# WSR 16-03-034 EXPEDITED RULES OFFICE OF FINANCIAL MANAGEN

# FINANCIAL MANAGEMENT

[Filed January 12, 2016, 1:00 p.m.]

Title of Rule and Other Identifying Information: WAC 82-50-021 Official state lagged semi-monthly pay dates established.

#### **NOTICE**

THIS RULE IS BEING PROPOSED UNDER AN EXPEDITED RULE-MAKING PROCESS THAT WILL ELIMINATE THE NEED FOR THE AGENCY TO HOLD PUBLIC HEARINGS, PREPARE A SMALL BUSINESS ECONOMIC IMPACT STATEMENT, OR PROVIDE RESPONSES TO THE CRITERIA FOR A SIGNIFICANT LEGISLATIVE RULE. IF YOU OBJECT TO THIS USE OF THE EXPEDITED RULE-MAKING PROCESS, YOU MUST EXPRESS YOUR OBJECTIONS IN WRITING AND THEY MUST BE SENT TO Roselyn Marcus, Office of Financial Management (OFM), P.O. Box 43113, Olympia, WA 98504-3113, AND RECEIVED BY March 22, 2016.

Purpose of the Proposal and Its Anticipated Effects, Including Any Changes in Existing Rules: WAC 82-50-021 publishes the official lagged, semi-monthly pay dates for state officers and employees. This WAC, which provides pay dates for the current and ensuing calendar years, is amended each year to add pay dates for the ensuing year and delete the pay dates for the previous year. The purpose of this filing is to establish official pay dates for state officers and employees for calendar year 2017 and delete the obsolete pay dates for calendar year 2015.

Reasons Supporting Proposal: The statute requires that OFM annually update and publish state pay dates.

Statutory Authority for Adoption: RCW 42.16.010(1) and 42.16.017.

Statute Being Implemented: RCW 42.16.010(1) and 42.16.017.

Rule is not necessitated by federal law, federal or state court decision.

Name of Proponent: OFM, governmental.

Name of Agency Personnel Responsible for Drafting: Steve Nielson, 1110 Capitol Way S.E., Olympia, (360) 725-0226; Implementation and Enforcement: Brian Tinney, 1110 Capitol Way S.E., Olympia, (360) 725-0171.

January 12, 2016 Roselyn Marcus Assistant Director for Legal and Legislative Affairs Rules Coordinator

AMENDATORY SECTION (Amending WSR 15-10-025, filed 4/27/15, effective 5/28/15)

WAC 82-50-021 Official lagged, semimonthly pay dates established. Unless exempted otherwise under the provisions of WAC 82-50-031, the salaries of all state officers and employees are paid on a lagged, semimonthly basis for the official twice-a-month pay periods established in RCW

42.16.010(1). The following are the official lagged, semimonthly pay dates for calendar years (( $\frac{2015 \text{ and}}{2017}$ )) 2016 and  $\frac{2017}{2017}$ :

<u>2017</u> .	
((CALENDAR YEAR 2015	CALENDAR YEAR 2016
Friday, January 9, 2015	Monday, January 11, 2016
Monday, January 26, 2015	Monday, January 25, 2016
Tuesday, February 10, 2015	Wednesday, February 10, 2016
Wednesday, February 25, 2015	Thursday, February 25, 2016
Tuesday, March 10, 2015	Thursday, March 10, 2016
Wednesday, March 25, 2015	Friday, March 25, 2016
Friday, April 10, 2015	Monday, April 11, 2016
Friday, April 24, 2015	Monday, April 25, 2016
Monday, May 11, 2015	Tuesday, May 10, 2016
Friday, May 22, 2015	Wednesday, May 25, 2016
Wednesday, June 10, 2015	Friday, June 10, 2016
Thursday, June 25, 2015	Friday, June 24, 2016
Friday, July 10, 2015	Monday, July 11, 2016
Friday, July 24, 2015	Monday, July 25, 2016
Monday - August 10, 2015	Wednesday - August 10, 2016
Tuesday - August 25, 2015	Thursday - August 25, 2016
Thursday - September 10, 2015	Friday - September 9, 2016
Friday - September 25, 2015	Monday - September 26, 2016
Friday - October 9, 2015	Friday - October 7, 2016
Monday - October 26, 2015	Tuesday - October 25, 2016
Tuesday - November 10, 2015	Thursday - November 10, 2016
Wednesday, November 25, 2015	Wednesday, November 23, 2016
Thursday, December 10, 2015	Friday, December 9, 2016
Thursday, December 24, 2015))	Friday, December 23, 2016))
CALENDAR YEAR 2016	CALENDAR YEAR 2017
Monday, January 11, 2016	Tuesday, January 10, 2017
Monday, January 25, 2016	Wednesday, January 25, 2017
Wednesday, February 10, 2016	Friday, February 10, 2017
Thursday, February 25, 2016	Friday, February 24, 2017
Thursday, March 10, 2016	Friday, March 10, 2017
Friday, March 25, 2016	Friday, March 24, 2017
Monday, April 11, 2016	Monday, April 10, 2017
Monday, April 25, 2016	Tuesday, April 25, 2017
Tuesday, May 10, 2016	Wednesday, May 10, 2017
Wednesday, May 25, 2016	Thursday, May 25, 2017
Friday, June 10, 2016	Friday, June 9, 2017
Friday, June 24, 2016	Monday, June 26, 2017
Monday, July 11, 2016	Monday, July 10, 2017
Monday, July 25, 2016	Tuesday, July 25, 2017
Wednesday, August 10, 2016	Thursday, August 10, 2017
Thursday, August 25, 2016	Friday, August 25, 2017
Friday, September 9, 2016	Monday, September 11, 2017
Monday, September 26, 2016	Monday, September 25, 2017
Friday, October 7, 2016	Tuesday, October 10, 2017
Tuesday, October 25, 2016	Wednesday, October 25, 2017
Thursday, November 10, 2016	Thursday, November 9, 2017

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Wednesday, November 22, 2017

Wednesday, November 23, 2016

CALENDAR YEAR 2016CALENDAR YEAR 2017Friday, December 9, 2016Monday, December 11, 2017Friday, December 23, 2016Friday, December 22, 2017

January 13, 2016 Kevin Dixon Rules Coordinator

**Reviser's note:** The typographical errors in the above section occurred in the copy filed by the agency and appear in the Register pursuant to the requirements of RCW 34.08.040.

# WSR 16-03-036 EXPEDITED RULES DEPARTMENT OF REVENUE

[Filed January 13, 2016, 9:13 a.m.]

Title of Rule and Other Identifying Information: WAC 458-20-260 (Rule 260) Oil spill response and administration tax, explains the provisions of chapter 82.23B RCW which imposes an oil spill response tax and an oil spill administration tax.

#### NOTICE

THIS RULE IS BEING PROPOSED UNDER AN EXPEDITED RULE-MAKING PROCESS THAT WILL ELIMINATE THE NEED FOR THE AGENCY TO HOLD PUBLIC HEARINGS, PREPARE A SMALL BUSINESS ECONOMIC IMPACT STATEMENT, OR PROVIDE RESPONSES TO THE CRITERIA FOR A SIGNIFICANT LEGISLATIVE RULE. IF YOU OBJECT TO THIS USE OF THE EXPEDITED RULE-MAKING PROCESS, YOU MUST EXPRESS YOUR OBJECTIONS IN WRITING AND THEY MUST BE SENT TO Gayle Carlson, Department of Revenue, P.O. Box 47453, Olympia, WA 98504-7453, e-mail GayleC@dor.wa.gov, AND RECEIVED BY March 21, 2016.

Purpose of the Proposal and Its Anticipated Effects, Including Any Changes in Existing Rules: The department proposes to amend Rule 260 to include that the same taxes imposed on crude oil or petroleum products received at a marine terminal also apply, effective July 1, 2015, on the same type of products received at a bulk oil terminal. Definitions for "bulk oil terminal" and "tank car" have been added, and existing definitions have been updated based on chapter 274, Laws of 2015.

A copy of the draft rule is available for viewing and printing on our web site at Rules Agenda.

Reasons Supporting Proposal: Chapter 274, Laws of 2015 (ESHB 1449).

Statutory Authority for Adoption: RCW 82.32.300 and 82.01.060(2).

Statute Being Implemented: RCW 82.23B.010, 82.23B.020, 82.23B.030, 82.23B.040.

Rule is not necessitated by federal law, federal or state court decision.

Name of Proponent: Department of revenue, governmental.

Name of Agency Personnel Responsible for Drafting: Gayle Carlson, 1025 Union Avenue S.E., Suite #544, Olympia, WA, (360) 534-1576; Implementation and Enforcement: Marcus Glasper, 1025 Union Avenue S.E., Suite #500, Olympia, WA, (360) 534-1615.

AMENDATORY SECTION (Amending WSR 02-16-016, filed 7/26/02, effective 8/26/02)

WAC 458-20-260 Oil spill response and administration tax. (1) Introduction. This rule explains the provisions of chapter 82.23B RCW which imposes an oil spill response tax and an oil spill administration tax. The taxes are imposed ((upon)) on the privilege of receiving crude oil or petroleum products at a marine terminal in this state from a waterborne vessel or barge operating on the navigable waters of this state. Effective July 1, 2015, both taxes are also imposed on the privilege of receiving crude oil or petroleum products at a bulk oil terminal within this state from a tank car, under chapter 274, Laws of 2015. RCW 82.23B.020.

Examples found in this rule identify a number of facts and then state a conclusion. These examples should be used only as a general guide. The tax results of other situations must be determined after a review of all the facts and circumstances.

- (2) **Definitions.** For purposes of this rule, the following terms as found in RCW 82.23B.010 will apply.
- (a) (("Tax" means the oil spill response and oil spill administration taxes imposed by chapter 82.23B RCW.
- (b))) Barrel. "Barrel" means a unit of measurement of volume equal to forty-two United States gallons of crude oil or petroleum product.
- (((e))) (b) **Bulk oil terminal.** "Bulk oil terminal" means a facility of any kind, other than a waterborne vessel, that is used for transferring crude oil or petroleum products from a tank car.
- (c) <u>Crude oil.</u> "Crude oil" means any naturally occurring ((<del>liquid</del>)) hydrocarbons ((<del>at atmospheric temperature and pressure coming from the earth, including condensate and natural gasoline</del>)) coming from the earth that are liquid at twenty-five degrees Celsius and one atmosphere of pressure including, but not limited to, crude oil, bitumen and diluted bitumen, synthetic crude oil, and natural gas well condensate.
- (d)  $\underline{\text{Department.}}$  "Department" means the department of revenue.
- (e) <u>Marine terminal.</u> "Marine terminal" means a facility of any kind, other than a waterborne vessel, that is used for transferring crude oil or petroleum products to or from a waterborne vessel or barge.
- (f) <u>Navigable waters.</u> "Navigable waters" means those waters of the state and their adjoining shorelines((5)) that are subject to the ebb and flow of the tide, including the Columbia and Snake rivers.
- (g) Person. "Person" ((has the meaning provided in RCW 82.04.030)) or "company," herein used interchangeably, means any individual, receiver, administrator, executor, assignee, trustee in bankruptcy, trust, estate, firm, copartnership, joint venture, club, company, joint stock company, business trust, municipal corporation, political subdivision of the state of Washington, corporation, limited liability company, association, society, or any group of individuals acting as a unit, whether mutual, cooperative, fraternal, nonprofit, or

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- otherwise and the United States or any instrumentality thereof. RCW 82.04.030.
- (h) <u>Petroleum product.</u> "Petroleum product" means any liquid hydrocarbons at atmospheric temperature and pressure that are the product of the fractionation, distillation, or other refining or processing of crude oil, and that are used as, useable as, or may be refined as fuel or fuel blendstock((;)) including but not limited to, gasoline, diesel fuel, aviation fuel, bunker fuel, and fuels containing a blend of alcohol and petroleum.
- (i) <u>Previously taxed product.</u> "Previously taxed product" means any crude oil or petroleum product which has been received in this state in a manner subject to the tax imposed by chapter 82.23B RCW and upon which such tax has been paid.
- (j) Tax. "Tax" means the oil spill response and oil spill administration taxes imposed by chapter 82.23B RCW.
- (k) Taxpayer. "Taxpayer" means the person owning crude oil or petroleum products immediately after receipt of the same into the storage tanks of a marine or bulk oil terminal in this state ((from a waterborne vessel or barge)) and who is liable for the tax.
- (((<del>(j)</del>))) (<u>1</u>) **Tank car.** "Tank car" means a rail car, the body of which consists of a tank for transporting liquids.
- (m) Waterborne vessel or barge. "Waterborne vessel or barge" means any ship, barge, or other watercraft capable of ((travelling)) traveling on the navigable waters of this state and capable of transporting any crude oil or petroleum product in quantities of ten thousand gallons or more for purposes other than providing fuel for its motor or engine.
- (((k) "Previously taxed product" means any crude oil or petroleum product which has been received in this state in a manner subject to the tax and upon which the tax has been paid.))
- (3) **Imposition, base, and reporting of tax.** The tax is imposed on the privilege of receiving: Crude oil or petroleum products at a marine terminal within this state from a waterborne vessel or barge operating on the navigable waters of this state; or effective July 1, 2015, crude oil or petroleum products at a bulk oil terminal within this state from a tank car. The tax is levied upon the owner of the crude oil or petroleum products immediately after receipt of the same into the storage tanks of a marine or bulk oil terminal from a tank car or waterborne vessel or barge. RCW 82.23B.020.
- (a) <u>Tax is due.</u> The tax is due for payment together with the timely filing of the return ((<del>upon</del>)) <u>on</u> which it is reported, on or before the twenty-fifth day of the month following the month in which the taxable receipt occurs. ((<del>In case any</del>)) <u>If</u> receipt commences on the last day of any month and extends past midnight, the receipt at the election of the marine <u>or bulk oil</u> terminal may be deemed to have occurred during the following month or may be deemed to have been completed at midnight ((<del>and commenced at the instant after midnight</del>)) <u>on</u> the last day of the month on which it was commenced.
- (b) <u>Compute the number of net barrels.</u> The number of barrels received must be computed as the net barrels received by the marine <u>or bulk oil</u> terminal operator. Net barrels must be computed by using an industry standard adjustment to gross barrels received to account for variations in temperature and content of water or other nonpetroleum substances.

- (4) Tax collection by the marine <u>or bulk oil</u> terminal **operator.** Unless the taxpayer has been issued a direct payment certificate as provided in subsection (5) of this rule, the operator of any marine <u>or bulk oil</u> terminal located in this state where crude oil or petroleum products are received and placed into storage tanks is responsible for the collection of the tax from the taxpayer.
- (a) <u>Personally liable for the tax.</u> Failure to collect the tax from the taxpayer and remit it to the department will cause the marine <u>or bulk oil</u> terminal operator to become personally liable for the tax, unless the ((marine)) terminal operator has billed the taxpayer for the tax or notified the taxpayer in writing of the imposition of the tax.
- (i) The tax has been billed to a taxpayer when an invoice, statement of account, or notice of imposition of the tax is mailed or delivered to the taxpayer by the <u>marine or bulk oil</u> terminal operator within the operator's normal billing cycle, and separately states the dates of receipt, rate of tax, number of barrels received and placed into storage tanks, and the amount of the tax required to be collected by the operator.
- (ii) A taxpayer has been notified of the imposition of the tax when, within twenty days from the date of receipt, a notice is mailed or delivered to the taxpayer, or to an agent of the taxpayer authorized to accept notices of this type other than the marine or bulk oil terminal operator. This notice must separately state the dates of receipt, rate of tax, number of barrels received into storage tanks, and the amount of the tax required to be collected by the operator.
- (iii) Marine <u>and bulk oil</u> terminal operators must maintain a record of the names and addresses of taxpayers billed for the tax, or in cases where taxpayers are sent written notification of the imposition of the tax, the names and addresses of the persons to whom notice is sent. Such records must indicate those persons billed or notified from whom the tax has been collected. ((<del>Upon</del>)) <u>On</u> request, the records ((shall)) <u>must</u> be made available for inspection by the department.
- (b) <u>Tax must be held in trust</u>. The tax collected must be held in trust by the <u>marine or bulk oil</u> terminal operator until paid to the department. The tax is due from the ((<del>marine terminal</del>)) operator, along with reports and returns on forms prescribed by the department, within twenty-five days after the end of the month in which the tax is collected.
- (c) ((A)) <u>Use of direct payment certificate</u>. A marine or <u>bulk oil</u> terminal operator who relies in good faith ((<del>upon</del>)) on a direct payment certificate (see subsection (5) of this rule) issued to a taxpayer is relieved from any liability for the collection of the tax from the taxpayer. A marine <u>or bulk oil</u> terminal operator is likewise relieved from liability for collection of the tax from a taxpayer if the ((<del>marine</del>)) terminal operator relies in good faith ((<del>upon</del>)) <u>on</u> a current roster of certificate holders published by the department ((<del>which</del>)) <u>that</u> bears the name of a taxpayer.
- (5) **Direct payment to the department.** Any taxpayer may apply to the department in writing for permission to pay the tax directly to the department. ((<del>Upon</del>)) <u>On</u> approval of the department, any taxpayer making application for direct payment will be issued a direct payment certificate entitling the taxpayer to pay the tax directly to the department.

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- (a) ((In order)) **Qualifications for direct payments.** To qualify for direct payment, the taxpayer must meet the following requirements:
  - (i) The taxpayer must be registered with the department.
- (ii) The taxpayer must file a bond with the department in an amount equal to two months estimated liability for the tax, but in no event less than ten thousand dollars. The bond must be executed by the taxpayer as principal, and by a corporation approved by the department and authorized to engage in business as a surety company in this state, as surety. Two months estimated tax liability shall be the total number of barrels received and placed into the storage tanks of a marine or bulk oil terminal in this state by the taxpayer during the two months in the immediately preceding twelve-month period with the highest number of barrels received multiplied by the total tax rate. If the department determines that the result of the foregoing calculation does not represent a fair estimate of the actual tax liability ((which)) that the taxpayer is expected to incur, it may set the bond requirement at such higher amount as the department determines in its judgment will secure the payment of the tax. The bond requirement may be waived ((upon)) with proof satisfactory to the department that the taxpayer has sufficient assets located in this state to ((insure)) ensure payment of the tax.
- (iii) The taxpayer must be current in all of its tax obligations to the state having filed all returns as required by Title 82 RCW.
- (b) **Review of bond amount.** The department may, from time to time, review the amount of any bond filed by a tax-payer possessing a direct payment certificate and may, ((upon)) with twenty days written notice to the taxpayer, require such higher bond as the department determines to be necessary to ((secure the)) ensure payment of the tax. The filing of a substitute bond in such higher amount is a condition to the continuation of the right to make direct payment under this ((section)) rule.
- (c) A direct payment certificate can be revoked. The department may revoke a direct payment certificate issued under this ((section may be revoked by the department)) rule if the taxpayer fails to maintain a current registration, fails to file a substitute bond within twenty days from a written request, or becomes delinquent in the payment of the tax.
- (d) <u>Taxpayers holding a direct payment certificate.</u> The department maintains a current roster of all taxpayers who have a direct payment certificate. Copies of the roster are made available on a monthly basis to any interested per-

- son requesting to be placed on the roster subscription list. Requests to be placed on the <u>roster</u> subscription list should be mailed to ((the)) <u>Taxpayer Services</u>, Department of Revenue, ((Taxpayer Services, attn: Public Records,)) P.O. Box 47478, Olympia, WA 98504-7478.
- (e) Application for a direct payment certificate. Applications for a direct payment certificate ((shall)) must be in writing and ((shall)) must include the name and address of the applicant, the applicant's registration number if currently registered, and the name and phone number of a contact person. The application ((shall)) must also contain a statement that if the application is approved, the taxpayer consents to the public disclosure that the taxpayer has been granted a direct payment certificate, or if the certificate is later revoked, the taxpayer consents to the public disclosure of the fact of revocation. Applications should be mailed to ((the)) Taxpayer Account Administration, Attn: Oil Spill Tax Unit, Department of Revenue, ((Taxpayer Account Administration,)) P.O. Box 47476, Olympia, WA 98504-7476.
- (6) Exemption Previously taxed crude oil or petroleum products. The tax applies only to the first receipt of crude oil or petroleum products at a marine or bulk oil terminal in this state. RCW 82.23B.030 provides an exemption for the subsequent receipt at a marine or bulk oil terminal in this state of previously taxed crude oil or petroleum products. This exemption applies even though the previously taxed crude oil or petroleum products are refined or processed prior to subsequent transportation and receipt.
- (7) **Presumption.** Any receipt of crude oil or petroleum products at a marine terminal within this state from a waterborne vessel or barge operating on the navigable waters of this state, or effective July 1, 2015, receipt of crude oil or petroleum products at a bulk oil terminal within this state from a tank car, is presumed to be subject to the tax.
- (a) Certification of previous payment of the oil spill tax. A person may rebut this presumption by documenting that the crude oil or petroleum products received were previously subject to the tax. The proof may be in the form of information on the invoice or a written certification from the seller at the time of shipment or exchange. The written certification must be in substantially the form below stating that all or a specific, stated portion of the crude oil or petroleum products were previously subject to the tax or, in the alternative, stating the amount of tax remitted or to be remitted to the state respective to the crude oil or petroleum products being

### Certification of Previous Payment of the Oil Spill Tax

I hereby certify that all or a portion of the crude oil or petroleum products specified herein were previously subject to the oil spill tax and that such tax was paid by the undersigned.

Identify product:	
Amount of product in this shipment:	
Percentage of product on which the tax has been paid:	
OR	
Amount of tax remitted or to be remitted to the state on product:	
Name of recipient:	

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Authorized Signature of Seller	Date
Firm Name	UBI Number

- (b) **Example 1.** Crude oil is received at a marine terminal in this state and the tax is remitted. The crude oil is then commingled with crude oil from a source not involving a receipt at a marine terminal such as a receipt from a pipeline or a tank car. The commingled crude oil is refined into two petroleum products such as jet kerosene and unleaded gasoline. The petroleum products are then placed on separate waterborne vessels or barges and are shipped to a second marine terminal in this state. The receipt of petroleum products at the second marine terminal is presumed to be subject to the tax. The presumption may be rebutted by proof of what portion of each product of the shipment was previously subject to tax. Proof may be made by means of information on the invoice or a written certification that substantially conforms with the requirements set forth in subsection (7)(a) of this rule.
- (c) **Example 2.** Petroleum product is received at a marine terminal in this state and the tax is remitted. Substances that were not previously subject to the tax are added to the petroleum product resulting in an increase of the volume of the petroleum product. The petroleum product is then placed on a waterborne vessel or barge and received at a second marine terminal in this state. ((Upon)) At time of receipt at the second marine terminal, the tax is due on the incremental increase in volume of the petroleum product caused by the addition of the substances.
- (8) **Export credit.** A credit is allowed against the tax for any crude oil or petroleum products exported from or sold for export from the state. <u>RCW 82.23B.040.</u>
- (a) ((An export credit may be taken by)) Credit for previously taxed product. Any person who exports or sells for export any previously taxed product may take an export credit. When the person taking the export credit is not the person who remitted the tax, the proof of payment of tax may be made by information on an invoice or written certification that substantially conforms to the requirements set forth in subsection (7)(a) of this rule.
- (b) When product is exported. A person exports product when ((he or she)) the person actually transports the product beyond the borders of this state for purposes of sale, or delivers the product to a common carrier for delivery and subsequent sale or use at a point outside this state. Documentation of export is described in (d) of this subsection.
- (c) <u>Sales of previously taxed product for export.</u> A person sells product for export when as a necessary incident to a contract of sale the seller agrees to, and does deliver previously taxed product:
  - (i) To the buyer at a destination outside this state;
- (ii) To a carrier consigned to and for transportation to a destination outside this state;
- (iii) To the buyer alongside or aboard a vessel or other vehicle of transportation under circumstances where it is clear that the process of ((exportation of)) exporting the product has begun; or

(iv) Into a pipeline for transportation to a destination outside this state.

In all circumstances, there must be a certainty of export evidenced by some overt step taken in the export process. A sale for export will not necessarily be deemed to have occurred if the product is merely in storage awaiting shipment, even though there is reasonable certainty that the product will be exported. The intention to export, as evidenced for example, by financial and contractual relationships, does not indicate certainty of export if the product has not commenced its journey outside this state. The product must actually enter the export stream. Sales of petroleum products by delivery into the fuel tank of a vessel or other vehicle in quantities greater than one hundred gallons will be considered placed into the export stream, provided the vessel or vehicle is immediately destined for a point outside this state and the seller obtains and keeps the documentary evidence ((provided)) discussed in (d) of this subsection.

- (d) <u>Certificate of export.</u> A person who takes the credit for export must show that the previously taxed product was exported or sold for export. An export or a sale for export may be shown by obtaining and keeping any of the following documentary evidence:
- (i) A bona fide bill of lading in which the seller is the shipper/consignor and by which the carrier agrees to transport the product to the buyer at a destination outside this state; or
- (ii) A written certification in substantially the following form:

## Certificate of Export

I hereby certify that the crude oil or petroleum products specified herein, purchased by or transferred to the undersigned from (seller or transferor), have been received into the export stream and are for export for sale or use outside Washington state. I will become liable for any tax credit granted (seller or transferor) pertaining to any crude oil or petroleum products which are not so exported outside Washington state. This certificate is given with full knowledge of, and subject to the legally prescribed penalties for fraud.

Registration No (If applicable)	Type of Business
Firm Name	Registered Name (If different)
Authorized Signature	
Title	
Identity of Product	
-	(Kind and amount by volume)
Date : or	

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- (iii) Documents consisting of:
- (A) Purchase orders or contracts of sale which show that the seller is required to place the product into the export stream, e.g., "f.a.s. vessel"; and
- (B) Local delivery receipts, tripsheets, waybills, warehouse releases, etc., reflecting how and when the product was delivered into the export stream; and
- (C) When available, records showing that the products were packaged, numbered, or otherwise handled in a way which is exclusively attributable to products sold for export.
- (e) <u>Circumstances when credit is not available.</u> Only the export or sale for export of crude oil or petroleum products will qualify for the export credit. Crude oil or petroleum products ((will)) <u>are</u> not ((be)) eligible for the export credit if, prior to export, they are subject to further processing or used as ingredients in other compounds unless the resulting products are themselves crude oil or petroleum products.
- (f) Location exchange agreement. Crude oil or petroleum products delivered to purchasers in other states pursuant to location exchange agreements ((will)) do not qualify for the export credit unless the crude oil or petroleum products were previously subject to the tax and credit has not yet been taken. A location exchange agreement is any arrangement where crude oil or petroleum products located in this state are exchanged through an accounts crediting system, or any other method, for like substances located in other states. Any person acquiring previously taxed product in this state for which no credit has been taken may claim a credit on any such product subsequently exported or sold for export, provided all of the requirements set forth in subsections (8) and (9) of this rule have been met.
- (g) Maintenance of records. Persons claiming ((this)) the export credit must maintain records necessary to verify that the ((eredit taking)) qualifications for taking the credit have been met. For this purpose any person claiming a credit who maintains those records required by WAC 458-20-19301 (Multiple activities tax credit), subsection (9), will be considered to have satisfied the requirements of this subsection.
- (9) **Amount of credit.** The amount of the credit ((will be)) is equal to the tax previously paid on the crude oil or petroleum product exported or sold for export and for which credit has not already been taken. In no event will a credit be allowed in excess of the tax paid on the product exported or sold for export.
- (a) ((In the case of a)) Credit for amount billed or written on certification. If the person claiming the credit ((who)) is not the taxpayer, the credit will be equal to that portion of the tax billed on an invoice or shown on a written certification that substantially conforms with the requirements set forth in subsection (7)(a) of this rule which relates to the particular product exported or sold for export.
- ((In order)) To determine the amount of tax reflected on an invoice which relates to a particular product exported or sold for export, it may be necessary to convert the tax paid from a rate per barrel to a rate per gallon or some other unit of measurement. This conversion is computed by taking the total amount of tax paid on an invoice for a particular product and dividing that figure by the total quantity of the product expressed in terms of the unit of measurement used for

- export. The credit is then computed by multiplying the converted rate times the quantity of product exported or sold for export.
- (b) Accounting methods for determining credit for commingled products. When the product exported is previously taxed product commingled with untaxed product a person claiming the export credit may compute the amount of previously taxed product using one of the following methods:
- (i) First-in, first-out method. Under this method the export credit is computed by treating existing inventory as sold before later acquired inventory.
- (ii) Average of tax paid method. Under this method, the export credit is determined by calculating the average rate of tax paid on all inventory. This method requires computing the tax by making adjustments in the rate of tax paid on all products on hand as ((it is)) they are removed from or added to storage.
  - (iii) Any other method approved by the department.
- (c) <u>Use of selected method</u>. The use of one of the methods set forth in this subsection (9) to account for tax paid on commingled crude oil or petroleum products constitutes an election to continue using the method selected. Once selected, no change in accounting method is permitted without the prior consent of the department.
- (d) **Examples.** The following ((are)) examples ((of the way in which)) show how to compute the credit ((is to be computed:)).
- (i) Example 3. A petroleum products distributor purchases 100 barrels each of premium unleaded gasoline and regular unleaded gasoline. The invoice from the refiner separately states that the invoice includes \$5.00 of tax for each of the two types of products. The distributor pays the invoiced amount and later sells 2,000 gallons of the premium unleaded and 4,000 gallons of the regular unleaded to a retailer located outside Washington. ((In order)) To compute the amount of credit on the export sales the distributor must convert the tax paid from barrels to gallons. Since there are 42 US gallons in a barrel and 200 barrels purchased, the number of gallons equals 8400 (42  $\times$  200). The per gallon tax paid on both products is equal to .119 cents per gallon ( $$10.00 \div 8400$ ). The distributor would be eligible for credit equal to \$2.38 for the premium unleaded  $(2,000 \times \$.00119)$  and \$4.76 for the regular unleaded  $(4,000 \times \$.00119)$ .
- (ii) **Example 4.** A petroleum products distributor purchases 100 barrels of unleaded gasoline on which the tax has been remitted for a portion. The invoice for the unleaded separately states that the total price includes \$4.00 of tax. This previously taxed product is commingled with 30 barrels of gasoline received through a pipeline, that is, product that is not subject to tax. The distributor sells 2,940 gallons of commingled product to a retailer for sale outside Washington. The tax paid on the previously taxed product is equal to .095 cents per gallon ( $$4.00 \div 4200$ ). Since the exported product has been blended with product that has not been taxed, only 76.9% of the exported product is eligible for credit ( $100 \div 130$ ). The credit is  $$2.15 (2.940 \times .769 \times \$.00095)$ .

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- (iii) **Example 5.** A petroleum distributor purchases 100 barrels of gasoline and receives from the seller an invoice that states that the tax has been paid on 90% of the shipped product. The distributor exports the 100 barrels. The petroleum distributor may claim an export credit of \$4.50. (90% of 100 barrels equals 90 barrels times the tax rate of \$.05 equals \$4.50.)
- (iv) **Example 6.** A petroleum distributor purchases 100 barrels of unleaded gasoline from refinery A and later purchases 100 barrels from refinery B. The distributor stores all of its unleaded gasoline in a single storage tank. The invoice from refinery A separately states the amount of tax on the gasoline as \$5.00 and the refinery B invoice states the tax as \$4.00. The distributor pays the two invoiced amounts and sells 2,100 gallons of the commingled unleaded to a retailer located outside Washington. The distributor then purchases 100 more barrels of unleaded gasoline from distributor C. Distributor C's invoice separately states the tax as \$3.00. Following payment of the invoice, the distributor exports an additional 2,100 gallons of unleaded. The distributor could choose to calculate the tax using one of the methods of accounting described in (b) of this subsection.
- (A) Under the first-in, first-out method the distributor would treat all 4,200 gallons sold as if it was the unleaded gasoline purchased from refinery A. Under this method, the credit would be equal to .119 cents per gallon ( $$5.00 \div 4,200$ ) or \$5.00 total ( $$0.0119 \times 4,200$ ).
- (B) Under the average of tax paid method the distributor would recompute the tax paid on average for the entire commingled amount making adjustments as gasoline is sold or gasoline is added. Prior to the addition of the purchases from refinery B or distributor C, the rate would be .119 cents per gallon (\$5.00  $\div$  4,200). Following the addition of the 100 barrels from refinery B the tank contains 8,400 gallons. The rate of tax would now be .107 cents per gallon ((\$5.00 + \$4.00)  $\div$  8,400). Out of this amount 2,100 gallons is exported in the first sale. The credit for this sale would be equal to \$2.25 (\$.00107  $\times$  2,100).
- (10) Credit for use of petroleum products. ((Effective March 26, 1992, any)) A person having paid the tax imposed by ((this)) chapter 82.23B RCW may claim a refund or credit for the following:
- (a) The use of petroleum products as a consumer for a purpose other than as a fuel. For this purpose, the term consumer shall be defined as provided in RCW 82.04.190; or
- (b) The use of petroleum products as a component or ingredient in the manufacture of an item which is not a fuel.
- (c) The amount of refund or credit claimed may not exceed the amount of tax paid by the person making such claim on the petroleum products so consumed or used.

# WSR 16-03-090 EXPEDITED RULES OFFICE OF INSURANCE COMMISSIONER

[Insurance Commissioner Matter No. R 2016-01—Filed January 20, 2016, 11:30 a.m.]

Title of Rule and Other Identifying Information: Move health care network and provider contracts and payment rules from chapter 284-43 WAC to chapter 284-170 WAC.

#### NOTICE

THIS RULE IS BEING PROPOSED UNDER AN EXPEDITED RULE-MAKING PROCESS THAT WILL ELIMINATE THE NEED FOR THE AGENCY TO HOLD PUBLIC HEARINGS, PREPARE A SMALL BUSINESS ECONOMIC IMPACT STATEMENT, OR PROVIDE RESPONSES TO THE CRITERIA FOR A SIGNIFICANT LEGISLATIVE RULE. IF YOU OBJECT TO THIS USE OF THE EXPEDITED RULE-MAKING PROCESS, YOU MUST EXPRESS YOUR OBJECTIONS IN WRITING AND THEY MUST BE SENT TO Jim Keogh, Office of the Insurance Commissioner, P.O. Box 40260, Olympia, WA 98504-0260, e-mail rulescoordinator@oic.wa.gov, AND RECEIVED BY March 22, 2016.

Purpose of the Proposal and Its Anticipated Effects, Including Any Changes in Existing Rules: This action is part of a realignment of rules within chapters 284-43 and 284-170 WAC. Under this rule making, the following will occur:

- 1. All rules currently in chapter 284-43 WAC under subchapter headings "Health Care Networks" and "Provider Contracts and Payment" are being moved to chapter 284-170 WAC, as subchapter B and C, but with the same subchapter headings.
- 2. An exact copy of existing WAC 284-43-110, 284-43-120, 284-43-125, and 284-43-130 will be placed in chapter 284-170 WAC. This is being done in order to preserve both the scope and the definitions used in the subchapters being moved.

This will not change the existing rules or their application in any way other than their citation numbers.

Reasons Supporting Proposal: To better align rule sections applying to health care plans and filings by common topic, provide space for any related future rule making, and make these rule sections easier to access.

Statutory Authority for Adoption: RCW 48.02.060.

Rule is not necessitated by federal law, federal or state court decision.

Name of Proponent: Office of the insurance commissioner, governmental.

Name of Agency Personnel Responsible for Drafting: Jim Keogh, P.O. Box 40258, Olympia, WA 98504-0258, (360) 725-7056; Implementation: Molly Nollette, P.O. Box 40255, Olympia, WA 98504-0255, (360) 725-7117; and Enforcement: AnnaLisa Gellerman, P.O. Box 40255, Olympia, WA 98504-0255, (360) 725-7050.

Agency Comments or Recommendations, if any, as to Statutory Language, Implementation, Enforcement, and Fiscal Matters: Once this step is completed in the realignment of these rule chapters, the office of the insurance commissioner

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will file any necessary amendments to WAC citations found in Title 284 WAC that are affected by these changes.

January 20, 2016 Mike Kreidler Insurance Commissioner

#### **NEW SECTION**

The following sections of the Washington Administrative Code are decodified and recodified as follows:

Old WAC Number	New WAC Number	
SUBCHAPTER B Health Care Networks		
284-43-9970	284-170-200	
284-43-9971	284-170-210	
284-43-9972	284-170-230	
284-43-9973	284-170-240	
284-43-9974	284-170-260	
284-43-9975	284-170-270	
284-43-9976	284-170-280	
284-43-9977	284-170-300	
284-43-9978	284-170-310	
284-43-9979	284-170-320	
284-43-9980	284-170-330	
284-43-9981	284-170-340	
284-43-9982	284-170-350	
284-43-9983	284-170-360	
284-43-9984	284-170-370	
284-43-9985	284-170-380	
284-43-9986	284-170-390	
SUBCHAI	_	
Provider Contrac	•	
284-43-9990	284-170-401	
284-43-9991	284-170-411	
284-43-9992	284-170-421	
284-43-9993	284-170-431	
284-43-9994	284-170-440	
284-43-9995	284-170-450	
284-43-9996	284-170-460	
284-43-9997	284-170-470	
284-43-9998	284-170-480	

#### SUBCHAPTER A

#### GENERAL PROVISIONS

#### **NEW SECTION**

WAC 284-170-110 Purpose. The purpose of this chapter is to establish uniform regulatory standards for health carriers and to create minimum standards for health plans that ensure consumer access to the health care services promised in these health plans.

#### **NEW SECTION**

WAC 284-170-120 Applicability and scope. This chapter shall apply to all health plans and all health carriers subject to the jurisdiction of the state of Washington except as otherwise expressly provided in this chapter. Health carriers are responsible for compliance with the provisions of this chapter and are responsible for the compliance of any person or organization acting on behalf of or at the direction of the carrier, or acting pursuant to carrier standards or requirements concerning the coverage of, payment for, or provision of health care services. A carrier may not offer as a defense to a violation of any provision of this chapter that the violation arose from the act or omission of a participating provider or facility, network administrator, claims administrator, or other person acting on behalf of or at the direction of the carrier, or acting pursuant to carrier standards or requirements under a contract with the carrier rather than from the direct act or omission of the carrier. Nothing in this chapter shall be construed to permit the direct regulation of health care providers or facilities by the office of the insurance commissioner.

#### **NEW SECTION**

WAC 284-170-125 Compliance with state and federal laws. Health carriers shall comply with all Washington state and federal laws relating to the acts and practices of carriers and laws relating to health plan benefits.

### **NEW SECTION**

WAC 284-170-130 Definitions. Except as defined in other subchapters and unless the context requires otherwise, the following definitions shall apply throughout this chapter.

- (1) "Adverse determination" has the same meaning as the definition of adverse benefit determination in RCW 48.43.005, and includes:
- (a) The determination includes any decision by a health carrier's designee utilization review organization that a request for a benefit under the health carrier's health benefit plan does not meet the health carrier's requirements for medical necessity, appropriateness, health care setting, level of care, or effectiveness or is determined to be experimental or investigational and the requested benefit is therefore denied, reduced, or terminated or payment is not provided or made, in whole or in part for the benefit;
- (b) The denial, reduction, termination, or failure to provide or make payment, in whole or in part, for a benefit based on a determination by a health carrier or its designee utiliza-

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tion review organization of a covered person's eligibility to participate in the health carrier's health benefit plan;

- (c) Any prospective review or retrospective review determination that denies, reduces, or terminates or fails to provide or make payment in whole or in part for a benefit;
  - (d) A rescission of coverage determination; or
  - (e) A carrier's denial of an application for coverage.
- (2) "Authorization" or "certification" means a determination by the carrier that an admission, extension of stay, or other health care service has been reviewed and, based on the information provided, meets the clinical requirements for medical necessity, appropriateness, level of care, or effectiveness in relation to the applicable health plan.
- (3) "Clinical review criteria" means the written screens, decision rules, medical protocols, or guidelines used by the carrier as an element in the evaluation of medical necessity and appropriateness of requested admissions, procedures, and services under the auspices of the applicable health plan.
- (4) "Covered health condition" means any disease, illness, injury or condition of health risk covered according to the terms of any health plan.
- (5) "Covered person" or "enrollee" means an individual covered by a health plan including a subscriber, policyholder, or beneficiary of a group plan.
- (6) "Emergency medical condition" means the emergent and acute onset of a symptom or symptoms, including severe pain, that would lead a prudent layperson acting reasonably to believe that a health condition exists that requires immediate medical attention, if failure to provide medical attention would result in serious impairment to bodily functions or serious dysfunction of a bodily organ or part, or would place the person's health in serious jeopardy.
- (7) "Emergency services" has the meaning set forth in RCW 48.43.005.
- (8) "Enrollee point-of-service cost-sharing" or "cost-sharing" means amounts paid to health carriers directly providing services, health care providers, or health care facilities by enrollees and may include copayments, coinsurance, or deductibles.
- (9) "Facility" means an institution providing health care services including, but not limited to, hospitals and other licensed inpatient centers, ambulatory surgical or treatment centers, skilled nursing centers, residential treatment centers, diagnostic, laboratory, and imaging centers, and rehabilitation and other therapeutic settings, and as defined in RCW 48.43.005.
- (10) "Formulary" means a listing of drugs used within a health plan.
- (11) "Grievance" has the meaning set forth in RCW 48.43.005.
  - (12) "Health care provider" or "provider" means:
- (a) A person regulated under Title 18 RCW or chapter 70.127 RCW, to practice health or health-related services or otherwise practicing health care services in this state consistent with state law; or
- (b) An employee or agent of a person described in (a) of this subsection, acting in the course and scope of his or her employment.
- (13) "Health care service" or "health service" means that service offered or provided by health care facilities and health

- care providers relating to the prevention, cure, or treatment of illness, injury, or disease.
- (14) "Health carrier" or "carrier" means a disability insurance company regulated under chapter 48.20 or 48.21 RCW, a health care service contractor as defined in RCW 48.44.010, and a health maintenance organization as defined in RCW 48.46.020, and includes "issuers" as that term is used in The Patient Protection and Affordable Care Act (P.L. 111-148, as amended (2010)).
- (15) "Health plan" or "plan" means any individual or group policy, contract, or agreement offered by a health carrier to provide, arrange, reimburse, or pay for health care service except the following:
- (a) Long-term care insurance governed by chapter 48.84 RCW:
- (b) Medicare supplemental health insurance governed by chapter 48.66 RCW;
- (c) Limited health care service offered by limited health care service contractors in accordance with RCW 48.44.035;
  - (d) Disability income;
- (e) Coverage incidental to a property/casualty liability insurance policy such as automobile personal injury protection coverage and homeowner guest medical;
  - (f) Workers' compensation coverage;
  - (g) Accident only coverage;
- (h) Specified disease and hospital confinement indemnity when marketed solely as a supplement to a health plan;
  - (i) Employer-sponsored self-funded health plans;
  - (j) Dental only and vision only coverage; and
- (k) Plans deemed by the insurance commissioner to have a short-term limited purpose or duration, or to be a studentonly plan that is guaranteed renewable while the covered person is enrolled as a regular full-time undergraduate or graduate student at an accredited higher education institution, after a written request for such classification by the carrier and subsequent written approval by the insurance commissioner.
  - (16) "Indian health care provider" means:
- (a) The Indian Health Service, an agency operated by the U.S. Department of Health and Human Services established by the Indian Health Care Improvement Act, Section 601, 25 U.S.C. Sec. 1661;
- (b) An Indian tribe, as defined in the Indian Health Care Improvement Act, Section 4(14), 25 U.S.C. Sec. 1603(14), that operates a health program under a contract or compact to carry out programs of the Indian Health Service pursuant to the Indian Self-Determination and Education Assistance Act (ISDEAA), 25 U.S.C. Sec. 450 et seq.;
- (c) A tribal organization, as defined in the Indian Health Care Improvement Act, Section 4(26), 25 U.S.C. Sec. 1603(26), that operates a health program under a contract or compact to carry out programs of the Indian Health Service pursuant to the ISDEAA, 25 U.S.C. Sec. 450 et seq.;
- (d) An Indian tribe, as defined in the Indian Health Care Improvement Act, Section 4(14), 25 U.S.C. Sec. 1603(14), or tribal organization, as defined in the Indian Health Care Improvement Act, Section 4(26), 25 U.S.C. Sec. 1603(26), that operates a health program with funding provided in whole or part pursuant to 25 U.S.C. Sec. 47 (commonly known as the Buy Indian Act); or

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- (e) An urban Indian organization that operates a health program with funds in whole or part provided by Indian Health Service under a grant or contract awarded pursuant to Title V of the Indian Health Care Improvement Act, Section 4(29), 25 U.S.C. Sec. 1603(29).
- (17) "Managed care plan" means a health plan that coordinates the provision of covered health care services to a covered person through the use of a primary care provider and a network.
- (18) "Medically necessary" or "medical necessity" in regard to mental health services and pharmacy services is a carrier determination as to whether a health service is a covered benefit because the service is consistent with generally recognized standards within a relevant health profession.
- (19) "Mental health provider" means a health care provider or a health care facility authorized by state law to provide mental health services.
- (20) "Mental health services" means in-patient or outpatient treatment, partial hospitalization or out-patient treatment to manage or ameliorate the effects of a mental disorder listed in the Diagnostic and Statistical Manual (DSM) IV published by the American Psychiatric Association, excluding diagnoses and treatments for substance abuse, 291.0 through 292.9 and 303.0 through 305.9.
- (21) "Network" means the group of participating providers and facilities providing health care services to a particular health plan or line of business (individual, small, or large group). A health plan network for issuers offering more than one health plan may be smaller in number than the total number of participating providers and facilities for all plans offered by the carrier.
- (22) "Out-patient therapeutic visit" or "out-patient visit" means a clinical treatment session with a mental health provider of a duration consistent with relevant professional standards used by the carrier to determine medical necessity for the particular service being rendered, as defined in Physicians Current Procedural Terminology, published by the American Medical Association.
- (23) "Participating provider" and "participating facility" mean a facility or provider who, under a contract with the health carrier or with the carrier's contractor or subcontractor, has agreed to provide health care services to covered persons with an expectation of receiving payment, other than coinsurance, copayments, or deductibles, from the health carrier rather than from the covered person.
- (24) "Person" means an individual, a corporation, a partnership, an association, a joint venture, a joint stock company, a trust, an unincorporated organization, any similar entity, or any combination of the foregoing.
- (25) "Pharmacy services" means the practice of pharmacy as defined in chapter 18.64 RCW and includes any drugs or devices as defined in chapter 18.64 RCW.
- (26) "Primary care provider" means a participating provider who supervises, coordinates, or provides initial care or continuing care to a covered person, and who may be required by the health carrier to initiate a referral for specialty care and maintain supervision of health care services rendered to the covered person.

- (27) "Preexisting condition" means any medical condition, illness, or injury that existed any time prior to the effective date of coverage.
- (28) "Premium" means all sums charged, received, or deposited by a health carrier as consideration for a health plan or the continuance of a health plan. Any assessment or any "membership," "policy," "contract," "service," or similar fee or charge made by a health carrier in consideration for a health plan is deemed part of the premium. "Premium" shall not include amounts paid as enrollee point-of-service cost-sharing.
- (29) "Service area" means the geographic area or areas where a specific product is issued, accepts members or enrollees, and covers provided services. A service area must be defined by the county or counties included unless, for good cause, the commissioner permits limitation of a service area by zip code. Good cause includes geographic barriers within a service area, or other conditions that make offering coverage throughout an entire county unreasonable.
- (30) "Small group plan" means a health plan issued to a small employer as defined under RCW 48.43.005(33) comprising from one to fifty eligible employees.
- (31) "Substitute drug" means a therapeutically equivalent substance as defined in chapter 69.41 RCW.
- (32) "Supplementary pharmacy services" or "other pharmacy services" means pharmacy services involving the provision of drug therapy management and other services not required under state and federal law but that may be rendered in connection with dispensing, or that may be used in disease prevention or disease management.

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