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SENATE BILL 5613

State of Washington 69th Legislature 2025 Regular Session

By Senators Salomon, Trudeau, and Liias

AN ACT Relating to the development of clear and objective standards, conditions, and procedures for residential development; amending RCW 36.70A.030 and 36.70A.190; reenacting and amending RCW 36.70A.280; adding a new section to chapter 36.70A RCW; and creating a new section.

- 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- NEW SECTION. Sec. 1. (1) The department of commerce shall form a stakeholder work group to analyze development regulations that create barriers to housing types, and suggest model codes that contain clear and objective standards, conditions, and procedures.
- 11 (2) The work group shall consist of members representing:
- 12 (a) Cities;
- 13 (b) Counties;
- 14 (c) The building industry;
- 15 (d) The construction trades;
- 16 (e) The planning profession;
- 17 (f) The architecture profession; and
- 18 (q) Organizations advocating for sustainable land use.
- 19 (3) The work group shall help guide implementation of the clear
- 20 and objective standards, conditions, and procedures, and a model code
- 21 for residential development required in RCW 36.70A.190.

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- NEW SECTION. Sec. 2. A new section is added to chapter 36.70A RCW to read as follows:
 - (1) Except as provided in subsection (2) of this section, a city or county may adopt and apply only clear and objective standards, conditions, and procedures regulating residential development. The standards, conditions, and procedures:
 - (a) May include, but are not limited to, one or more provisions regulating the density, height, bulk, or scale of a development; and
 - (b) May not have the effect, either in themselves or cumulatively, of discouraging development through unreasonable cost or delay.
 - (2) In addition to an approval process for residential development based on clear and objective standards, conditions, and procedures as provided in subsection (1) of this section, a city or county may adopt and apply an alternative approval process for applications and permits for residential development based on approval criteria regulating, in whole or in part, appearance or aesthetics that are not clear and objective if:
 - (a) The applicant retains the option of proceeding under the approval process that meets the requirements of subsection (1) of this section;
- 22 (b) The approval criteria for the alternative approval process 23 comply with this chapter; and
 - (c) The approval criteria for the alternative approval process does not authorize a density of less than the density authorized in the comprehensive plan and that would be authorized under the approval process provided in subsection (1) of this section.
 - (3) Subject to subsection (1) of this section, this section does not infringe on the prerogative of a city or county to:
- 30 (a) Set approval standards under which a particular housing type 31 is permitted outright;
- 32 (b) Impose special conditions upon approval of a specific 33 development proposal; or
- 34 (c) Establish approval procedures.

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- 35 **Sec. 3.** RCW 36.70A.030 and 2024 c 152 s 1 are each amended to 36 read as follows:
- Unless the context clearly requires otherwise, the definitions in this section apply throughout this chapter.

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(1) "Active transportation" means forms of pedestrian mobility including walking or running, the use of a mobility assistive device such as a wheelchair, bicycling and cycling irrespective of the number of wheels, and the use of small personal devices such as foot scooters or skateboards. Active transportation includes both traditional and electric assist bicycles and other devices. Planning for active transportation must consider and address accommodation pursuant to the Americans with disabilities act and the distinct needs of each form of active transportation.

- (2) "Active transportation facilities" means facilities provided for the safety and mobility of active transportation users including, but not limited to, trails, as defined in RCW 47.30.005, sidewalks, bike lanes, shared-use paths, and other facilities in the public right-of-way.
- (3) "Administrative design review" means a development permit process whereby an application is reviewed, approved, or denied by the planning director or the planning director's designee based solely on objective design and development standards without a public predecision hearing, unless such review is otherwise required by state or federal law, or the structure is a designated landmark or historic district established under a local preservation ordinance. A city may utilize public meetings, hearings, or voluntary review boards to consider, recommend, or approve requests for variances from locally established design review standards.
- (4) "Adopt a comprehensive land use plan" means to enact a new comprehensive land use plan or to update an existing comprehensive land use plan.
 - (5) "Affordable housing" means, unless the context clearly indicates otherwise, residential housing whose monthly costs, including utilities other than telephone, do not exceed thirty percent of the monthly income of a household whose income is:
 - (a) For rental housing, 60 percent of the median household income adjusted for household size, for the county where the household is located, as reported by the United States department of housing and urban development; or
- (b) For owner-occupied housing, 80 percent of the median household income adjusted for household size, for the county where the household is located, as reported by the United States department of housing and urban development.

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- (6) "Agricultural land" means land primarily devoted to the commercial production of horticultural, viticultural, floricultural, dairy, apiary, vegetable, or animal products or of berries, grain, hay, straw, turf, seed, Christmas trees not subject to the excise tax imposed by RCW 84.33.100 through 84.33.140, finfish in upland hatcheries, or livestock, and that has long-term commercial significance for agricultural production.
 - (7) "City" means any city or town, including a code city.

- (8) "Comprehensive land use plan," "comprehensive plan," or "plan" means a generalized coordinated land use policy statement of the governing body of a county or city that is adopted pursuant to this chapter.
- (9) "Cottage housing" means residential units on a lot with a common open space that either: (a) Is owned in common; or (b) has units owned as condominium units with property owned in common and a minimum of 20 percent of the lot size as open space.
- (10) "Courtyard apartments" means attached dwelling units arranged on two or three sides of a yard or court.
- (11) "Critical areas" include the following areas and ecosystems:

 (a) Wetlands; (b) areas with a critical recharging effect on aquifers used for potable water; (c) fish and wildlife habitat conservation areas; (d) frequently flooded areas; and (e) geologically hazardous areas. "Fish and wildlife habitat conservation areas" does not include such artificial features or constructs as irrigation delivery systems, irrigation infrastructure, irrigation canals, or drainage ditches that lie within the boundaries of and are maintained by a port district or an irrigation district or company.
 - (12) "Department" means the department of commerce.
- (13) "Development regulations" or "regulation" means the controls placed on development or land use activities by a county or city, including, but not limited to, zoning ordinances, critical areas ordinances, shoreline master programs, official controls, planned unit development ordinances, subdivision ordinances, and binding site plan ordinances together with any amendments thereto. Development regulations adopted pursuant to this chapter must be clear and objective as defined in this section. In determining whether a development regulation is clear and objective the regulation must be interpreted in a manner that does not inhibit or prohibit either development of middle housing or accessory dwelling or achievement of minimum density requirements under this chapter. A development

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regulation does not include a decision to approve a project permit application, as defined in RCW 36.70B.020, even though the decision may be expressed in a resolution or ordinance of the legislative body of the county or city.

- (14) "Emergency housing" means temporary indoor accommodations for individuals or families who are homeless or at imminent risk of becoming homeless that is intended to address the basic health, food, clothing, and personal hygiene needs of individuals or families. Emergency housing may or may not require occupants to enter into a lease or an occupancy agreement.
- (15) "Emergency shelter" means a facility that provides a temporary shelter for individuals or families who are currently homeless. Emergency shelter may not require occupants to enter into a lease or an occupancy agreement. Emergency shelter facilities may include day and warming centers that do not provide overnight accommodations.
- (16) "Environmental justice" means the fair treatment and meaningful involvement of all people regardless of race, color, national origin, or income with respect to development, implementation, and enforcement of environmental laws, regulations, and policies. Environmental justice includes addressing disproportionate environmental and health impacts in all laws, rules, and policies with environmental impacts by prioritizing vulnerable populations and overburdened communities and the equitable distribution of resources and benefits.
- (17) "Extremely low-income household" means a single person, family, or unrelated persons living together whose adjusted income is at or below thirty percent of the median household income adjusted for household size, for the county where the household is located, as reported by the United States department of housing and urban development.
- (18) "Forestland" means land primarily devoted to growing trees for long-term commercial timber production on land that can be economically and practically managed for such production, including Christmas trees subject to the excise tax imposed under RCW 84.33.100 through 84.33.140, and that has long-term commercial significance. In determining whether forestland is primarily devoted to growing trees for long-term commercial timber production on land that can be economically and practically managed for such production, the following factors shall be considered: (a) The proximity of the land

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- to urban, suburban, and rural settlements; (b) surrounding parcel size and the compatibility and intensity of adjacent and nearby land uses; (c) long-term local economic conditions that affect the ability to manage for timber production; and (d) the availability of public facilities and services conducive to conversion of forestland to other uses.
 - (19) "Freight rail dependent uses" means buildings and other infrastructure that are used in the fabrication, processing, storage, and transport of goods where the use is dependent on and makes use of an adjacent short line railroad. Such facilities are both urban and rural development for purposes of this chapter. "Freight rail dependent uses" does not include buildings and other infrastructure that are used in the fabrication, processing, storage, and transport of coal, liquefied natural gas, or "crude oil" as defined in RCW 90.56.010.
 - (20) "Geologically hazardous areas" means areas that because of their susceptibility to erosion, sliding, earthquake, or other geological events, are not suited to the siting of commercial, residential, or industrial development consistent with public health or safety concerns.
 - (21) "Green infrastructure" means a wide array of natural assets and built structures within an urban growth area boundary, including parks and other areas with protected tree canopy, and management practices at multiple scales that manage wet weather and that maintain and restore natural hydrology by storing, infiltrating, evapotranspiring, and harvesting and using stormwater.
 - (22) "Green space" means an area of land, vegetated by natural features such as grass, trees, or shrubs, within an urban context and less than one acre in size that creates public value through one or more of the following attributes:
 - (a) Is accessible to the public;

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- (b) Promotes physical and mental health of residents;
- (c) Provides relief from the urban heat island effects;
- (d) Promotes recreational and aesthetic values;
- (e) Protects streams or water supply; or
- 36 (f) Preserves visual quality along highway, road, or street 37 corridors.
- 38 (23) "Long-term commercial significance" includes the growing 39 capacity, productivity, and soil composition of the land for long-40 term commercial production, in consideration with the land's

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- 1 proximity to population areas, and the possibility of more intense 2 uses of the land.
 - (24) "Low-income household" means a single person, family, or unrelated persons living together whose adjusted income is at or below eighty percent of the median household income adjusted for household size, for the county where the household is located, as reported by the United States department of housing and urban development.
 - (25) "Major transit stop" means:
- 10 (a) A stop on a high capacity transportation system funded or 11 expanded under the provisions of chapter 81.104 RCW;
 - (b) Commuter rail stops;

- (c) Stops on rail or fixed guideway systems; or
- 14 (d) Stops on bus rapid transit routes, including those stops that 15 are under construction.
 - (26) "Middle housing" means buildings that are compatible in scale, form, and character with single-family houses and contain two or more attached, stacked, or clustered homes including duplexes, triplexes, fourplexes, fiveplexes, sixplexes, townhouses, stacked flats, courtyard apartments, and cottage housing.
- 21 (27) "Minerals" include gravel, sand, and valuable metallic substances.
 - (28) "Moderate-income household" means a single person, family, or unrelated persons living together whose adjusted income is at or below 120 percent of the median household income adjusted for household size, for the county where the household is located, as reported by the United States department of housing and urban development.
 - (29) "Overburdened community" means a geographic area where vulnerable populations face combined, multiple environmental harms and health impacts, and includes, but is not limited to, highly impacted communities as defined in RCW 19.405.020.
 - (30) "Per capita vehicle miles traveled" means the number of miles traveled using cars and light trucks in a calendar year divided by the number of residents in Washington. The calculation of this value excludes vehicle miles driven conveying freight.
 - (31) "Permanent supportive housing" is subsidized, leased housing with no limit on length of stay that prioritizes people who need comprehensive support services to retain tenancy and utilizes admissions practices designed to use lower barriers to entry than

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1 would be typical for other subsidized or unsubsidized rental housing, especially related to rental history, criminal history, and personal 2 behaviors. Permanent supportive housing is paired with on-site or 3 off-site voluntary services designed to support a person living with 4 a complex and disabling behavioral health or physical health 5 6 condition who was experiencing homelessness or was at imminent risk 7 of homelessness prior to moving into housing to retain their housing and be a successful tenant in a housing arrangement, improve the 8 resident's health status, and connect the resident of the housing 9 with community-based health care, treatment, or employment services. 10 Permanent supportive housing is subject to all of the rights and 11 12 responsibilities defined in chapter 59.18 RCW.

(32) "Public facilities" include streets, roads, highways, sidewalks, street and road lighting systems, traffic signals, domestic water systems, storm and sanitary sewer systems, parks and recreational facilities, and schools.

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- (33) "Public services" include fire protection and suppression, law enforcement, public health, education, recreation, environmental protection, and other governmental services.
- (34) "Recreational land" means land so designated under RCW 36.70A.1701 and that, immediately prior to this designation, was designated as agricultural land of long-term commercial significance under RCW 36.70A.170. Recreational land must have playing fields and supporting facilities existing before July 1, 2004, for sports played on grass playing fields.
- (35) "Rural character" refers to the patterns of land use and development established by a county in the rural element of its comprehensive plan:
- 29 (a) In which open space, the natural landscape, and vegetation 30 predominate over the built environment;
 - (b) That foster traditional rural lifestyles, rural-based economies, and opportunities to both live and work in rural areas;
- 33 (c) That provide visual landscapes that are traditionally found 34 in rural areas and communities;
- 35 (d) That are compatible with the use of the land by wildlife and 36 for fish and wildlife habitat;
- 37 (e) That reduce the inappropriate conversion of undeveloped land 38 into sprawling, low-density development;
- 39 (f) That generally do not require the extension of urban 40 governmental services; and

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1 (g) That are consistent with the protection of natural surface 2 water flows and groundwater and surface water recharge and discharge 3 areas.

- (36) "Rural development" refers to development outside the urban growth area and outside agricultural, forest, and mineral resource lands designated pursuant to RCW 36.70A.170. Rural development can consist of a variety of uses and residential densities, including clustered residential development, at levels that are consistent with the preservation of rural character and the requirements of the rural element. Rural development does not refer to agriculture or forestry activities that may be conducted in rural areas.
- (37) "Rural governmental services" or "rural services" include those public services and public facilities historically and typically delivered at an intensity usually found in rural areas, and may include domestic water systems and fire and police protection services associated with rural development and normally not associated with urban areas. Rural services do not include storm or sanitary sewers, except as otherwise authorized by RCW 36.70A.110(4).
- (38) "Short line railroad" means those railroad lines designated class II or class III by the United States surface transportation board.
- 22 (39) "Single-family zones" means those zones where single-family 23 detached housing is the predominant land use.
 - (40) "Stacked flat" means dwelling units in a residential building of no more than three stories on a residential zoned lot in which each floor may be separately rented or owned.
 - (41) "Townhouses" means buildings that contain three or more attached single-family dwelling units that extend from foundation to roof and that have a yard or public way on not less than two sides.
 - (42) "Transportation system" means all infrastructure and services for all forms of transportation within a geographical area, irrespective of the responsible jurisdiction or transportation provider.
 - (43) "Urban governmental services" or "urban services" include those public services and public facilities at an intensity historically and typically provided in cities, specifically including storm and sanitary sewer systems, domestic water systems, street cleaning services, fire and police protection services, public transit services, and other public utilities associated with urban areas and normally not associated with rural areas.

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- 1 (44) "Urban growth" refers to growth that makes intensive use of land for the location of buildings, structures, and impermeable 2 surfaces to such a degree as to be incompatible with the primary use 3 of land for the production of food, other agricultural products, or 4 fiber, or the extraction of mineral resources, rural uses, rural 5 6 development, and natural resource lands designated pursuant to RCW 7 36.70A.170. A pattern of more intensive rural development, provided in RCW 36.70A.070(5)(d), is not urban growth. When allowed 8 to spread over wide areas, urban growth typically requires urban 9 governmental services. "Characterized by urban growth" refers to land 10 11 having urban growth located on it, or to land located in relationship 12 to an area with urban growth on it as to be appropriate for urban 13 growth.
- 14 (45) "Urban growth areas" means those areas designated by a county pursuant to RCW 36.70A.110.
 - (46) "Very low-income household" means a single person, family, or unrelated persons living together whose adjusted income is at or below fifty percent of the median household income adjusted for household size, for the county where the household is located, as reported by the United States department of housing and urban development.
 - (47) (a) "Vulnerable populations" means population groups that are more likely to be at higher risk for poor health outcomes in response to environmental harms, due to: (i) Adverse socioeconomic factors, such as unemployment, high housing and transportation costs relative to income, limited access to nutritious food and adequate health care, linguistic isolation, and other factors that negatively affect health outcomes and increase vulnerability to the effects of environmental harms; and (ii) sensitivity factors, such as low birth weight and higher rates of hospitalization.
 - (b) "Vulnerable populations" includes, but is not limited to:
 - (i) Racial or ethnic minorities;

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- (ii) Low-income populations; and
- 34 (iii) Populations disproportionately impacted by environmental 35 harms.
 - (48) "Wetland" or "wetlands" means areas that are inundated or saturated by surface water or groundwater at a frequency and duration sufficient to support, and that under normal circumstances do support, a prevalence of vegetation typically adapted for life in saturated soil conditions. Wetlands generally include swamps,

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- marshes, bogs, and similar areas. Wetlands do not include those artificial wetlands intentionally created from nonwetland sites, including, but not limited to, irrigation and drainage ditches, grass-lined swales, canals, detention facilities, wastewater treatment facilities, farm ponds, and landscape amenities, or those wetlands created after July 1, 1990, that were unintentionally created as a result of the construction of a road, street, or highway. Wetlands may include those artificial wetlands intentionally created from nonwetland areas created to mitigate conversion of wetlands.
 - (49) "Wildland urban interface" means the geographical area where structures and other human development meets or intermingles with wildland vegetative fuels.

- (50) "Clear and objective" means standards, conditions, and procedures adopted pursuant to this chapter that must establish clear, objective, ascertainable, and uniform guidelines so that interpretation is not left solely to the ad hoc, subjective discretion of administrative bodies or local officials. A clear and objective standard, condition, or procedure: (a) Must include one or more ascertainable guideline, standard, or criterion by which an applicant can determine whether a given proposal is permissible under the standard, condition, or procedure; (b) may not result in a reduction in density, height, bulk, or scale below the generally applicable development regulations for a development proposal in the applicable zone; and (c) may provide discretion to administrative bodies or local officials but must include objective criteria for how that discretion is to be exercised.
- **Sec. 4.** RCW 36.70A.190 and 2023 c 228 s 9 are each amended to 29 read as follows:
 - (1) The department shall establish a program of technical and financial assistance and incentives to counties and cities to encourage and facilitate the adoption and implementation of comprehensive plans and development regulations throughout the state.
 - (2) The department shall develop a priority list and establish funding levels for planning and technical assistance grants both for counties and cities that plan under RCW 36.70A.040. Priority for assistance shall be based on a county's or city's population growth rates, commercial and industrial development rates, the existence and quality of a comprehensive plan and development regulations, the

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presence of overburdened communities, and other relevant factors. The department shall establish funding levels for grants to community-based organizations for the specific purpose of advancing participation of vulnerable populations and overburdened communities in the planning process.

- (3) The department shall develop and administer a grant program to provide direct financial assistance to counties and cities for the preparation of comprehensive plans under this chapter. The department may establish provisions for county and city matching funds to conduct activities under this subsection. Grants may be expended for any purpose directly related to the preparation of a county or city comprehensive plan as the county or city and the department may agree, including, without limitation, the conducting of surveys, inventories and other data gathering and management activities, the retention of planning consultants, contracts with regional councils for planning and related services, and other related purposes.
- (4) The department shall establish a program of technical assistance:
- (a) Utilizing department staff, the staff of other state agencies, and the technical resources of counties and cities to help in the development of comprehensive plans required under this chapter. The technical assistance may include, but not be limited to, model land use ordinances, regional education and training programs, and information for local and regional inventories; and
- (b) Adopting by rule procedural criteria to assist counties and cities in adopting comprehensive plans and development regulations that meet the goals and requirements of this chapter. These criteria shall reflect regional and local variations and the diversity that exists among different counties and cities that plan under this chapter.
- (5) The department shall provide mediation services to resolve disputes between counties and cities regarding, among other things, coordination of regional issues and designation of urban growth areas.
- (6) The department shall provide services to facilitate the timely resolution of disputes between a federally recognized Indian tribe and a city or county.
- (a) A federally recognized Indian tribe may request the department to provide facilitation services to resolve issues of concern with a proposed comprehensive plan and its development

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regulations, or any amendment to the comprehensive plan and its development regulations.

- (b) Upon receipt of a request from a tribe, the department shall notify the city or county of the request and offer to assist in providing facilitation services to encourage resolution before adoption of the proposed comprehensive plan. Upon receipt of the notice from the department, the city or county must delay any final action to adopt any comprehensive plan or any amendment or its development regulations for at least 60 days. The tribe and the city or county may jointly agree to extend this period by notifying the department. A county or city must not be penalized for noncompliance under this chapter due to any delays associated with this process.
- (c) Upon receipt of a request, the department shall provide comments to the county or city including a summary and supporting materials regarding the tribe's concerns. The county or city may either agree to amend the comprehensive plan as requested consistent with the comments from the department, or enter into a facilitated process with the tribe, which must be arranged by the department using a suitable expert to be paid by the department. This facilitated process may also extend the 60-day delay of adoption, upon agreement of the tribe and the city or county.
- (d) At the end of the 60-day period, unless by agreement there is an extension of the 60-day period, the city or county may proceed with adoption of the proposed comprehensive plan and development regulations. The facilitator shall write a report of findings describing the basis for agreements or disagreements that occurred during the process that are allowed to be disclosed by the parties and the resulting agreed-upon elements of the plan to be amended.
- (7) The department shall provide planning grants to enhance citizen participation under RCW 36.70A.140.
- (8) The department shall develop, in collaboration with the department of ecology, the department of fish and wildlife, the department of natural resources, the department of health, the emergency management division of the military department, as well as any federally recognized tribe who chooses to voluntarily participate, and adopt by rule guidance that creates a model climate change and resiliency element that may be used by counties, cities, and multiple-county planning regions for developing and implementing climate change and resiliency plans and policies required by RCW 36.70A.070(9), subject to the following provisions:

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(a) The model element must establish minimum requirements, and may include model options or voluntary cross-jurisdictional strategies, or both, for fulfilling the requirements of RCW 36.70A.070(9);

- (b) The model element should provide guidance on identifying, designing, and investing in infrastructure that supports community resilience to climate impacts, including the protection, restoration, and enhancement of natural infrastructure as well as traditional infrastructure and protecting and enhancing natural areas to foster resiliency to climate impacts, as well as areas of vital habitat for safe passage and species migration;
 - (c) The model element should provide guidance on identifying and addressing natural hazards created or aggravated by climate change, including sea level rise, landslides, flooding, drought, heat, smoke, wildfires, and other effects of reasonably anticipated changes to temperature and precipitation patterns; and
 - (d) The rule must recognize and promote as many cobenefits of climate resilience as possible such as climate change mitigation, salmon recovery, forest health, ecosystem services, and socioeconomic health and resilience.
- (9) The department must develop and adopt by rule clear and objective standards, conditions, and procedures, and a model code that meets the requirements of section 2 of this act. The clear and objective standards, conditions, and procedures should focus on development regulations and processes, give applicants predictability, and provide uniformity across jurisdictions.
- **Sec. 5.** RCW 36.70A.280 and 2023 c 334 s 7, 2023 c 332 s 6, and 28 2023 c 228 s 7 are each reenacted and amended to read as follows:
- 29 (1) The growth management hearings board shall hear and determine 30 only those petitions alleging either:
 - (a) That, except as provided otherwise by this subsection, a state agency, county, or city planning under this chapter is not in compliance with the requirements of this chapter, chapter 90.58 RCW as it relates to the adoption of shoreline master programs or amendments thereto, or chapter 43.21C RCW as it relates to plans, development regulations, or amendments, adopted under RCW 36.70A.040 or chapter 90.58 RCW. Nothing in this subsection authorizes the board to hear petitions alleging noncompliance based on a city or county's

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actions taken to implement the requirements of RCW 36.70A.680 and 36.70A.681 within an urban growth area;

- (b) That the 20-year growth management planning population projections adopted by the office of financial management pursuant to RCW 43.62.035 should be adjusted;
- (c) That the approval of a work plan adopted under RCW 36.70A.735(1)(a) is not in compliance with the requirements of the program established under RCW 36.70A.710;
- 9 (d) That regulations adopted under RCW 36.70A.735(1)(b) are not 10 regionally applicable and cannot be adopted, wholly or partially, by 11 another jurisdiction;
 - (e) That a department certification under RCW 36.70A.735(1)(c) is erroneous;
 - (f) That the department's final decision to approve or reject a proposed greenhouse gas emissions reduction subelement or amendments by a local government planning under RCW 36.70A.040 was not in compliance with the joint guidance issued by the department pursuant to RCW 70A.45.120; ((Θr))
 - (g) That the department's final decision to approve or reject actions by a city implementing RCW 36.70A.635 is clearly erroneous;
 - (h) That a clear and objective model ordinance developed by the department under RCW 36.70A.190(9) and adopted by a county or city is not in compliance with the goals and requirements of this chapter. In reaching its determination, the board shall give substantial weight to the department's expertise; or
 - (i) That a clear and objective model ordinance adopted by a county or city pursuant to section 2 of this act is not consistent with the department's clear and objective model ordinance under RCW 36.70A.190(9).
 - (2) A petition may be filed only by: (a) The state, or a county or city that plans under this chapter; (b) a person who has participated orally or in writing before the county or city regarding the matter on which a review is being requested; (c) a person who is certified by the governor within 60 days of filing the request with the board; or (d) a person qualified pursuant to RCW 34.05.530.
 - (3) For purposes of this section "person" means any individual, partnership, corporation, association, state agency, governmental subdivision or unit thereof, or public or private organization or entity of any character.

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(4) To establish participation standing under subsection (2)(b) of this section, a person must show that his or her participation before the county or city was reasonably related to the person's issue as presented to the board.

(5) When considering a possible adjustment to a growth management planning population projection prepared by the office of financial management, the board shall consider the implications of any such adjustment to the population forecast for the entire state.

The rationale for any adjustment that is adopted by the board must be documented and filed with the office of financial management within ten working days after adoption.

If adjusted by the board, a county growth management planning population projection shall only be used for the planning purposes set forth in this chapter and shall be known as the "board adjusted population projection." None of these changes shall affect the official state and county population forecasts prepared by the office of financial management, which shall continue to be used for state budget and planning purposes.

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