SENATE BILL 5557

State of Washington 69th Legislature 2025 Regular Session

By Senators Krishnadasan, Dhingra, Kauffman, Slatter, C. Wilson, Saldaña, Orwall, Lovelett, Stanford, Cortes, Frame, Hasegawa, Liias, Nobles, Pedersen, Trudeau, and Valdez

Read first time 01/28/25. Referred to Committee on Health & Long-Term Care.

AN ACT Relating to codifying emergency rules to protect the right of a pregnant person to access treatment for emergency medical conditions in hospital emergency departments; amending RCW 70.170.060; reenacting and amending RCW 70.41.020; adding a new section to chapter 70.41 RCW; and declaring an emergency.

6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 Sec. 1. RCW 70.41.020 and 2021 c 157 s 3 and 2021 c 61 s 1 are 8 each reenacted and amended to read as follows:

9 Unless the context clearly indicates otherwise, the following 10 terms, whenever used in this chapter, shall be deemed to have the 11 following meanings:

(1) "Aftercare" means the assistance provided by a lay caregiver 12 13 to a patient under this chapter after the patient's discharge from a 14 hospital. The assistance may include, but is not limited to, 15 assistance with activities of daily living, wound care, medication 16 assistance, and the operation of medical equipment. "Aftercare" 17 includes assistance only for conditions that were present at the time of the patient's discharge from the hospital. "Aftercare" does not 18 19 include:

(a) Assistance related to conditions for which the patient did
 not receive medical care, treatment, or observation in the hospital;
 or

4 (b) Tasks the performance of which requires licensure as a health 5 care provider.

6 (2)(a) "Audio-only telemedicine" means the delivery of health 7 care services through the use of audio-only technology, permitting 8 real-time communication between the patient at the originating site 9 and the provider, for the purpose of diagnosis, consultation, or 10 treatment.

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(b) "Audio-only telemedicine" does not include:

12 (i) The use of facsimile or email; or

(ii) The delivery of health care services that are customarily delivered by audio-only technology and customarily not billed as separate services by the provider, such as the sharing of laboratory results.

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(3) "Department" means the Washington state department of health.

(4) "Discharge" means a patient's release from a hospitalfollowing the patient's admission to the hospital.

(5) "Distant site" means the site at which a physician or other licensed provider, delivering a professional service, is physically located at the time the service is provided through telemedicine.

(6) "Emergency care to victims of sexual assault" means medical examinations, procedures, and services provided by a hospital emergency room to a victim of sexual assault following an alleged sexual assault.

(7) "Emergency contraception" means any health care treatment approved by the food and drug administration that prevents pregnancy, including but not limited to administering two increased doses of certain oral contraceptive pills within seventy-two hours of sexual contact.

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(8) <u>"Emergency medical condition" means:</u>

33 <u>(a) A condition of such severity that the absence of immediate</u> 34 medical attention could result in: (i) Placing the health of an 35 individual (or, with respect to a pregnant person, the health of the 36 pregnant person or their embryo or fetus) in serious jeopardy; (ii) 37 serious impairment to bodily functions; or (iii) serious dysfunction 38 of a bodily organ or part; or

39 (b) With respect to a pregnant person who is having contractions:
40 (i) That there is inadequate time to affect a safe transfer to

1 another hospital before delivery; or (ii) that transfer may pose a
2 threat to the health or safety of the pregnant person or their embryo
3 or fetus.

(9) "Hospital" means any institution, place, building, or agency 4 which provides accommodations, facilities and services over a 5 6 continuous period of twenty-four hours or more, for observation, diagnosis, or care, of two or more individuals not related to the 7 operator who are suffering from illness, injury, deformity, or 8 abnormality, or from any other condition for which obstetrical, 9 10 medical, or surgical services would be appropriate for care or 11 diagnosis. "Hospital" as used in this chapter does not include 12 hotels, or similar places furnishing only food and lodging, or simply domiciliary care; nor does it include clinics, or physician's offices 13 where patients are not regularly kept as bed patients for twenty-four 14 15 hours or more; nor does it include nursing homes, as defined and 16 which come within the scope of chapter 18.51 RCW; nor does it include 17 birthing centers, which come within the scope of chapter 18.46 RCW; nor does it include ((psychiatric)) <u>behavioral health</u> hospitals, 18 which come within the scope of chapter 71.12 RCW; nor any other 19 hospital, or institution specifically intended for use in the 20 diagnosis and care of those suffering from mental illness, 21 intellectual disability, convulsive disorders, or other abnormal 22 23 mental condition. Furthermore, nothing in this chapter or the rules adopted pursuant thereto shall be construed as authorizing the 24 25 supervision, regulation, or control of the remedial care or treatment 26 of residents or patients in any hospital conducted for those who rely primarily upon treatment by prayer or spiritual means in accordance 27 28 with the creed or tenets of any well recognized church or religious 29 denominations.

30 (((9))) <u>(10)</u> "Immediate jeopardy" means a situation in which the 31 hospital's noncompliance with one or more statutory or regulatory 32 requirements has placed the health and safety of patients in its care 33 at risk for serious injury, serious harm, serious impairment, or 34 death.

35 (((10))) (11) "Lay caregiver" means any individual designated as 36 such by a patient under this chapter who provides aftercare 37 assistance to a patient in the patient's residence. "Lay caregiver" 38 does not include a long-term care worker as defined in RCW 39 74.39A.009.

1 (((11))) (12) "Originating site" means the physical location of a
2 patient receiving health care services through telemedicine.

3 (((12))) <u>(13)</u> "Person" means any individual, firm, partnership, 4 corporation, company, association, or joint stock association, and 5 the legal successor thereof.

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(((13))) (14) "Secretary" means the secretary of health.

7 (((14))) <u>(15)</u> "Sexual assault" has the same meaning as in RCW 8 70.125.030.

9 (((15))) <u>(16)</u> "Telemedicine" means the delivery of health care 10 services through the use of interactive audio and video technology, 11 permitting real-time communication between the patient at the 12 originating site and the provider, for the purpose of diagnosis, 13 consultation, or treatment. "Telemedicine" includes audio-only 14 telemedicine, but does not include facsimile or email.

15 (((16))) <u>(17)</u> "Victim of sexual assault" means a person who 16 alleges or is alleged to have been sexually assaulted and who 17 presents as a patient.

18 <u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 70.41
19 RCW to read as follows:

20 When providing emergency services, hospitals shall:

(1) Comply with 42 U.S.C. Sec. 1395dd and its implementing 21 22 regulations as they existed on January 1, 2025, provided that, for purposes of this subsection, "emergency medical condition" shall have 23 24 the meaning provided in RCW 70.41.020 and "unborn child" shall mean 25 "embryo or fetus" where those terms are used in 42 U.S.C. Sec. 1395dd and its implementing regulations as they existed on January 1, 2025. 26 27 Hospitals must comply with any requirements of this chapter or any 28 other law that provide greater access to care or are otherwise more favorable to patients than the requirements of 42 U.S.C. Sec. 1395dd 29 30 and its implementing regulations as they existed on January 1, 2025; 31 and

32 (2) Provide treatment to a pregnant person who comes to the hospital with an emergency medical condition that is consistent with 33 the applicable standard of care for such condition or, if authorized 34 35 by law, transfer the patient to another hospital capable of providing the treatment, with the informed consent of the patient. 36 Ιf termination of the pregnancy is the treatment that is consistent with 37 38 the applicable standard of care, the hospital must provide such treatment following and as promptly as dictated by the standard of 39

care or, if authorized by law, transfer the patient to another 1 hospital capable of providing the treatment, with the informed 2 consent of the patient. Neither the continuation of the pregnancy nor 3 the health of any embryo or fetus shall be a basis for withholding 4 care from the pregnant person, and neither the continuation of the 5 6 pregnancy nor the health of any embryo or fetus shall be prioritized 7 over the health or safety of the pregnant person absent the informed consent of the pregnant person. 8

9 Sec. 3. RCW 70.170.060 and 2022 c 197 s 2 are each amended to 10 read as follows:

11 (1) No hospital or its medical staff shall adopt or maintain 12 admission practices or policies which result in:

(a) A significant reduction in the proportion of patients who
 have no third-party coverage and who are unable to pay for hospital
 services;

(b) A significant reduction in the proportion of individuals admitted for inpatient hospital services for which payment is, or is likely to be, less than the anticipated charges for or costs of such services; or

20 (c) The refusal to admit patients who would be expected to 21 require unusually costly or prolonged treatment for reasons other 22 than those related to the appropriateness of the care available at 23 the hospital.

24 (2) No hospital shall adopt or maintain practices or policies 25 which would deny access to emergency care based on ability to pay. No 26 hospital which maintains an emergency department shall transfer a 27 patient with an emergency medical condition or who is in active 28 labor, in such circumstances and as promptly as dictated by the standard of care, unless the transfer is performed at the request of 29 30 the patient or is due to the limited medical resources of the transferring hospital. Hospitals must follow reasonable procedures in 31 making transfers to other hospitals including confirmation of 32 acceptance of the transfer by the receiving hospital. 33

The department shall develop definitions 34 (3) by rule, as appropriate, for subsection (1) of this section and, with reference 35 federal requirements, subsection (2) of this 36 to section. The department shall monitor hospital compliance with subsections (1) and 37 (2) of this section. The department shall report individual instances 38

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1 of possible noncompliance to the state attorney general or the 2 appropriate federal agency.

3 (4) The department shall establish and maintain by rule, 4 consistent with the definition of charity care in RCW 70.170.020, the 5 following:

6 (a) Uniform procedures, data requirements, and criteria for 7 identifying patients receiving charity care; and

8 (b) A definition of residual bad debt including reasonable and 9 uniform standards for collection procedures to be used in efforts to 10 collect the unpaid portions of hospital charges that are the 11 patient's responsibility.

(5) For the purpose of providing charity care, each hospital 12 shall develop, implement, and maintain a policy which shall enable 13 indigent persons access to charity care. The policy shall include 14 procedures for identifying patients who may be eligible for health 15 16 care coverage through medical assistance programs under chapter 74.09 17 RCW or the Washington health benefit exchange and actively assisting 18 patients to apply for any available coverage. If a hospital determines that a patient or their guarantor is gualified for 19 retroactive health care coverage through the medical assistance 20 21 programs under chapter 74.09 RCW, a hospital shall assist the patient 22 guarantor with applying for such coverage. If a hospital or 23 determines that a patient or their guarantor qualifies for retroactive health care coverage through the medical assistance 24 25 programs under chapter 74.09 RCW, a hospital is not obligated to provide charity care under this section to any patient or their 26 guarantor if the patient or their guarantor fails to make reasonable 27 28 efforts to cooperate with the hospital's efforts to assist them in 29 applying for such coverage. Hospitals may not impose application procedures for charity care or for assistance with retroactive 30 31 coverage applications which place an unreasonable burden upon the 32 patient or guarantor, taking into account any physical, mental, intellectual, or sensory deficiencies, or language barriers which may 33 hinder the responsible party's capability of complying with 34 application procedures. It is an unreasonable burden to require a 35 patient to apply for any state or federal program where the patient 36 is obviously or categorically ineligible or has been deemed 37 ineligible in the prior 12 months. 38

(a) At a minimum, a hospital owned or operated by a health systemthat owns or operates three or more acute hospitals licensed under

1 chapter 70.41 RCW, an acute care hospital with over 300 licensed beds 2 located in the most populous county in Washington, or an acute care 3 hospital with over 200 licensed beds located in a county with at 4 least 450,000 residents and located on Washington's southern border 5 shall grant charity care per the following guidelines:

6 (i) All patients and their guarantors whose income is not more 7 than 300 percent of the federal poverty level, adjusted for family 8 size, shall be deemed charity care patients for the full amount of 9 the patient responsibility portion of their hospital charges;

(ii) All patients and their guarantors whose income is between and 350 percent of the federal poverty level, adjusted for family size, shall be entitled to a 75 percent discount for the full amount of the patient responsibility portion of their hospital charges, which may be reduced by amounts reasonably related to assets considered pursuant to (c) of this subsection;

(iii) All patients and their guarantors whose income is between 351 and 400 percent of the federal poverty level, adjusted for family size, shall be entitled to a 50 percent discount for the full amount of the patient responsibility portion of their hospital charges, which may be reduced by amounts reasonably related to assets considered pursuant to (c) of this subsection.

(b) At a minimum, a hospital not subject to (a) of this
subsection shall grant charity care per the following guidelines:

(i) All patients and their guarantors whose income is not more
than 200 percent of the federal poverty level, adjusted for family
size, shall be deemed charity care patients for the full amount of
the patient responsibility portion of their hospital charges;

(ii) All patients and their guarantors whose income is between 29 201 and 250 percent of the federal poverty level, adjusted for family 30 size, shall be entitled to a 75 percent discount for the full amount 31 of the patient responsibility portion of their hospital charges, 32 which may be reduced by amounts reasonably related to assets 33 considered pursuant to (c) of this subsection; and

(iii) All patients and their guarantors whose income is between and 300 percent of the federal poverty level, adjusted for family size, shall be entitled to a 50 percent discount for the full amount of the patient responsibility portion of their hospital charges, which may be reduced by amounts reasonably related to assets considered pursuant to (c) of this subsection.

1 (c)(i) If a hospital considers the existence, availability, and 2 value of assets in order to reduce the discount extended, it must 3 establish and make publicly available a policy on asset 4 considerations and corresponding discount reductions.

5 (ii) If a hospital considers assets, the following types of 6 assets shall be excluded from consideration:

7 (A) The first \$5,000 of monetary assets for an individual or 8 \$8,000 of monetary assets for a family of two, and \$1,500 of monetary 9 assets for each additional family member. The value of any asset that 10 has a penalty for early withdrawal shall be the value of the asset 11 after the penalty has been paid;

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(B) Any equity in a primary residence;

13 (C) Retirement plans other than 401(k) plans;

14 (D) One motor vehicle and a second motor vehicle if it is 15 necessary for employment or medical purposes;

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(E) Any prepaid burial contract or burial plot; and

17 (F) Any life insurance policy with a face value of \$10,000 or 18 less.

(iii) In considering assets, a hospital may not impose procedures 19 20 which place an unreasonable burden on the responsible party. 21 Information requests from the hospital to the responsible party for the verification of assets shall be limited to that which is 22 reasonably necessary and readily available to substantiate the 23 responsible party's qualification for charity sponsorship and may not 24 25 be used to discourage application for such sponsorship. Only those 26 facts relevant to eligibility may be verified and duplicate forms of 27 verification may not be demanded.

(A) In considering monetary assets, one current account statement
 shall be considered sufficient for a hospital to verify a patient's
 assets.

31 (B) In the event that no documentation for an asset is available, 32 a hospital shall rely upon a written and signed statement from the 33 responsible party.

34 (iv) Asset information obtained by the hospital in evaluating a 35 patient for charity care eligibility shall not be used for collection 36 activities.

(v) Nothing in this section prevents a hospital from considering assets as required by the centers for medicare and medicaid services related to medicare cost reporting. 1 (6) Each hospital shall post and prominently display notice of 2 charity care availability. Notice must be posted in all languages 3 spoken by more than ten percent of the population of the hospital 4 service area. Notice must be displayed in at least the following 5 locations:

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(a) Areas where patients are admitted or registered;

(b) Emergency departments, if any; and

8 (c) Financial service or billing areas where accessible to 9 patients.

10 (7) Current versions of the hospital's charity care policy, a 11 plain language summary of the hospital's charity care policy, and the 12 hospital's charity care application form must be available on the 13 hospital's website. The summary and application form must be 14 available in all languages spoken by more than ten percent of the 15 population of the hospital service area.

16 (8) (a) All hospital billing statements and other written 17 communications concerning billing or collection of a hospital bill by 18 a hospital must include the following or a substantially similar 19 statement prominently displayed on the first page of the statement in 20 both English and the second most spoken language in the hospital's 21 service area:

You may qualify for free care or a discount on your hospital bill, whether or not you have insurance. Please contact our financial assistance office at ((website) and [phone <u>number</u>])) ...(website)... and ...(phone number)....

(b) Nothing in (a) of this subsection requires any hospital to alter any preprinted hospital billing statements existing as of October 1, 2018.

(9) Hospital obligations under federal and state laws to provide 29 meaningful access for limited English proficiency and non-English-30 speaking patients apply to information regarding billing and charity 31 32 care. Hospitals shall develop standardized training programs on the 33 hospital's charity care policy and use of interpreter services, and provide regular training for appropriate staff, including the 34 relevant and appropriate staff who perform functions relating to 35 registration, admissions, or billing. 36

37 (10) Each hospital shall make every reasonable effort to 38 determine: 1 (a) The existence or nonexistence of private or public 2 sponsorship which might cover in full or part the charges for care 3 rendered by the hospital to a patient;

4 (b) The annual family income of the patient as classified under 5 federal poverty income guidelines as of the time the health care 6 services were provided, or at the time of application for charity 7 care if the application is made within two years of the time of 8 service, the patient has been making good faith efforts towards 9 payment of health care services rendered, and the patient 10 demonstrates eligibility for charity care; and

(c) The eligibility of the patient for charity care as defined in this chapter and in accordance with hospital policy. An initial determination of sponsorship status shall precede collection efforts directed at the patient.

(11) At the hospital's discretion, a hospital may consider applications for charity care at any time, including any time there is a change in a patient's financial circumstances.

(12) The department shall monitor the distribution of charity 18 care among hospitals, with reference to factors such as relative need 19 for charity care in hospital service areas and trends in private and 20 21 public health coverage. The department shall prepare reports that 22 identify any problems in distribution which are in contradiction of the intent of this chapter. The report shall include an assessment of 23 the effects of the provisions of this chapter on access to hospital 24 25 and health care services, as well as an evaluation of the 26 contribution of all purchasers of care to hospital charity care.

(13) The department shall issue a report on the subjects addressed in this section at least annually, with the first report due on July 1, 1990.

30 <u>NEW SECTION.</u> Sec. 4. This act is necessary for the immediate 31 preservation of the public peace, health, or safety, or support of 32 the state government and its existing public institutions, and takes 33 effect immediately.

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