Washington State Register

WSR 21-15-017 EMERGENCY RULES DEPARTMENT OF

LABOR AND INDUSTRIES [Filed July 9, 2021, 9:55 a.m., effective July 13, 2021]

Effective Date of Rule: July 13, 2021.

Purpose: The department of labor and industries (L&I) is adopting emergency rules to amend the current outdoor heat exposure rules under chapter 296-62 WAC, General occupational health standards; and chapter 296-307 WAC, Safety standards for agriculture, to address extreme high heat procedures. When the temperatures are at or exceed one hundred degrees Fahrenheit, employers must:

- Have and maintain one or more areas with shade at all times while employees are present sufficient to accommodate the number of employees on a meal or rest period. The shade shall be located as close as practicable to the areas where employees are working. In lieu of shade, employers may use other sufficient means to reduce body temperature provided by the employer under the existing requirement to have sufficient means to reduce body temperature when employees show symptoms of heat-related illness.
- Ensure that employees take preventative cool-down rest periods of at least ten minutes every two hours. The preventative cool-down rest period required may be provided concurrently with any other meal or rest period.

In addition, the emergency rules:

- Specify that employees are allowed and encouraged to take a preventative cool-down rest in the shade or using another means provided by the employer to reduce body temperature when they feel the need to do so to protect themselves from overheating.
- Update the training requirements for employers and supervisors to include preventative cool-down rests and preventative cool-down rest breaks under the extreme high temperature procedures.
- Define the term "shade."
- Clarify that drinking water be suitably cool in temperature.
- Clarify that time during preventative cool-down rest and preventative cool-down rest periods under the extreme high temperature procedures must be paid unless taken during an unpaid meal break.

Citation of Rules Affected by this Order: New WAC 296-62-09555 and 296-307-09755; and amending WAC 296-62-09520, 296-62-09530, 296-62-09540, 296-62-09560, 296-307-09720, 296-307-09730, 296-307-09740, and 296-307-09760.

Statutory Authority for Adoption: RCW 49.17.010, 49.17.040, 49.17.050, 49.17.060.

Under RCW 34.05.350 the agency for good cause finds that immediate adoption, amendment, or repeal of a rule is necessary for the preservation of the public health, safety, or general welfare, and that observing the time requirements of notice and opportunity to comment upon adoption of a permanent rule would be contrary to the public interest.

Reasons for this Finding: RCW 49.17.050(4) directs L&I to "[p]rovide for the promulgation of health and safety standards and the control of conditions in all work places concerning ... harmful physical agents which shall set a standard which most adequately assures, to the extent feasible, on the basis of the best available evidence, that

no employee will suffer material impairment of health or functional capacity L&I to adopt feasible and necessary rules to protect the health and lives of Washington workers." Heat-related illness ranges from relatively harmless conditions such as heat edema (swelling) and heat cramps to more serious illness such as heat syncope (fainting) and heat exhaustion. The most serious and often fatal form of heat-related illness is heat stroke. However, heat exhaustion can make workers more susceptible to falls, equipment-related injuries, and other on-the-job safety hazards.

The recent significant and unprecedented heat wave highlights the dangers of extreme heat, and makes it clear that this is an urgent issue. The current rules require employers respond once a worker shows symptoms of heat-related illness but does not affirmatively address preventative measures to avoid overheating other than access to drinking water. L&I received a petition requesting the department adopt emergency rules to address preventative measures to require access to shade, preventative cool-down breaks, and provisions to ensure the drinking water is cool, especially when there is extreme high heat. The hazards of heat are well documented, as is the increase in risk associated with the increase in temperature. L&I accepted a petition for emergency rules to address requirements for employers to engage in key preventative steps when the temperature increases to higher levels of risk. This will better prepare all parties for any further extreme heat events anticipated to continue to occur this summer.

The current outdoor heat exposure rules require employers with employees working outdoors to have a written outdoor heat exposure safety program, ensure sufficient quantity of drinking water is readily accessible to employees at all times, and that employees have the opportunity to drink at least one quart of drinking water per hour, and train workers and supervisors on heat-related illness. The rules also require employees showing signs or demonstrating symptoms of heat-related illness be relieved from duty, provided with a sufficient means to reduce body temperature and must be monitored to determine whether medical attention is necessary. Sufficient means to reduce body temperature includes shade, misting stations, or temperature controlled environments such as air-conditioned trailers. The current rules, in effect annually from May 1 through September, apply when the temperature is at or above eighty-nine degrees Fahrenheit with lower temperature thresholds for work in double-layer clothes or nonbreathing clothes.

Current rules also require an employer plan for and have sufficient means to reduce body temperatures once employees show symptoms of heat-related illness - whether shade, misting stations, a temperature controlled environment such as an air conditioned trailer, or other means. The emergency rules now require access to shade or the other cooling methods provided by the employer for preventative cooldown rests when needed and for required preventative cooldown rest periods when temperatures are at or above one hundred degrees. These provisions aimed at preventing overheating will help to prevent heat-related illness. California has the same requirements in its permanent occupational outdoor heat exposure rule at lower temperature thresholds. In addition, the current rules require drinking water be "suitable to drink" and L&I has long interpreted that water suitable to drink does not include water so hot that employees do not wish to drink it. California's rule also requires water be suitably cool.

As such, L&I has determined the requirements of the emergency rules are both feasible and necessary to protect workers. Given the

recent heat wave and increase[d] temperatures due to climate change, immediate adoption of emergency rules is necessary for the preservation of the public health and safety and that observing the time requirements of notice and opportunity to comment upon adoption of a permanent rule would be contrary to the public interest.

L&I will also be initiating the permanent rule-making process for a comprehensive reexamination of the current rules.

Number of Sections Adopted in Order to Comply with Federal Statute: New 0, Amended 0, Repealed 0; Federal Rules or Standards: New 0, Amended 0, Repealed 0; or Recently Enacted State Statutes: New 0, Amended 0, Repealed 0.

Number of Sections Adopted at the Request of a Nongovernmental Entity: New 2, Amended 8, Repealed 0.

Number of Sections Adopted on the Agency's own Initiative: New 0, Amended 0, Repealed 0.

Number of Sections Adopted in Order to Clarify, Streamline, or Reform Agency Procedures: New 0, Amended 0, Repealed 0.

Number of Sections Adopted using Negotiated Rule Making: New 0, Amended 0, Repealed 0; Pilot Rule Making: New 0, Amended 0, Repealed 0; or Other Alternative Rule Making: New 0, Amended 0, Repealed 0. Date Adopted: July 9, 2021.

> Joel Sacks Director

OTS-3194.1

AMENDATORY SECTION (Amending WSR 19-01-094, filed 12/18/18, effective 1/18/19)

WAC 296-62-09520 Definitions. Acclimatization. The body's temporary adaptation to work in heat that occurs as a person is exposed to it over time.

Double-layer woven clothing. Clothing worn in two layers allowing air to reach the skin. For example, coveralls worn on top of regular work clothes.

Drinking water. Potable water that is suitable to drink and suitably cool in temperature. Drinking water packaged as a consumer product and electrolyte-replenishing beverages (i.e., sports drinks) that do not contain caffeine are acceptable.

Engineering controls. The use of devices to reduce exposure and aid cooling (i.e., air conditioning).

Environmental factors for heat-related illness. Working conditions that increase susceptibility for heat-related illness such as air temperature, relative humidity, radiant heat from the sun and other sources, conductive heat sources such as the ground, air movement, workload (i.e., heavy, medium, or low) and duration, and personal protective equipment worn by employees. Measurement of environmental factors is not required by WAC 296-62-095.

Heat-related illness. A medical condition resulting from the body's inability to cope with a particular heat load, and includes, but is not limited to, heat cramps, heat rash, heat exhaustion, fainting, and heat stroke.

Outdoor environment. An environment where work activities are conducted outside. Work environments such as inside vehicle cabs, sheds, and tents or other structures may be considered an outdoor environment if the environmental factors affecting temperature are not managed by engineering controls. Construction activity is considered to be work in an indoor environment when performed inside a structure after the outside walls and roof are erected.

Shade. A blockage of direct sunlight. One indicator that blockage is sufficient is when objects do not cast a shadow in the area of blocked sunlight. Shade is not adequate when heat in the area of shade defeats the purpose of shade, which is to allow the body to cool. For example, a car sitting in the sun does not provide acceptable shade to a person inside it, unless the car is running with air conditioning. Shade may be provided by any natural or artificial means that does not expose employees to unsafe or unhealthy conditions and that does not deter or discourage access or use.

Vapor barrier clothing. Clothing that significantly inhibits or completely prevents sweat produced by the body from evaporating into the outside air. Such clothing includes encapsulating suits, various forms of chemical resistant suits used for PPE, and other forms of nonbreathing clothing.

[Statutory Authority: RCW 49.17.010, 49.17.040, 49.17.050, and 49.17.060. WSR 19-01-094, § 296-62-09520, filed 12/18/18, effective 1/18/19; WSR 08-12-109, § 296-62-09520, filed 6/4/08, effective 7/5/08.]

AMENDATORY SECTION (Amending WSR 08-12-109, filed 6/4/08, effective 7/5/08)

- WAC 296-62-09530 Employer and employee responsibility. (1) Employers of employees exposed at or above temperatures listed in WAC 296-62-09510(2) Table 1 must:
- (a) Address their outdoor heat exposure safety program in their written accident prevention program (APP); and
- (b) Encourage employees to frequently consume water or other acceptable beverages to ensure hydration.
- (2) Employees are responsible for monitoring their own personal factors for heat-related illness including consumption of water or other acceptable beverages to ensure hydration.
- (3) Employees shall be allowed and encouraged to take a preventative cool-down rest when they feel the need to do so to protect themselves from overheating using the means to reduce body temperature required under WAC 296-62-09550. Preventative cool-down rest time must be paid unless taken during a meal period.

[Statutory Authority: RCW 49.17.010, 49.17.040, 49.17.050, 49.17.060. WSR 08-12-109, § 296-62-09530, filed 6/4/08, effective 7/5/08.]

AMENDATORY SECTION (Amending WSR 08-12-109, filed 6/4/08, effective 7/5/08)

- WAC 296-62-09540 Drinking water. (1) Keeping workers hydrated in a hot outdoor environment requires that more water be provided than at other times of the year. Federal OSHA and research indicate that employers should be prepared to supply at least one quart of drinking water per employee per hour. When employee exposure is at or above an applicable temperature listed in WAC 296-62-09510(2) Table 1:
- (a) Employers must ensure that a sufficient quantity of suitably cool drinking water is readily accessible to employees at all times; and
- (b) Employers must ensure that all employees have the opportunity to drink at least one quart of drinking water per hour.
- (2) Employers are not required to supply the entire quantity of drinking water needed to be supplied for all employees on a full shift at the beginning of the shift. Employers may begin the shift with smaller quantities of drinking water if effective procedures are established for replenishment during the shift.

[Statutory Authority: RCW 49.17.010, 49.17.040, 49.17.050, 49.17.060. WSR 08-12-109, § 296-62-09540, filed 6/4/08, effective 7/5/08.

NEW SECTION

WAC 296-62-09555 Extreme high heat procedures. When temperatures are at or exceed 100 degrees Fahrenheit:

- (1) Employers shall have and maintain one or more areas with shade at all times while employees are present that are either open to the air or provided with ventilation or cooling, and not adjoining a radiant heat source such as machinery or a concrete structure. The amount of shade present shall be at least enough to accommodate the number of employees on a meal or rest period. The shade shall be located as close as practicable to the areas where employees are working.
- (2) In lieu of shade, employers may use other sufficient means to reduce body temperature required under WAC 296-62-09550 if sufficient to accommodate all employees on a meal or rest period.
- (3) Employers must ensure that employees take preventative cooldown rest periods of at least ten minutes every two hours. The preventative cool-down rest period required may be provided concurrently with any meal or rest period required under WAC 296-126-092 and must be paid unless taken during a meal period.

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AMENDATORY SECTION (Amending WSR 08-12-109, filed 6/4/08, effective 7/5/08)

WAC 296-62-09560 Information and training. All training must be provided to employees and supervisors, in a language the employee or supervisor understands, prior to outdoor work which exceeds a temperature listed in WAC 296-62-09510(2) Table 1, and at least annually thereafter.

- (1) Employee training. Training on the following topics must be provided to all employees who may be exposed to outdoor heat at or above the temperatures listed in WAC 296-62-09510(2) Table 1:
- (a) The environmental factors that contribute to the risk of heat-related illness;
- (b) General awareness of personal factors that may increase susceptibility to heat-related illness including, but not limited to, an individual's age, degree of acclimatization, medical conditions, drinking water consumption, alcohol use, caffeine use, nicotine use, and use of medications that affect the body's responses to heat. This information is for the employee's personal use;
- (c) The employer's procedure for providing employees with sufficient means to reduce body temperature for the preventative cool-down rest under WAC 296-62-09530(3) and the requirement for preventative rest periods during extremely high heat under WAC 296-62-09555.
- (d) The importance of removing heat-retaining personal protective equipment such as nonbreathable chemical resistant clothing during all breaks;
- (((d))) <u>(e)</u> The importance of frequent consumption of small quantities of drinking water or other acceptable beverages;
- $((\frac{(e)}{(f)}))$ (f) The importance of acclimatization; $(\frac{(f)}{(g)})$ The different types of heat-related illness, the common signs and symptoms of heat-related illness; and
- $((\frac{g}{g}))$ The importance of immediately reporting signs or symptoms of heat-related illness in either themselves or in co-workers to the person in charge and the procedures the employee must follow including appropriate emergency response procedures.
- (2) Supervisor training. Prior to supervising employees working in outdoor environments with heat exposure at or above the temperature levels listed in WAC 296-62-09510(2) Table 1, supervisors must have training on the following topics:
- (a) The information required to be provided to employees listed in subsection (1) of this section;
- (b) The procedures the supervisor must follow to implement the applicable provisions of WAC 296-62-095 through 296-62-09560;
- (c) The procedures the supervisor must follow if an employee exhibits signs or symptoms consistent with possible heat-related illness, including appropriate emergency response procedures; and
- (d) Procedures for moving or transporting an employee(s) to a place where the employee(s) can be reached by an emergency medical service provider, if necessary.

[Statutory Authority: RCW 49.17.010, 49.17.040, 49.17.050, 49.17.060. WSR 08-12-109, § 296-62-09560, filed 6/4/08, effective 7/5/08.

OTS-3195.1

AMENDATORY SECTION (Amending WSR 20-21-091, filed 10/20/20, effective 11/20/20)

WAC 296-307-09720 Definitions. Acclimatization. The body's temporary adaptation to work in heat that occurs as a person is exposed to it over time.

Double-layer woven clothing. Clothing worn in two layers allowing air to reach the skin. For example, coveralls worn on top of regular work clothes.

Drinking water. Potable water that is suitable to drink <u>and suitably cool in temperature</u>. Drinking water packaged as a consumer product and electrolyte-replenishing beverages (i.e., sports drinks) that do not contain caffeine are acceptable.

Engineering controls. The use of devices to reduce exposure and aid cooling (i.e., air conditioning).

Environmental factors for heat-related illness. Working conditions that increase susceptibility for heat-related illness such as air temperature, relative humidity, radiant heat from the sun and other sources, conductive heat sources such as the ground, air movement, workload (i.e., heavy, medium, or low) and duration, and personal protective equipment worn by employees. Measurement of environmental factors is not required by WAC 296-307-097.

Heat-related illness. A medical condition resulting from the body's inability to cope with a particular heat load, and includes, but is not limited to, heat cramps, heat rash, heat exhaustion, fainting, and heat stroke.

Outdoor environment. An environment where work activities are conducted outside. Work environments such as inside vehicle cabs, sheds, and tents or other structures may be considered an outdoor environment if the environmental factors affecting temperature are not managed by engineering controls. Construction activity is considered to be work in an indoor environment when performed inside a structure after the outside walls and roof are erected.

Shade. A blockage of direct sunlight. One indicator that blockage is sufficient is when objects do not cast a shadow in the area of blocked sunlight. Shade is not adequate when heat in the area of shade defeats the purpose of shade, which is to allow the body to cool. For example, a car sitting in the sun does not provide acceptable shade to a person inside it, unless the car is running with air conditioning. Shade may be provided by any natural or artificial means that does not expose the employees to unsafe or unhealthy conditions and that does not deter or discourage access or use.

Vapor barrier clothing. Clothing that significantly inhibits or completely prevents sweat produced by the body from evaporating into the outside air. Such clothing includes encapsulating suits, various forms of chemical resistant suits used for PPE, and other forms of nonbreathing clothing.

[Statutory Authority: RCW 49.17.010, 49.17.040, 49.17.050, and 49.17.060. WSR 20-21-091, \$ 296-307-09720, filed 10/20/20, effective 11/20/20; WSR 09-07-098, \$ 296-307-09720, filed 3/18/09, effective 5/1/09.]

AMENDATORY SECTION (Amending WSR 09-07-098, filed 3/18/09, effective 5/1/09)

- WAC 296-307-09730 Employer and employee responsibility. (1) Employers of employees exposed at or above temperatures listed in WAC 296-307-09710(2) Table 1 must:
- (a) Address their outdoor heat exposure safety program in their written accident prevention program (APP); and

- (b) Encourage employees to frequently consume water or other acceptable beverages to ensure hydration.
- (2) Employees are responsible for monitoring their own personal factors for heat-related illness including consumption of water or other acceptable beverages to ensure hydration.
- (3) Employees shall be allowed and encouraged to take a preventative cool-down rest when they feel the need to do so to protect themselves from overheating using the means to reduce body temperature required under WAC 296-307-09750. Preventative cool-down rest time must be paid unless taken during a meal period.

[Statutory Authority: RCW 49.17.010, 49.17.040, 49.17.050, and 49.17.060. WSR 09-07-098, § 296-307-09730, filed 3/18/09, effective 5/1/09.]

AMENDATORY SECTION (Amending WSR 09-07-098, filed 3/18/09, effective 5/1/09)

- WAC 296-307-09740 Drinking water. (1) Keeping workers hydrated in a hot outdoor environment requires that more water be provided than at other times of the year. Federal OSHA and research indicate that employers should be prepared to supply at least one quart of drinking water per employee per hour. When employee exposure is at or above an applicable temperature listed in WAC 296-307-09710(2) Table 1:
- (a) Employers must ensure that a sufficient quantity of $\underline{\text{suitably}}$ $\underline{\text{cool}}$ drinking water is readily accessible to employees at all times; and
- (b) Employers must ensure that all employees have the opportunity to drink at least one quart of drinking water per hour.
- (2) Employers are not required to supply the entire quantity of drinking water needed to be supplied for all employees on a full shift at the beginning of the shift. Employers may begin the shift with smaller quantities of drinking water if effective procedures are established for replenishment during the shift.

[Statutory Authority: RCW 49.17.010, 49.17.040, 49.17.050, and 49.17.060. WSR 09-07-098, § 296-307-09740, filed 3/18/09, effective 5/1/09.]

NEW SECTION

WAC 296-307-09755 Extreme high heat procedures. When temperatures are at or exceed 100 degrees Fahrenheit:

- (1) Employers shall have and maintain one or more areas with shade at all times while employees are present that are either open to the air or provided with ventilation or cooling, and not adjoining a radiant heat source such as machinery or a concrete structure. The amount of shade present shall be at least enough to accommodate the number of employees on a meal or rest period. The shade shall be located as close as practicable to the areas where employees are working.
- (2) In lieu of shade, employers may use other sufficient means to reduce body temperature required under WAC 296-307-09750 if sufficient to accommodate all employees on a meal or rest period.

(3) Employers must ensure that employees take preventative cooldown rest periods of at least ten minutes every two hours. The preventative cool-down rest period required may be provided concurrently with any other meal or rest period under WAC 296-131-020 and must be paid if taken during work time.

Note:

Agricultural workers paid on a piece-rate basis must be separately compensated for rest breaks and piece-rate down time. See *Lopez Demetrio v. Sakuma Brothers Farms Inc.*, 183 Wn.2d 649, 355 P.3d 258 (2015); *Carranza v. Dovex Fruit Company*, 190 Wn.2d 612, 416 P.3d 1205 (2018). For more information, see L&I Employment Standards Administrative Policy ES.C.6.2 at https://lni.wa.gov/workers-rights/_docs/esc6.2.pdf.

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AMENDATORY SECTION (Amending WSR 09-07-098, filed 3/18/09, effective 5/1/09)

- WAC 296-307-09760 Information and training. All training must be provided to employees and supervisors, in a language the employee or supervisor understands, prior to outdoor work which exceeds a temperature listed in WAC 296-307-09710(2) Table 1, and at least annually thereafter.
- (1) Employee training. Training on the following topics must be provided to all employees who may be exposed to outdoor heat at or above the temperatures listed in WAC 296-307-09710(2) Table 1:
- (a) The environmental factors that contribute to the risk of heat-related illness;
- (b) General awareness of personal factors that may increase susceptibility to heat-related illness including, but not limited to, an individual's age, degree of acclimatization, medical conditions, drinking water consumption, alcohol use, caffeine use, nicotine use, and use of medications that affect the body's responses to heat. This information is for the employee's personal use;
- (c) The employer's procedure for providing employees with sufficient means to reduce body temperature for the preventative cool-down rest under WAC 296-307-09730(3) and the requirement for preventative rest periods during extremely high heat under WAC 296-307-09755.
- (d) The importance of removing heat-retaining personal protective equipment such as nonbreathable chemical resistant clothing during all breaks;
- (((d))) <u>(e)</u> The importance of frequent consumption of small quantities of drinking water or other acceptable beverages;
 - $((\frac{(e)}{(e)}))$ (f) The importance of acclimatization;
- $((\frac{f}{f}))$ <u>(g)</u> The different types of heat-related illness, the common signs and symptoms of heat-related illness; and
- $((\frac{g}))$ (h) The importance of immediately reporting signs or symptoms of heat-related illness in either themselves or in co-workers to the person in charge and the procedures the employee must follow including appropriate emergency response procedures.
- (2) Supervisor training. Prior to supervising employees working in outdoor environments with heat exposure at or above the temperature levels listed in WAC 296-307-09710(2) Table 1, supervisors must have training on the following topics:
- (a) The information required to be provided to employees listed in subsection (1) of this section;
- (b) The procedures the supervisor must follow to implement the applicable provisions of WAC 296-307-097 through 296-307-09760;

- (c) The procedures the supervisor must follow if an employee exhibits signs or symptoms consistent with possible heat-related illness, including appropriate emergency response procedures; and
- (d) Procedures for moving or transporting an employee(s) to a place where the employee(s) can be reached by an emergency medical service provider, if necessary.

[Statutory Authority: RCW 49.17.010, 49.17.040, 49.17.050, and 49.17.060. WSR 09-07-098, § 296-307-09760, filed 3/18/09, effective 5/1/09.]