
SENATE BILL 5781

State of Washington

69th Legislature

2025 Regular Session

By Senators Fortunato, J. Wilson, Christian, and McCune

1 AN ACT Relating to restoring trust in public health by conforming
2 to food and drug administration labeling; and adding a new chapter to
3 Title 70 RCW.

4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

5 NEW SECTION. **Sec. 1.** (1) The legislature finds that:

6 (a) The United States food and drug administration is the federal
7 agency responsible for protecting public health by ensuring the
8 safety, efficacy, and security of human and veterinary drugs,
9 biological products, medical devices, our nation's food supply,
10 cosmetics, and products that emit radiation;

11 (b) Food and drug administration authorization and approval sets
12 forth conditions related to printed matter, advertising, and
13 promotion;

14 (c) The United States department of health and human services
15 spent nearly \$1,000,000,000 hiring a behavioral change company, Fors
16 Marsh, to execute COVID-19 campaigns, promoting masking, vaccination,
17 and other measures in Washington state while ignoring the very same
18 promotional conditions the food and drug administration placed on
19 those interventions;

1 (d) The United States centers for disease control and prevention
2 also made recommendations and promoted products outside of the food
3 and drug administration limitations;

4 (e) The governor, the Washington state department of health,
5 local health departments, and numerous public and private
6 organizations also ignored the food and drug administration
7 promotional limitations, overstating the benefits of COVID-19
8 interventions to the public; and

9 (f) The government's response to the pandemic resulted in a
10 collapse of the public's trust in public health messaging, as
11 detailed in the October 2024 report from house energy and commerce
12 committee, chair Cathy McMorris Rogers: "We Can Do This: An
13 Assessment of the Department of Health and Human Services' COVID-19
14 Public Health Campaign" where the centers for disease control an
15 prevention's guidance went beyond the terms of food and drug
16 administration's emergency use authorization to state, without
17 evidence, that COVID-19 vaccines were highly effective against
18 transmission. This ultimately had a negative impact on vaccine
19 confidence and the centers for disease control and prevention's
20 credibility now that the unproven claim has been retracted.

21 (2) Therefore, in order to restore and maintain trust in public
22 health messaging, the legislature intends that all policies and
23 communications related to food and drug administration-regulated
24 products, treatments, or devices follow the same promotional
25 instructions and limitations provided in food and drug administration
26 authorization or approval and be free from unproven claims or
27 promotional language that could mislead consumers.

28 NEW SECTION. **Sec. 2.** The definitions in this section apply
29 throughout this chapter unless the context clearly requires
30 otherwise.

31 (1) "Department" means the department of health.

32 (2) "Executive branch" means the Washington state governor, state
33 agencies, and the directors, secretaries, and staff of those
34 agencies.

35 (3) "Food and drug administration labeling" means the conditions
36 of authorization or approval as granted in letters that specify
37 conditions related to printed matter, advertising, promotion, and
38 other requirements.

1 (4) "Food and drug administration regulated product" means any
2 drug, biological product, medical device, food, or other product
3 regulated by the food and drug administration, including the general
4 class of products when a specific product is not mentioned.

5 NEW SECTION. **Sec. 3.** (1) The department, other executive branch
6 actors, and local health departments may only promote, distribute, or
7 endorse food and drug administration-regulated products in compliance
8 with the same terms and conditions specified in food and drug
9 administration labeling. Promotion, distribution, or endorsement
10 extends to information concerning general categories or types of food
11 and drug administration-regulated products where no specific product
12 is referenced.

13 (2) All information disseminated that references a general class
14 of food and drug administration-regulated products:

15 (a) Must be universally true for all products within the class
16 under current food and drug administration regulations; or

17 (b) Must include qualifications or disclaimers that highlight the
18 exceptions or limitations based on individual product labels.

19 (3) The department, other executive branch actors, and local
20 health departments may not use funding or other forms of inducements
21 that might lead to the dissemination of information that does not
22 conform to food and drug administration labeling.

23 (4) When the department, other executive branch actors, and local
24 health departments direct health care providers or the public to
25 information about food and drug administration-regulated products
26 from sources not covered by this section, they shall include a notice
27 stating that the entity providing this information may not comply
28 with food and drug administration labeling laws.

29 (5) All preexisting informational materials, regardless of
30 format, that do not comply with this section must be withdrawn from
31 use or public dissemination within 30 days of the effective date of
32 this section to ensure conformity with the provisions herein.

33 (6) Nothing in this section shall be construed to prohibit the
34 department, other executive branch actors, or local health
35 departments from publicly expressing criticism of or disagreement
36 with product authorization, approval, or labeling decisions of the
37 food and drug administration.

1 NEW SECTION. **Sec. 4.** (1) The department, other executive branch
2 actors, and local health departments shall establish internal review
3 processes to ensure compliance with section 3 of this act in all its
4 communications, educational materials, and public health campaigns.

5 (2) Upon determination of a violation of section 3 of this act,
6 the violating entity must:

7 (a) Immediately halt the dissemination of any information deemed
8 to be in violation of section 3 of this act; and

9 (b) Disseminate a correction notice, which shall:

10 (i) Clearly state the nature of the violation;

11 (ii) Explain the steps being taken to rectify the issue; and

12 (iii) Be disseminated through the same channels, to the same
13 extent, and to the same audience as the original prohibited
14 information.

15 (3) Each state agency, the governor's office, and local health
16 departments shall submit annual reports to the state auditor
17 detailing efforts to comply with section 3 of this act, including any
18 violations and corrective actions taken.

19 (4) The state auditor shall:

20 (a) Accept and investigate complaints concerning violations of
21 section 3 of this act;

22 (b) Ensure complainants are protected against retaliation; and

23 (c) Consider evidence of retaliation as a separate violation of
24 this section and investigate accordingly.

25 NEW SECTION. **Sec. 5.** Violation of sections 3 and 4 of this act
26 by any employee of the executive branch or local health department
27 shall result in disciplinary action up to and including termination.

28 NEW SECTION. **Sec. 6.** If any provision of this act or its
29 application to any person or circumstance is held invalid, the
30 remainder of the act or the application of the provision to other
31 persons or circumstances is not affected.

32 NEW SECTION. **Sec. 7.** Sections 1 through 5 of this act
33 constitute a new chapter in Title 70 RCW.

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