

CERTIFICATION OF ENROLLMENT  
**ENGROSSED SUBSTITUTE HOUSE BILL 2015**

69th Legislature  
2025 Regular Session

Passed by the House April 22, 2025  
Yeas 55 Nays 42

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**Speaker of the House of  
Representatives**

Passed by the Senate April 16, 2025  
Yeas 30 Nays 19

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**President of the Senate**

Approved

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**Governor of the State of Washington**

CERTIFICATE

I, Bernard Dean, Chief Clerk of the House of Representatives of the State of Washington, do hereby certify that the attached is **ENGROSSED SUBSTITUTE HOUSE BILL 2015** as passed by the House of Representatives and the Senate on the dates hereon set forth.

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**Chief Clerk**

FILED

**Secretary of State  
State of Washington**

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**ENGROSSED SUBSTITUTE HOUSE BILL 2015**

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AS AMENDED BY THE SENATE

Passed Legislature - 2025 Regular Session

**State of Washington**

**69th Legislature**

**2025 Regular Session**

**By** House Appropriations (originally sponsored by Representatives Entenman, Reeves, Berg, Morgan, Santos, Pollet, Donaghy, Doglio, Salahuddin, Chase, Obras, Parshley, Walen, Stearns, and Thai)

READ FIRST TIME 02/28/25.

1 AN ACT Relating to improving public safety funding by providing  
2 resources to local governments and state and local criminal justice  
3 agencies, and authorizing a local option tax; adding a new section to  
4 chapter 43.101 RCW; adding a new section to chapter 36.28A RCW;  
5 adding a new section to chapter 82.14 RCW; creating new sections; and  
6 providing expiration dates.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

8 **PART I**  
9 **Local Law Enforcement Grant Program**

10 NEW SECTION. **Sec. 101.** A new section is added to chapter 43.101  
11 RCW to read as follows:

12 GRANT PROGRAM. (1) Subject to the availability of amounts  
13 appropriated for this specific purpose, including amounts  
14 appropriated from the supplemental criminal justice account created  
15 in section 104 of this act, the commission shall develop and  
16 implement a local law enforcement grant program for the purpose of  
17 providing direct support to local and tribal law enforcement agencies  
18 in hiring, retaining, and training law enforcement officers, peer  
19 counselors, and behavioral health personnel working in co-response to  
20 increase community policing and public safety.

1 (2) Under this section, the commission shall:  
2 (a) Establish the policies for applications and publish them on  
3 the commission's website;  
4 (b) Establish the procedures for submitting the grant  
5 applications and publish them on the commission's website;  
6 (c) Establish and publish on the commission's website the  
7 criteria for evaluating and selecting grant recipients; and  
8 (d) Create a grant application form that local and tribal law  
9 enforcement agencies must use to apply for grant funding.

10 (3) The grants under the local law enforcement grant program must  
11 be awarded to local and tribal law enforcement agencies based on  
12 their submittals to the commission. To qualify for a grant pursuant  
13 to this section, a law enforcement agency must have:

14 (a) Issued and implemented policies and practices consistent with  
15 RCW 43.17.425 and 10.93.160, and the office of the attorney general's  
16 keep Washington working act guide, model policies, and training  
17 recommendations for state and local law enforcement agencies;  
18 (b) Participated in commission training as required by RCW  
19 43.101.455 and 36.28A.445;  
20 (c) Issued and implemented policies and practices regarding use  
21 of force and de-escalation tactics consistent with RCW 10.120.030 and  
22 the office of the attorney general's model policies, and all other  
23 commission and attorney general model policies regarding use of force  
24 for law enforcement including, but not limited to, duty to intervene  
25 and training and use of canine teams;  
26 (d) Implemented use of force data collection and reporting  
27 consistent with chapters 10.118 and 10.120 RCW when the program is  
28 operational, as confirmed by a notice from the attorney general's  
29 office to all police chiefs and sheriffs;  
30 (e) Issued and implemented policies and practices consistent with  
31 chapters 7.105 and 9.41 RCW and the commission model policies and  
32 training addressing firearm relinquishment pursuant to court orders;  
33 (f) A 25 percent officer completion rate with the commission's  
34 40-hour crisis intervention team training;  
35 (g) A 100 percent officer compliance rate for those officers  
36 required to complete trauma-informed, gender-based violence  
37 interviewing, investigation, response, and case review training  
38 developed or approved by the commission pursuant to RCW 43.101.272  
39 and 43.101.276, and if requested by the commission, participated in  
40 agency case reviews;

1 (h) Except as it applies to tribal law enforcement agencies,  
2 received funding from a sales and use tax authorized pursuant to RCW  
3 82.14.340 or 82.14.450, or authorized pursuant to section 201 of this  
4 act before the awarding of the grant;

5 (i) A chief of police, marshal, or sheriff who is certified by  
6 the criminal justice training commission pursuant to this chapter and  
7 who has not:

8 (i) Been convicted of a felony anywhere in the United States or  
9 under foreign law; or

10 (ii) Been convicted of a gross misdemeanor involving moral  
11 turpitude, dishonesty, fraud, or corruption; and

12 (j) Issued and implemented policies and practices that prohibit  
13 volunteers who assist with agency work from enforcing criminal laws,  
14 other than for assistance with special event traffic and parking,  
15 including engaging in pursuits, detention, arrests, the use of force,  
16 or the use of deadly force; carrying or the use of firearms or other  
17 weapons; or the use of dogs to track people or animals other than for  
18 purposes of search and rescue; and that set forth the required  
19 supervision of volunteers, including that they must be clearly  
20 identifiable by the public as distinguishable from peace officers and  
21 any identifying insignia must be officially issued by the agency and  
22 used only when on duty.

23 (4) In verifying the applicant's compliance with subsection (3)  
24 of this section, the commission shall assess the qualifications of  
25 the applicant agency under subsection (3)(a) and (c) of this section  
26 in consultation with the office of the attorney general.

27 (5) In addition to the requirements of subsection (3) of this  
28 section, in order to qualify for a grant pursuant to this section, a  
29 law enforcement agency must provide the commission, at time of  
30 application for grant moneys, a detailed staffing plan specifying the  
31 following:

32 (a) The total number of commissioned officers currently employed  
33 by the agency;

34 (b) The total number of specially commissioned officers currently  
35 employed by the agency;

36 (c) The total number of co-response teams established within the  
37 agency and what staffing are included in each co-response team;

38 (d) The total number of administrative staff currently employed  
39 by the agency;

40 (e) The number of officers on flexible work schedules;

1 (f) The average 911 response rate of the agency over the 12-month  
2 period immediately preceding the month in which the agency is  
3 applying for the grant; and

4 (g) The average case closure rate of the agency over the 12-month  
5 period immediately preceding the month in which the agency is  
6 applying for the grant.

7 (6) The commission may provide an advance on grant funding to a  
8 law enforcement agency that does not qualify under subsection (3)(b),  
9 (f), or (g) of this section, but who otherwise meets the grant  
10 application criteria established by the commission in subsection (2)  
11 of this section. Funds advanced under this subsection must be used by  
12 the agency to cover the costs of sending officers to the trainings  
13 required under subsection (3) of this section, including any overtime  
14 costs.

15 (7) Grant funding awarded to local and tribal law enforcement  
16 agencies may only be used for the purposes of:

17 (a) Recruiting, funding, and retaining new law enforcement  
18 officers from the community in which the officer will be working, and  
19 recruiting, funding, and retaining new county corrections officers,  
20 peer counselors, and behavioral health personnel working in co-  
21 response in Washington state. Grants may provide up to 75 percent of  
22 the entry-level salaries and fringe benefits of full-time local or  
23 tribal law enforcement officers for a maximum of 36 months, with a  
24 minimum 25 percent local cash match requirement and a maximum state  
25 share of \$125,000 per position. Any additional costs for salaries and  
26 benefits higher than entry level are the responsibility of the grant  
27 recipient agency. Recruiting lateral hires is not a permissible use  
28 of funds under this section;

29 (b) Funding use of force, de-escalation, crisis intervention, and  
30 trauma-informed trainings for officers to remain in compliance with  
31 the commission's required trainings; and

32 (c) Funding broader law enforcement and public safety efforts  
33 including, but not limited to, emergency management planning,  
34 environmental hazard mitigations, security personnel, community  
35 outreach and assistance programs, alternative response programs, and  
36 mental health crisis response.

37 (8) In selecting grant recipients, the commission shall  
38 prioritize those law enforcement agency applicants in the following  
39 order:

1 (a) Those who are seeking grants to establish co-response teams  
2 or community immersion law enforcement programs;

3 (b) Those who currently maintain co-response teams and are  
4 seeking grants to hire additional law enforcement officers;

5 (c) All other applicants.

6 (9) This section expires June 30, 2028.

7 NEW SECTION. **Sec. 102.** CRIMINAL JUSTICE TRAINING COMMISSION  
8 REPORTING. (1) Effective July 21, 2026, and annually thereafter on  
9 July 31st, the criminal justice training commission must report to  
10 the fiscal committees of the legislature on:

11 (a) The total count of law enforcement grant applications  
12 received by the commission by fiscal year;

13 (b) The total count of law enforcement officer positions applied  
14 for by fiscal year;

15 (c) The total count of grant funding requested by fiscal year;

16 (d) The name of each law enforcement entity that applied for the  
17 grant, how many officers they requested funding for, and how much  
18 state funding they requested by fiscal year; and

19 (e) The count of grants awarded, to include the name of each law  
20 enforcement entity that was an award recipient for the grant, how  
21 many officers they received funding for, and how much state funding  
22 they were awarded by fiscal year.

23 (2) This section expires December 31, 2029.

24 NEW SECTION. **Sec. 103.** A new section is added to chapter 36.28A  
25 RCW to read as follows:

26 WASHINGTON ASSOCIATION OF SHERIFFS AND POLICE CHIEFS REPORTING.

27 (1) The Washington association of sheriffs and police chiefs shall  
28 complete a report on law enforcement personnel employed as general  
29 authority Washington peace officers, as defined in RCW 10.93.020,  
30 over time for each local law enforcement agency in Washington state.  
31 The report must include data points for each local law enforcement  
32 agency on July 1, 2020, July 1, 2021, July 1, 2022, July 1, 2023,  
33 July 1, 2024, and July 1, 2025, on the:

34 (a) Count of general authority Washington peace officer  
35 positions;

36 (b) Count of filled general authority Washington peace officer  
37 positions;

1 (c) Count of vacant general authority Washington peace officer  
2 positions; and

3 (d) Count of retirements of general authority Washington peace  
4 officer positions over the past 12 calendar months.

5 (2) Using data from subsection (1) of this section, the report  
6 must also include a table to show the above data and in turn the  
7 vacancy rates and turnover rates for each local law enforcement  
8 agency, as well as a compiled statewide view of vacancy and turnover  
9 rates for general authority Washington peace officer positions year  
10 over year.

11 (3) The report is due to the governor and fiscal committees of  
12 the legislature by January 1, 2026.

13 (4) This section expires July 1, 2026.

14 NEW SECTION. **Sec. 104.** SUPPLEMENTAL CRIMINAL JUSTICE ACCOUNT.

15 (1) The supplemental criminal justice account is created in the state  
16 treasury. All receipts from legislative appropriations, donations,  
17 gifts, grants, and funds from federal or private sources must be  
18 deposited into the account. Expenditures from the account must be  
19 used exclusively for local law enforcement grants authorized in  
20 section 101 of this act for the purpose of providing direct support  
21 to local and tribal law enforcement agencies in hiring, retaining,  
22 and training law enforcement officers, peer counselors, and  
23 behavioral health personnel working in co-response to increase  
24 community policing and public safety. Only the criminal justice  
25 training commission or the commission's designee may authorize  
26 expenditures from the account. The account is subject to allotment  
27 procedures under chapter 43.88 RCW. Moneys in the account may be  
28 spent only after appropriation. Moneys may not be used to supplant  
29 general fund appropriations.

30 (2) This section expires June 30, 2028.

31 **PART II**

32 **Local Sales and Use Tax**

33 NEW SECTION. **Sec. 201.** A new section is added to chapter 82.14  
34 RCW to read as follows:

35 LOCAL SALES AND USE TAX. (1)(a) By June 30, 2028, the legislative  
36 authority of a qualified city or county may authorize, by resolution  
37 or ordinance, a sales and use tax in accordance with the terms of

1 this chapter. The resolution or ordinance must include a finding that  
2 the city or county has met the requirements under (c) of this  
3 subsection.

4 (b) If a city or county legislative authority has not adopted a  
5 resolution or ordinance to impose the tax under (a) of this  
6 subsection by June 30, 2028, the city or county may submit an  
7 authorizing proposition to the city or county voters at a primary or  
8 general election, and if the proposition is approved by the majority  
9 of persons voting, impose the sales and use tax under this section.

10 (c) A qualified city or county may impose the tax authorized  
11 under this section only if the city or county meets the requirements  
12 to receive a grant under section 101 of this act. A city or county  
13 that has not issued and implemented policies and practices as  
14 required under section 101(3) and (4) of this act may not impose the  
15 tax authorized under this section.

16 (d) To establish that the city or county qualifies under (c) of  
17 this subsection, the city or county must submit documentation, in a  
18 form and manner prescribed by the criminal justice training  
19 commission, demonstrating the city or county meets the requirements  
20 of section 101 of this act. A city or county that wishes to impose  
21 the tax authorized under this section may submit documentation to the  
22 commission before the commission finalizes the form and manner of  
23 such submittals and may not be penalized for doing so. However, once  
24 the commission has established the form and manner of the submission,  
25 all cities and counties must make submissions as prescribed.

26 (i) If the commission, in consultation with the office of the  
27 attorney general, is unable to verify the submittal within 45  
28 calendar days of receipt, the commission shall notify the city or  
29 county of any deficiencies.

30 (ii) The city or county may, at this time, and conditioned on the  
31 city or county submitting supplemental documentation rectifying the  
32 stated deficiencies, authorize the tax established under this  
33 section. The commission shall thereafter notify the city or county of  
34 any outstanding deficiencies within 45 calendar days of receipt of  
35 the supplemental documentation.

36 (iii) If the city or county has not rectified all deficiencies  
37 within 180 calendar days of its initial submittal under this section,  
38 as verified by the criminal justice training commission, the office  
39 of the state treasurer must withhold \$100,000 of the tax collected  
40 under this section each month until the month in which the city or



1 county comes into compliance with the requirements of section 101 of  
2 this act as verified by the criminal justice training commission.

3 (e) The tax authorized in this section is in addition to any  
4 other taxes authorized by law and must be collected from those  
5 persons who are taxable by the state pursuant to chapters 82.08 and  
6 82.12 RCW upon the occurrence of any taxable event within such city  
7 or county.

8 (2) The rate of tax under this section equals 0.1 percent of the  
9 selling price, in the case of a sales tax, or value of the article  
10 used, in the case of a use tax.

11 (3) Moneys received from the tax imposed under this section must  
12 be expended for criminal justice purposes.

13 (4) (a) Cities and counties who impose the tax authorized under  
14 this section shall, within one calendar year of imposition of the tax  
15 and annually thereafter, make a report to either the association of  
16 Washington cities or the Washington state association of counties on  
17 how the moneys received from the tax were expended.

18 (b) by December 1, 2025, and annually thereafter, the association  
19 of Washington cities and Washington state association of counties  
20 shall compile all information received pursuant to (a) of this  
21 subsection and submit a report to the appropriate committees of the  
22 legislature detailing the purposes for which each city and county  
23 expended the moneys received from the tax.

24 (5) For purposes of this section, the following definitions apply  
25 unless the context clearly requires otherwise.

26 (a) "Criminal justice purposes" means activities that  
27 substantially assist the criminal justice system, which may include  
28 circumstances where ancillary benefit to the civil justice and  
29 behavioral health systems occurs, and which includes:

30 (i) Domestic violence services, such as those provided by  
31 domestic violence programs, community advocates, and legal advocates,  
32 as those terms are defined in RCW 70.123.020;

33 (ii) Staffing adequate public defenders to provide appropriate  
34 defense for individuals;

35 (iii) Diversion programs;

36 (iv) Reentry work for inmates;

37 (v) Local government programs that have a reasonable relationship  
38 to reducing the numbers of people interacting with the criminal  
39 justice system including, but not limited to, reducing homelessness  
40 or improving behavioral health;

1 (vi) Community placements for juvenile offenders; and  
2 (vii) Community outreach and assistance programs, alternative  
3 response programs, and mental health crisis response including, but  
4 not limited to, the recovery navigator program.

5 (b) "Qualified city or county" means either a city or county  
6 where the voters have not repealed by referendum a tax imposed  
7 pursuant to RCW 82.14.340 or rejected a ballot proposition to impose  
8 a tax pursuant to RCW 82.14.450 in the previous 12 months.

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