Title 390 WAC
PUBLIC DISCLOSURE COMMISSION

Chapters
390-13  General provisions relating to public records of state and local agencies.
390-16  Forms for campaign financing reporting—Contributions.
390-17  Contribution limitations.
390-19  Electronic filing.

Chapter 390-13 WAC
GENERAL PROVISIONS RELATING TO PUBLIC RECORDS OF STATE AND LOCAL AGENCIES

WAC
390-13-100  Duties of elections officials receiving copies of campaign finance reports.

WAC 390-13-100 Duties of elections officials receiving copies of campaign finance reports. (1) Pursuant to RCW 42.17.375, when arranging, indexing, handling and providing access to reports filed with the county as required by chapter 42.17 RCW prior to June 10, 2010, county election officers shall adhere to the following:
(a) Each report on receipt shall be marked with the date (or some means of determining the date) the report was postmarked and/or the date on which it was received by the elections office.
(b) Files for these reports shall be maintained separate from all other reports and documents in the office and shall be arranged alphabetically by the name of the candidate or committee. Elections officers may segregate files into additional categories, if desired.
(c) Files may be maintained in paper or electronic form or on micrographics. If files are maintained in electronic form or on micrographics, equipment for viewing and reproducing reports on paper must be made available to the public.
(d) A separate, special index shall be maintained showing the name of each candidate or committee for whom reports are on file. The index need not list each report subsequently filed. The index shall be readily available for public inspection.
(e) Reports shall be placed in the files and available for public inspection by the end of the next business day following receipt.
(f) Mindful that the public's right to know of the financing of political campaigns is paramount, elections officials shall give priority attention to and promptly honor each request for public inspection of the campaign finance report files.
(2) Copies of reports must be maintained by elections officers for a period of at least six years, in accordance with RCW 42.17.450, and records retention schedules prepared pursuant to chapter 40.14 RCW.
(3) A description of the county's method of filing and indexing campaign finance reports shall be updated and sent to the public disclosure commission within thirty days of a revision to the filing and indexing system.


Chapter 390-16 WAC
FORMS FOR CAMPAIGN FINANCING REPORTING—CONTRIBUTIONS

WAC
390-16-011 Forms—Registration statement for political committees.
390-16-012 Forms—Registration statement for candidates.
390-16-038 Definition—Aggregate.
390-16-041 Forms—Summary of total contributions and expenditures.
390-16-115 Mini campaign reporting—Conditions for granting use.
390-16-309 Identification of affiliated entities.

DISPOSITION OF SECTIONS FORMERLY CODIFIED IN THIS CHAPTER


WAC 390-16-011 Forms—Registration statement for political committees. The official form for providing the statement of organization by political committees for designating a campaign treasurer and depository and for reporting information required to qualify for mini campaign finance reporting is designated “C-1pc,” revised 11/10. Copies of this form are available at the Commission Office, 711 Capitol Way, Room 206, P.O. Box 40908, Olympia, Washington 98504-0908. Any attachments shall be on 8-1/2” x 11” white paper.

[2011 WAC Supp—page 1]
Committee Name: (Show entire official name.)

Acronym:

Telephone: ( )

Mailing Address

Fax: ( )

City

County

Zip + 4

E-mail:

NEW OR AMENDED REGISTRATION?

☐ NEW. Complete entire form.

☐ AMENDS previous report. Complete entire form.

COMMITTEE STATUS

☐ Continuing (On-going; not established in anticipation of any particular campaign election.)

☐ Election year only. Date of general or special election: _________

1. What is the purpose or description of the committee?

☐ Bona Fide Political Party Committee - official state or county central committee or legislative district committee. If you are not supporting the entire party ticket, attach a list of the names of the candidates you support.

☐ Ballot Committee - Initiative, Bond, Levy, Recall, etc. Name or description of ballot measure:

Ballot Number FOR AGAINST

☐ Other Political Committee - PAC, caucus committee, political club, etc. If committee is related or affiliated with a business, association, union or similar entity, specify name:

For single election-year only committees (not continuing committees): Is the committee supporting or opposing

☐ one or more candidates? Yes ☐ No If yes, attach a list of each candidate's name, office sought and political party affiliation.

☐ the entire ticket of a political party? Yes ☐ No If yes, identify the party:

2. Related or affiliated committees. List name, address and relationship:

☐ Continued on attached sheet.

3. How much do you plan to spend during this entire election campaign, including the primary and general elections? Based on that estimate, choose one of the reporting options below. (If your committee status is continuing, estimate spending on a calendar year basis.)

☐ MINI REPORTING

Mini Reporting is selected. No more than $5,000 will be raised or spent and no more than $500 in the aggregate will be accepted from any one contributor.

☐ FULL REPORTING

Full Reporting is selected. The frequent, detailed campaign reports mandated by law will be filed as required.

4. Campaign Manager's or Media Contact's Name and Address

Telephone Number: ( )

5. Treasurer's Name and Address. Does treasurer perform only ministerial functions? Yes ☐ No See WAC 390-05-243 and next page for details. List deputy treasurers on attached sheet.

Daytime Telephone Number: ( )

6. Persons who perform only ministerial functions on behalf of this committee and on behalf of candidates or other political committees. List name, title, and address of these persons. See WAC 390-05-243 and next page for details.

☐ Continued on attached sheet.

7. Committee Officers and other persons who authorize expenditures or make decisions for committee. List name, title, and address.

See next page for definition of "officer."

☐ Continued on attached sheet.

8. Campaign Bank or Depository

Branch

City

9. Campaign books must be open to the public by appointment between 8 a.m. and 8 p.m. during the eight days before the election, except Saturdays, Sundays, and legal holidays. In the space below, provide contact information for scheduling an appointment and the address where the inspection will take place. It is not acceptable to provide a post office box or an out-of-area address.

Street Address, Room Number, City where campaign books will be available for inspection

In order to make an appointment, contact the campaign at (telephone, fax, e-mail): ( )

10. Eligibility to Give to State Office Candidates: During the 180 days prior to making a contribution to a state office candidate, your committee must have received contributions of $10 or more from at least ten persons registered to vote in Washington State.

☐ A check here indicates your awareness of and pledge to comply with this provision. Absence of a check mark means your committee does not qualify to give to state office candidates (legislative and statewide executive candidates).

11. Signature and Certification. I certify that this statement is true, complete and correct to the best of my knowledge.

Committee Treasurer's Signature Date

SEE INSTRUCTIONS ON NEXT PAGE
Who Must File – Persons, committees, organizations or groups that receive contributions or make expenditures in support of or opposition to: candidates in jurisdictions of 5,000 or more registered voters as of the last general election; statewide ballot issues; or local ballot issues in jurisdictions with 1,000 or more registered voters as of the last general election.

When To File – Within 2 weeks of organizing a committee or first expecting to receive contributions or make expenditures, whichever occurs first. (Committees that organize within three weeks of an election must file within three business days of forming or of expecting to receive contributions or make expenditures.)

File an amended C-1pc form within 10 calendar days of any material change to the registration information furnished previously. For single election-year only committees, a material change includes providing or modifying the list of candidates the committee is supporting or opposing.

Continuing political committees using Mini Reporting must also file a C-1pc annually in January. Reports are considered filed as of the postmark date or date hand-delivered to PDC.

Where To File – Send the original to PDC at the address on the reverse side. Keep a copy as part of the committee’s records.

“Officer” of a Political Committee – Officer of a political committee includes the following persons:
- any person designated as an officer on the C-1pc registration statement, and
- any person who alone or in conjunction with other persons makes, directs, or authorizes contributions, expenditure, strategic or policy decisions on behalf of the committee. [WAC 390-05-245]

Persons who perform “Ministerial Functions” for two or more campaigns

A person may perform ministerial functions for a candidate and a political committee without jeopardizing that political committee’s eligibility to make independent expenditures or electioneering communications regarding that candidate as long as:
- the person performs solely ministerial functions for both the candidate and the political committee;
- the person is identified on both the candidate’s and political committee’s registration statements as a person performing ministerial functions for the campaign; and
- the person does not share information from or about one of the campaigns with the other campaign, or does not use information from or about one of the campaigns to assist the other campaign. [See RCW 42.17.020 (15)(b)(ix) and WAC 390-05-243 for more detailed information.]

“Ministerial functions” means activities carried out as part of the duties of an administrative office without exercise of personal judgment or discretion. RCW 42.17.020(34). Also see WAC 390-05-243 for a non-exclusive list of ministerial functions and a definition of administrative office. Typically, persons performing ministerial functions may, under the supervision of a candidate or committee officer, file PDC reports, make deposits, pay bills and maintain campaign finance records. However, if a person performs functions for both a candidate and a political committee and those functions for one or both campaigns entail duties beyond those deemed ministerial, any expenditure by the committee benefiting the candidate may be a contribution, rather than an independent expenditure or electioneering communication. [RCW 42.17.020(34) and WACs 390-05-243 and 390-05-210]

For Instruction Manuals and Reporting Forms click on the “Filer Resources” tab at www.pdc.wa.gov


[2011 WAC Supp—page 3]
WAC 390-16-012  Forms—Registration statement for candidates. The official form for providing the statement of organization by candidates and candidate’s committees, for designating a campaign treasurer and depository and for reporting information required to qualify for mini campaign finance reporting is designated "C-1," revised 11/10. Copies of this form are available at the Commission Office, 711 Capitol Way, Room 206, P.O. Box 40908, Olympia, Washington, 98504-0908. Any attachments shall be on 8-1/2" x 11" white paper.

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| **Candidate Registration** | C1  
---|---  
| Candidate's Name (Give candidate's full name.) | Telephone Number  
| Candidate’s Committee Name (Do not abbreviate.) | Fax Number  
| Mailing Address | Candidate’s E-Mail Address  
| City | County | Zip + 4 | Campaign E-Mail Address  

1. What office are you running for? Legislative District, County or City Position No. Do you now hold this office? Yes ☐ No ☐  
2. Political party (if partisan office)  
3. Date of general or special election  

4. How much do you plan to spend during your entire election campaign, including the primary and general elections? Based on that estimate, choose one of the reporting options below. If no box is checked you are obligated to use Option II, Full Reporting. See instruction manuals for information about reports required and changing reporting options.  
- Option I MINI REPORTING: In addition to my filing fee of $______ I will raise and spend no more than $5,000, including any charges for inclusion in state and local voters pamphlets. I will not accept more than $500 in the aggregate from any contributor except myself.  
- Option II FULL REPORTING: I will use the Full Reporting system. I will file the frequent, detailed campaign reports required by law.  

5. Treasurer’s Name and Address. Does treasurer perform only ministerial functions? Yes ☐ No ☐ See WAC 390-05-243 and next page for details. List deputy treasurers on attached sheet. Continued on attached sheet. Daytime Telephone Number ☐  

6. Persons who perform only ministerial functions on your behalf and on behalf of other candidates or political committees. List name, title and address of these persons. See WAC 390-05-243 and next page for details.  

7. Committee Officers and other persons who authorize expenditures or make decisions on your behalf. List name, title and address. See next page for definition of “officer.” Continued on attached sheet.  

8. Campaign Bank or Depository  

9. Related or Affiliated Political Committees. List name, address and relationship. Continued on attached sheet.  

10. Campaign books must be open to the public by appointment between 8 a.m. and 8 p.m. during the eight days before the election, except Saturdays, Sundays, and legal holidays. In the space below, provide contact information for scheduling an appointment and the address where the inspection will take place. It is not acceptable to provide a post office box or an out-of-area address.  

   Street Address, Room Number, City where campaign books will be available for inspection  

   In order to make an appointment, contact the campaign at (telephone, fax, e-mail) ( )  

11. CERTIFICATION: I certify that this report is true, complete and correct to the best of my knowledge. Candidate’s Signature Date

SEE INSTRUCTIONS ON NEXT PAGE
Please consult PDC instruction manuals when completing this report. Reporting requirements are contained in and governed by RCW 42.17 and WAC 390.

Who Must File — Candidates who seek:
- state office (legislative or statewide executive),
- a state supreme court or state court of appeals position,
- local office in jurisdictions having 5,000 or more registered voters as of the last general election or in jurisdictions covering an entire county,
- local office in jurisdictions of any size if the candidate receives or expects to receive $5,000 or more in contributions.

When To File — Within 2 weeks of becoming a candidate. A person becomes a candidate for PDC purposes when he or she first does any of the following:
- receives contributions, makes expenditures, or reserves space or facilities with intent to promote his or her candidacy;
- purchases commercial advertising space or broadcast time to promote his or her candidacy;
- authorizes another person to take one of these above actions on his or her behalf;
- announces publicly that he or she is seeking office; or
- files a declaration of candidacy with the appropriate elections official.

File an amended registration within 10 days of a material change to information provided on previously filed C-1. Reports are considered filed as of the postmark date or date hand-delivered to PDC.

Where To File — Send the original to PDC at the address on the reverse side. Candidates for city offices are advised to contact their City Clerk to learn if local filing is required by local ordinance. Keep a copy for the campaign’s records.

“Officer” of a Candidate’s Committee — Officer of a candidate’s committee includes the following persons:
- any person designated as an officer on the C-1 registration statement, and
- any person who alone or in conjunction with other persons makes, directs, or authorizes contribution, expenditure, strategic or policy decisions on behalf of the committee. [WAC 390-05-245]

Persons who perform “Ministerial Functions” for two or more campaigns

A person may perform ministerial functions for a candidate and a political committee without jeopardizing that political committee’s eligibility to make independent expenditures or electioneering communications regarding that candidate as long as:
- the person performs solely ministerial functions for both the candidate and the political committee;
- the person is identified on both the candidate’s and political committee’s registration statements as a person performing ministerial functions for the campaign; and
- the person does not share information from or about one of the campaigns with the other campaign, or does not use information from or about one of the campaigns to assist the other campaign. [See RCW 42.17.020 (15)(b)(ix) and WAC 390-05-243 for more detailed information.]

“Ministerial functions” means activities carried out as part of the duties of an administrative office without exercise of personal judgment or discretion. RCW 42.17.020(34). Also see WAC 390-05-243 for a non-exclusive list of ministerial functions and a definition of administrative office. Typically, persons performing ministerial functions may, under the supervision of a candidate or committee officer, file PDC reports, make deposits, pay bills and maintain campaign finance records. However, if a person performs functions for both a candidate and a political committee and those functions for one or both campaigns entail duties beyond those deemed ministerial, any expenditure by the committee benefiting the candidate may be a contribution, rather than an independent expenditure or electioneering communication. [RCW 42.17.020(34) and WACs 390-05-243 and 390-05-210]

For Instruction Manuals and Reporting Forms click on the “Filer Resources” tab at www.pdc.wa.gov


Reviser’s note: The brackets and enclosed material in the text of the above section occurred in the copy filed by the agency.
WAC 390-16-038 Definition—Aggregate. The term "aggregate" means, for purposes of:

(1) A candidate for state or local office subject to contribution limits under RCW 42.17.640, the total amount of contributions received by the candidate, an agent of the candidate and any political committee affiliated with the candidate from the beginning of the election cycle;

(2) A candidate for local office not subject to contribution limits under RCW 42.17.640 or judicial office, the total amount of contributions received by the candidate, an agent of the candidate and any political committee affiliated with the candidate from the beginning of the candidate's campaign;

(3) A bona fide political party or caucus political committee, the total amount of contributions received by the committee from January 1 of the current calendar year;

(4) A political committee, the total amount of contributions received by the committee from the date of organization;

(5) A continuing political committee, the total amount of contributions received by the committee from January 1 of the current calendar year;

(6) A contributor, the total amount of all contributions received from a person, and any person affiliated with the person, to any one candidate or political committee;

(7) A person making independent expenditures with respect to a candidate and the reporting and disclosure provisions of RCW 42.17.100, 42.17.180, 42.17.510 and 42.17.550, an independent expenditure made by a person in support of a candidate shall be added to any independent expenditure by the same person in opposition to one or more of the candidate's opponents; and, for purposes of a person making independent expenditures with respect to a ballot proposition, an independent expenditure made by a person in support of a ballot proposition shall be added to any independent expenditure by the same person in opposition to the ballot proposition or in support of an alternative ballot proposition;

(8) The special reports required by RCW 42.17.105 and 42.17.175, the total amount of contributions received or expenditures made by a single person or entity during the special reporting period;

(9) An employer of a registered lobbyist, the total amount of all contributions made to a political committee supporting or opposing a candidate for state office, or to a political committee supporting or opposing a statewide ballot proposition during the preceding calendar year;

(10) The sponsor of a grass roots lobbying campaign, the total amount of contributions received since the beginning of the campaign and the total amount of expenditures made during the time frames specified in RCW 42.17.200(1);

(11) RCW 42.17.245, the total amount of all time and demand deposits in each financial institution on December 31;

(12) RCW 42.17.395(4), the total amount of monetary penalty that the commission may impose for multiple violations of the act.

[Statutory Authority: RCW 42.17.370(1). 10-20-012, § 390-16-038, filed 9/24/10, effective 10/25/10; 02-03-018, § 390-16-038, filed 1/4/02, effective 2/4/02; 96-09-016, § 390-16-038, filed 4/8/96, effective 5/9/96. Statutory Authority: RCW 42.17.370. 93-22-002, § 390-16-038, filed 10/20/93, effective 11/20/93. Statutory Authority: RCW 42.17.370(1). 86-04-071 (Order 86-01), § 390-16-038, filed 2/5/86; Order 62, § 390-16-038, filed 8/26/75.]
WAC 390-16-041  Forms—Summary of total contributions and expenditures.  (1) The official form for reports of contributions and expenditures by candidates and political committees who use the "full" reporting option is designated "C-4," revised 11/10, and includes Schedule A, revised 1/04, Schedule B, revised 1/04, Schedule C, revised 3/93, and Schedule L, revised 1/02.

(2) Copies of these forms are available at the Commission Office, 711 Capitol Way, Room 206, P.O. Box 40908, Olympia, Washington 98504-0908. Any paper attachments shall be on 8-1/2" x 11" white paper.
Please consult PDC instruction manuals when completing this report. Reporting requirements are contained in and governed by RCW 42.17 and WAC 390.

**WHO MUST FILE**
Each candidate and political committee using Full Reporting.

**FILING DATES**
1) **File with C-1 or C-1pc (Registration form)** if you received contributions or made expenditures before registering.

2) **File on the 10th of each month** if contributions or expenditures are over $200 since last C-4 was filed. (These 10th-of-the-month reports are not required if another C-4 must be filed during that month. See #3 below.)

3) For each primary, general and special election in which the candidate or political committee makes an expenditure, file
   - 21 days prior to the election
   - 7 days prior to the election
   - 10th of the first month after the election -- see note below

   (Note: Not required after primary election from candidates who will be in the general election or from continuing political committees.)

4) **File final report** when campaign is finished or committee closes operation. Often, this coincides with the primary or general post-election, 10th-of-the-month report.

All reports are considered filed as of the postmark date or the date hand-delivered to PDC.

**WHERE TO SEND REPORTS**
Send original C-4 reports, along with all schedules and attachments, to PDC. Keep a copy for the campaign's records.

Candidates for city offices, city ballot issue committees and other political committees who give to city candidates or ballot issue committees should check with city clerk regarding any local filing requirements.

*FOR ALL PACS, POLITICAL PARTIES & CAUCUS POLITICAL COMMITTEES*

The question posted near the top of the first page of this form regarding independent expenditures applies to **ALL POLITICAL COMMITTEES** required to file C-4 reports, **except ballot issue committees** that neither contribute to candidates nor make independent expenditures regarding them and **candidate committees** (because they are prohibited from making expenditures that are not directly related to their own campaigns).

All other Political Committees and PACs must indicate whether they made any independent expenditures supporting or opposing one or more candidates for state or local office.

If the response is "yes," the independent expenditure(s) **MUST** be itemized on the appropriate schedule (either Schedule A, or Part 3 of Schedule B), showing:

- the date of the expense;
- the name and address of the vendor or recipient of the funds;
- if using Schedule A, an "I" in the Code column;
- the name and office sought of the candidate supported or opposed;
- an indication of support or opposition; and
- a brief description of the expense (e.g., brochure mailed to absentee voters).
## CASH RECEIPTS AND EXPENDITURE

**SCHEDULE to C4**

<table>
<thead>
<tr>
<th>Candidate or Committee Name</th>
<th>(Do not abbreviate. Use full name.)</th>
<th>Report Date</th>
</tr>
</thead>
</table>

### 1. CASH RECEIPTS (Contributions) which have been reported on C3. List each deposit made since last C4 report was submitted.

<table>
<thead>
<tr>
<th>Date of deposit</th>
<th>Amount</th>
<th>Date of deposit</th>
<th>Amount</th>
<th>Date of deposit</th>
<th>Amount</th>
<th>Total deposits</th>
</tr>
</thead>
<tbody>
<tr>
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</tr>
</tbody>
</table>

### 2. TOTAL CASH RECEIPTS

Enter also on line 2 of C4 $ 

### CODES FOR CLASSIFYING EXPENDITURES:

If one of the following codes is used to describe an expenditure, no other description is generally needed. The exceptions are:

1. If expenditures are *in-kind or earmarked contributions* to a candidate or committee or *independent expenditures* that benefit a candidate or committee, identify the candidate or committee in the Description block; and
2. When reporting payments to vendors for travel expenses, identify the traveler and travel purpose in the Description block; and
3. If expenditures are made directly or indirectly to compensate a person or entity for soliciting signatures on a statewide initiative or referendum petition, use code "V" and provide the following information in the Description block: name and address of each person/entity compensated, amount paid each during the reporting period, and cumulative total paid all persons to date to gather signatures.

#### CODE DEFINITIONS ON NEXT PAGE

- C - Contributions (monetary, in-kind & transfers)
- I - Independent Expenditures
- L - Literature, Brochures, Printing
- B - Broadcast Advertising (Radio, TV)
- N - Newspaper and Periodical Advertising
- O - Other Advertising (yard signs, buttons, etc.)
- V - Voter Signature Gathering
- P - Postage, Mailing Permits
- S - Surveys and Polls
- F - Fundraising Event Expenses
- T - Travel, Accommodations, Meals
- M - Management/Consulting Services
- W - Wages, Salaries, Benefits
- G - General Operation and Overhead

### 3. EXPENDITURES

a) Expenditures of **$50 or less**, including those from petty cash, need not be itemized. Add up these expenditures and show the total in the amount column on the first line below.

b) Itemize each expenditure of more than **$50** by date paid, name and address of vendor, code/description, and amount.

c) For each payment to a candidate, campaign worker, PR firm, advertising agency, consultant or credit card company, provide a detailed breakdown in the Description block of expenses included in the payment.

<table>
<thead>
<tr>
<th>Date Paid</th>
<th>Vendor or Recipient (Name and Address)</th>
<th>Code</th>
<th>Purpose of Expense and/or Description</th>
<th>Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td>N/A</td>
<td>Expenses of $50 or less</td>
<td>N/A</td>
<td>N/A</td>
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Total from attached pages $ 

### 4. TOTAL CASH EXPENDITURES

Enter also on line 11 of C4 $ 

CODE DEFINITIONS ON NEXT PAGE
EXPENDITURE CODE DEFINITIONS AND USES
(for use on Schedule A and Schedule B)

NOTE: Expenditures (including debts) for payments to a candidate, campaign worker, PR firm, advertising agency, consultant or credit card company require further detail in the Description block. See expenditure description on Schedule A, WAC 390-16-037 and WAC 390-16-205.

C MONETARY, IN-KIND AND EARMARKED CONTRIBUTIONS your campaign legally makes to other campaigns. Put a “C” in the Code column, in the Description column specify who was benefited and, if in-kind, what was purchased.

I INDEPENDENT EXPENDITURES (those expenditures that benefit other candidates or committees but are made independently of them). Put an “I” in the Code column and fully describe purpose.

L LITERATURE. Use “L” for expenditures made for the preparation and production of campaign literature and printed solicitations, including expenditures for mailing lists, design, photography, copy, layout, printing and reproduction. Use “P” for literature mailing costs.

B BROADCAST ADVERTISING Use “B” for expenditures associated with the production and purchase of radio and television advertising.

N NEWSPAPER & PERIODICAL ADVERTISING. Use “N” for expenditures associated with the production and purchase of advertising in newspapers, periodicals and other publications.

O OTHER ADVERTISING. Use “O” for expenditures associated with the production and purchase of advertising on billboards, yard signs and campaign paraphernalia such as buttons, bumper stickers, T-shirts, etc.

V VOTER SIGNATURE GATHERING. Use “V” for expenditures made directly or indirectly to compensate a person or entity for soliciting or procuring signatures on a statewide initiative or referendum petition. Attach itemization of each such payment.

P POSTAGE. Use “P” for expenditures for stamps, postage, United Parcel Service, Federal Express and direct mail services (postage only). Use “L” for design and other production costs associated with producing campaign literature.

F FUNDRAISING EVENTS. Use “F” for expenditures associated with holding a fundraiser, including payments to restaurants, hotels, caterers, other food and refreshment vendors, entertainers and speakers. Use “L” for expenditures for printed matter produced in connection with fundraising events.

S SURVEYS AND POLLS. Use “S” for expenditures associated with designing or producing polls, reports on election trends, voter surveys, telemarketing, telephone banks, GOTV drives, etc.

T TRAVEL, ACCOMMODATIONS, MEALS. Use “T” for expenditures associated with travel. If vendor has been paid directly, identify the traveler in Description column. If travel payment was made to credit card company or traveler (for out-of-pocket expenses), itemize expenses on separate sheet and attach to Schedule A.

M MANAGEMENT AND CONSULTING SERVICES. Use “M” for salaries, fees and commissions paid to campaign management companies and contract consultants, including law firms, whether the person is retained or formally employed by the campaign (for tax withholding purposes).

W WAGES, SALARIES, BENEFITS. Use “W” for expenditures associated with hiring campaign employees and other freelance workers who provide miscellaneous services other than campaign management or consulting.

G GENERAL OPERATION AND OVERHEAD. Use “G” for general campaign operating expenses and overhead, including filing fees, miscellaneous campaign expenses, headquarters rental, utilities, and purchase or rental of office equipment and furniture for the campaign.
## IN KIND CONTRIBUTIONS, PLEDGES, ORDERS, DEBTS, OBLIGATIONS

### SCHEDULE TO C4

<table>
<thead>
<tr>
<th>Date Received</th>
<th>Contributor's Name and Address</th>
<th>Description of Contribution*</th>
<th>Fair Market Value</th>
<th>Aggregate Total</th>
<th>If more than $100, Employer Name, City, State &amp; Occup.</th>
<th>Occupation</th>
</tr>
</thead>
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</tr>
</tbody>
</table>

☐ Check here if additional pages are attached.
Total (Enter also on line 3 and line 12 of C4)

<table>
<thead>
<tr>
<th>Date Notified of Pledge</th>
<th>Name and Address of Pledge Maker</th>
<th>Fair Market Value</th>
<th>Aggregate Total</th>
<th>If more than $100, Employer Name, City, State &amp; Occup.</th>
<th>Occupation</th>
</tr>
</thead>
<tbody>
<tr>
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</tbody>
</table>

☐ Check here if additional pages are attached.
Total (include new pledges above and all other outstanding pledges.) (Enter also on line 9 of C4)

$  

### ORDERS PLACED, DEBTS, OBLIGATIONS

If debt is owed to a candidate, campaign worker, PR firm, advertising agency, consultant or credit card company, provide a detailed breakdown of expenses included in the debt. (Give estimate if actual amount not known. Exclude loans. Report loans on Schedule L.)

<table>
<thead>
<tr>
<th>Expenditure Date</th>
<th>Vendor's/Recipient's Name and Address</th>
<th>Amount Owed</th>
<th>Code OR Description of Obligation*</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>$</td>
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</tr>
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<td></td>
<td></td>
<td>$</td>
<td></td>
</tr>
</tbody>
</table>

☐ Check here if additional pages are attached.
Total (Include in line 19 of C4)

$  

*SEE NOTE AND CODE DEFINITIONS ON REVERSE
EXPENDITURE CODE DEFINITIONS AND USES
(for use on Schedule A and Schedule B)

NOTE: Expenditures (including debts) for payments to a candidate, campaign worker, PR firm, advertising agency, consultant or credit card company require further detail in the Description block. See expenditure description on Schedule A, WAC 390-16-037 and WAC 390-16-205.

C MONETARY, IN-KIND AND EARMARKED CONTRIBUTIONS. Your campaign legally makes to other campaigns. Put a “C” in the Code column, in the Description column specify who was benefited and, if in-kind, what was purchased.

I INDEPENDENT EXPENDITURES. (those expenditures that benefit other candidates or committees but are made independently of them). Put an “I” in the Code column and fully describe purpose.

L LITERATURE. Use “L” for expenditures made for the preparation and production of campaign literature and printed solicitations, including expenditures for mailing lists, design, photography, copy, layout, printing and reproduction. Use “P” for literature mailing costs.

B BROADCAST ADVERTISING. Use “B” for expenditures associated with the production and purchase of radio and television advertising.

N NEWSPAPER & PERIODICAL ADVERTISING. Use “N” for expenditures associated with the production and purchase of advertising in newspapers, periodicals and other publications.

O OTHER ADVERTISING. Use “O” for expenditures associated with the production and purchase of advertising on billboards, yard signs and campaign paraphernalia such as buttons, bumper stickers, T-shirts, etc.

V VOTER SIGNATURE GATHERING. Use “V” for expenditures made directly or indirectly to compensate a person or entity for soliciting or procuring signatures on a statewide initiative or referendum petition. Attach itemization of each such payment.

P POSTAGE. Use “P” for expenditures for stamps, postage, United Parcel Service, Federal Express and direct mail services (postage only). Use “L” for design and other production costs associated with producing campaign literature.

F FUNDRAISING EVENTS. Use “F” for expenditures associated with holding a fundraiser, including payments to restaurants, hotels, caterers, other food and refreshment vendors, entertainers and speakers. Use “L” for expenditures for printed matter produced in connection with fundraising events.

S SURVEYS AND POLLS. Use “S” for expenditures associated with designing or producing polls, reports on election trends, voter surveys, telemarketing, telephone banks, GOTV drives, etc.

T TRAVEL, ACCOMMODATIONS, MEALS. Use “T” for expenditures associated with travel. If vendor has been paid directly, identify the traveler in Description column. If travel payment was made to credit card company or traveler (for out-of-pocket expenses), itemize expenses on separate sheet and attach to Schedule A.

M MANAGEMENT AND CONSULTING SERVICES. Use “M” for salaries, fees and commissions paid to campaign management companies and contract consultants, including law firms, whether the person is retained or formally employed by the campaign (for tax withholding purposes).

W WAGES, SALARIES, BENEFITS. Use “W” for expenditures associated with hiring campaign employees and other freelance workers who provide miscellaneous services other than campaign management or consulting.

G GENERAL OPERATION AND OVERHEAD. Use “G” for general campaign operating expenses and overhead, including filing fees, miscellaneous campaign expenses, headquarters rental, utilities, and purchase or rental of office equipment and furniture for the campaign.
# CORRECTIONS

**Candidate or Committee Name (Do not abbreviate. Use full name.)**  

**Date**

<table>
<thead>
<tr>
<th>Date of report</th>
<th>Contributor's name or description of correction</th>
<th>Amount reported</th>
<th>Corrected amount</th>
<th>Difference (+ or -)</th>
</tr>
</thead>
</table>

*Total corrections to contributions  
Enter on line 6 of C4. Show + or (-).*

<table>
<thead>
<tr>
<th>Date of report</th>
<th>Vendor's name or description of correction</th>
<th>Amount reported</th>
<th>Corrected amount</th>
<th>Difference (+ or -)</th>
</tr>
</thead>
</table>

*Total corrections to expenditures  
Enter on line 15 of C4. Show + or (-).*

<table>
<thead>
<tr>
<th>Date of refund</th>
<th>Source / person making refund</th>
<th>Amount of refund</th>
</tr>
</thead>
</table>

*Total refunds  
Enter as (-) on line 6 & line 15 of C4.*
### LOANS

See instructions and Example on reverse

<table>
<thead>
<tr>
<th>Candidate or Committee Name</th>
<th>Report Date</th>
</tr>
</thead>
</table>

1. **MONETARY OR IN-KIND LOAN RECEIVED.** Loans are considered contributions and are subject to any applicable limit.

<table>
<thead>
<tr>
<th>Date Loaned</th>
<th>Lender’s Name and Address</th>
<th>Amount of Loan</th>
<th>Annual Interest Rate</th>
<th>Repayment Schedule</th>
<th>Date Due</th>
</tr>
</thead>
</table>

If monetary loan, also include this amount on line 1c, C3 report.
If in-kind loan, itemize in Part 1 of Schedule B.

<table>
<thead>
<tr>
<th>Name and Address of Each Loan Endorser, Co-Signer</th>
<th>Amount Liable For (Same as Loan Amount)</th>
<th>Aggregate Total</th>
</tr>
</thead>
</table>

If Total Contributed is more than $100, Show Lender’s Occupation and Name, City & State of Employer

☐ Continued on attached sheet

2. **LOAN PAYMENTS.** Candidates may be repaid no more than amount loaned or permitted by WAC 390-05-400, whichever is less. See instruction manual.

<table>
<thead>
<tr>
<th>Date Paid</th>
<th>Lender’s Name and Address</th>
<th>Principal Paid</th>
<th>Interest Paid</th>
<th>Total Payment</th>
<th>Balance Owed</th>
</tr>
</thead>
</table>

Total Principal Paid Enter also on lines 5 and 14, C-4 report
Total Payments Enter as an expenditure on Schedule A

3. **LOANS FORGIVEN.**

<table>
<thead>
<tr>
<th>Date</th>
<th>Lender’s Name and Address</th>
<th>Original Amount</th>
<th>Principal Repaid</th>
<th>Amount Forgiven</th>
<th>Balance Owed</th>
</tr>
</thead>
</table>

4. **LOANS STILL OWED.** List each loan that has previously been reported and still has a balance due.

<table>
<thead>
<tr>
<th>Date</th>
<th>Lender’s Name and Address</th>
<th>Original Amount</th>
<th>Principal Repaid or Forgiven</th>
<th>Amount Owed</th>
</tr>
</thead>
</table>

Subtotal

New Loans Received (and listed in Item 1 above)

Total Loans Owed Include in total on line 19, C-4 report

☐ Continued on attached sheet.
LOANS

Please consult PDC instruction manuals when completing this schedule. Reporting requirements are contained in and governed by RCW 42.17.17 and WAC 390.

WHO MUST FILE
Each candidate and political committee using full reporting that receives one or more campaign loans.

FILING DATES
When a monetary loan is received by the campaign, complete Part 1 and file the Schedule L with the C-3 report that corresponds with the loan’s deposit into the account. Use a separate schedule for each loan received.

When an in-kind loan is received, complete Part 1 and file Schedule L along with the Schedule B (to the C-4) that itemizes the in-kind contribution.

When a loan is paid or forgiven, in whole or in part, complete Part 2 and/or Part 3 and file the Schedule L with the C-4 covering the period when the payment or forgiveness occurred.

When one or more loans remain unpaid, complete Part 4 and file the schedule with each C-4 report until all loans are repaid in full or forgiven. (The same schedule may be used to show loan payments, forgiveness information and to show which loans remain unpaid.)

Example

<table>
<thead>
<tr>
<th>Candidate or Committee Name</th>
<th>Loan Description</th>
<th>Amount of Loan</th>
<th>Annual Interest Rate</th>
<th>Quarterly Payment</th>
<th>Date Due</th>
</tr>
</thead>
<tbody>
<tr>
<td>Adrian Adams for State Representative</td>
<td>Loan Received</td>
<td>$500.00</td>
<td>12%</td>
<td>$500.00</td>
<td></td>
</tr>
<tr>
<td>PO Box 123</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Olympia, WA</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td></td>
<td>If money loan, also include this amount on line 4, C-3 report</td>
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</tr>
</tbody>
</table>

LOAN RECEIVED
(Information would appear on separate Schedule L)

LOAN PAYMENTS

<table>
<thead>
<tr>
<th>Date Paid</th>
<th>Lender’s Name and Address</th>
<th>Principal Paid</th>
<th>Interest Paid</th>
<th>Total Payment</th>
</tr>
</thead>
<tbody>
<tr>
<td>2/5/2000X</td>
<td>Tyler Adams</td>
<td>$100.00</td>
<td>$0</td>
<td>$100.00</td>
</tr>
<tr>
<td>PO Box 123</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Olympia, WA</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3/1/2000X</td>
<td>Michael Murray</td>
<td>$100.00</td>
<td>$0</td>
<td>$100.00</td>
</tr>
<tr>
<td>201 West End Rd</td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Tacoma, WA</td>
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</tbody>
</table>

LOANS FORGIVEN

<table>
<thead>
<tr>
<th>Date</th>
<th>Lender’s Name and Address</th>
<th>Original Amount</th>
<th>Principal Repaid</th>
<th>Amount Forgiven</th>
<th>Balance Owed</th>
</tr>
</thead>
<tbody>
<tr>
<td>3/1/2000X</td>
<td>Kelly Adams</td>
<td>$250.00</td>
<td>$0</td>
<td>$250.00</td>
<td></td>
</tr>
<tr>
<td>2222 Riverfront Rd</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Olympia, WA</td>
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</tbody>
</table>

LOANS STILL OWED

<table>
<thead>
<tr>
<th>Date</th>
<th>Lender’s Name and Address</th>
<th>Original Amount</th>
<th>Principal Repaid</th>
<th>Amount Forgiven</th>
<th>Balance Owed</th>
</tr>
</thead>
<tbody>
<tr>
<td>1/2/2000X</td>
<td>Tyler Adams</td>
<td>$500.00</td>
<td>$0</td>
<td>$500.00</td>
<td></td>
</tr>
<tr>
<td>PO Box 123</td>
<td></td>
<td></td>
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<tr>
<td>Olympia, WA</td>
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<td></td>
</tr>
<tr>
<td>2/1/2000X</td>
<td>Michael Murray</td>
<td>$350.00</td>
<td>$0</td>
<td>$350.00</td>
<td></td>
</tr>
<tr>
<td>201 West End Rd</td>
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<tr>
<td>Tacoma, WA</td>
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<tr>
<td>3/1/2000X</td>
<td>Kelly Adams</td>
<td>$250.00</td>
<td>$0</td>
<td>$250.00</td>
<td></td>
</tr>
<tr>
<td>2222 Riverfront Rd</td>
<td></td>
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<tr>
<td>Olympia, WA</td>
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<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>3/1/2000X</td>
<td>K.M. Lawrence</td>
<td>$1,000.00</td>
<td>$0</td>
<td>$1,000.00</td>
<td></td>
</tr>
<tr>
<td>PO Box 3456</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Olympia, WA</td>
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</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>New Loans Received (and listed in Item 1 above)</th>
<th>Total Loans Owed</th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>$1,750.00</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

[Statutory Authority: RCW 42.17.370(1). 10-20-011, § 390-16-041, filed 9/24/10, effective 10/25/10; 04-01-132, § 390-16-041, filed 10/31/03, effective 1/30/04; 02-01-014, § 390-16-041, filed 12/7/01, effective 1/7/02; 99-22-082, § 390-16-041, filed 11/2/99, effective 12/3/99. Statutory Authority: RCW 42.17.370(1) and 42.17.090 (1)(k). 97-06-085, § 390-16-041, filed 7/31/97, effective 8/31/97. Effective 4/3/97. Statutory Authority: RCW 42.17.370. 94-05-011, § 390-16-041, filed 2/3/94, effective 3/6/94. Statutory Authority: RCW 42.17.370. 93-09-002, § 390-16-041, filed 4/8/93, effective 5/9/93. 92-18-002, § 390-16-041, filed 8/20/92, effective 9/20/92. 92-05-080, § 390-16-041, filed 10/30/91, effective 11/30/91; 90-16-083, § 390-16-041, filed 7/31/90, effective 8/31/90; 89-20-068, § 390-16-041, filed 10/4/89, effective 11/4/89. Statutory Authority: RCW 42.17.370(1), 86-08-030 (Order 86-02), § 390-16-041, filed 3/26/86; 84-05-071 (Order 84-11), § 390-16-041, filed 2/5/86; 84-05-071 (Order 84-0), § 390-16-041, filed 2/10/84, 82-11-026 (Order 82-03), § 390-16-041, filed 5/18/82; 82-02-007 (Order 81-04), § 390-16-041, filed 12/28/81; Order 91, § 390-16-041, filed 7/22/77; Order 62, § 390-16-041, filed 8/26/75; Order 60, § 390-16-041, filed 7/16/75.]

[2011 WAC Supp—page 15]
WAC 390-16-115 Mini campaign reporting—Conditions for granting use. The exemptions allowed in WAC 390-16-105 shall be granted to a candidate or political committee, including a continuing political committee, only upon compliance with the following conditions.

(1) A candidate shall, within fourteen days of first:
   (a) Receiving contributions, making expenditures, reserving space or facilities or purchasing commercial advertising space or broadcast time to promote his or her candidacy;
   (b) Giving his or her consent to another person to take on behalf of the candidate any of the action in (a) of this subsection; or
   (c) Announcing publicly or filing a declaration of candidacy with the appropriate elections official, file the C-1 registration statement with the commission. The statement must declare that the candidate will not exceed the contribution or expenditure limits set out in WAC 390-16-105.

(2) A political committee shall, within fourteen days after its organization or after the date when it first has the expectation of receiving contributions or making expenditures in any election campaign, whichever is earlier, file the C-1p registration statement with the commission.

(3) The statement filed under subsection (2) of this section shall declare that the political committee will not exceed the contribution or expenditure limits set out in WAC 390-16-105.

(4) In addition to complying with subsections (2) and (3) of this section, a continuing political committee shall also file a C-1p between January 1 and January 31 for each year in which the committee intends to use the mini reporting system. Failure to file a new registration statement during January will automatically terminate the committee's entitlement to use the mini reporting system until such time as a new C-1p is filed.

(5) A candidate or political committee shall keep current records in sufficient detail to allow the candidate or political committee to make reports otherwise required by RCW 42.17.040 through 42.17.090 in the event that the filing of such reports becomes necessary as a result of exceeding the contribution or expenditure limitation pursuant to the provisions of WAC 390-16-125.

(6) A candidate or political committee treasurer shall, during the eight days immediately preceding the date of the election, maintain records of contributions and expenditures current within one business day. These records shall be open for public inspection during the hours designated on the registration statement at the principal campaign headquarters or, if there is no campaign headquarters, at a local address of the campaign treasurer or such other place as may be authorized by the commission.

(7) The records of contributions and expenditures shall be available for audit or examination by representatives of the public disclosure commission at any time upon request from the commission.

WAC 390-16-309 Identification of affiliated entities. (1) Two or more entities are treated as a single person and share one contribution limit under RCW 42.17.640 and 42.17.645 if one of the entities is:

(a) A corporation and the other is a subsidiary, branch or division of the corporation;
(b) A national or international labor union, or state body of such national or international labor union, and the other is a local union or other subordinate organization of such national or international labor union or state body;
(c) A trade association or state body of such trade association and the other is a branch or local unit of such trade association;
(d) A national or state collective bargaining organization and the other is a branch or local unit of such national or state collective bargaining organization;
(e) A national or international federation of labor unions, or a state federation of labor unions, and the other is a local body of such federation;
(f) A membership organization and the other is a local unit or branch of such membership organization;
(g) Any entity referenced in (a) through (f) above and a political committee established, financed, maintained or controlled by that entity.

(2) For purposes of RCW 42.17.640 and 42.17.645, two entities shall not be treated as a single entity solely because one of the entities is a dues paying member of the other entity.

(3) In addition to paragraph (1) above, two or more entities shall be treated as one entity and share a contribution limit under RCW 42.17.640 and 42.17.645 if one of the entities is established, financed, maintained or controlled by the other, as evidenced by any one of the following factors:

(a) Whether one entity owns a controlling interest in the voting stock or securities of another entity; or
(b) Whether one entity has authority or the ability to direct or participate, other than through a vote as a member, in the governance of another entity through provisions of constitution, bylaws, contract or other formal or informal procedure or has authority or the ability to hire, appoint, demote or otherwise control, other than through a vote as a member, the officers or other decision making employees or members of another entity; or
(c) Whether (i) one entity has a common or overlapping membership with another which indicates either a formal or ongoing relationship between the two organizations or the creation of a successor entity and (ii) the entity has an active or significant role in the formation of the other entity and (iii) the entities have similar patterns of contributions or contributors which indicate a formal or ongoing relationship between the entities; or
(d) Whether one entity provides, causes or arranges, funds, services or goods in a significant amount or on an ongoing basis, through direct or indirect means to the other entity, for less than full consideration. Full consideration includes the payment of membership dues.


WAC 390-17-302 Contributions after the primary election. (1) Pursuant to RCW 42.17.640 and 42.17.645, the date of the primary is the last day for making primary-related contributions unless a candidate subject to contribution limits loses in the primary, that candidate's authorized committee has insufficient funds to pay debts outstanding as of the date of the primary, and the contributions are used to satisfy this outstanding debt.

(2) For purposes of the contribution limit in RCW 42.17.640 and 42.17.645, any contribution made up to thirty days after the primary election pursuant to RCW 42.17.640 and 42.17.645 is aggregated with contributions made on or before the date of the primary from the same contributor and any person with whom that contributor shares a limit under RCW 42.17.660 and WAC 390-16-309.

(3) The day following the primary election is considered the first day of the thirty-day period during which contributions may be made to candidates subject to contribution limits who lose in the primary election and who have outstanding primary debts.

(4) For purposes of RCW 42.17.640 and 42.17.645, "outstanding primary debts," "outstanding debts" and "debts outstanding" all mean:

(a) Unpaid primary-election related debts incurred on or before the date of the primary by the authorized committee of a candidate who lost the primary election for an office subject to contribution limits; and

(b) Reasonable costs associated with activities of the losing candidate's authorized committee necessary to retire the primary-related debts it incurred on or before the date of the primary. Examples of such reasonable costs include:

(i) Necessary administrative expenses (office space rental, staff wages, taxes, supplies, telephone and computer costs, postage, and the like) for activities actually and directly related to retiring the committee's debt; and

(ii) Necessary expenses actually and directly related to the fund-raising activities undertaken to retire the debt, as long as all persons solicited for contributions are notified that the contributions are subject to that contributor's primary election limit for that losing candidate.

(5) Nothing in this section is to be construed as authorizing contributors to make, or candidates subject to contribution limits who lose the primary to receive, contributions that are used for a purpose not specifically authorized by RCW 42.17.640 or 42.17.645, including use for some future election or as surplus funds.

(6) All contributions received in excess of the sum needed to satisfy outstanding primary debts shall be returned to the original contributors in an amount not to exceed the amount contributed in accordance with the first in, first out accounting principle wherein the most recent contribution received is the first to be returned until all excess funds are returned to contributors.
(3) The following expenditures or transactions are excluded from the electronic reporting threshold calculation:
   (a) Expenditures made to pay outstanding debts carried forward from a previous election;
   (b) Surplus funds disposed of in accordance with RCW 42.17.095; and
   (c) The value of in-kind contributions pledged or received within eight days of a special or general election.

(4) Candidate committees or political committees supporting or opposing ballot propositions that meet, exceed or expect to meet or exceed the electronic reporting threshold shall report electronically for the duration of the campaign.