SENATE BILL 5461

State of Washington 69th Legislature 2025 Regular Session

By Senators Lovelett, Short, Chapman, Nobles, and J. Wilson
Read first time 01/23/25. Referred to Committee on Local Government.

- AN ACT Relating to residential development in limited areas of more intensive rural development; and amending RCW 36.70A.070.
- 3 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- **Sec. 1.** RCW 36.70A.070 and 2024 c 135 s 1 are each amended to read as follows:
 - The comprehensive plan of a county or city that is required or chooses to plan under RCW 36.70A.040 shall consist of a map or maps, and descriptive text covering objectives, principles, and standards used to develop the comprehensive plan. The plan shall be an internally consistent document and all elements shall be consistent with the future land use map. A comprehensive plan shall be adopted and amended with public participation as provided in RCW 36.70A.140. Each comprehensive plan shall include a plan, scheme, or design for each of the following:
 - (1) A land use element designating the proposed general distribution and general location and extent of the uses of land, where appropriate, for agriculture, timber production, housing, commerce, industry, recreation, open spaces and green spaces, urban and community forests within the urban growth area, general aviation airports, public utilities, public facilities, and other land uses. The land use element shall include population densities, building

p. 1 SB 5461

1 intensities, and estimates of future population growth. The land use element shall provide for protection of the quality and quantity of 2 3 groundwater used for public water supplies. The land use element must give special consideration to achieving environmental justice in its 4 goals and policies, including efforts to avoid creating or worsening 5 6 environmental health disparities. Wherever possible, the land use 7 element should consider utilizing urban planning approaches that promote physical activity and reduce per capita vehicle miles 8 traveled within the jurisdiction, but without increasing greenhouse 9 gas emissions elsewhere in the state. Where applicable, the land use 10 element shall review drainage, flooding, and stormwater runoff in the 11 12 area and nearby jurisdictions and provide guidance for corrective actions to mitigate or cleanse those discharges that pollute waters 13 of the state, including Puget Sound or waters entering Puget Sound. 14 The land use element must reduce and mitigate the risk to lives and 15 16 property posed by wildfires by using land use planning tools, which 17 may include, but are not limited to, adoption of portions or all of the wildland urban interface code developed by the international code 18 council or developing building and maintenance standards consistent 19 with the firewise USA program or similar program designed to reduce 20 wildfire risk, reducing wildfire risks to residential development in 21 22 high risk areas and the wildland urban interface area, separating human development from wildfire prone landscapes, and protecting 23 existing residential development and infrastructure through community 24 25 wildfire preparedness and fire adaptation measures.

(2) A housing element ensuring the vitality and character of established residential neighborhoods that:

26

2728

29

30

3132

33

36

37

3839

- (a) Includes an inventory and analysis of existing and projected housing needs that identifies the number of housing units necessary to manage projected growth, as provided by the department of commerce, including:
- (i) Units for moderate, low, very low, and extremely low-income households; and
- 34 (ii) Emergency housing, emergency shelters, and permanent 35 supportive housing;
 - (b) Includes a statement of goals, policies, objectives, and mandatory provisions for the preservation, improvement, and development of housing, including single-family residences, and within an urban growth area boundary, moderate density housing

p. 2 SB 5461

- 1 options including, but not limited to, duplexes, triplexes, and 2 townhomes;
- (c) Identifies sufficient capacity of land for housing including, 3 but not limited to, government-assisted housing, housing for moderate, low, very low, and extremely low-income households, manufactured housing, multifamily housing, group homes, foster care 7 facilities, emergency housing, emergency shelters, permanent supportive housing, and within an urban growth area boundary, consideration of duplexes, triplexes, and townhomes;
- 10 (d) Makes adequate provisions for existing and projected needs of 11 all economic segments of the community, including:
- 12 (i) Incorporating consideration for low, very low, extremely low, and moderate-income households; 13
 - (ii) Documenting programs and actions needed to achieve housing availability including gaps in local funding, barriers such development regulations, and other limitations;
- (iii) Consideration of housing locations in relation 17 to employment location; and 18
- (iv) Consideration of the role of accessory dwelling units in 19 meeting housing needs; 20
- 21 (e) Identifies local policies and regulations that result in racially disparate impacts, displacement, and exclusion in housing, 22 23 including:
 - (i) Zoning that may have a discriminatory effect;
 - (ii) Disinvestment; and

5 6

8

9

14 15

16

24

25

26

27

28

29

30 31

32

33

34

35 36

37

38 39

- (iii) Infrastructure availability;
- (f) Identifies and implements policies and regulations to address and begin to undo racially disparate impacts, displacement, and exclusion in housing caused by local policies, plans, and actions;
- (g) Identifies areas that may be at higher risk of displacement from market forces that occur with changes to zoning development regulations and capital investments; and
- (h) Establishes antidisplacement policies, with consideration given to the preservation of historical and cultural communities as well as investments in low, very low, extremely low, and moderateincome housing; equitable development initiatives; inclusionary zoning; community planning requirements; tenant protections; land disposition policies; and consideration of land that may be used for affordable housing.

SB 5461 p. 3

In counties and cities subject to the review and evaluation requirements of RCW 36.70A.215, any revision to the housing element shall include consideration of prior review and evaluation reports and any reasonable measures identified. The housing element should link jurisdictional goals with overall county goals to ensure that the housing element goals are met.

The adoption of ordinances, development regulations and amendments to such regulations, and other nonproject actions taken by a city that is required or chooses to plan under RCW 36.70A.040 that increase housing capacity, increase housing affordability, and mitigate displacement as required under this subsection (2) and that apply outside of critical areas are not subject to administrative or judicial appeal under chapter 43.21C RCW unless the adoption of such ordinances, development regulations and amendments to such regulations, or other nonproject actions has a probable significant adverse impact on fish habitat.

(3) A capital facilities plan element consisting of: (a) An inventory of existing capital facilities owned by public entities, including green infrastructure, showing the locations and capacities of the capital facilities; (b) a forecast of the future needs for such capital facilities; (c) the proposed locations and capacities of expanded or new capital facilities; (d) at least a six-year plan that will finance such capital facilities within projected funding capacities and clearly identifies sources of public money for such purposes; and (e) a requirement to reassess the land use element if probable funding falls short of meeting existing needs and to ensure that the land use element, capital facilities plan element, and financing plan within the capital facilities plan element are coordinated and consistent. Park and recreation facilities shall be included in the capital facilities plan element.

The county or city shall identify all public entities that own capital facilities and endeavor in good faith to work with other public entities, such as special purpose districts, to gather and include within its capital facilities element the information required by this subsection. If, after a good faith effort, the county or city is unable to gather the information required by this subsection from the other public entities, the failure to include such information in its capital facilities element cannot be grounds for a finding of noncompliance or invalidity under chapter 228, Laws of 2023. A good faith effort must, at a minimum, include consulting

p. 4 SB 5461

the public entity's capital facility or system plans and emailing and calling the staff of the public entity.

- (4)(a) A utilities element consisting of the general location, proposed location, and capacity of all existing and proposed utilities including, but not limited to, electrical, telecommunications, and natural gas systems.
- (b) The county or city shall identify all public entities that own utility systems and endeavor in good faith to work with other public entities, such as special purpose districts, to gather and include within its utilities element the information required in (a) of this subsection. However, if, after a good faith effort, the county or city is unable to gather the information required in (a) of this subsection from the other public entities, the failure to include such information in the utilities element shall not be grounds for a finding of noncompliance or invalidity under chapter 228, Laws of 2023. A good faith effort must, at a minimum, include consulting the public entity's capital facility or system plans, and emailing and calling the staff of the public entity.
- 19 (5) Rural element. Counties shall include a rural element 20 including lands that are not designated for urban growth, 21 agriculture, forest, or mineral resources. The following provisions 22 shall apply to the rural element:
 - (a) Growth management act goals and local circumstances. Because circumstances vary from county to county, in establishing patterns of rural densities and uses, a county may consider local circumstances, but shall develop a written record explaining how the rural element harmonizes the planning goals in RCW 36.70A.020 and meets the requirements of this chapter.
 - (b) Rural development. The rural element shall permit rural development, forestry, and agriculture in rural areas. The rural element shall provide for a variety of rural densities, uses, essential public facilities, and rural governmental services needed to serve the permitted densities and uses. To achieve a variety of rural densities and uses, counties may provide for clustering, density transfer, design guidelines, conservation easements, and other innovative techniques that will accommodate appropriate rural economic advancement, densities, and uses that are not characterized by urban growth and that are consistent with rural character.

p. 5 SB 5461

(c) Measures governing rural development. The rural element shall include measures that apply to rural development and protect the rural character of the area, as established by the county, by:

1

2

4

5

7

8

1112

13

14

1516

17

18

2425

26

2728

29

30 31

32

33

34

35

36

37

3839

40

- (i) Containing or otherwise controlling rural development;
- (ii) Assuring visual compatibility of rural development with the surrounding rural area;
- (iii) Reducing the inappropriate conversion of undeveloped land into sprawling, low-density development in the rural area;
- 9 (iv) Protecting critical areas, as provided in RCW 36.70A.060, 10 and surface water and groundwater resources; and
 - (v) Protecting against conflicts with the use of agricultural, forest, and mineral resource lands designated under RCW 36.70A.170.
 - (d) Limited areas of more intensive rural development. Subject to the requirements of this subsection and except as otherwise specifically provided in this subsection (5)(d), the rural element may allow for limited areas of more intensive rural development, including necessary public facilities and public services to serve the limited area as follows:
- 19 (i) Rural development consisting of the infill, development, or 20 redevelopment of existing commercial, industrial, residential, or 21 mixed-use areas, whether characterized as shoreline development, 22 villages, hamlets, rural activity centers, or crossroads 23 developments.
 - (A) A commercial, industrial, residential, shoreline, or mixeduse area are subject to the requirements of (d)(iv) of this subsection, but are not subject to the requirements of (c)(ii) and (iii) of this subsection.
 - (B) Any development or redevelopment other than an industrial area or an industrial use within a mixed-use area or an industrial area under this subsection (5)(d)(i) must be principally designed to serve the existing and projected rural population.
 - (C) Any development or redevelopment in terms of building size, scale, use, or intensity may be permitted subject to confirmation from all existing providers of public facilities and public services of sufficient capacity of existing public facilities and public services to serve any new or additional demand from the new development or redevelopment. Development and redevelopment may include changes in use from vacant land or a previously existing use so long as the new use conforms to the requirements of this subsection (5) and is consistent with the local character. Any

p. 6 SB 5461

commercial development or redevelopment within a mixed-use area must be principally designed to serve the existing and projected rural population and must meet the following requirements:

- (I) Any included retail or food service space must not exceed the footprint of previously occupied space or 5,000 square feet, whichever is greater, for the same or similar use, unless the retail space is for an essential rural retail service and the designated limited area is located at least 10 miles from an existing urban growth area, then the retail space must not exceed the footprint of the previously occupied space or 10,000 square feet, whichever is greater; and
- (II) Any included retail or food service space must not exceed 2,500 square feet for a new use, unless the new retail space is for an essential rural retail service and the designated limited area is located at least 10 miles from an existing urban growth area, then the new retail space must not exceed 10,000 square feet;

For the purposes of this subsection (5)(d), "essential rural retail services" means services including grocery, pharmacy, hardware, automotive parts, and similar uses that sell or provide products necessary for health and safety, such as food, medication, sanitation supplies, and products to maintain habitability and mobility;

- (D) In limited areas of more intensive rural development, a county may provide by ordinance and incorporate into its development regulations, zoning regulations, and other official controls, authorization for the following:
- (I) The development of at least four units per lot on all lots zoned predominantly for residential use; and
- (II) The development of at least six units per lot on all lots zoned predominantly for residential use, if at least two units are affordable housing. For purposes of this subsection (5)(d), "affordable housing" has the same meaning as in RCW 36.70A.030.
- (ii) The intensification of development on lots containing, or new development of, small-scale recreational or tourist uses, including commercial facilities to serve those recreational or tourist uses, that rely on a rural location and setting, but that do not include new residential development. A small-scale recreation or tourist use is not required to be principally designed to serve the existing and projected rural population. Public services and public facilities shall be limited to those necessary to serve the

p. 7 SB 5461

recreation or tourist use and shall be provided in a manner that does not permit low-density sprawl;

1

2

3

4

5

7

8

9

10

1112

13

1415

16

17

18

- The intensification of development on lots containing isolated nonresidential uses or new development of isolated cottage industries and isolated small-scale businesses that are not principally designed to serve the existing and projected rural population and nonresidential uses, but do provide job opportunities for rural residents. Rural counties may allow the expansion of smallscale businesses as long as those small-scale businesses conform with the rural character of the area as defined by the local government according to RCW 36.70A.030(35). Rural counties may also allow new small-scale businesses to utilize a site previously occupied by an existing business as long as the new small-scale business conforms to the rural character of the area as defined by the local government according to RCW 36.70A.030(35). Public services and public facilities shall be limited to those necessary to serve the isolated nonresidential use and shall be provided in a manner that does not permit low-density sprawl;
- 19 (iv) A county shall adopt measures to minimize and contain the existing areas of more intensive rural development, as appropriate, 20 21 authorized under this subsection. Lands included in such existing areas shall not extend beyond the logical outer boundary of the 22 23 existing area, thereby allowing a new pattern of low-density sprawl. Existing areas are those that are clearly identifiable and contained 24 25 and where there is a logical boundary delineated predominately by the built environment, but that may also include undeveloped lands if 26 limited as provided in this subsection. The county shall establish 27 28 the logical outer boundary of an area of more intensive rural development. In establishing the logical outer boundary, the county 29 shall address (A) the need to preserve the character of existing 30 31 natural neighborhoods and communities, (B) physical boundaries, such 32 as bodies of water, streets and highways, and land forms and contours, (C) the prevention of abnormally irregular boundaries, and 33 (D) the ability to provide public facilities and public services in a 34 manner that does not permit low-density sprawl; 35
- 36 (v) For purposes of this subsection (5)(d), an existing area or 37 existing use is one that was in existence:
- 38 (A) On July 1, 1990, in a county that was initially required to 39 plan under all of the provisions of this chapter;

p. 8 SB 5461

(B) On the date the county adopted a resolution under RCW 36.70A.040(2), in a county that is planning under all of the provisions of this chapter under RCW 36.70A.040(2); or

- (C) On the date the office of financial management certifies the county's population as provided in RCW 36.70A.040(5), in a county that is planning under all of the provisions of this chapter pursuant to RCW 36.70A.040(5).
- (e) Exception. This subsection shall not be interpreted to permit in the rural area a major industrial development or a master planned resort unless otherwise specifically permitted under RCW 36.70A.360 and 36.70A.365.
- 12 (6) A transportation element that implements, and is consistent 13 with, the land use element.
- 14 (a) The transportation element shall include the following 15 subelements:
 - (i) Land use assumptions used in estimating travel;
 - (ii) Estimated multimodal level of service impacts to state-owned transportation facilities resulting from land use assumptions to assist in monitoring the performance of state facilities, to plan improvements for the facilities, and to assess the impact of land-use decisions on state-owned transportation facilities;
 - (iii) Facilities and services needs, including:
 - (A) An inventory of air, water, and ground transportation facilities and services, including transit alignments, active transportation facilities, and general aviation airport facilities, to define existing capital facilities and travel levels to inform future planning. This inventory must include state-owned transportation facilities within the city or county's jurisdictional boundaries;
 - (B) Multimodal level of service standards for all locally owned arterials, locally and regionally operated transit routes that serve urban growth areas, state-owned or operated transit routes that serve urban areas if the department of transportation has prepared such standards, and active transportation facilities to serve as a gauge to judge performance of the system and success in helping to achieve the goals of this chapter consistent with environmental justice. These standards should be regionally coordinated;
- 38 (C) For state-owned transportation facilities, multimodal level 39 of service standards for highways, as prescribed in chapters 47.06 40 and 47.80 RCW, to gauge the performance of the system. The purposes

p. 9 SB 5461

- of reflecting multimodal level of service standards for state in the local comprehensive plan are to monitor the performance of the system, to evaluate improvement strategies, and to facilitate coordination between the county's or city's six-year street, road, active transportation, or transit program and the office of financial management's ten-year investment program. The concurrency requirements of (b) of this subsection do not apply to transportation facilities and services of statewide significance except for counties consisting of islands whose only connection to the mainland are state highways or ferry routes. In these island counties, state highways and ferry route capacity must be a factor in meeting the concurrency requirements in (b) of this subsection;
 - (D) Specific actions and requirements for bringing into compliance transportation facilities or services that are below an established multimodal level of service standard;

- (E) Forecasts of multimodal transportation demand and needs within cities and urban growth areas, and forecasts of multimodal transportation demand and needs outside of cities and urban growth areas, for at least ten years based on the adopted land use plan to inform the development of a transportation element that balances transportation system safety and convenience to accommodate all users of the transportation system to safely, reliably, and efficiently provide access and mobility to people and goods. Priority must be given to inclusion of transportation facilities and services providing the greatest multimodal safety benefit to each category of roadway users for the context and speed of the facility;
- (F) Identification of state and local system needs to equitably meet current and future demands. Identified needs on state-owned transportation facilities must be consistent with the statewide multimodal transportation plan required under chapter 47.06 RCW. Local system needs should reflect the regional transportation system and local goals, and strive to equitably implement the multimodal network;
- (G) A transition plan for transportation as required in Title II of the Americans with disabilities act of 1990 (ADA). As a necessary step to a program access plan to provide accessibility under the ADA, state and local government, public entities, and public agencies are required to perform self-evaluations of their current facilities, relative to accessibility requirements of the ADA. The agencies are then required to develop a program access plan, which can be called a

p. 10 SB 5461

- transition plan, to address any deficiencies. The plan is intended to achieve the following:
 - (I) Identify physical obstacles that limit the accessibility of facilities to individuals with disabilities;
- 5 (II) Describe the methods to be used to make the facilities 6 accessible;
 - (III) Provide a schedule for making the access modifications; and
- 8 (IV) Identify the public officials responsible for implementation 9 of the transition plan;
 - (iv) Finance, including:

- 11 (A) An analysis of funding capability to judge needs against 12 probable funding resources;
 - (B) A multiyear financing plan based on the needs identified in the comprehensive plan, the appropriate parts of which shall serve as the basis for the six-year street, road, or transit program required by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW 35.58.2795 for public transportation systems. The multiyear financing plan should be coordinated with the ten-year investment program developed by the office of financial management as required by RCW 47.05.030;
 - (C) If probable funding falls short of meeting the identified needs of the transportation system, including state transportation facilities, a discussion of how additional funding will be raised, or how land use assumptions will be reassessed to ensure that level of service standards will be met;
 - (v) Intergovernmental coordination efforts, including an assessment of the impacts of the transportation plan and land use assumptions on the transportation systems of adjacent jurisdictions;
 - (vi) Demand-management strategies;
 - (vii) Active transportation component to include collaborative efforts to identify and designate planned improvements for active transportation facilities and corridors that address and encourage enhanced community access and promote healthy lifestyles.
 - (b) After adoption of the comprehensive plan by jurisdictions required to plan or who choose to plan under RCW 36.70A.040, local jurisdictions must adopt and enforce ordinances which prohibit development approval if the development causes the level of service on a locally owned or locally or regionally operated transportation facility to decline below the standards adopted in the transportation element of the comprehensive plan, unless transportation improvements

p. 11 SB 5461

1 or strategies to accommodate the impacts of development are made concurrent with the development. These strategies may include active 2 3 transportation facility improvements, increased or enhanced public transportation service, ride-sharing programs, demand management, and 4 other transportation systems management strategies. For the purposes 5 6 of this subsection (6), "concurrent with the development" means that improvements or strategies are in place at the time of development, 7 or that a financial commitment is in place to complete the 8 improvements or strategies within six years. If the collection of 9 impact fees is delayed under RCW 82.02.050(3), the six-year period 10 11 required by this subsection (6)(b) must begin after full payment of 12 all impact fees is due to the county or city. A development proposal may not be denied for causing the level of service on a locally owned 13 or locally or regionally operated transportation facility to decline 14 below the standards adopted in the transportation element of the 15 16 comprehensive plan where such impacts could be adequately mitigated 17 through active transportation facility improvements, increased or 18 enhanced public transportation service, ride-sharing programs, demand 19 management, or other transportation systems management strategies funded by the development. 20

(c) The transportation element described in this subsection (6), the six-year plans required by RCW 35.77.010 for cities, RCW 36.81.121 for counties, and RCW 35.58.2795 for public transportation systems, and the ten-year investment program required by RCW 47.05.030 for the state, must be consistent.

2122

23

2425

26

2728

29

30 31

32

33

34

35

36

37

3839

40

- (7) An economic development element establishing local goals, policies, objectives, and provisions for economic growth and vitality and a high quality of life. A city that has chosen to be a residential community is exempt from the economic development element requirement of this subsection.
- (8) A park and recreation element that implements, and is consistent with, the capital facilities plan element as it relates to park and recreation facilities. The element shall include: (a) Estimates of park and recreation demand for at least a ten-year period; (b) an evaluation of facilities and service needs; (c) an evaluation of tree canopy coverage within the urban growth area; and (d) an evaluation of intergovernmental coordination opportunities to provide regional approaches for meeting park and recreational demand.
- (9) (a) A climate change and resiliency element that is designed to result in reductions in overall greenhouse gas emissions and that

p. 12 SB 5461

- must enhance resiliency to and avoid the adverse impacts of climate change, which must include efforts to reduce localized greenhouse gas emissions and avoid creating or worsening localized climate impacts to vulnerable populations and overburdened communities.
 - (b) The climate change and resiliency element shall include the following subelements:
 - (i) A greenhouse gas emissions reduction subelement;
 - (ii) A resiliency subelement.

- (c) The greenhouse gas emissions reduction subelement of the climate change and resiliency element is mandatory for the jurisdictions specified in RCW 36.70A.095 and is encouraged for all other jurisdictions, including those planning under RCW 36.70A.040 and those planning under chapter 36.70 RCW. The resiliency subelement of the climate change and resiliency element is mandatory for all jurisdictions planning under RCW 36.70A.040 and is encouraged for those jurisdictions planning under chapter 36.70 RCW.
- (d)(i) The greenhouse gas emissions reduction subelement of the comprehensive plan, and its related development regulations, must identify the actions the jurisdiction will take during the planning cycle consistent with the guidelines published by the department pursuant to RCW 70A.45.120 that will:
- (A) Result in reductions in overall greenhouse gas emissions generated by transportation and land use within the jurisdiction but without increasing greenhouse gas emissions elsewhere in the state;
- (B) Result in reductions in per capita vehicle miles traveled within the jurisdiction but without increasing greenhouse gas emissions elsewhere in the state; and
- (C) Prioritize reductions that benefit overburdened communities in order to maximize the cobenefits of reduced air pollution and environmental justice.
- (ii) Actions not specifically identified in the guidelines developed by the department pursuant to RCW 70A.45.120 may be considered consistent with these guidelines only if:
 - (A) They are projected to achieve greenhouse gas emissions reductions or per capita vehicle miles traveled reductions equivalent to what would be required of the jurisdiction under the guidelines adopted by the department; and
- (B) They are supported by scientifically credible projections and scenarios that indicate their adoption is likely to result in

p. 13 SB 5461

reductions of greenhouse gas emissions or per capita vehicle miles traveled.

3

4

5

19

2021

2223

2425

2627

28

29

30 31

32

33

34

35

36

37

3839

40

- (iii) A jurisdiction may not restrict population growth or limit population allocation in order to achieve the requirements set forth in this subsection (9)(d).
- 6 (e)(i)The resiliency subelement must equitably enhance resiliency to, and avoid or substantially reduce the adverse impacts 7 of, climate change in human communities and ecological systems 8 through goals, policies, and programs consistent with the best 9 available science and scientifically credible climate projections and 10 impact scenarios that moderate or avoid harm, enhance the resiliency 11 of natural and human systems, and enhance beneficial opportunities. 12 The resiliency subelement must prioritize actions that benefit 13 overburdened communities that will disproportionately suffer from 14 compounding environmental impacts and will be most impacted by 15 16 natural hazards due to climate change. Specific goals, policies, and 17 programs of the resiliency subelement must include, but are not limited to, those designed to: 18
 - (A) Identify, protect, and enhance natural areas to foster resiliency to climate impacts, as well as areas of vital habitat for safe passage and species migration;
 - (B) Identify, protect, and enhance community resiliency to climate change impacts, including social, economic, and built environment factors, that support adaptation to climate impacts consistent with environmental justice; and
 - (C) Address natural hazards created or aggravated by climate change, including sea level rise, landslides, flooding, drought, heat, smoke, wildfire, and other effects of changes to temperature and precipitation patterns.
 - (ii) A natural hazard mitigation plan or similar plan that is guided by RCW 36.70A.020(14), that prioritizes actions that benefit overburdened communities, and that complies with the applicable requirements of this chapter, including the requirements set forth in this subsection (9)(e), may be adopted by reference to satisfy these requirements, except that to the extent any of the substantive requirements of this subsection (9)(e) are not addressed, or are inadequately addressed, in the referenced natural hazard mitigation plan, a county or city must supplement the natural hazard mitigation plan accordingly so that the adopted resiliency subelement complies fully with the substantive requirements of this subsection (9)(e).

p. 14 SB 5461

(A) If a county or city intends to adopt by reference a federal emergency management agency natural hazard mitigation plan in order to meet all or part of the substantive requirements set forth in this subsection (9)(e), and the most recently adopted federal emergency management agency natural hazard mitigation plan does not comply with the requirements of this subsection (9)(e), the department may grant the county or city an extension of time in which to submit a natural hazard mitigation plan.

- (B) Eligibility for an extension under this subsection prior to July 1, 2027, is limited to a city or county required to review and, if needed, revise its comprehensive plan on or before June 30, 2025, as provided in RCW 36.70A.130, or for a city or county with an existing, unexpired federal emergency management agency natural hazard mitigation plan scheduled to expire before December 31, 2024.
- (C) Extension requests after July 1, 2027, may be granted if requirements for the resiliency subelement are amended or added by the legislature or if the department finds other circumstances that may result in a potential finding of noncompliance with a jurisdiction's existing and approved federal emergency management agency natural hazard mitigation plan.
- (D) A city or county that wishes to request an extension of time must submit a request in writing to the department no later than the date on which the city or county is required to review and, if needed, revise its comprehensive plan as provided in RCW 36.70A.130.
- (E) Upon the submission of such a request to the department, the city or county may have an additional 48 months from the date provided in RCW 36.70A.130 in which to either adopt by reference an updated federal emergency management agency natural hazard mitigation plan or adopt its own natural hazard mitigation plan, and to then submit that plan to the department.
- (F) The adoption of ordinances, amendments to comprehensive plans, amendments to development regulations, and other nonproject actions taken by a county or city pursuant to (d) of this subsection in order to implement measures specified by the department pursuant to RCW 70A.45.120 are not subject to administrative or judicial appeal under chapter 43.21C RCW.
- (10) It is the intent that new or amended elements required after January 1, 2002, be adopted concurrent with the scheduled update provided in RCW 36.70A.130. Requirements to incorporate any such new or amended elements shall be null and void until funds sufficient to

p. 15 SB 5461

- 1 cover applicable local government costs are appropriated and
- 2 distributed by the state at least two years before local government
- 3 must update comprehensive plans as required in RCW 36.70A.130.

--- END ---

p. 16 SB 5461