to pay the combined plan 2 and plan 3 31 normal cost for the system, subject to any minimum rates applied 32 pursuant to RCW 41.45.155; plus

33 (b) The amount required to amortize the unfunded actuarial 34 accrued liability in plan 1 of the public employees' retirement 35 system over a rolling ten-year period using projected future salary 36 growth and growth in system membership, and subject to any minimum or 37 maximum rates applied pursuant to RCW 41.45.150; plus

38 (c) ((The)) <u>Except as described in (d) of this subsection, the</u> 39 amounts required to amortize the costs of any benefit improvements in 40 plan 1 of the public employees' retirement system that become effective after June 30, 2009. The cost of each benefit improvement shall be amortized over a fixed ((ten-year)) <u>15-year</u> period using projected future salary growth and growth in system membership. The amounts required under this subsection are not subject to, and are collected in addition to, any minimum or maximum rates applied pursuant to RCW 41.45.150; plus

7 <u>(d) The amounts required to amortize the remaining costs of</u> 8 <u>benefit improvements in the public employees' retirement system plan</u> 9 <u>1 effective from July 1, 2018, through June 30, 2025. Contribution</u> 10 <u>rates collected under this subsection are effective on September 1,</u> 11 <u>2025. The amounts required under this subsection are not subject to,</u> 12 <u>and are collected in addition to, any minimum or maximum rates</u> 13 <u>applied pursuant to RCW 41.45.150</u>.

14 (7) The employer contribution rate for the public safety 15 employees' retirement system shall equal the sum of:

(a) The amount required to pay the normal cost for the system,
subject to any minimum rates applied pursuant to RCW 41.45.155; plus

18 (b) The amount required to amortize the unfunded actuarial 19 accrued liability in plan 1 of the public employees' retirement 20 system over a rolling ((ten-year)) <u>15-year</u> period using projected 21 future salary growth and growth in system membership, and subject to 22 any minimum or maximum rates applied pursuant to RCW 41.45.150; plus

23 (c) ((The)) Except as described in (d) of this subsection, the amounts required to amortize the costs of any benefit improvements in 24 25 plan 1 of the public employees' retirement system that become effective after June 30, 2009. The cost of each benefit improvement 26 27 shall be amortized over a fixed ((ten-year)) <u>15-year</u> period using 28 projected future salary growth and growth in system membership. The amounts required under this subsection are not subject to, and are 29 30 collected in addition to, any minimum or maximum rates applied 31 pursuant to RCW 41.45.150; plus

32 (d) The amounts required to amortize the remaining costs of 33 benefit improvements in the public employees' retirement system plan 34 1 effective from July 1, 2018, through June 30, 2025. Contribution 35 rates collected under this subsection are effective on September 1, 36 2025. The amounts required under this subsection are not subject to, 37 and are collected in addition to, any minimum or maximum rates 38 applied pursuant to RCW 41.45.150.

39 (8) The employer contribution rate for the teachers' retirement 40 system shall equal the sum of:

1 (a) The amount required to pay the combined plan 2 and plan 3 2 normal cost for the system, subject to any minimum rates applied 3 pursuant to RCW 41.45.155; plus

4 (b) The amount required to amortize the unfunded actuarial 5 accrued liability in plan 1 of the teachers' retirement system over a 6 rolling ((ten-year)) <u>15-year</u> period using projected future salary 7 growth and growth in system membership, and subject to any minimum or 8 maximum rates applied pursuant to RCW 41.45.150; plus

(c) ((The)) Except as described in (d) of this subsection, the 9 10 amounts required to amortize the costs of any benefit improvements in plan 1 of the teachers' retirement system that become effective after 11 12 June 30, 2009. The cost of each benefit improvement shall be amortized over a fixed ((ten-year)) <u>15-year</u> period using projected 13 future salary growth and growth in system membership. The amounts 14 required under this subsection are not subject to, and are collected 15 16 in addition to, any minimum or maximum rates applied pursuant to RCW 41.45.150<u>; plu</u>s 17

18 (d) The amounts required to amortize the remaining costs of 19 benefit improvements in the teachers' retirement system plan 1 20 effective from July 1, 2018, through June 30, 2025. Contribution 21 rates collected under this subsection are effective on September 1, 22 2025. The amounts required under this subsection are not subject to, 23 and are collected in addition to, any minimum or maximum rates 24 applied pursuant to RCW 41.45.150.

25 (9) The employer contribution rate for each of the institutions 26 of higher education for the higher education supplemental retirement 27 benefits must be sufficient to fund, as a level percentage of pay, a 28 portion of the projected cost of the supplemental retirement benefits for the institution beginning in 2035, with the other portion 29 supported on a pay-as-you-go basis, either as direct payments by each 30 31 institution to retirees, or as contributions to the higher education retirement plan supplemental benefit fund. Contributions 32 must continue until the council determines that the institution for higher 33 education supplemental retirement benefit liabilities are satisfied. 34

(10) The council shall immediately notify the directors of the office of financial management and department of retirement systems of the state and employer contribution rates adopted. The rates shall be effective for the ensuing biennial period, subject to any legislative modifications.

1 (11) The director shall collect those rates adopted by the 2 council. The rates established in RCW 41.45.062, or by the council, 3 shall be subject to revision by the legislature.

4 (12) The state actuary shall prepare final actuarial valuation 5 results based on the economic assumptions, asset value smoothing 6 technique, and contribution rates included in or adopted under RCW 7 41.45.030, 41.45.035, and this section.

8 **Sec. 3.** RCW 41.45.070 and 2009 c 561 s 4 are each amended to 9 read as follows:

10 (1)In addition to the basic employer contribution rate established in RCW 41.45.060 or 41.45.054, the department shall also 11 charge employers of public employees' retirement system, teachers' 12 retirement system, school employees' retirement system, public safety 13 employees' retirement system, or Washington state patrol retirement 14 15 system members an additional supplemental rate to pay for the cost of 16 additional benefits, if any, granted to members of those systems. Except as provided in subsections (6), (7), and (9) of this section, 17 18 the supplemental contribution rates required by this section shall be calculated by the state actuary and shall be charged regardless of 19 20 language to the contrary contained in the statute which authorizes additional benefits. 21

22 (2) In addition to the basic member, employer, and state contribution rate established in RCW 41.45.0604 for the law 23 24 enforcement officers' and firefighters' retirement system plan 2, the department shall also establish supplemental rates to pay for the 25 cost of additional benefits, if any, granted to members of the law 26 27 enforcement officers' and firefighters' retirement system plan 2. Except as provided in subsection (6) of this section, these 28 supplemental rates shall be calculated by the actuary retained by the 29 30 law enforcement officers' and firefighters' board and the state 31 actuary through the process provided in RCW 41.26.720(1)(a) and the state treasurer shall transfer the additional required contributions 32 regardless of language to the contrary contained in the statute which 33 authorizes the additional benefits. 34

35 (3) Beginning July 1, 2009, the supplemental rate charged under 36 this section to fund benefit increases provided to active members of 37 the public employees' retirement system plan 1 and the teachers' 38 retirement system plan 1 shall be calculated as the level percentage 39 of all system pay needed to fund the cost of the benefit over a fixed

ten-year period, using projected future salary growth and growth in 1 system membership. The supplemental rate to fund benefit increases 2 provided to active members of the public employees' retirement system 3 plan 1 shall be charged to all system employers in the public 4 employees' retirement system, the school employees' retirement 5 6 system, and the public safety employees' retirement system. The supplemental rate to fund benefit increases provided to active 7 members of the teachers' retirement system plan 1 shall be charged to 8 all system employers in the teachers' retirement system. 9

10 (4) The supplemental rate charged under this section to fund 11 benefit increases provided to active and retired members of the 12 public employees' retirement system plan 2 and plan 3, the teachers' retirement system plan 2 and plan 3, the public safety employees' 13 retirement system plan 2, the school employees' retirement system 14 plan 2 and plan 3, or the Washington state patrol retirement system 15 16 shall be calculated as the level percentage of all members' pay 17 needed to fund the cost of the benefit, as calculated under RCW 41.45.060, 41.45.061, 41.45.0631, or 41.45.067. 18

19 (5) The supplemental rate charged under this section to fund postretirement adjustments which are provided on a nonautomatic basis 20 21 to current retirees shall be calculated as the percentage of pay 22 needed to fund the adjustments as they are paid to the retirees. 23 ((Beginning July 1, 2009, the)) The supplemental rate charged under this section to fund increases in the automatic postretirement 24 25 adjustments for active or retired members of the public employees' retirement system plan 1 and the teachers' retirement system plan 1 26 27 shall be calculated as the level percentage of pay needed to fund the 28 cost of the automatic adjustments over a fixed ((ten-year)) 15-year 29 period, using projected future salary growth and growth in system membership. The supplemental rate to fund increases in the automatic 30 31 postretirement adjustments for active members or retired members of 32 the public employees' retirement system plan 1 shall be charged to 33 all system employers in the public employees' retirement system, the school employees' retirement system, and the public safety employees' 34 retirement system. The supplemental rate to fund increases in 35 automatic postretirement adjustments for active members or retired 36 37 members of the teachers' retirement system plan 1 shall be charged to 38 all system employers in the teachers' retirement system.

(6) A supplemental rate shall not be charged to pay for the cost
 of additional benefits granted to members pursuant to chapter 340,
 Laws of 1998.

4 (7) A supplemental rate shall not be charged to pay for the cost
5 of additional benefits granted to members pursuant to chapter 41.31A
6 RCW; section 309, chapter 341, Laws of 1998; or section 701, chapter
7 341, Laws of 1998.

8 (8) A supplemental rate shall not be charged to pay for the cost 9 of additional benefits granted to members and survivors pursuant to 10 chapter 94, Laws of 2006.

(9) A supplemental rate shall not be charged to pay for the cost 11 12 of the additional benefits granted to members of the teachers' retirement system and the school employees' retirement system plans 2 13 and 3 in sections 2, 4, 6, and 8, chapter 491, Laws of 2007 until 14 September 1, 2008. A supplemental rate shall not be charged to pay 15 16 for the cost of the additional benefits granted to members of the 17 public employees' retirement system plans 2 and 3 under sections 9 and 10, chapter 491, Laws of 2007 until July 1, 2008. 18

19 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 41.45
20 RCW to read as follows, but because of its temporary nature is not
21 codified:

The legislature hereby revises the contribution rates adopted by the council at its July 17, 2024, meeting to reflect updated projections on the funded status of each plan, honoring the council's intent to phase in the impact of changes in actuarial assumptions on the long-term rate of return:

(1) Beginning July 1, 2025, and ending June 30, 2026, the required basic employer contribution rate for the public employees' retirement system shall be 7.91 percent, of which 2.05 percent shall be used for the sole purpose of amortizing the unfunded actuarial accrued liability in plan 1 of the public employees' retirement system.

(2) Beginning July 1, 2025, and ending June 30, 2026, the required basic employer contribution rate for the public safety employees' retirement system shall be 9.16 percent, of which 2.05 percent shall be used for the sole purpose of amortizing the unfunded actuarial accrued liability in plan 1 of the public employees' retirement system.

1 (3) Beginning September 1, 2025, and ending August 31, 2026, the 2 required basic employer contribution rate for the teachers' 3 retirement system shall be 9.05 percent, of which 1.1 percent shall 4 be used for the sole purpose of amortizing the unfunded actuarial 5 accrued liability in plan 1 of the teachers' retirement system.

6 (4) Beginning September 1, 2025, and ending August 31, 2026, the 7 required basic employer contribution rate for the school employees' 8 retirement system shall be 9.29 percent, of which 2.05 percent shall 9 be used for the sole purpose of amortizing the unfunded actuarial 10 accrued liability in plan 1 of the public employees' retirement 11 system.

12 (5) Beginning July 1, 2025, and ending June 30, 2026, the 13 required basic employer contribution rate for the law enforcement 14 officers' and firefighters' retirement system plan 1 shall be zero 15 percent.

16 (6) Beginning July 1, 2025, and ending June 30, 2026, the 17 required basic employer contribution rate for the Washington state 18 patrol retirement system shall be 16.35 percent.

19 (7) Beginning July 1, 2025, and ending June 30, 2026, the 20 required member contribution rate for the public employees' 21 retirement system plan 2 shall be 5.86 percent.

(8) Beginning July 1, 2025, and ending June 30, 2026, the required member contribution rate for the public safety employees' retirement system plan 2 shall be 7.11 percent.

(9) Beginning September 1, 2025, and ending August 31, 2026, the
required member contribution rate for the teachers' retirement system
plan 2 shall be 7.95 percent.

(10) Beginning September 1, 2025, and ending August 31, 2026, the
 required member contribution rate for the school employees'
 retirement system plan 2 shall be 7.24 percent.

(11) Beginning July 1, 2025, and ending June 30, 2026, the required member contribution rate for the law enforcement officers' and firefighters' retirement system plan 1 shall be zero percent.

34 (12) Beginning July 1, 2025, and ending June 30, 2026, the 35 required member contribution rate for the Washington state patrol 36 retirement system shall be 8.75 percent.

37 <u>NEW SECTION.</u> Sec. 5. This act is necessary for the immediate 38 preservation of the public peace, health, or safety, or support of

HB 1467

1 the state government and its existing public institutions, and takes

2 effect July 1, 2025.

--- END ---