## HOUSE BILL 1773

## State of Washington 69th Legislature 2025 Regular Session

**By** Representatives Cortes, Ortiz-Self, Mena, Taylor, Farivar, Berry, Walen, Ormsby, Thai, Stonier, Ryu, Ramel, Macri, Berg, Gregerson, Zahn, Simmons, Scott, Parshley, Salahuddin, Fosse, Duerr, Doglio, Pollet, and Reed

Read first time 01/31/25. Referred to Committee on Labor & Workplace Standards.

AN ACT Relating to creating a wage replacement program for certain Washington workers excluded from unemployment insurance; amending RCW 50.29.041 and 50.24.014; reenacting and amending RCW 42.56.410 and 50.29.025; adding a new chapter to Title 50 RCW; creating a new section; and prescribing penalties.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 <u>NEW SECTION.</u> Sec. 1. The legislature finds and declares:

(1) When unemployment insurance was established by the United 8 States congress and the state legislature, the legislature explicitly 9 10 recognized that economic insecurity caused by unemployment is the 11 greatest hazard of our economic life that falls with crushing force upon the unemployed worker, which therefore requires the compulsory 12 setting aside of unemployment reserves to reduce the suffering caused 13 14 by unemployment to a minimum. Unemployment insurance is essential to 15 ensure that individuals who lose income can survive and meet their 16 basic needs during periods they are unable to find stable work.

17 (2) Many immigrant workers, however, are not eligible for 18 unemployment insurance and have not received any assistance from this 19 jointly administered state and federal insurance program. RCW 20 50.20.098 provides that unemployment insurance benefits shall not be 21 payable unless the individual was lawfully admitted for permanent 1 residence, was lawfully present for purposes of performing such services, or otherwise was permanently residing in the United States 2 under color of law at the time such services were performed. Title 8 3 U.S.C. Sec. 1621(d) requires that states wishing to extend benefits 4 beyond a short list of qualified immigrants must affirmatively do so. 5 6 Those ineligible to receive unemployment benefits include workers without work authorization, workers whose work authorization has 7 expired or is awaiting renewal, and workers who recently regularized 8 their immigration status. 9

10 (3) Ineligibility for unemployment benefits has devastated 11 immigrant communities during the pandemic economic crisis, particularly immigrants working in low-wage industries. Several of 12 the industries that have experienced the highest rates of job loss in 13 Washington due to the pandemic are low-wage sectors with the highest 14 numbers of immigrant workers including the restaurant, hotel, retail, 15 16 and construction industries. Economists predict large-scale permanent 17 job loss and long-term unemployment as the effects of the pandemic are similar to the great recession of 2008. Without access to 18 unemployment benefits among other critical safety net programs, 19 Washington's immigrant communities face deep economic devastation for 20 21 years to come. Prior to the pandemic, the poverty rate of immigrants 22 in Washington was already high, with 18 percent of the state's 23 immigrant residents living in poverty compared to 12 percent of United States born residents. The crisis is expected to significantly 24 25 expand this disparity.

(4) The fiscal policy institute reports that Washington employers have contributed nearly \$400,000,000 to national and state unemployment trust funds between the years 2010-2019 on behalf of undocumented workers.

30 (5) To support the survival of Washington's immigrant workers and 31 families during periods of crisis, particularly low-income 32 households, and to provide the safety net that United States born 33 Washington residents can access, the legislature intends to establish 34 a weekly wage replacement state program similar to the state and 35 federal unemployment insurance program for workers who are unemployed 36 and not eligible for the state and federal unemployment insurance.

37 <u>NEW SECTION.</u> Sec. 2. The definitions in this section apply 38 throughout this chapter unless the context clearly requires

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otherwise. In addition, the definitions in chapter 50.04 RCW apply,
 except as otherwise provided in this section.

3 (1) "Application for initial determination" has the meaning 4 provided in RCW 50.20.140.

5 (2) "Benefit" or "benefits" means the compensation payable to a 6 claimant, as provided in either this title or this chapter with 7 respect to the claimant's unemployment.

8 (3) "Claimant" means an individual applying for benefits under9 this chapter.

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(4) "Department" means the employment security department.

(5) (a) "Employment" has the meaning provided in RCW 50.04.100, subject to the provisions of RCW 50.04.110, 50.04.120 through 50.04.205, and 50.04.210 through 50.04.280. The provisions of RCW 50.04.206 do not apply to the definition of "employment" for this chapter.

(b) "Employment" does not include service that is performed by a nonresident for the period the nonresident is temporarily present in the United States as a nonimmigrant under subparagraph (F), (H)(ii), (H)(iii), or (J) of 8 U.S.C. Sec. 1101(a)(15) of the immigration and nationality act, as amended as of the effective date of this section, and that is performed to carry out the purpose specified in the applicable subparagraph of the immigration and nationality act.

(6) (a) "Resident of the state of Washington" means a claimant who takes actions indicating they intend to live in Washington state on more than a temporary or transient basis throughout the duration of receiving benefits under this chapter. Under this chapter, a claimant is a resident of the state of Washington if the claimant:

(i) Maintains a residence in Washington for personal use with a
 utility bill showing their full name and Washington state address;

30 (ii) Lives in a motor home or vessel that is not permanently 31 attached to any real property if the claimant previously lived in 32 this state and does not have a permanent residence in any other 33 state;

(iii) Is attending school in this state and paying tuition as a
Washington resident, is a custodial parent with a child attending a
public school in this state, or has correspondence from a school in
this state showing their full name and Washington state address;

38 (iv) Has a Washington state identification card showing their 39 full name and Washington state address;

(v) Has a current library card issued in this state;

1 (vi) Has correspondence from a community or faith-based 2 organization in this state showing their full name and Washington 3 state address; or

4 (vii) Has a medical document showing their full name and 5 Washington state address.

6 (b) The actions and documentation outlined in this subsection (6) 7 are a nonexhaustive list, and the third-party administrator may adopt 8 additional methods by which a claimant may prove they are a resident 9 of the state of Washington.

10 (7) "Third-party administrator" means an entity with which the 11 department contracts to administer payments to eligible individuals 12 under this chapter.

13 (8) "Week of unemployment" means any week during which a 14 claimant, including a self-employed claimant:

15 (a) Performs no services and with respect to which no 16 remuneration is payable to the claimant; or

(b) Performs less than full-time work if the remuneration payable to the claimant with respect to such week is less than one and onethird times the individual's weekly benefit amount plus \$5.00.

20 NEW SECTION. Sec. 3. (1) The Washington wage replacement account is created in the custody of the state treasurer. Revenues to 21 22 the account must consist of appropriations and transfers by the legislature and all other funding directed for deposit into the 23 24 account. Expenditures from the account may be used only for providing 25 benefits under this chapter to eligible and qualified claimants, contracting with community-based organizations to notify individuals 26 27 who may be eligible for benefits under this chapter, administration 28 the advisory committee of this act, the department's of administrative costs, and third-party administrators under this 29 30 chapter. The account is subject to the allotment procedures under 31 chapter 43.88 RCW, but an appropriation is not required for 32 expenditures.

33 (2)(a) The department shall select a third-party administrator by 34 July 1, 2026. At a minimum, the third-party administrator must have 35 experience building and operating financial benefit systems that are 36 proven to be accessible and responsive to the target population and 37 demonstrated mechanisms to prevent disclosure of confidential or 38 private information. The department may adopt rules for selecting and 39 replacing the third-party administrator.

1 (b) Each quarter, to the extent allowed by the United States 2 department of labor, employment and training administration, the 3 department shall allocate the money in the wage replacement account 4 to one or more third-party administrators for the purpose of 5 providing benefits to eligible and qualified claimants and for 6 contracting with community-based organizations to notify individuals 7 who may be eligible for this program.

8 (c) The third-party administrator selected pursuant to (a) of 9 this subsection shall, within one year after the contract is awarded 10 after the effective date of this section:

(i) Contract with community-based organizations to provide outreach to unemployed individuals who may be eligible for benefits under this chapter;

14 (ii) Screen each applicant for benefits to determine if the 15 applicant is an eligible individual;

16 (iii) Pay benefits to eligible individuals; and

17 (iv) Establish an appeal process for benefit denials,18 suspensions, or terminations.

19 <u>NEW SECTION.</u> Sec. 4. (1) The department must appoint an 20 advisory committee to review issues and topics of interest related to 21 this chapter.

(2) The committee is composed of 11 members:

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(a) Three members representing immigrants' interests;

(b) Two members representing workers' interests in unemployment,
 each of whom must be appointed from a list of names submitted by a
 recognized statewide organization of employees;

27 (c) Two members representing employers' interests in 28 unemployment, each of whom must be appointed from a list of names 29 submitted by a recognized statewide organization of employers;

30 (d) Three ex officio members, without a vote, representing the 31 state commission on African American affairs, the state commission on 32 Hispanic affairs, and the state commission on Asian Pacific American 33 affairs; and

34 (e) One ex officio member, without a vote, representing the35 department and who will serve as the chair.

(3) The advisory committee must provide comment on implementation
 of this chapter, utilization of benefits under this chapter,
 selection and performance of the third-party administrator, and study

issues the advisory committee determines to require its 1 2 consideration.

(4) The members must serve without compensation but are eligible 3 for reimbursement of travel expenses as provided in RCW 43.03.050 and 4 43.03.060, and for stipends provided by the department under RCW 5 6 43.03.220. All expenses of the advisory committee must be paid by the Washington wage replacement account created in section 3 of this act. 7

(5) The department must comply with the requirements of RCW 8 43.18A.020 in making appointments provided in this section. 9 The department must provide the report required in RCW 43.18A.020. 10

11 <u>NEW SECTION.</u> Sec. 5. (1) Beginning January 1, 2027, a claimant may apply for benefits under this chapter with respect to any week of 12 unemployment in the claimant's benefit year if the claimant provides 13 the department with sufficient evidence that the claimant is 14 15 ineligible for benefits under Title 50 RCW.

16 (2) The claimant must meet the eligibility and qualification requirements under sections 6 and 7 of this act. 17

18 NEW SECTION. Sec. 6. (1) To be eligible for benefits under this 19 chapter, a claimant, who has provided sufficient evidence to the department as provided in section 5 of this act, must satisfy the 20 21 steps in this section.

(2) The claimant must file an application for benefits under this 22 chapter with the third-party administrator, which 23 includes information or documentation verifying the claimant: 24

(a) Is a resident of the state of Washington and has sufficient 25 photographic identification confirming their identity; 26

27 (b) Worked 680 hours in employment in the claimant's base year or earned wages during the claimant's base year equal to 680 times the 28 29 minimum wage set by RCW 49.46.020 in effect during the first quarter 30 of the claimant's base year;

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(c) Is unemployed through no fault of their own; and

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(d) Has been unemployed for a waiting period of one week.

(3) If the claimant's wages are not verified by employer reports 33 provided by the claimant to the third-party administrator under 34 subsection (2)(b) of this section, the third-party administrator must 35 request additional information or documentation from the claimant 36 37 verifying the claimant earned wages during the claimant's base year 38 equal to 680 times the minimum wage set by RCW 49.46.020 in effect

1 during the first quarter of the claimant's base year. If, after the 2 third-party administrator's request, the claimant fails to provide 3 sufficient information or documentation, the claimant may be denied 4 benefits under this chapter.

5 (4) The third-party administrator may contract with a community-6 based organization to assist claimants in gathering information or 7 documentation required under this section. Such assistance shall not 8 include communication with employers regarding applicant eligibility.

9 (5) The third-party administrator must make the final decision on 10 whether the claimant is eligible for benefits under this chapter. The 11 third-party administrator may utilize information or documentation 12 provided by the claimant or any third-party, community-based 13 organization contracted under this section.

NEW SECTION. Sec. 7. (1) If the third-party administrator determines the claimant is eligible for benefits under this chapter, the claimant may qualify for weekly benefits by self-attesting that the claimant meets the following requirements for each week of unemployment in which the claimant is applying for benefits under this chapter:

20 (a) The claimant must be actively seeking work in any trade, 21 occupation, profession, or business for which the claimant is 22 reasonably fitted; and

(b) The claimant must report to the third-party administrator any wages or remuneration the claimant received.

(2) For the purposes of this section, "actively seeking work"
 means participating in job search, educational, or professional
 development activities.

(3) The third-party administrator may take reasonable steps to
 confirm the claimant's job search, educational, or professional
 development activities, and current unemployment status.

31 <u>NEW SECTION.</u> Sec. 8. (1) A claimant who is eligible and 32 qualified for benefits under this chapter must receive a weekly 33 benefit amount equal to the weekly benefit amount calculated in RCW 34 50.20.120 by the third-party administrator.

35 (2) Benefits must be payable to any eligible and qualified 36 claimant during the claimant's benefit year in a maximum amount equal 37 to the lesser of 26 times the weekly benefit amount, as determined

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under subsection (1) of this section, or one-third of the claimant's
 base year wages under this chapter.

3 <u>NEW SECTION.</u> Sec. 9. If waiting period credit or the payment of 4 benefits under this chapter are denied to any claimant for any week 5 or weeks, the claimant must be promptly issued written notice of the 6 denial and reasons for such denial by the third-party administrator.

7 <u>NEW SECTION.</u> Sec. 10. (1) A claimant is disqualified for 8 benefits under this chapter:

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(a) If the third-party administrator finds that a claimant:

10 (i) Left the claimant's most recent work voluntarily without good 11 cause;

12 (ii) Was discharged for misconduct or gross misconduct connected 13 with the claimant's most recent work; or

14 (iii) Knowingly made a false statement or representation 15 involving a material fact or knowingly failed to report a material 16 fact and, as a result, has obtained or attempted to obtain any 17 benefits under this chapter; or

18 (b) For any week a claimant has received, is receiving, or will 19 receive compensation, under:

20 (i) Chapters 50.01 through 50.36 RCW;

21 (ii) Title 50A RCW;

22 (iii) RCW 51.32.060;

23 (iv) RCW 51.32.090; or

24 (v) Any other applicable federal unemployment compensation, 25 industrial insurance, or state disability insurance laws.

(2) Cessation of operations by an employer for the purpose of
 granting vacations, whether by union contract or other reasons, must
 not be construed to be a voluntary quit or a voluntary unemployment
 on the part of the claimant.

30 (3) For purposes of determining good cause, the third-party 31 administrator may consider the reason provided in this title.

32 <u>NEW SECTION.</u> Sec. 11. (1) Benefits are due and payable under 33 this chapter only to the extent provided in this chapter and to the 34 extent that moneys are available in the funds distributed to the 35 third-party administrator from the Washington wage replacement 36 account created in section 3 of this act.

1 (2) The third-party administrator nor the department nor the 2 state are liable for any amount exceeding such sums.

3 <u>NEW SECTION.</u> Sec. 12. (1) If information provided to the 4 department or the third-party administrator by another governmental 5 agency is held private and confidential by state or federal laws, 6 neither the department nor the third-party administrator may release 7 such information.

8 (2) Information provided to the department or the third-party 9 administrator by another governmental entity conditioned upon the 10 privacy and confidentiality is to be held private and confidential 11 according to the agreement between the department or the third-party 12 administrator and other governmental entity.

NEW SECTION. Sec. 13. Any information or records concerning a claimant or employing unit obtained by the department or the thirdparty administrator pursuant to the administration of this chapter must be private and confidential, except as otherwise provided in this chapter. This chapter does not create a rule of evidence. Information or records may only be released by the department or the third-party administrator when the release is:

20 (1) To the person who is the subject of such records or an 21 authorized representative;

(2) Necessary to comply with a lawful court order, judicial
warrant signed by a judge appointed pursuant to Article III of the
United States Constitution, or judicial subpoena for specific records
issued pursuant to the criminal procedure law or the civil practice
law and rules; or

(3) Disclosed in a manner that could not be used to determine the
identities of the claimants or employers to whom the data pertains,
alone or in combination with other data.

30 <u>NEW SECTION.</u> Sec. 14. (1) In administering the program under 31 this chapter, the department and the third-party administrator are 32 prohibited from taking any of the following actions:

(a) Soliciting from the claimant, orally or in written form, a
 claimant's nationality, race, ethnicity, place of birth, citizenship,
 or immigration status;

36 (b) Indicating in its records which documents the claimant used 37 to prove the claimant's age or identity;

1 (c) Compelling a claimant to admit in writing whether the 2 claimant has proof of lawful presence in the United States or to 3 explain why the claimant is ineligible for a social security number;

4 (d) Contacting a claimant's current, former, or prospective 5 employers including, but not limited to, for the purposes of 6 verifying employment status; and

7 (e) Attempting to ascertain a claimant's immigration or 8 citizenship status, except to determine whether a claimant is 9 excluded from benefits under chapters 50.01 through 50.36 RCW and 10 potentially eligible for benefits under this chapter.

11 (2) The third-party administrator must destroy all records 12 containing information that were provided by a claimant or collected 13 by the department to verify eligibility for the program within 15 14 days of a claimant no longer using the program.

(3) As provided in RCW 42.56.410, any information under this chapter is not a public record and must not be disclosed or otherwise made accessible in response to any request for records except:

18 (a) To the person who is the subject of such records or an19 authorized representative;

20 (b) Where necessary to comply with a lawful court order, judicial 21 warrant signed by a judge appointed pursuant to Article III of the 22 United States Constitution, or judicial subpoena for individual 23 records issued pursuant to the criminal procedure law or the civil 24 practice law and rules; or

(c) If disclosed in a manner that could not be used to determine the identities of the claimants or employers to whom the data pertains, alone or in combination with other data.

(4) For the purposes of this section, whenever a lawful court order, judicial warrant, or judicial subpoena for individual records properly issued pursuant to the criminal procedure law or the civil practice law and rules is presented to a court, only those records, documents, and information specifically sought by such court order, warrant, or subpoena may be disclosed.

(5) Notwithstanding any other law, information and records containing information that are collected or obtained by the state, any state agency, or any subdivision of the state, including agents of the state universities and community colleges, in addition to any private persons contracted to administer public services or programs, must only be collected, used, and retained for the purpose of 1 assessing eligibility for and providing those public services and 2 programs created by this chapter.

3 (6) No information collected under this chapter may be used for 4 purposes of investigating, locating, or apprehending claimants for 5 immigration-related violations including, but not exclusive to, 6 gueries or inquiries under 8 U.S.C. Secs. 1324, 1325, and 1326.

NEW SECTION. Sec. 15. The third-party administrator must create
 a process by which claimants can notify the administrator of payment
 errors and for collection and forgiveness of such overpayments.

10 <u>NEW SECTION.</u> Sec. 16. Any assignment, pledge, or encumbrance of any right to benefits under this chapter which are or may become due 11 12 or payable under this chapter must be void. Such rights to benefits under this chapter must be exempt from levy, execution, attachment, 13 14 or any other remedy whatsoever provided for the collection of debts. Benefits under this chapter received by any individual, so long as 15 they are not commingled with other funds of the recipient, must be 16 exempt from any remedy whatsoever for collection of all debts except 17 debts incurred for necessaries furnished to such individual or their 18 19 spouse or dependents during the time when such individual was unemployed. Any waiver of any exemption provided for in this section 20 must be void. Any agreement by an individual to waive, release, or 21 commute their rights to benefits or any other rights under this 22 23 chapter must be void.

24 <u>NEW SECTION.</u> Sec. 17. The department may adopt rules as 25 necessary to implement this chapter.

NEW SECTION. Sec. 18. The legislature reserves the right to amend or repeal all or any part of this chapter at any time; and there must be no vested private right of any kind against such amendment or repeal. All the rights, privileges, or immunities conferred by this chapter or by acts done pursuant thereto must exist subject to the power of the legislature to amend or repeal this chapter at any time.

33 Sec. 19. RCW 42.56.410 and 2019 c 81 s 10 and 2019 c 13 s 68 are 34 each reenacted and amended to read as follows:

1 The following information related to employment security is 2 exempt from disclosure under this chapter:

3 (1) Records maintained by the employment security department and 4 subject to chapter 50.13 or 50A.25 RCW if provided to another 5 individual or organization for operational, research, or evaluation 6 purposes ((are exempt from disclosure under this chapter)); ((and))

7 (2) Any inventory or data map records created under RCW 8 50.13.120(1)(b) that reveal the location of personal information or 9 the extent to which it is protected; and

10 <u>(3) Any information or records maintained by the employment</u> 11 <u>security department or third-party administrator pursuant to chapter</u> 12 <u>50.--- RCW (the new chapter created in section 23 of this act)</u> 13 <u>except:</u>

14 <u>(a) To the person who is the subject of such records or an</u> 15 <u>authorized representative;</u>

16 (b) Where necessary to comply with a lawful court order, judicial 17 warrant signed by a judge appointed pursuant to Article III of the 18 United States Constitution, or judicial subpoena for individual 19 records issued pursuant to the criminal procedure law or the civil 20 practice law and rules; or

21 (c) If disclosed in a manner that could not be used to determine 22 the identities of the claimants or employers to whom the data 23 pertains, alone or in combination with other data.

24 Sec. 20. RCW 50.29.025 and 2022 c 61 s 1 and 2022 c 17 s 1 are 25 each reenacted and amended to read as follows:

26 (1) The contribution rate for each employer subject to 27 contributions under RCW 50.24.010 shall be the sum of the array 28 calculation factor rate and the graduated social cost factor rate 29 determined under this subsection(( $\tau$  and the solvency surcharge 30 determined under RCW 50.29.041, if any)).

31 (a) The array calculation factor rate shall be determined as 32 follows:

(i) An array shall be prepared, listing all qualified employers in ascending order of their benefit ratios. The array shall show for each qualified employer: (A) Identification number; (B) benefit ratio; and (C) taxable payrolls for the four consecutive calendar quarters immediately preceding the computation date and reported to the employment security department by the cut-off date. 1 (ii) Each employer in the array shall be assigned to one of forty 2 rate classes according to his or her benefit ratio as follows, and, 3 except as provided in RCW 50.29.026, the array calculation factor 4 rate for each employer in the array shall be the rate specified in 5 the rate class to which the employer has been assigned:

6	Benefit Ratio		Rate	Rate
7			Class	(percent)
8	At least	Less than		
9		0.000001	1	0.00
10	0.000001	0.001250	2	0.11
11	0.001250	0.002500	3	0.22
12	0.002500	0.003750	4	0.33
13	0.003750	0.005000	5	0.43
14	0.005000	0.006250	6	0.54
15	0.006250	0.007500	7	0.65
16	0.007500	0.008750	8	0.76
17	0.008750	0.010000	9	0.88
18	0.010000	0.011250	10	1.01
19	0.011250	0.012500	11	1.14
20	0.012500	0.013750	12	1.28
21	0.013750	0.015000	13	1.41
22	0.015000	0.016250	14	1.54
23	0.016250	0.017500	15	1.67
24	0.017500	0.018750	16	1.80
25	0.018750	0.020000	17	1.94
26	0.020000	0.021250	18	2.07
27	0.021250	0.022500	19	2.20
28	0.022500	0.023750	20	2.38
29	0.023750	0.025000	21	2.50
30	0.025000	0.026250	22	2.63
31	0.026250	0.027500	23	2.75
32	0.027500	0.028750	24	2.88
33	0.028750	0.030000	25	3.00

1	0.030000	0.031250	26	3.13
2	0.031250	0.032500	27	3.25
3	0.032500	0.033750	28	3.38
4	0.033750	0.035000	29	3.50
5	0.035000	0.036250	30	3.63
6	0.036250	0.037500	31	3.75
7	0.037500	0.040000	32	4.00
8	0.040000	0.042500	33	4.25
9	0.042500	0.045000	34	4.50
10	0.045000	0.047500	35	4.75
11	0.047500	0.050000	36	5.00
12	0.050000	0.052500	37	5.15
13	0.052500	0.055000	38	5.25
14	0.055000	0.057500	39	5.30
15	0.057500		40	5.40

16 (b) The graduated social cost factor rate shall be determined as 17 follows:

provided in 18 (i)(A) Except as (b)(i)(B) and (C) of this subsection, the commissioner shall calculate the flat social cost 19 20 factor for a rate year by dividing the total social cost by the total 21 taxable payroll. The division shall be carried to the second decimal 22 place with the remaining fraction disregarded unless it amounts to five hundredths or more, in which case the second decimal place shall 23 24 be rounded to the next higher digit. The flat social cost factor 25 shall be expressed as a percentage.

26 (B)(I) If, on the cut-off date, the balance in the unemployment 27 compensation fund is determined by the commissioner to be an amount 28 that will provide more than ten months of unemployment benefits, the commissioner shall calculate the flat social cost factor for the rate 29 30 year immediately following the cut-off date by reducing the total 31 social cost by the dollar amount that represents the number of months 32 for which the balance in the unemployment compensation fund on the cut-off date will provide benefits above ten months and dividing the 33 34 result by the total taxable payroll. However, the calculation under 35 this subsection (1)(b)(i)(B) for a rate year may not result in a flat social cost factor that is more than four-tenths lower than the 36

calculation under (b)(i)(A) of this subsection for that rate year. 1 For rate year 2011 and thereafter, the calculation may not result in 2 a flat social cost factor that is more than one and twenty-two one-3 hundredths percent except for rate year 2021 the calculation may not 4 result in a flat social cost factor that is more than five-tenths 5 6 percent, for rate year 2022 the calculation may not result in a flat social cost factor that is more than five-tenths percent, for rate 7 year 2023 the calculation may not result in a flat social cost factor 8 that is more than seven-tenths percent, for rate year 2024 the 9 calculation may not result in a flat social cost factor that is more 10 11 than eighty-five one-hundredths percent, and for rate year 2025 the 12 calculation may not result in a flat social cost factor that is more than nine-tenths percent. 13

(II) If, on the cut-off date, the balance in the unemployment compensation fund is determined by the commissioner to be an amount that will provide ten months of unemployment benefits or less, the flat social cost factor for the rate year immediately following the cut-off date may not increase by more than fifty percent over the previous rate year or may not exceed one and twenty-two onehundredths percent, whichever is greater.

21 (III) For the purposes of this subsection (1)(b), the commissioner shall determine the number of months of unemployment 22 benefits in the unemployment compensation fund using the benefit cost 23 24 rate for the average of the three highest calendar benefit cost rates 25 in the twenty consecutive completed calendar years immediately 26 preceding the cut-off date or a period of consecutive calendar years 27 immediately preceding the cut-off date that includes three 28 recessions, if longer.

(C) The minimum flat social cost factor calculated under this subsection (1)(b) shall be six-tenths of one percent, except that if the balance in the unemployment compensation fund is determined by the commissioner to be an amount that will provide:

33 (I) At least ten months but less than eleven months of 34 unemployment benefits, the minimum shall be five-tenths of one 35 percent; or

36 (II) At least eleven months but less than twelve months of 37 unemployment benefits, the minimum shall be forty-five hundredths of 38 one percent; or 1 (III) At least twelve months but less than thirteen months of 2 unemployment benefits, the minimum shall be four-tenths of one 3 percent; or

4 (IV) At least thirteen months but less than fifteen months of 5 unemployment benefits, the minimum shall be thirty-five hundredths of 6 one percent; or

7 (V) At least fifteen months but less than seventeen months of 8 unemployment benefits, the minimum shall be twenty-five hundredths of 9 one percent; or

10 (VI) At least seventeen months but less than eighteen months of 11 unemployment benefits, the minimum shall be fifteen hundredths of one 12 percent; or

13 (VII) At least eighteen months of unemployment benefits, the 14 minimum shall be fifteen hundredths of one percent through rate year 15 2011 and shall be zero thereafter.

16 (ii) The graduated social cost factor rate for each employer in 17 the array is the flat social cost factor multiplied by the percentage 18 specified as follows for the rate class to which the employer has 19 been assigned in (a)(ii) of this subsection, except that the sum of an employer's array calculation factor rate and the graduated social 20 cost factor rate may not exceed six percent or, for employers whose 21 22 North American industry classification system code is within "111," "112," "1141," "115," "3114," "3117," "42448," or "49312," may not 23 24 exceed five and four-tenths percent:

25	(A) Ra	te class	1 - 40 percent;
26	(B) Ra	te class	2 - 44 percent;
27	(C) Ra	te class.	3 - 48 percent;
28	(D) Ra	te class	4 - 52 percent;
29	(E) Ra	te class	5 - 56 percent;
30	(F) Ra	te class	6 - 60 percent;
31	(G) Ra	te class	7 - 64 percent;
32	(H) Ra	te class	8 - 68 percent;
33	(I) Ra	te class	9 - 72 percent;
34	(J) Ra	te class.	10 - 76 percent;
35	(K) Ra	te class.	11 - 80 percent;
36	(L) Ra	te class	12 - 84 percent;
37	(M) Ra	te class	13 - 88 percent;
38	(N) Ra	te class	14 - 92 percent;
39	(O) Ra	te class.	15 - 96 percent;
40	(P) Ra	te class	16 - 100 percent;

- 1 (Q) Rate class 17 104 percent;
- 2 (R) Rate class 18 108 percent;

(S) Rate class 19 - 112 percent;

- 4 (T) Rate class 20 116 percent; and
- 5 (U) Rate classes 21 through 40 120 percent.

6 (iii) For rate year 2023, for any employer with 10 or fewer 7 employees as reported on the employer's fourth quarter report to the 8 department for 2021 and whose rate class is greater than rate class 9 7, the employer's rate class, only for purposes of the rate classes 10 in (b)(ii)(A) through (U) of this subsection (1), is rate class 7.

11

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(iv) For the purposes of this section:

12 "Total social cost" means the amount calculated (A) by subtracting the array calculation factor contributions paid by all 13 employers with respect to the four consecutive calendar quarters 14 immediately preceding the computation date and paid to the employment 15 16 security department by the cut-off date from the total unemployment 17 benefits paid to claimants in the same four consecutive calendar 18 quarters.

(B) "Total taxable payroll" means the total amount of wages subject to tax, as determined under RCW 50.24.010, for all employers in the four consecutive calendar quarters immediately preceding the computation date and reported to the employment security department by the cut-off date.

(c) For employers who do not meet the definition of "qualifiedemployer" by reason of failure to pay contributions when due:

(i) (A) For an employer who does not enter into an approved agency-deferred payment contract as described in (c)(i)(B) or (C) of this subsection, the array calculation factor rate shall be the rate it would have been if the employer had not been delinquent in payment plus an additional one percent or, if the employer is delinquent in payment for a second or more consecutive year, an additional two percent;

(B) For an employer who enters an approved agency-deferred payment contract by September 30th of the previous rate year, the array calculation factor rate shall be the rate it would have been if the employer had not been delinquent in payment;

37 (C) For an employer who enters an approved agency-deferred 38 payment contract after September 30th of the previous rate year, but 39 within thirty days of the date the department sent its first tax rate 40 notice, the array calculation factor rate shall be the rate it would have been had the employer not been delinquent in payment plus an additional one-half of one percent or, if the employer is delinquent in payment for a second or more consecutive year, an additional one and one-half percent;

5 (D) For an employer who enters an approved agency-deferred 6 payment contract as described in (c)(i)(B) or (C) of this subsection, 7 but who fails to make any one of the succeeding deferred payments or 8 fails to submit any succeeding tax report and payment in a timely 9 manner, the array calculation factor rate shall immediately revert to 10 the applicable array calculation factor rate under (c)(i)(A) of this 11 subsection; and

(ii) The social cost factor rate shall be the social cost factorrate assigned to rate class 40 under (b) (ii) of this subsection.

14

(d) For all other employers not qualified to be in the array:

15 (i) The array calculation factor rate shall be a rate equal to 16 the average industry array calculation factor rate as determined by 17 the commissioner, multiplied by the history factor, but not less than 18 one percent or more than the array calculation factor rate in rate 19 class 40;

20 (ii) The social cost factor rate shall be a rate equal to the 21 average industry social cost factor rate as determined by the 22 commissioner, multiplied by the history factor, but not more than the 23 social cost factor rate assigned to rate class 40 under (b)(ii) of 24 this subsection; and

25 (iii) The history factor shall be based on the total amounts of 26 benefits charged and contributions paid in the three fiscal years 27 ending prior to the computation date by employers not qualified to be in the array, other than employers in (c) of this subsection, who 28 29 were first subject to contributions in the calendar year ending three years prior to the computation date. The commissioner shall calculate 30 31 the history ratio by dividing the total amount of benefits charged by the total amount of contributions paid in this three-year period by 32 these employers. The division shall be carried to the second decimal 33 place with the remaining fraction disregarded unless it amounts to 34 five one-hundredths or more, in which case the second decimal place 35 36 shall be rounded to the next higher digit. The commissioner shall determine the history factor according to the history ratio as 37 38 follows:

1		History		History
2		Ratio		Factor
3				(percent)
4		At least	Less than	
5	(A)		.95	90
6	(B)	.95	1.05	100
7	(C)	1.05		115

8 (2) Assignment of employers by the commissioner to industrial 9 classification, for purposes of this section, shall be in accordance 10 with established classification practices found in the North American 11 industry classification system code.

12 Sec. 21. RCW 50.29.041 and 2021 c 2 s 19 are each amended to 13 read as follows:

14 <u>(1)</u> Except for ((contributions assessed for)) rate years 2021, 15 2022, 2023, 2024, and 2025, ((the contribution rate of)) each 16 employer subject to contributions under RCW 50.24.010 shall 17 ((include)) pay a solvency surcharge determined as follows:

section 18 ((+)))(a) This shall apply to employers((-19 contributions)) for a rate year immediately following a cut-off date only if, on the cut-off date, the balance in the unemployment 20 21 compensation fund is determined by the commissioner to be an amount 22 that will provide fewer than seven months of unemployment benefits.

(((2))) (b) The solvency surcharge shall be the lowest rate necessary, as determined by the commissioner, but not more than twotenths of one percent, to provide revenue during the applicable rate year that will fund unemployment benefits for the number of months that is the difference between nine months and the number of months for which the balance in the unemployment compensation fund on the cut-off date will provide benefits.

30 (((3))) <u>(c)</u> The basis for determining the number of months of 31 unemployment benefits shall be the same basis used in RCW 32 50.29.025(1)(b)(i)(B).

33 (d) Funds collected under this subsection (1) shall be deposited
34 into the unemployment compensation fund.

35 (2) Each employer subject to contributions under RCW 50.24.010 36 shall pay a wage replacement program surcharge determined as follows:

1 (a) For rate years 2026 and 2027, the rate shall be one one-2 hundredths of one percent; 3 (b) For rate years beginning in 2028 and thereafter, the commissioner shall determine the wage replacement program surcharge 4 at the lowest rate necessary to provide revenue during the applicable 5 6 rate year that will fund administration and benefits of the program 7 provided in sections 1 through 18 of this act; however, the total combined rate of (b) of this subsection (2) and the rate provided in 8 RCW 50.24.014(1)(a) may not exceed eight one-hundredths of one 9 percent; 10

11 (c) Funds collected under this subsection (2) must be deposited 12 into the Washington wage replacement account created under section 3 13 of this act.

14 Sec. 22. RCW 50.24.014 and 2023 c 475 s 934 are each amended to 15 read as follows:

16 (1) (a) A separate and identifiable account to provide for the 17 financing of special programs to assist the unemployed is established 18 in the administrative contingency fund. All money in this account shall be expended solely for the purposes of this title and for no 19 other purposes whatsoever, except as provided in subsection (4) of 20 21 this section. Contributions to this account shall accrue and become 22 payable by each employer, except employers as described in RCW 50.44.010 and 50.44.030 who have properly elected to make payments in 23 24 lieu of contributions, taxable local government employers as described in RCW 50.44.035, and those employers who are required to 25 make payments in lieu of contributions, at a basic rate of ((two)) 26 27 one one-hundredths of one percent. The amount of wages subject to tax shall be determined under RCW 50.24.010. 28

(b) A separate and identifiable account is established in the 29 30 administrative contingency fund for financing the employment security 31 department's administrative costs under RCW 50.22.150 and 50.22.155 32 and the costs under RCW 50.22.150(11) and 50.22.155 (1)(m) and (2) (m). All money in this account shall be expended solely for the 33 purposes of this title and for no other purposes whatsoever. 34 Contributions to this account shall accrue and become payable by each 35 employer, except employers as described in RCW 36 50.44.010 and 50.44.030 who have properly elected to make payments in lieu of 37 38 contributions, taxable local government employers as described in RCW 50.44.035, those employers who are required to make payments in lieu 39

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of contributions, those employers described under 1 RCW 50.29.025(1)(d), and those qualified employers assigned rate class 20 2 or rate class 40, as applicable, under RCW 50.29.025, at a basic rate 3 of one one-hundredth of one percent. The amount of wages subject to 4 tax shall be determined under RCW 50.24.010. Any amount of 5 6 contributions payable under this subsection (1)(b) that exceeds the amount that would have been collected at a rate of four one-7 thousandths of one percent must be deposited in the account created 8 in (a) of this subsection. 9

10 (2)(a) Contributions under this section shall become due and be 11 paid by each employer under rules as the commissioner may prescribe, 12 and shall not be deducted, in whole or in part, from the remuneration 13 of individuals in the employ of the employer. Any deduction in 14 violation of this section is unlawful.

(b) In the payment of any contributions under this section, a fractional part of a cent shall be disregarded unless it amounts to one-half cent or more, in which case it shall be increased to one cent.

(3) If the commissioner determines that federal funding has been increased to provide financing for the services specified in chapter 50.62 RCW, the commissioner shall direct that collection of contributions under this section be terminated on the following January 1st.

(4) During the 2023-2025 fiscal biennium, moneys in the account
in subsection (1)(a) of this section may be appropriated for poverty
reduction programs that coordinate employment, training, education,
and other existing systems designed to assist low-income individuals
attain self-sufficiency.

29 <u>NEW SECTION.</u> Sec. 23. Sections 1 through 18 of this act 30 constitute a new chapter in Title 50 RCW.

NEW SECTION. Sec. 24. If any part of this act is found to be in 31 conflict with federal requirements that are a prescribed condition to 32 the allocation of federal funds to the state or the eligibility of 33 employers in this state for federal unemployment tax credits, the 34 conflicting part of this act is inoperative solely to the extent of 35 the conflict, and the finding or determination does not affect the 36 37 operation of the remainder of this act. Rules adopted under this act 38 must meet federal requirements that are a necessary condition to the

1 receipt of federal funds by the state or the granting of federal 2 unemployment tax credits to employers in this state.

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