Effective Date of Rule: Thirty-one days after filing.

Purpose: The purpose of this emergency rule making on chapter 180-90 WAC is to clarify policy and establish administrative procedures regarding loss of private school approval.

The rule making clarifies that private schools must comply with state law, including all applicable health and safety requirements, and that noncompliance may result in suspension or rescission of approval.

The private school emergency rules provide for:

• Additional definitions.
• Clarification of the reasons for possible loss of private school approval.
• A brief adjudicative hearing process before a hearing officer on whether the private school should lose its approval.
• An initial decision with a written statement of the reasons for the decision issued by the hearing officer.
• An administrative review process for the initial decision.
• An emergency summary suspension of private school approval if there is a reasonable basis to believe there is immediate danger to the health, safety, or welfare of the private school students, staff or others.
• Right of a private school to request a hearing on the summary suspension to determine whether the suspension should continue or be less restrictive in scope.
• Modification of annual certification of compliance process to align with current practice and for consistency with loss of approval standards.


Adopted under notice filed as WSR 22-03-098 on January 19, 2022.

Changes Other than Editing from Proposed to Adopted Version:

(1) WAC 180-90-112 (2)(a), added "set by federal, state, or local health authorities" in response to public comment, to clarify that health requirements are not set by the state board of education (SBE), but by other agencies with health authorities.

(2) WAC 180-90-112 (10), added a definition of SBE representative, "'SBE representative' means the person designated by the executive director to administer the state board of education's private school program or another SBE staff person, and may be represented by an assistant attorney general. ", to be an SBE staff person, who may be represented by an assistant attorney general.

(3) WAC 180-90-112(11), added "In consultation with the SBE executive committee," to the definition of "hearing officer." This is responsive to public comment concerns about the qualifications of the hearing officer and the hearing officer being chosen solely by the executive director.
(4) WAC 180-90-112(11), added "or a summary suspension hearing" to the definition of "hearing officer." This amendment allows a hearing officer to make a final decision on a summary suspension.

(5) WAC 180-90-112(16) (as renumbered), Removed the word "standards" from the definition of "threat to health or safety." This is responsive to comments that "standards" was confusing.

(6) WAC 180-90-112(16) (as renumbered), 180-90-141(4), 180-90-160(1), removed the words "but not limited to," from multiple locations within the rule. This was responsive to public comments that "but not limited to" creates an impression of overly broad criteria.

(7) WAC 180-90-112(18), added a definition for "Review committee." This is responsive to member concerns that there was no board oversight of, or member participation in, procedures.

(8) WAC 180-90-141(3), removed "personnel, and practices" from a reason for suspending or rescinding approval of a private school. This language was removed by board action out of concern that this provision should be limited to the physical facilities of the school.

(9) WAC 180-90-141(4), removed "Standards" from reasons for suspending or rescinding approval of a private school. This is responsive to public comments that suggested there was confusion that "standard" was being interpreted as learning standard. The term was removed to avoid confusion.

(10) WAC 180-90-142, replaced "private school officer" with "private school representative" to allow the executive director to designate any SBE staff person to serve as the SBE representative in the proceedings.

(11) WAC 180-90-143, replaced "executive director or designee" with "review committee" throughout the section. This was responsive to board member concern that the board be involved in the procedure at the review level.

(12) WAC 180-90-144, replaced "private school officer" with "executive director" throughout the section. This was responsive to board member concern that the board play a greater oversight role in the summary suspension. The executive director reports directly to the board.

(13) WAC 180-90-144, replaced "private school officer" with "hearing officer" throughout the section, and provides that the hearing officer may not participate in any case where they are involved as a complainant or witness, or in which the hearing officer has a direct or personal interest, prejudice, or bias.

(14) WAC 180-90-160 (1)(f), removed "personnel and practices" and "personnel" from the added language. This language was removed by board action to focus the provision on the physical facilities of schools.

Number of Sections Adopted in Order to Comply with Federal Statute: New 0, Amended 0, Repealed 0; Federal Rules or Standards: New 0, Amended 0, Repealed 0; or Recently Enacted State Statutes: New 3, Amended 4, Repealed 0.

Number of Sections Adopted at the Request of a Nongovernmental Entity: New 0, Amended 0, Repealed 0.

Number of Sections Adopted on the Agency's own Initiative: New 3, Amended 4, Repealed 0.

Number of Sections Adopted in Order to Clarify, Streamline, or Reform Agency Procedures: New 0, Amended 0, Repealed 0.

Number of Sections Adopted using Negotiated Rule Making: New 0, Amended 0, Repealed 0; Pilot Rule Making: New 0, Amended 0, Repealed 0; or Other Alternative Rule Making: New 0, Amended 0, Repealed 0.
WAC 180-90-112 Definitions. The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.

(1) "Approved private school" means a nonpublic school or nonpublic school district conducting a program consisting of kindergarten and at least grade one, or a program consisting of any or all of grades one through twelve which has been approved by the state board of education pursuant to RCW 28A.305.130, and chapter 28A.195 RCW and in accordance with the minimum standards for approval as prescribed in this chapter.

(2)(a) "Reasonable health requirements" means those standards contained in chapter 246-366 WAC as adopted by the state board of health, and other applicable health requirements for private schools set by federal, state, or local health authorities.

(b) "Reasonable fire safety requirements" means those standards adopted by the state fire marshal pursuant to chapter 43.44 RCW.

(3)(a) "Minor deviation" means a variance from the standards established by these regulations which represents little or no threat to the health or safety of students and school personnel, and which does not impact the ability of the school to provide an educational program which is in substantial compliance with the minimum standards set forth in WAC 180-90-160, and which, therefore, does not preclude the granting of full approval.

(b) "Major deviation" means a variance from the standards established by these regulations which represents little or no threat to the health or safety of students and school personnel but may impact the ability of the school to provide an educational program which substantially complies with the minimum standards set forth in WAC 180-90-160, but is not so serious as to constitute an unacceptable deviation.

(c) "Unacceptable deviation" means a variance from the standards established by these regulations which either:

(i) Constitutes a threat to the health or safety of students or school personnel; or

(ii) Demonstrates that the school is not capable of providing an educational program which substantially complies with the minimum standards set forth in WAC 180-90-160.

(4) "Total instructional hour offering" means those hours when students are provided the opportunity to engage in educational activity planned by and under the direction of school staff, as directed by the administration and board of directors, inclusive of intermissions for class changes, recess and teacher/parent-guardian conferences which are planned and scheduled by the approved private school for the
purpose of discussing students' educational needs for progress, and
exclusive of time actually spent for meals.
(5)(a) "Non-Washington state certificated teacher" means a person
who does not have a Washington state certification consistent with WAC
181-79A-030(2), but who has:
(i) A K-12 teaching certificate from a nationally accredited
preparation program, other than Washington state, recognized by the
U.S. Department of Education; or
(ii) A minimum of a baccalaureate degree in the subject matter to
be taught or in a field closely related to the subject matter to be
taught; or
(iii) A minimum of one calendar year of experience in a special-
ized field. For purposes of this subsection the term "specialized
field" means a specialized area of the curriculum where skill or tal-
ent is applied and where entry into an occupation in such field gener-
ally does not require a baccalaureate degree including, but not limi-
ted to, the fields of art, drama, dance, music, physical education,
and career and technical or occupational education.
(b) "Exceptional case" means that a circumstance exists within a
private school in which:
(i) The educational program offered by the private school will be
significantly improved with the employment of a non-Washington state
certificated teacher. Each teacher not holding a valid Washington
state certificate shall have experience or academic preparation appro-
priate to K-12 instruction and consistent with the school's mission.
Such experience or academic preparation shall be consistent with the
provisions of (c) of this subsection; and
(ii) The school employs at least one Washington state certified
teacher, administrator, or superintendent who provides general super-
vision to any non-Washington state certificated teacher. The school
will annually report to the state board of education the academic
preparations and experience of each non-Washington state certificated
teacher providing k-12 instruction in an addendum to the certificate
of compliance as provided in WAC 180-90-160; and
(iii) The non-Washington state certificated teacher of the pri-
vate school, employed pursuant to this section, has been verified by
the private school, as meeting the age, good moral character, and per-
sonal fitness requirements of WAC 181-79A-150 (1) and (2), and has not
had his or her teacher's certificate revoked by any state or foreign
country consistent with WAC 181-79A-155 (5)(a).
(c) "Unusual competence": As applied to an exceptional case
wherein the educational program as specified in RCW 28A.195.010 and
WAC 180-90-160(7) will be significantly improved with the employment
of a non-Washington state certificated teacher as defined in (a) of
this subsection.
(d) "General supervision" means that a Washington state certifi-
cated teacher, administrator, or superintendent shall be generally
available at the school site to observe and advise the teacher em-
ployed under provision of (c) of this subsection and shall evaluate
pursuant to policies of the private school.
(6) "Business day" means a weekday, excluding weekends, state
holidays, and state closures unless otherwise specified.
(7) "Filing" means the process by which a document is officially
delivered to a state board of education staff member. Unless otherwise
provided, filing shall be accomplished by:
(a) Hand delivery of the document to the specified state board of
education staff member;
(b) By sending the document by email and first class mail to the specified state board of education email address and state board of education’s office address on its website; or

(c) By submitting an initial or annual application and certification of compliance as required in WAC 180-90-130 or 180-90-160.

Documents required to be filed shall be deemed filed upon actual receipt during office hours at the office of the state board of education.

(8) "Executive director" means the executive director of the state board of education.

(9) "SBE private school officer" means the person designated by the executive director to administer the state board of education’s private school program.

(10) "SBE representative" means the person designated by the executive director to administer the state board of education’s private school program or another SBE staff person, and may be represented by an assistant attorney general.

(11) "Hearing officer" means the person designated by the executive director, in consultation with the SBE executive committee, to conduct a brief administrative proceeding or a summary suspension hearing on the loss of private school approval.

(12) "Service" is the process by which a document is officially delivered to a party. Unless otherwise provided, service upon a party shall be accomplished by:

(a) Hand delivery of the document to the party; or

(b) By sending the document by both email, and by either certified mail or first class mail to the party's last known address.

Service is deemed complete upon hand delivery of the document or upon the date the document is emailed and deposited in the mail.

(13) "Loss of approval" means either a suspension or rescission of a private school's approval by the state board of education. Suspension is for a set period of time or until specified conditions are met and rescission is permanent until a new application for approval is granted.

(14) "School" means and includes each building, facility, and location, including online program components, where any portions of a kindergarten and grades one through 12 program of education and related activities are conducted for two or more children by or in behalf of any private school or private institution subject to approval by the state board of education pursuant to RCW 28A.305.130, chapter 28A.195 RCW, and this chapter.

(15) "Summary suspension" means the immediate, temporary suspension of a private school's approval in an administrative procedure.

(16) "Threat to health or safety" means the physical facilities, personnel, or practices of the school do not meet reasonable health requirements or reasonable fire safety requirements; or failure to meet the requirements or legal obligations that private schools are subject to, including those enumerated in this chapter or in chapter 28A.195 RCW.

(17) "School or district administrator" means administrative or executive authority of private schools or private school districts. The terms "head of school," "principal," or "superintendent" may also be used in rule or application materials to refer to the administrative or executive authority of the private school or private school district.

(18) "Review committee" means a committee of three to five SBE members identified by the SBE chair who will conduct reviews of ini-
WAC 180-90-130 Approval—Annual certification—Adverse findings.

(1) All private organizations carrying out a program for any or all of the grades kindergarten through 12, with the exception of kindergarten only, are subject to annual approval by the state board of education pursuant to RCW 28A.305.130, chapter 28A.195 RCW, and this chapter.

(2) At least (ninety) 90 days prior to the commencement of the annual school term or period, the ((chief administrator of each private)) school or district administrator shall file with the state board of education a certificate of compliance (in the form and substance) as set forth in WAC 180-90-160.

(3) The state board of education shall review each certificate. The review shall be completed within (thirty) 30 days after receipt of a completed application. The state board of education may request additional information as it deems necessary.

(4) If the state board of education finds deviation, the private school shall be notified through written or electronic communication of any minor, major, or unacceptable deviations which must be corrected.

(5) If the state board of education finds major or unacceptable deviations, the private school shall submit a narrative report indicating agreement or not with the findings of the state board of education and any proposed remedial action to address the reported deviations. Minor deviations will be resolved with the state board of education prior to approval. In the case of major deviations, the private school may request that the state board of education grant provisional status for up to one year so the private school may take action to meet the requirements.

(6) In reviewing a private school's application for annual approval, the state board of education may consider pending or completed proceedings for loss of approval of a private school, including any conditions or sanctions agreed to or placed upon a private school and any information obtained by the state board of education regarding potential loss of approval of a private school.
**WAC 180-90-141** Loss of private school approval. The state board of education may suspend or rescind approval of a private school for one or more of the following reasons:

1. Failure to have students enrolled for any six consecutive calendar months in the school's physical facilities or failure to provide evidence of student enrollment upon request of the state board of education for the said period of time.
   - For the 2020-21 school year, schools that implement an online education program consistent with the provisions of RCW 28A.195.090 will not be subject to rescission based on a failure to have students enrolled in the school's physical facilities; and
   - The school maintains a physical address in Washington and plans to resume classroom instruction when the governing body of the school determines it is safe to do so and resumption is allowable under state and local emergency status.

2. Failure to provide verification that the approved private school teaching staff have a valid Washington state teaching certificate or meet the provisions of WAC 180-90-112(5).

3. Failure to provide verification that the physical facilities of the school meet all reasonable health requirements and all reasonable fire safety requirements.

4. Failure to meet any of the requirements or legal obligations that private schools are subject to, including those enumerated in this chapter or in chapter 28A.195 RCW.


**NEW SECTION**

**WAC 180-90-142** Brief adjudicative proceedings—Initial hearing.

(1) A brief adjudicative proceeding is the process for rescission or suspension, other than summary suspension, of a private school's approval. Brief adjudicative proceedings shall be conducted by a hearing officer. The hearing officer may not participate in any case in which the hearing officer is involved as a complainant or witness, or in...
which the hearing officer has a direct or personal interest, prejudice, or bias.

(2) The parties to a brief adjudicative proceeding are the private school representative and the SBE representative. Before taking action, the hearing officer will conduct an informal hearing and provide each party an opportunity to explain its view of the matter.

(3) The hearing officer will serve an initial decision upon both the private school representative and the SBE representative within 10 business days of the completion of the informal hearing. The initial decision must include:

(a) A brief written statement of the reasons for the decision, including a description of the acts or failures to act giving rise to any sanctions and reference to the provisions of the Washington Administrative Code or the law violated;

(b) Any sanctions against the private school, including suspension or rescission of approval, and any time period or conditions which must be met for a suspension; and

(c) Information about how to seek administrative review of the initial decision.

If no request for review is filed within 21 days of service of the initial decision, the initial decision is deemed the final decision. The hearing officer must include in the decision that the private school must provide a copy of the final decision to the families of all its students and all of its staff members.

NEW SECTION

WAC 180-90-143 Brief adjudicative proceedings—Review of an initial decision. (1) An initial decision is subject to review by the review committee, provided a party makes an oral or a written request for review with the executive director within 21 days of service of the initial decision.

(2) Members of the review committee may not participate in any case in which the member is involved as a party or witness, or in which the member has a direct or personal interest, prejudice, or bias.

(3) During the review, the review committee must give each party an opportunity to file written responses explaining their view of the matter and shall make any inquiries necessary to ascertain whether the sanctions or conditions should be continued, modified, or removed.

(4) The decision on review must be in writing, and include a brief statement of the reason for the decision and the changes or modifications, if any, to the initial decision, and a notice that judicial review may be available pursuant to WAC 180-90-150. The decision on review must include in the decision that the private school must provide a copy of the final decision to the families of all its students and all of its staff members.

(5) The decision on review must be served on the parties within 20 days of the initial decision or the request for review whichever is later. The decision on review is the final decision.

[]
WAC 180-90-144  Emergency adjudicative proceeding—Summary suspension.  (1) An emergency adjudicative proceeding is the process to enter an emergency order for summary suspension of a private school's approval and other such action as is necessary to prevent or avoid the immediate danger to the public health, safety, or welfare while an investigation and/or administrative procedure is pending.

(2) The SBE executive director may issue an emergency order summarily suspending a private school's approval if there is reasonable basis to believe that a private school:

(a) Has violated any provision of WAC 180-90-141; and

(b) Presents an immediate danger to the health, safety, or welfare of the private school's students, staff, volunteers, or visitors that justifies use of emergency adjudication.

(3) The emergency order must include a brief statement of findings of fact, conclusions of law, and policy reasons for the decision if it is an exercise of the agency's discretion, to justify the determination of an immediate danger and the SBE private school officer's decision to take the specific action. The summary suspension can be a full or partial suspension of approval.

(4) Notice. The SBE executive director must provide notice to a private school that its approval as a private school has been summarily suspended under an emergency order. The private school must be served with oral or written notice of the summary suspension. If oral notice is given, a written notification must be served on the private school within two business days of the oral notice.

The written notification will include:

(a) The reasons for imposing the summary suspension, including a description of the acts or failures to act giving rise to the summary suspension and reference to the provisions of the Washington Administrative Code, state or federal law, or other applicable requirements, standards, or authority allegedly violated;

(b) The conditions, if any, under which the private school may continue to operate during the summary suspension; and

(c) Information on how to request a hearing on the summary suspension.

(5) The private school has the right to request a hearing on the summary suspension. The hearing request must be in writing and filed with the SBE executive director.

(6) A hearing officer will conduct a hearing on the summary suspension as soon as practicable after receipt of the private school's request for a hearing on the summary suspension. The hearing officer may not participate in any case in which the hearing officer is involved as a complainant or witness, or in which the hearing officer has a direct or personal interest, prejudice, or bias.

(a) During the summary suspension hearing, the issue before the hearing officer is whether there is probable cause to believe that summary suspension should be continued pending further administrative proceedings and/or whether the summary suspension should be less restrictive in scope.

(b) The hearing officer must provide the private school with an opportunity to explain why summary suspension should not be continued while administrative proceedings are pending or why the summary suspension should be less restrictive in scope.
(c) If the private school fails to appear at the designated hearing time, the hearing officer may order that the summary suspension remain in place pending the conclusion of the administrative proceedings.

(d) As soon as practicable following the hearing, the hearing officer will issue a written decision which must include a brief explanation for any decision continuing and/or modifying the summary suspension and notice of any right to appeal.

(e) The hearing officer shall provide a copy of the decision to the private school. The SBE private school officer must include in the decision that the private school must provide a copy of the decision to the families of all its students and all of its staff members.

AMENDATORY SECTION (Amending WSR 21-01-077, filed 12/10/20, effective 1/10/21)

WAC 180-90-160 Minimum standards and certificate form. (1) The annual certificate of compliance required by WAC 180-90-130 shall be submitted to the state board of education and signed by the school or district administrator certifying compliance by the school or district. The certificate of compliance form and the submittal process will be determined by the state board of education. Information about annual private school approval and the submittal process will be posted on the state board of education website. The certificate of compliance affirms the school meets the requirements, standards, or legal obligations that private schools are subject to, including those enumerated in this chapter or in chapter 28A.195 RCW and the following standards with the exception only of such deviations or proposed deviations, if any, as are set forth in an attachment to the certificate of compliance:

((Certificate of compliance with state standards

<table>
<thead>
<tr>
<th>ESD/County/Public School District</th>
</tr>
</thead>
<tbody>
<tr>
<td>Private School/ District Address</td>
</tr>
</tbody>
</table>

I, . . . . . . , do hereby certify that I am the principal or chief administrator of the above named school; that said school is located at the address listed above, and conducts grades . . . . . . through . . . . . . with a projected enrollment of . . . . . . ; and that said school is scheduled to meet throughout the . . . . . . school year, the following standards with the exception only of such deviations, if any, as are set forth in an attachment to this certificate of compliance.
I, . . . . . . , do hereby certify that I am the superintendent of the above named private school district; and that the private schools under my jurisdiction are scheduled to meet throughout the school year, the following standards with the exception only of such deviations as are set forth in an attachment to this certificate of compliance; and that a list of such schools, including the grades conducted and the projected enrollment for each school, accompanies this certificate:

(a) Except as provided in chapter 180-111 WAC ((for the 2019-20 school year)), the minimum school year for instructional purposes consists of no less than ((one hundred eighty)) 180 school days or the equivalent in annual minimum instructional hour offerings as prescribed in RCW 28A.195.010.

(b) On each school day, pupils enrolled and in attendance at the school are engaged in educational activity planned by and under the direction of the school; and that pupils are provided an annual total instructional hour offering, as prescribed in RCW 28A.195.010, of at least:

   (i) ((450)) Four hundred fifty hours for students in kindergarten.

   (ii) ((1000)) One thousand hours for students in grades one through ((twelve)) 12.

(c) All classroom teachers hold appropriate Washington State certification except for:

   (i) Teachers for religious courses or courses for which no counterpart exists in the public schools: Provided, That a religious course is a course of study separate from the courses of study defined in RCW 28A.195.010 including occupational education, science, mathematics, language, social studies, history, health, reading, writing, spelling, and the development of the appreciation of art and music all in sufficient units for meeting state board of education graduation requirements, except as provided in chapter 180-111 WAC; and/or

   (ii) A person of unusual competence who is not certified but who will teach students in an exceptional case under the general supervision of a Washington state certificated teacher, administrator, or superintendent pursuant to WAC 180-90-112. The non-Washington state certificated teacher, the Washington state certificated person who will supervise, and the exceptional circumstances are listed on the addendum to this certificate.

(d) If the school operates an extension program for parents, guardians, or persons having legal custody of a child to teach children in their custody, the extension program meets the following requirements:

   (i) The parent, guardian, or custodian is supervised by a person certified under chapter 28A.410 RCW and who is employed by the school;

   (ii) The planning by the certified person and the parent, guardian, or person having legal custody includes objectives consistent with (a), (b), (e) through (g) of this subsection;

   (iii) The certified person spends a minimum average each month of one contact hour per week with each student under his or her supervision who is enrolled in the extension program;

   (iv) Each student's progress is evaluated by the certified person; and

   (v) The certified person does not supervise more than ((thirty)) 30 students enrolled in the approved private school's extension program.

Certified on 3/31/2022
(e) Measures have been taken to safeguard all permanent records against loss or damage through either the storage of such records in fire-resistant containers or facilities, or the retention of duplicates in a separate and distinct area;

(f) The physical facilities of the school are adequate to meet the program offered, and all school facilities and practices are in substantial compliance with all reasonable health requirements and all reasonable fire safety standards, as defined in WAC 180-90-112, and substantiated as required by current inspection reports of appropriate health and fire safety officials which are on file in the school or district administrator's office;

(g) The school's curriculum includes instruction in the basic skills of occupational education, science, mathematics, language, social studies, history, health, reading, writing, spelling, and the development of appreciation of art and music in sufficient units for meeting state board of education graduation requirements, as set forth in chapter 180-51 WAC. A school may substitute courses specific to the mission or focus of the school to satisfy the career and technical education requirement of chapter 180-51 WAC and may waive requirements as provided in chapter 180-111 WAC;

(h) The school or its organized district maintains up-to-date policy statements related to the administration and operation of the school or district;

(i) The school does not engage in a policy of racial segregation or discrimination;

(j) The governing authority of this private school or private school district has been apprised of the requirements of chapter 180-90 WAC relating to the minimum requirements for approval of private schools and such governing authority has further been apprised of all deviations or proposed deviations from the rules and regulations of the state board of education and the standards contained in chapter 180-90 WAC. (I have reported all such deviations herewith.

Dated this day of 20

______________________________
(signed)

______________________________
(title)

______________________________
(phone number))

(2) Approval by the state board of education is contingent upon on-going compliance with the requirements, standards, and legal obligations that private schools are subject to, including those enumerated in this chapter or in chapter 28A.195 RCW and the standards certified herein. The school shall notify the state board of education of any deviation from these requirements, standards, or legal obligations that occurs after the approval action taken by the state board of education. Such notification shall be filed within thirty 30 days of occurrence of the deviation.

(3) Failure to comply with the requirements of this chapter may result in the rescission or suspension of the approval of the private school and shall be considered in subsequent application for approval as a private school.

(4) Following initial approval as a private school by the state board of education, evidence of current accreditation by a state board of education approved accrediting body may be submitted annually in
lieu of approval documents described in subsection (1)(a) through (j) of this section.) The board may provide a shortened approval form or expedited approval process for private schools accredited by a state board of education-approved accrediting body.